## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 1914 Session of 2023

INTRODUCED BY BIZZARRO, MADDEN, SANCHEZ, BOROWSKI, JAMES, DELLOSO, PIELLI, MARSHALL, MATZIE, SCHLOSSBERG, BENNINGHOFF, E. NELSON, FREEMAN, MUSTELLO, GREEN AND KAIL, DECEMBER 12, 2023

REFERRED TO COMMITTEE ON TRANSPORTATION, DECEMBER 12, 2023

## AN ACT

1 2 3 4 5 6 7 8 9	Amending Title 74 (Transportation) of the Pennsylvania Consolidated Statutes, in sustainable mobility options, further providing for definitions, for fund, for application and approval process, for Federal funding, for coordination and consolidation, for operating program, for asset improvement program, for new initiatives program, for programs of Statewide significance and for program oversight and administration, providing for small purchase procedures and repealing provisions relating to evaluation of private investment opportunities.
11	The General Assembly of the Commonwealth of Pennsylvania
12	hereby enacts as follows:
13	Section 1. The definitions of "asset maintenance costs,"
14	"community transportation service" or "shared ride service,"
15	"community transportation system," "local transportation
16	organization," "operating expenses" and "Public Passenger
17	Transportation Performance Report" in section 1503 of Title 74
18	of the Pennsylvania Consolidated Statutes are amended and the
19	section is amended by adding definitions to read:
20	§ 1503. Definitions.
21	The following words and phrases when used in this chapter

- 1 shall have the meanings given to them in this section unless the
- 2 context clearly indicates otherwise:
- 3 \* \* \*
- 4 "Asset maintenance costs." [All vehicle maintenance
- 5 expenses, nonvehicle maintenance and materials expenses and the
- 6 cost of supplies used in the operation of local transportation
- 7 organizations and transportation companies.] The costs
- 8 <u>associated with the strategic and systematic process through</u>
- 9 which a public transit organization procures, operates,
- 10 maintains, rehabilitates and replaces transit assets to manage
- 11 the asset's performance, risks and costs over the asset's useful
- 12 life to provide safe, cost-effective and reliable service in
- 13 <u>accordance with the public transit organization's transit asset</u>
- 14 management plan.
- 15 \* \* \*
- 16 "Class 1 transit entity." A local transportation
- 17 organization or transportation company, excluding PAAC,
- 18 operating 1,000 or more transit vehicles in the peak period.
- "Class 2 transit entity." A local transportation
- 20 organization or transportation company, excluding SEPTA,
- 21 operating more than 300 but less than 1,000 transit vehicles in
- 22 the peak period.
- 23 <u>"Class 3 transit entity." A local transportation</u>
- 24 organization or transportation company, excluding SEPTA and
- 25 PAAC, operating 300 or less fixed-route transit vehicles in the
- 26 peak period serving an urbanized area.
- 27 <u>"Class 4 transit entity." A local transportation</u>
- 28 organization or transportation company, excluding SEPTA and
- 29 PAAC, which serves a nonurbanized area and, during the 1990-1991
- 30 fiscal year, received or was approved to receive funding under

- 1 the act of February 11, 1976 (P.L.14, No.10), known as the
- 2 Pennsylvania Rural and Intercity Common Carrier Surface
- 3 <u>Transportation Assistance Act.</u>
- 4 \* \* \*
- 5 "Community transportation service" or "shared ride service."
- 6 [Door-to-door] <u>A</u> demand <u>response</u> transportation <u>system</u> that is
- 7 available to the general public on a nonexclusive basis,
- 8 operates on a nonfixed route basis and charges a fare to all
- 9 riders. The term does not include exclusive ride taxi service,
- 10 charter and sightseeing service, nonpublic transportation,
- 11 school bus and limousine service.
- "Community transportation system." A [person] public or
- 13 <u>nonprofit entity or organization</u> that provides community
- 14 transportation service <u>designated</u> by a county or other
- 15 governmental entity and contracts with the Department of
- 16 Transportation to receive revenue replacement funds.
- 17 \* \* \*
- 18 "Formula Grants for Rural Areas Program." A public
- 19 transportation program, authorized by the Congress of the United
- 20 States and administered by the United States Department of
- 21 Transportation to assist states and local governmental
- 22 <u>authorities in financing capital, operating, planning and job</u>
- 23 access and reverse commute projects, associated with providing
- 24 public transportation in rural areas under 49 U.S.C. § 5311
- 25 <u>(relating to formula grants for rural areas).</u>
- 26 "Full level of performance." The objective standard
- 27 <u>established by the Federal Transit Administration or the</u>
- 28 department, or both, for determining whether a capital asset is
- 29 in a state of good repair.
- 30 \* \* \*

