## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE RESOLUTION

2023

No. 5

INTRODUCED BY L. WILLIAMS, JANUARY 3, 2023

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## A RESOLUTION

Adopting Ethical Conduct Rules of the Senate. 1 2 RESOLVED, That Ethical Conduct Rules of the Senate be adopted for the governing of the 207th and 208th Regular Session. 3 4 2023 - 2024ETHICAL CONDUCT RULES OF THE SENATE 5 6 Rule 1. Preliminary provisions. 7 As used in these rules, the following words and phrases shall have the meanings given to them in this rule unless the context 8 9 clearly indicates otherwise: 10 "Campaign activity." An activity on behalf of a political party, candidate, political committee or campaign, which is 11 intended to advance the interests of a specific party, 12 13 candidate, political committee or campaign for elective office, 14 including any of the following: 15 (1) Organizing a campaign meeting, campaign rally or 16 other campaign event, including a fundraiser where campaign contributions are solicited or received. 17 18 (2) Preparing or completing responses to candidate

1 questionnaires that are intended solely for campaign use.

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(3) Preparing a campaign finance report.

(4) Conducting background research on a candidate.

4 (5) Preparing or conducting a campaign poll.

5 (6) Preparing, circulating or filing a candidate6 nominating petition or papers.

7 (7) Participating in, preparing, reviewing or filing a8 legal challenge to a nominating petition.

9 (8) Preparing, distributing or mailing any campaign 10 literature, campaign signs or other campaign material, 11 including television and radio ads, website construction, e-12 mails, facsimiles and robocalls, on behalf of any candidate 13 for elective office.

14

(9) Managing a campaign for elective office.

15 (10) Participating in, preparing, reviewing or filing 16 any documents in any recount, challenge or contest of any 17 election.

(11) Posting campaign-related information on a website,
 including social media websites or other electronic media
 websites.

21 "Campaign contribution." A monetary or in-kind contribution22 made to an electoral candidate campaign.

23 "Candidate." As defined in section 1621 of the act of June 24 3, 1937 (P.L.1333, No.320), known as the Pennsylvania Election 25 Code.

26 "Cash gift."

27 (1) Any of the following:

28 (i) United States or foreign currency.

29 (ii) A money order.

30 (iii) A check.

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1	(iv) A prepaid debit or credit card.
2	(v) A gift card or certificate.
3	(2) The term does not include:
4	(i) An expenditure or other transaction subject to
5	reporting under Article XVI of the act of June 3, 1937
6	(P.L.1333, No.320), known as the Pennsylvania Election
7	Code.
8	(ii) A commercial loan made in the ordinary course
9	of business.
10	(iii) A transaction involving reasonable
11	consideration of equal or greater value.
12	(iv) A cash gift from a parent, sibling, spouse,
13	child, stepchild, stepparent, stepsibling, grandparent,
14	grandchild, parent-in-law, sibling-in-law or other close
15	relative when the circumstances make it clear that the
16	motivation for the action was a personal or family
17	relationship.
18	(v) A cash gift available to the public or offered
19	to members of a group or class in which membership is not
20	related to being a Senator or Senate employee.
21	(vi) An award or prize given to competitors in any
22	contest or event open to the public, including random
23	drawings.
24	"Commercial loan made in the ordinary course of business." A
25	loan from a bank or other financial institution on terms
26	generally available to the public.
27	"De minimis." An economic consequence which has an

28 insignificant effect.

29 "Lobbyist." Any individual, firm, association, corporation, partnership, business trust or other entity that is registered 30

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1 as a lobbyist under 65 Pa.C.S. Ch. 13A (relating to lobbying 2 disclosure).

3 "Newsletter." A printed document more than one page in 4 length that addresses more than one subject and is printed in 5 quantities of 25,000 copies or more.

"Official action." An administrative action or legislative
action, as those terms are defined in 65 Pa.C.S. § 13A03
(relating to definitions).

9 "Official Senate contact lists." Any list containing
10 individuals, companies or vendors, including names, addresses,
11 telephone numbers or e-mail addresses that are procured,
12 compiled, maintained or produced with Senate funds.

13 "Own time." A Senate employee's time that is distinct from 14 Senate work time and includes all leave.

15 "Principal." Any individual, association, corporation, 16 partnership, business trust or other entity that is registered 17 as a principal under 65 Pa.C.S. Ch. 13A.

18 "Senate employee." A person employed by the Senate,19 including the Chief Clerk and the Secretary of the Senate.

20 "Senate employee in a supervisory position." A Senate
21 employee who has a general supervisory role within: a caucus; an
22 individual Senator's office; or a Senate services office.

23 "Senate office." All Senate offices and Senate conference or 24 meeting rooms located in the Capitol complex or any similar 25 space contained within a district office.

26 "Senate resources." Senate-owned or Senate-leased equipment 27 including telephones, computer hardware or software, copiers, 28 scanners, fax machines, file cabinets or other office furniture, 29 cell phones, personal digital assistants or similar electronic 30 devices and office supplies.

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"Senate work time." Publicly paid work time consisting in the aggregate of 75 hours every two weeks for full-time employees and a lesser amount of publicly paid hours every two weeks for part-time employees.

5 "Senator." A person elected to serve in the Pennsylvania
6 Senate from each of the fifty Senatorial districts.
7 Rule 2. Practice.

8 (a) Work time.--No campaign activity may be conducted by a
9 Senate employee on Senate work time. The following shall apply:

(1) Senate employees are permitted to engage in campaign
 activities on their own time, as volunteers or for pay.

12 (2) Senate employees may work irregular hours often 13 depending upon the time the Senate is in session. As a 14 result, a staffer's own time can occur during what may be 15 considered "normal" business hours.

16 (3) Sick leave, family and medical leave, work-related
17 disability leave, parental leave, short-term disability
18 leave, civil leave or military leave cannot be requested by a
19 Senate employee to perform campaign activities.

20 (4) No Senate employee may be allowed any amount of
21 Senate work time for time spent doing campaign activities.

(5) Senate employees, with the permission of their employing Senator, may reduce their Senate hours with a commensurate reduction in pay (and benefits, as required) to perform campaign activities. These arrangements must be memorialized in writing and filed with the Chief Clerk.

(6) Any Senate employee who has reduced his or her
Senate hours to perform campaign activities shall keep a
daily written log outlining Senate hours and related work
responsibilities.

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(b) Office and resources.--No campaign activity may be
 conducted by a Senator or a Senate employee in a Senate office
 or with Senate resources.

4 (1) De minimis campaign activities may be unavoidable
5 for a Senator or Senate employee in the course of their
6 official duties. Examples include the following:

7 (i) In responding to inquiries from the public, a 8 Senator or a Senate employee may need to address 9 questions that relate to a Senator's or other candidate's 10 campaign for elective office or a related legislative 11 record.

12 (ii) Scheduling assistance and information from the
13 Senator or a Senate employee may be provided to ensure
14 that no conflict occurs among the Senator's campaign
15 schedule, official schedule and personal schedule.

16 (iii) Engaging in political conversation in the17 natural course of personal communication.

(2) Unsolicited campaign-related communication on a
 personally owned cell phone, personal digital assistant or
 similar electronic device may occur on a de minimis basis in
 a Senate office but may not interfere with Senate work time.

22 A Senator's official Senate website, social media (3) 23 website or other electronic media website shall not contain a 24 link to a campaign website for any candidate. A Senator's 25 campaign website shall not contain a link to his or her 26 official Senate website. A Senate employee who is on Senate 27 work time and using Senate resources may post legislative 28 materials, media advisories, news releases and announcements 29 on a social media website or other electronic media website, 30 which is not a campaign website for any candidate, even if

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campaign-related information also exists on such a website. A
 Senate employee who is on his or her own time and using
 personal resources may post material involving or referring
 to campaign activity on a social media website or other
 electronic media website.

6 (c) Contributions.--The solicitation or receipt of campaign
7 contributions on Senate work time or with Senate resources is
8 prohibited.

9 (1) Solicitation or receipt of campaign contributions in 10 a Senate office or with Senate resources is prohibited at any 11 and all times.

12 (2) If an unsolicited contribution is sent to a Senate 13 office through the mail or in an unidentifiable form, the 14 employee who receives it shall turn it over to the campaign 15 within no more than seven days and immediately notify the 16 donor that campaign contributions should not be received at a 17 Senate office.

18 (3) No Senate employee may serve as an officer on a
19 campaign committee or a campaign finance committee on behalf
20 of any Senator, Senate candidate or Senate caucus.

21 (4) A Senate employee may help plan and may provide
22 assistance at a campaign event on his or her own time.

23 (d) Employees.--No Senate employee may be required to24 perform any campaign activity or make any campaign contribution.

(1) No Senator, no Senate employee acting on the
Senator's behalf and no Senate employee in a supervisory
position may require a Senate employee to perform any
campaign activity on Senate work time or on the employee's
own time as a condition of employment.

30 (2) No Senator, no Senate employee acting on the

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Senator's behalf and no Senate employee in a supervisory
 position may require any Senate employee to make a campaign
 contribution as a condition of employment.

4 (3) A Senate employee who agrees or offers to
5 participate in any campaign activity on his or her own time
6 or who makes a campaign contribution may not do so in
7 consideration of receiving any additional Senate compensation
8 or employee benefit in the form of a salary adjustment,
9 bonus, compensatory time off, continued employment or any
10 other similar benefit.

11 (4) A Senate employee who declines to participate in a 12 campaign activity or to make a campaign contribution shall 13 not be sanctioned for that refusal.

14 (e) Newsletters.--No Senate-funded newsletter may be printed 15 or distributed within 60 days of the primary or general election 16 at which any Senate member is a candidate for the office of 17 Senate or any other elective office.

18 (1) This subsection shall apply to newsletters printed
19 by the Senate or by an outside vendor paid for with public
20 funds.

(2) The Chief Clerk of the Senate may not authorize the
 reimbursement or payment of any money expended for print,
 distribution or postage incurred after the 60-day deadline.

(3) Senators who are candidates for the office of the
Senate or any other elective office shall submit to the
Secretary of the Senate a final proof copy of any newsletters
no less than 90 days prior to the next occurring primary or
general election.

(f) Official Senate contact lists.--Official Senate contactlists shall be used solely for legislative purposes.

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(1) Official Senate contact lists shall not be provided
 to any candidate, political party, political committee,
 campaign or campaign committee or used for any campaign
 purpose.

5 (2) Senate time and resources shall not be used to 6 create, store or maintain any list that identifies the listed 7 individuals as campaign volunteers or contributors to any 8 candidate, political party, political committee, campaign or 9 campaign committee.