- 1 "Local transportation organization." Any of the following:
- 2 (1) A political subdivision or a public transportation
- 3 authority, port authority or redevelopment authority,
- 4 organized under the laws of this Commonwealth or pursuant to
- 5 an interstate compact or otherwise empowered to render,
- 6 contract for the rendering or assist in the rendering of
- 7 transportation service in a limited area in this
- 8 Commonwealth, even though it may also render or assist in
- 9 rendering transportation service in adjacent states.
- 10 (2) A <u>legally existing and established</u> nonprofit
- 11 association that directly or indirectly provides public
- 12 transportation service.
- 13 (3) A legally existing and established nonprofit
- 14 association of public transportation providers operating
- within this Commonwealth.
- 16 \* \* \*
- 17 "Operating expenses." Total expenses required to continue
- 18 service to the public and to permit needed improvements in
- 19 service which are not self-supporting and otherwise for any
- 20 purpose in furtherance of public passenger transportation[,
- 21 including all State asset maintenance costs]. The term does not
- 22 include expenditures for capital projects unless specific
- 23 approval is provided by the Department of Transportation.
- 24 \* \* \*
- 25 "PAAC." The Port Authority of Allegheny County organized and
- 26 existing under the act of April 6, 1956 (1955 P.L.1414, No.465),
- 27 known as the Second Class County Port Authority Act.
- 28 \* \* \*
- 29 "Performance target." A quantifiable level of performance or
- 30 condition, expressed as a value for the measure to be achieved

- 1 for a fiscal year in order to reach a state of good repair.
- 2 "Preventive maintenance costs." The activities, supplies,
- 3 materials, labor, services and associated costs required to
- 4 preserve or extend the functionality and serviceability of an
- 5 <u>asset in a cost-effective manner, up to and including the</u>
- 6 current state of art for maintaining the asset.
- 7 \* \* \*
- 8 "Public Passenger Transportation Performance Report." An
- 9 annual report completed by the Department of Transportation
- 10 which shall include all of the following:
- 11 (1) Each local transportation organization's passengers,
- 12 revenue vehicle miles, revenue vehicle hours and senior
- 13 [passengers] <u>ridership</u> statistics for the most recently
- 14 available fiscal year.
- 15 (2) Any other statistical information that the
- Department of Transportation deems necessary.
- 17 "Public transportation agency safety plan." The plan to
- 18 improve the safety of all public transportation systems that
- 19 receive Federal and State financial assistance under 49 U.S.C.
- 20 5329 (relating to public transportation safety program).
- 21 \* \* \*
- 22 "SEPTA." The Southeastern Pennsylvania Transportation
- 23 Authority organization organized and existing under Chapter 17
- 24 <u>(relating to metropolitan transportation authorities).</u>
- 25 "State of good repair." The condition in which a capital
- 26 asset is able to operate at a full level of performance.
- 27 \* \* \*
- 28 <u>"Transit asset management plan." The federally required</u>
- 29 transit asset management plan that includes an inventory of
- 30 capital assets, a condition assessment of inventoried assets, a

- 1 <u>decision support tool and a prioritization of investments needed</u>
- 2 to reach a state of good repair.
- 3 \* \* \*
- 4 <u>"Transportation development plan." A planning tool prepared</u>
- 5 by a transit entity used to analyze the need for transit in a
- 6 <u>defined area</u>, evaluate the services that are provided and
- 7 <u>develop strategies to match the service to the identified</u>
- 8 transit needs.
- 9 \* \* \*
- 10 Section 2. Sections 1506(d)(2) and 1507(a)(6.1), (b) and (c)
- 11 of Title 74 are amended to read:
- 12 § 1506. Fund.
- 13 \* \* \*
- 14 (d) Use of revenues. -- Money in the fund shall be used by the
- 15 department as follows:
- 16 \* \* \*
- 17 (2) for costs incurred directly by the department, not
- 18 to exceed the amount allocated to the department under this
- 19 <u>chapter</u>, in the administration of public passenger
- transportation programs, including under this chapter; and
- 21 \* \* \*
- 22 § 1507. Application and approval process.
- 23 (a) Application. -- An eligible applicant that wishes to
- 24 receive financial assistance under this chapter shall submit a
- 25 written application to the department on a form developed by the
- 26 department, which shall include the following:
- 27 \* \* \*
- 28 (6.1) [A statement of policy outlining the basic
- 29 principles for the adjustment of fare growth to meet the rate
- of inflation.] A statement of policy outlining the basic