10 (3) No list may be developed by a Senator or a Senate 11 employee using Senate time and resources for the purpose of 12 monitoring or tracking campaign activity or campaign 13 contributions of any Senate employee.

(4) Official Senate contact lists may be purchased at fair market value from a private source with Senate funds if the lists are used solely for legislative purposes. An official Senate contact list that is so acquired may not be used or redirected in the same or a modified form for campaign purposes.

20 (g) Non-work-related tasks.--No Senate employee may be 21 required to perform any non-work-related task.

(1) No Senator, no Senate employee acting on the
Senator's behalf and no Senate employee in a supervisory
position may require a Senate employee to perform tasks
unrelated to the Senate employee's official duties as a
condition of employment.

27 (2) An employee who agrees or offers to perform a task
28 unrelated to that person's official duties on his or her own
29 time may not do so in consideration of receiving any
30 additional State Senate compensation or employee benefit in

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the form of a salary adjustment, bonus, compensatory time
 off, continued employment or any other public benefit.

3 (3) An employee who refuses to perform a task unrelated
4 to that person's official duties cannot be sanctioned for
5 that refusal.

6 (h) Cash gifts.--No Senator or Senate employee shall accept7 or solicit a cash gift from any of the following:

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(1) A lobbyist or principal.

9 (2) A person that is seeking official action from the10 Senator or Senate employee.

11 Rule 3 Professional conduct.

12 (a) Prohibitions.--No member or officer of the Senate shall13 do any of the following:

14 (1) Use the submission to or rejection by a Senate
15 employee of conduct constituting sexual harassment as a basis
16 for an employment decision affecting the employee.

17 (2) Make submission to conduct constituting sexual
18 harassment, either explicitly or implicitly, a term or
19 condition of a Senate employee's employment.

20 (3) Engage in conduct constituting sexual harassment 21 that is so frequent or severe that it creates a hostile or 22 offensive work environment for a Senate employee or another 23 member or officer of the Senate.

(4) Engage in sexual harassment while performing Senate related services or duties or in or on any Senate owned or
 leased property or facilities.

(b) Retaliation.--No member or officer of the Senate shall retaliate against a Senate employee or another member or officer of the Senate in response to any of the following actions taken in good faith:

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(1) Filing:

2 (i) A complaint of sexual harassment under Rules of
3 the Senate or the policies and procedures of an employer.

4 (ii) A charge of sex discrimination relating to
5 sexual harassment with a government agency or commission
6 charged with enforcing laws relating to sex
7 discrimination.

8 (iii) A civil action relating to sexual harassment 9 in a court of competent jurisdiction.

10 (iv) A criminal complaint relating to sexual11 harassment with a law enforcement agency.

12 (2) Participating in an investigation in connection with
13 or proceedings resulting from the filing of a complaint or
14 proceeding under paragraph (1).

15 (c) Construction.--Nothing under subsection (b) shall be 16 construed to prevent action against a member or officer of the 17 Senate who is the subject of a complaint or proceeding related 18 to sexual harassment.

19 Rule 4. Committee on Ethics.

20 The following shall apply to the Committee on Ethics:

21 The Committee shall consist of eight members, four (1)of whom shall be members of the majority party appointed by 22 23 the President Pro Tempore, and four of whom shall be members 24 of the minority party appointed by the Minority Leader. From 25 the members appointed to the Committee, the President Pro 26 Tempore shall appoint a chair, vice-chair and secretary for 27 the Committee. The chair shall be a member of the majority 28 party, and the vice chair shall be a member of the minority 29 party.

30 (2) The members of the Committee shall first meet upon 20230SR0005PN0005 - 11 - 1 the call of the chair and perfect its organization. A 2 majority of the Committee shall constitute a quorum for it to 3 proceed to business. Unless otherwise provided in this rule, a majority of the Committee shall be required to take any 4 5 action authorized by this rule. The Committee shall have the 6 power to promulgate rules not inconsistent with this rule or 7 Rules of the Senate that may be necessary for the orderly 8 conduct of its business.

9 (3)The chair of the Committee shall notify all members 10 of the Committee at least 24 hours in advance of the date, 11 time and place of meetings and, insofar as possible, the 12 subjects on the agenda. Meetings may be called from time to 13 time by the chair of the Committee as the chair deems 14 necessary. A member of the Committee may request that the 15 chair call a meeting for a specific purpose. If the chair 16 refuses to call a meeting upon such request, a majority of 17 the Committee may vote to call a meeting by giving two days' 18 written notice to the President Pro Tempore setting forth the 19 time and place for such meeting. Such notice shall be read in 20 the Senate and posted in the Senate Chamber by the Secretary 21 of the Senate or a designee. Thereafter, the meeting shall be 22 held at the time and place specified in such notice.

The Committee shall not continue to exist after sine 23 (4) 24 die adjournment of the General Assembly. Proceedings on 25 matters before the Committee that have not been concluded or 26 disposed of by sine die adjournment of the General Assembly 27 shall cease on such date and all documents, reports, 28 communications, transcripts and other materials compiled by 29 the Committee for such matters, as well as any communications or other materials received by the Committee after sine die 30

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1 adjournment of the General Assembly, shall be collected, 2 organized and submitted to the Secretary of the Senate under 3 seal for transition to the reconstituted Committee consisting of members appointed from the incoming General Assembly. 4 5 These materials shall be held in a secure manner and nothing 6 in this rule shall authorize the Secretary of the Senate or 7 any other person to view such materials. Within 30 days 8 following the reconstitution of the Committee in the next 9 succeeding legislative term, the Committee shall review such 10 materials and determine whether or not to proceed with one or more of the matters under review by the former Committee or 11 12 received after sine die adjournment. Any time period required 13 for any actions of the Committee or others under this rule 14 shall be tolled until the reconstituted Committee has made a 15 determination whether or not to proceed. If the Committee 16 determines to proceed with a matter, the Committee shall, if 17 applicable, continue from the stage in the consideration of 18 the matter where the former Committee ended.

19 The Committee shall compile, update and distribute a (5) 20 members' Handbook on Ethics for members and Senate Employees 21 on matters regarding the ethical conduct of their legislative 22 duties. Each member shall complete two hours of ethics 23 education and training and one hour of sexual harassment and 24 discrimination in the workplace education and training each 25 legislative term. A member shall be excused from one hour of 26 ethics training for any full year the member was absent due 27 to illness, injury, military service or any other permissible 28 excuse approved by the Senate pursuant to its rules. The 29 Committee shall be responsible for planning and offering the 30 education and training programs.

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1 The Committee shall issue to a member upon the (6) 2 member's request an advisory opinion regarding the member's 3 duties under Rule 2. The opinion shall be issued within 14 days following the request. No member who acts in good faith 4 5 on an opinion issued under this paragraph shall be subject to 6 any sanctions for so acting if the material facts are as 7 stated in the request. Opinions issued under this paragraph 8 shall be public records and may from time to time be 9 published.

10 (7) Notwithstanding the foregoing, the member requesting 11 the opinion may request that an opinion undergo deletions and 12 changes necessary to protect the identity of the persons 13 involved, and the Committee shall make such deletions and 14 changes.

15 The Committee may issue other advisory opinions with (8) 16 regard to questions pertaining to other legislative ethics or 17 decorum at the request of a member or Senate employee. An 18 opinion issued under this paragraph shall be confidential and 19 shall apply exclusively to the requestor. No requestor who 20 acts in good faith on an opinion issued under this paragraph 21 shall be subject to any sanctions for acting in accordance 22 with the opinion if the material facts are as stated in the 23 request.

(9) The Committee may receive complaints against
members, officers and employees of the Senate alleging
unethical conduct under the Legislative Code of Ethics or the
Rules of the Senate, including for violations of Rule 3. A
complaint must be in writing and be signed by the person
filing the complaint under penalty of law under 18 Pa.C.S. \$
4904 (relating to unsworn falsification to authorities). The

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1 complaint must set forth in detail the actions constituting 2 the alleged unethical conduct or violation. No person shall 3 disclose or acknowledge to any other person any information relating to the filing of a complaint or the proposed filing 4 5 of a complaint, except as otherwise authorized under this 6 rule or Rule 3, for the purpose of seeking legal advice, as 7 otherwise required by law or to carry out a function of the 8 Committee.

9 (10) The Committee shall not have jurisdiction over, 10 shall not accept for review or action and shall return to the 11 complainant with a notice explaining the Committee's lack of 12 jurisdiction any of the following:

(i) a complaint filed later than five years
following the occurrence of the alleged unethical conduct
or violation; or

16 (ii) a complaint filed against a former member or
17 former Senate employee unless required by Section 7(c) of
18 the Legislative Code of Ethics.

(11) Within 30 days following receipt of a complaint
over which the Committee has jurisdiction under this rule,
the Committee shall do one of the following:

22 (i) dismiss the complaint, with notice explaining the basis for the Committee's dismissal, if it: 23 24 alleges facts that do not constitute (A) 25 unethical conduct or a violation of Rule 3; 26 is objectively baseless; (B) 27 is insufficient as to form; (C) 28 (D) is a frivolous complaint; or 29 (ii) initiate a preliminary investigation of the alleged unethical conduct or violation. 30

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1 (12)If the Committee initiates a preliminary 2 investigation, it shall, promptly upon voting to proceed, 3 send the subject a letter setting forth each allegation in the complaint. Within 15 days after receipt of the letter, 4 5 the subject may file a written response with the Committee. 6 Failure of the subject to file a response shall not be deemed 7 to be an admission, or create an inference or presumption, 8 that the allegations in the complaint are true, and such 9 failure shall not prohibit the Committee from either 10 proceeding with the preliminary or a formal investigation or 11 dismissing the complaint. The Committee may engage an 12 independent counsel to assist in a preliminary investigation. 13 The subject may be represented by counsel of the subject's 14 choosing at any point during an investigation under this 15 rule.

16 (13)If the Committee initiates a preliminary 17 investigation of a complaint of a violation under Rule 3, it 18 shall also send to the appropriate employer a copy of the 19 letter sent to the subject setting forth each allegation in 20 the complaint. Upon the request of the complainant, the 21 employer shall make adjustments to the complainant's work 22 hours, assignment or duties or location that may be 23 appropriate under the circumstances of the allegations in the 24 complaint. The adjustments may include:

(i) removing the complainant or the subject from the
physical work location of the complainant;
(ii) allowing the complainant to be placed on

28 administrative leave with continued pay and benefits, if 29 applicable; or

30 (iii) any other reasonable accommodation agreed to

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by the employer and the complainant.

2 The employer shall keep the letter and the fact of (14)3 the initiation of a preliminary investigation confidential but may disclose necessary information to members, officers 4 5 of the Senate or Senate employees as needed in order to 6 implement the foregoing adjustments. No Senate employee shall 7 retaliate or take adverse actions against the complainant in 8 response to the filing of a complaint of a violation of Rule 9 3 with the Committee.

10 (15) A member of the Committee who is the complainant, 11 the subject or a witness to the unethical conduct or 12 violation alleged in a complaint shall not participate in any 13 Committee consideration of the complaint. The member shall be 14 temporarily replaced on the Committee in a like manner as his 15 or her original appointment.

16 Within 30 days following the initiation of a (16)17 preliminary investigation, the Committee shall vote to 18 dismiss the complaint for lack of probable cause to support 19 the alleged unethical conduct or violation or to proceed with 20 a formal investigation because it finds that probable cause 21 exists. If a majority of the Committee is unable to agree on 22 either course of action, the Committee shall dismiss the 23 complaint. The Committee shall promptly notify the subject in 24 writing of the result.

(17) If the Committee votes to proceed with a formal investigation, the Committee shall engage an independent counsel unless the Committee determines that the alleged unethical conduct or violation raised in the complaint does not warrant the expense of engaging an independent counsel. If the Committee does not engage an independent counsel, the

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Committee shall be represented in the investigation and any
 hearing conducted under this rule by Committee staff
 attorneys, including at least one from each party.

4 (18) The Committee, including Committee staff attorneys,
5 and any independent counsel engaged by the Committee shall
6 have the power to conduct investigations and hearings under
7 the guidelines set out in this rule.

8 (19) Where a provision of this rule conflicts with 9 another Rule of the Senate, the provision of this rule shall 10 govern.

11 (20) This rule shall be construed to empower the 12 Committee and its independent counsel to do all of the 13 following:

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(i) act as a neutral fact-finder;

15 (ii) protect due process and other constitutional 16 rights of a subject;

17 (iii) fully investigate and deter unethical conduct18 or violation of Rule 3; and

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(iv) protect the public trust.

(21) The Chief Clerk shall pay the fees and expenses of
 an Independent Counsel engaged by the Committee under this
 rule.

23 (22)The Committee may issue subpoenas for documents or 24 testimony as part of a preliminary investigation, a formal 25 investigation or in connection with a hearing before the 26 Committee. Notwithstanding the provision of any other Rule of 27 the Senate, subpoenas issued under this rule shall be in the 28 name of the Committee, shall be signed by the chair of the 29 Committee and shall be attested by another member of the Committee who voted in favor of authorizing the subpoena. 30

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1 (23)A subpoena issued by the Committee may be served 2 upon any person and shall have the force and effect of a 3 subpoena issued out of the courts of this Commonwealth. Subpoenas shall be served by the Sergeant-at-Arms of the 4 5 Senate or another person designated by the Committee when 6 directed to do so by the Committee. Each subpoena shall be 7 addressed to the witness and shall state that such proceeding 8 is before a Committee of the Senate for which the witness is 9 required to attend and testify at a specified time and place; 10 or to produce books, papers, records, accounts, reports, 11 documents and data and information produced and stored by any 12 electronic data processing system; or both, as the Committee 13 may also require. Mileage and witness fees shall be paid by 14 the Senate to such witness in an amount prescribed by law. 15 Unless addressed to and served on the subject, a copy of a 16 subpoena issued by the Committee shall be provided to the 17 subject and the subject's counsel, if applicable. A person 18 who willfully neglects or refuses to comply with a subpoena 19 issued by the Committee shall be subject to the penalties 20 provided by the laws of this Commonwealth with respect to 21 such willful neglect or refusal. Notwithstanding the 22 foregoing, a recipient of a subpoena issued by the Committee 23 may object to the subpoena by serving notice of such 24 objection on the signatory to the subpoena and the Committee. 25 The Committee may quash or modify the subpoena if it finds 26 the subpoena to be overly broad or without proper purpose. 27 Each member of the Committee shall have the power to 28 administer oaths and affirmations to witnesses appearing 29 before the Committee.

30 (24) All subpoenaed books, papers, records, accounts, 20230SR0005PN0005 - 19 - reports, documents, data and information shall be returned to the person from whom such material was subpoenaed when the Committee has completed its examination of such material, but in no event later than the date of final disposition of the matter.

6 (25) Following the completion of a formal investigation,
7 the Committee shall conduct a hearing if:

8 (i) the independent counsel engaged by the Committee 9 recommends that a hearing be conducted and the Committee 10 votes to adopt the recommendation; or

(ii) an independent counsel was not engaged by the Committee but the Committee finds that the testimony and documents reviewed by the Committee during the formal investigation indicates more likely than not that the unethical conduct or violation alleged in the complaint occurred.

17 If a hearing is to be conducted, the Committee (26)18 shall provide the subject and the subject's counsel, if 19 applicable, with written notice consistent with 20 constitutional principles of due process. The Pennsylvania 21 Rules of Evidence shall apply during the hearing, unless the 22 Committee determines otherwise. Notwithstanding the 23 foregoing, the Committee may not infringe on the right of the 24 subject to present evidence, cross-examine witnesses, face 25 his or her accuser and be represented by counsel at a hearing 26 conducted under this rule.

(27) Witnesses called to appear at a hearing under this
rule, including a subject, may be accompanied by his or her
own counsel for the purpose of advising him or her concerning
his or her constitutional rights. Counsel may interpose legal

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objection to any and all questions which in the opinion of counsel may violate the constitutional rights of his or her clients.

4 (28) The proceedings of a hearing conducted under this 5 rule shall be either stenographically or electronically 6 recorded. The Committee shall determine which parts of such 7 recorded proceedings, if any, shall be transcribed.

8 (29)The burden shall be on the independent counsel, if 9 one has been engaged by the Committee, or the Committee staff 10 attorneys, if an independent counsel has not been engaged, to 11 prove, by clear and convincing evidence, that the unethical 12 conduct or violation alleged in the complaint occurred. 13 Within 30 days following the conclusion of the formal 14 investigation and hearing, the Committee shall make a determination as to whether the burden was met and shall 15 16 submit its finding to the Senate. If the Committee finds that 17 the burden was met, the Committee may make one or more of the 18 following recommendations to the Senate:

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(i) a reprimand of the subject;

(ii) a censure of the subject;

(iii) expulsion of the subject from the Senate; or
(iv) the denial or limitation of any right, power or
privilege of the member granted by Rules of the Senate
and not contrary to the Pennsylvania Constitution.

(30) The Committee shall provide a written report of its findings and recommendations, if any, to the subject and shall simultaneously submit a copy of the same to the Senate. Only findings and recommendations agreed to by a majority of the Committee shall be included in the report. The report may include a minority report. The Senate shall not take any

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1 action on the findings and recommendations submitted by the 2 Committee and shall not make such findings and 3 recommendations public until a period of at least seven days 4 has passed following the Committee's provision of the report 5 to the subject.

6 (31) The Committee may extend any of the time periods, 7 other than those relating to the jurisdiction of the 8 Committee, required for any actions of the Committee or 9 others under this rule.

10 (32)The Committee shall maintain the confidentiality of 11 all complaints and complaint-related proceedings and actions, 12 except as provided in this rule. The Committee may disclose 13 complaint data, including the number of complaints received 14 and dispositions on complaints in the aggregate without 15 identifying information regarding the complainant or the 16 accused. The Committee shall maintain the confidentiality of 17 all investigations, hearings and meetings of the Committee 18 relating to an investigation and the existence of such 19 investigations, hearings, and meetings. A majority of the 20 members of the Committee may vote to suspend the 21 confidentiality provisions in this rule in whole or in part 22 if information regarding a complaint or an investigation has 23 been entered into the public domain by someone other than a 24 member of the Committee and the Committee determines that it 25 is in the best interest of the Committee to address public 26 inquiry or information on the complaint or investigation. In 27 this case, the Committee may disclose whether a complaint has 28 been filed, the disposition or status of action on the 29 complaint and other information as the Committee may 30 determine is appropriate under the circumstances. All other

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meetings of the Committee shall be open to the public. Any member of the Committee breaching the confidentiality provisions specified in this rule shall be removed immediately from the Committee and replaced by another member in a like manner as his or her original appointment.

6 (33) Meetings and hearings held related to the 7 investigation of a complaint shall be in the nature of 8 executive session and shall not be open to the public. All 9 other meetings of the Committee shall be open to the public.

10 Notwithstanding the above, except for a hearing on (34) complaints of a violation of Rule 3, the Committee shall 11 12 conduct a hearing in public upon the written request of the 13 subject unless the Committee determines that evidence or 14 testimony to be received at the hearing may substantially 15 defame, degrade, or incriminate a person other than the 16 subject. In that event, the Committee shall receive such 17 evidence or testimony in executive session. No evidence or 18 testimony taken in executive session may be released to any 19 person or authority or used in public sessions without the 20 consent of the Committee.

(35) The Committee may enter into a consent agreement with the subject at any point in the proceedings. The Committee may make an appropriate referral of a complaint to a law enforcement agency at any point in the proceedings.

(36) The complaint, response and records of the
Committee shall be confidential. Notwithstanding the
foregoing:

(i) consent agreements and final findings by the
 Committee of unethical conduct and the Committee's
 recommendations with respect to such findings shall not

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be confidential;

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2 (ii) consent agreements and final findings by the Committee of a violation of Rule 3 shall not be 3 confidential, except that at the request of a 4 5 complainant, the name of the complainant and, unless the Senate considers a resolution to discipline the subject, 6 7 any facts that may lead to the identification of the 8 complainant, including the name of the subject, shall be redacted before an agreement or final findings of the 9 10 Committee are made public;

11 the subject may, in his or her discretion, (iii) 12 make public a finding by the Committee that no unethical 13 conduct or violation of Rule 3 had occurred or that there 14 was insufficient evidence presented to the Committee that unethical conduct or a violation of Rule 3 had occurred, 15 16 except that the subject shall not make public the name of a complainant who filed a complaint alleging a violation 17 18 of Rule 3; and

19 (iv) if the Committee makes a referral of a
20 complaint to a law enforcement agency, the Committee may
21 provide the agency with copies of documents and
22 information in its possession.

23 (37) Any member of the Committee breaching the 24 confidentiality provisions set forth in this rule shall be 25 removed immediately from the Committee and replaced by 26 another member in a like manner as his or her original 27 appointment.

(38) A nondisclosure agreement shall not be imposed on
an individual as a condition of the initiation of the
procedures available under this rule for the filing and

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hearing of a complaint of a violation of Rule 3.

2 Nothing in this paragraph shall be construed to (39) 3 prohibit the complainant and the subject from voluntarily entering into a settlement agreement with a nondisclosure 4 5 provision agreed to by each party as part of the settlement 6 of a complaint or proceeding. Notwithstanding the foregoing, 7 a member who is the subject of a complaint of a violation of 8 Rule 3 filed with the Committee shall not benefit from a 9 nondisclosure agreement or provision if a completed formal 10 investigation of the Committee finds that the complaint is 11 credible or a final decision by the Committee finds a 12 violation.

13 (40)The Committee may meet with a committee of the 14 House to hold investigations or hearings involving complaints 15 against employees of the two chambers jointly or officers or 16 employees of the Legislative Reference Bureau, the Joint 17 State Government Commission, the Local Government Commission, 18 the Legislative Budget and Finance Committee, the Legislative Data Processing Committee or other legislative service 19 20 agencies. No action may be taken at a joint meeting unless it 21 is approved by the Committee. A member of the Committee who 22 is the complainant, the subject or a witness to the unethical conduct or violation of Rule 3 alleged in a complaint under 23 24 this paragraph shall not participate in any joint proceedings 25 under this paragraph. The member shall be temporarily 26 replaced on the Committee in a like manner as his or her 27 original appointment.

28 Rule 5. Enforcement.

29 (a) Standardized process.--There shall be a standardized30 process for reporting any alleged violation of these rules.

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- (1) A Senator, an employee or other complainant who
   becomes aware of a violation of these rules should report the
   violation to any of the following:
- 4

(i) A Senator.

5 (ii) The President Pro Tempore, or an appropriate 6 designee.

7 (iii) The Majority Leader of the Senate, or an
8 appropriate designee.

9 (iv) The Minority Leader of the Senate, or an 10 appropriate designee.

11

(v) The employee's supervisor.

12

(vi) The Secretary of the Senate.

13 (2) A verbal report by an employee or other complainant 14 is acceptable but must be followed up with a written 15 statement that includes the date, time and place, names of 16 possible witnesses and the nature of the ethical conduct 17 violation. The written statement must be signed by the 18 employee or other complainant.

(3) Upon receipt of the written statement pursuant to paragraph (2), the person to whom the violation is reported as provided in paragraph (1) shall forward a copy of the written statement within five business days to the Secretary of the Senate or the Chief Clerk if the alleged violation involves the Secretary of the Senate or a person in the Secretary of the Senate's Office.

26 (4) A report of a possible violation of these rules must
27 be filed within five years of the alleged conduct.

(b) Inquiry.--An inquiry and review of all properly
submitted reports regarding an alleged violation of these rules
shall be conducted.

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1 The Secretary of the Senate shall conduct a (1)2 preliminary inquiry of any written statement forwarded under 3 subsection (a) (3). The subject of the report shall be notified within five business days by the Secretary of the 4 5 Senate that a written statement has been forwarded to the 6 Secretary's office under subsection (a)(3). The Secretary of 7 the Senate shall also notify the President Pro Tempore, the 8 Majority Leader and the Minority Leader within five business 9 days that a written statement has been forwarded to the 10 Secretary's office under subsection (a) (3). The Secretary of 11 the Senate shall have 14 business days from the date of those 12 notifications to complete a preliminary inquiry and determine 13 whether there is more than a de minimis violation of these 14 rules and whether there is a satisfactory basis for the 15 initiation of a formal investigation and shall report that 16 recommendation to the President Pro Tempore, the Majority 17 Leader and the Minority Leader. If the Secretary of the 18 Senate or a person in the Secretary of the Senate's office is 19 the subject of an alleged violation, the responsibilities 20 under this subsection shall be performed by the Chief Clerk 21 of the Senate.

22 After receiving a recommendation from the Secretary (2) of the Senate under paragraph (1) that a formal investigation 23 24 is warranted, if the subject is a Senator, the President Pro 25 Tempore, the Majority Leader and the Minority Leader shall 26 proceed to refer the report to the Senate Committee on Ethics 27 for an investigation by that committee in accordance with 28 Rule 34 of the Rules of the Senate of Pennsylvania. The 29 provisions of Rule 34 of the Rules of the Senate of 30 Pennsylvania shall exclusively govern and apply in their

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entirety to any further proceeding involving a Senator under
 this rule.

3 (3) After receiving a recommendation from the Secretary of the Senate under paragraph (1) that a formal investigation 4 5 is warranted, if the subject is a Senate employee, the 6 President Pro Tempore, the Majority Leader and the Minority 7 Leader shall proceed to obtain the services of an independent 8 third party to conduct a formal investigation. Upon 9 completion of the investigation, a report shall be prepared 10 containing findings of fact and a conclusion as to whether a violation of these rules has occurred. 11

12 (4) After reviewing the findings of fact and the 13 conclusion contained in the report prepared pursuant to 14 paragraph (3) regarding a Senate employee, the President Pro 15 Tempore, the Majority Leader and the Minority Leader shall 16 issue a final determination by unanimous vote regarding all 17 of the following:

18 (i) Whether a violation of these rules by a Senate19 employee has occurred.

20 (ii) Whether a sanction regarding that violation by21 a Senate employee is warranted.

(iii) If a sanction is deemed warranted, the type ofsanction that should be imposed.

24

(iv) When and how the sanction should be imposed.

(5) During the course of an investigation of a Senate
employee by the independent third party designated pursuant
to paragraph (3), the subject shall have the opportunity to
be heard, to present evidence, to cross-examine witnesses and
to be represented by counsel.

30 (6) Prior to the issuance of a final determination under 20230SR0005PN0005 - 28 - paragraph (4), the subject shall have an opportunity to submit a written presentation prepared by either the subject or the subject's counsel.

4 (7) All proceedings under this rule shall be
5 confidential unless otherwise waived in writing by the
6 subject of the proceeding.

7 (8) If the President Pro Tempore, the Majority Leader or
8 the Minority Leader is the subject of a report, is a witness
9 or if for any reason is unavailable, the duties of the member
10 shall be performed by the Senate Whip of the respective
11 caucus.

12 (9) Retaliation against any Senate employee who files a 13 written statement in good faith under subsection (a)(3) or 14 who testifies in good faith regarding an alleged violation of 15 these rules is prohibited.

16 (c) Disciplinary action.--A violation of these rules may 17 subject a Senate employee to disciplinary action that, depending 18 on the circumstances of the violation, may include any of the 19 following:

20 (1) A warning.

21

(2) A written reprimand.

(3) A permanent disciplinary action noted in thepersonnel record.

24 (4) Restitution for damages.

25 (5) Suspension of employment.

26 (6) Termination of employment.

(d) Sanction.--A violation of these rules may subject a Senator to sanction by the full Senate and, depending on the circumstances of the violation, may include any of the following:

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1 (1) A warning.

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(2) A written reprimand.

(3) Restitution for damages.

4 (4) Any other sanction provided for under the Rules of
5 the Senate of Pennsylvania or the Constitution of
6 Pennsylvania.

7 Rule 6. Filing of financial interest statement.

8 (a) Compliance.--Compliance with the financial interest 9 statement requirements and all other requirements under the 10 Public Official and Employee Ethics Act, 65 Pa.C.S. Ch. 11 11 (relating to ethics standards and financial disclosure), shall 12 be mandatory for all Senators and Senate employees who meet the 13 criteria set forth in subsection (d) or (e).

(b) Time.--Financial interest statements covering the previous calendar year must be filed by May 1 of each year for every Senator and those Senate employees who make purchasing decisions or other official decisions or provide input that can influence a purchase or official decision.

(c) Location.--Senators must file their financial interest statements with the Secretary of the Senate, the Ethics Commission and any governmental agency, authority, board or commission on which they serve. Affected Senate employees must file their financial interest statements with the Secretary of the Senate.

(d) Required filing for official nonministerial action.-Filing a financial interest statement shall be required for
employees who are responsible for taking or recommending
official nonministerial action concerning any of the following:
(1) Contracting or procurement.

30 (2) Administering or monitoring grants or subsidies.

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(3) Planning or zoning.

2 (4) Inspecting, licensing, regulating or auditing any3 person.

Any other activity where the official or recommended 4 (5) 5 official action has an economic impact of more than a de 6 minimis nature on the interests of any person. For most 7 employees on a Senator's staff or in a caucus office, this 8 category would be most applicable, since recommending "official action" to a Senator as part of job 9 10 responsibilities triggers the duty to file a financial interest statement. Official action would relate to a 11 12 Senator's lawmaking duties especially as that relates to 13 legislation and confirmations.

14 (e) Required filing for recommendations.--A financial 15 interest statement must be filed if a Senate employee's 16 responsibility includes making a recommendation to a Senator as 17 to any of the following:

18 (1) Advice regarding how to vote on the Floor or in19 Committee.

(2) The potential consideration of bills, resolutions,
 amendments to bills or resolutions or nominations in
 Committee.

(3) The drafting and preparation of legislation or
resolutions, and any amendments to bills or resolutions,
including advice on decisions regarding bill or resolution
sponsorships.

(f) Applicability.--The requirement to file a financial interest statement shall apply to executive directors, counsels or any Senate employee responsible for a Committee and to Senate chiefs of staff. Executive, administrative and legislative

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assistants may be subject to the filing requirements depending
 on the nature and scope of the individual's employment
 responsibilities.

(g) Personal point of view.--A Senate employee who does
nothing more than occasionally share a personal point of view
with a Senator is not required to file a financial interest
statement. In most cases, a Senate employee with job
responsibilities not directly related to the actual lawmaking
process, such as correspondence or scheduling, does not need to
file a financial interest statement.

(h) District office.--A Senate employee assigned to a district office shall be subject to the same filing requirements as a Harrisburg-based Senate employee depending on the nature of that individual's employment responsibilities.

15 Rule 7. Training.

To assure compliance with these rules and other laws related to ethical behavior by Senators and Senate employees, appropriate training measures shall be implemented by the Senate. Training shall be provided annually for all Senators and Senate employees on various topics, which shall include, but are not limited to, all of the following:

22 (1) These rules.

(2) The Public Official and Employee Ethics Act, 65
Pa.C.S. Ch. 11 (relating to ethics standards and financial disclosure).

26 (3) 65 Pa.C.S. Ch. 13A (relating to lobbying
27 disclosure).

28 Rule 8. Rules.

29 (a) Force and effect.--These Rules shall be in full force30 and effect until altered, changed, amended or repealed as

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1 provided in subsection (c).

2 (b) Voting for altering, changing or amending rules.--The 3 consent of a majority of the Senators elected shall be necessary 4 to alter, change or amend these Rules.

5 (c) Alteration, change or amendment of rules by 6 resolution.--All alterations, changes or amendments to Senate 7 Rules shall be by resolution which shall not be considered 8 unless first referred to and reported from the Rules Committee.