- 1 policy for fare adjustments that may be needed to meet the
- 2 <u>financial and performance target of the transit organization</u>
- 3 <u>as part of the transit organization's five-year financial</u>
- 4 projections included in the planning study or transit asset
- 5 management plan update to be completed under section 1513(i).
- 6 \* \* \*
- 7 (b) Approval and award. -- Upon determining that an applicant
- 8 has complied with this chapter, applicable rules and regulations
- 9 and any other requirement with respect to the financial
- 10 assistance requested, the department may award financial
- 11 assistance to the applicant. If the department awards financial
- 12 assistance to the applicant, the department and the applicant
- 13 shall enter into a financial assistance agreement setting forth
- 14 the terms and conditions governing the use of the financial
- 15 assistance and the timing of payment of the funds. The
- 16 department, in collaboration with and duly considering and
- 17 responding to all feedback and recommendations received from
- 18 <u>public transportation providers and organizations</u>, shall develop
- 19 guidelines for the application for and awarding of financial
- 20 assistance under this chapter and shall forward them to the
- 21 Legislative Reference Bureau for publication in the <a href="mailto:next">next</a>
- 22 <u>available issue of the</u> Pennsylvania Bulletin.
- 23 (c) Restriction on use of funds.--[Unless the department
- 24 grants the award recipient a waiver allowing the funds to be
- 25 used for a different purpose, financial assistance under this
- 26 chapter shall be used only for activities set forth under the
- 27 financial assistance agreement. The department's regulations
- 28 shall describe circumstances under which it will consider waiver
- 29 requests and shall set forth all information to be included in a
- 30 waiver request. The waiver request shall include a plan of

- 1 corrective action to demonstrate that the award recipient does
- 2 not have an ongoing need to use financial assistance funds for
- 3 activities other than those for which funds were originally
- 4 awarded. The duration of the waiver may not exceed the duration
- 5 of the plan of corrective action. The department shall monitor
- 6 implementation of the plan of corrective action. If the plan of
- 7 corrective action is not implemented by the local transportation
- 8 organization, the department shall rescind the waiver approval.]
- 9 Financial assistance under this chapter shall be used only for
- 10 activities provided under the financial assistance agreement
- 11 <u>unless the department grants the award recipient a waiver</u>
- 12 <u>allowing the funds to be used for a different purpose. The</u>
- 13 <u>department's regulations shall describe circumstances under</u>
- 14 which the department will consider waiver requests and shall
- 15 provide all information to be included in a waiver request. The
- 16 maximum duration of a waiver shall be until the financial need,
- 17 project or activity is completed that warranted the waiver and
- 18 may be further extended within the discretion of the department.
- 19 Section 3. Section 1508 of Title 74 is amended by adding a
- 20 subsection to read:
- 21 § 1508. Federal funding.
- 22 \* \* \*
- 23 (e) Subrecipients. -- Rural public transportation funding
- 24 received by the department from the Formula Grants for Rural
- 25 Areas Program under 49 U.S.C. § 5311 (relating to formula grants
- 26 for rural areas) shall be distributed to local transportation
- 27 <u>organizations that are subrecipients of Federal funds as</u>
- 28 <u>follows:</u>
- 29 (1) The department shall distribute 70% of the annual
- 30 apportionment under 49 U.S.C. § 5311 that the department

1	receives as the direct recipient of funds from the Formula
2	Grants for Rural Areas Program to Class 4 transit entities.
3	The distribution shall not include funding received by the
4	department under 49 U.S.C. § 5311(b)(3).
5	(2) Each month, the department shall distribute one-
6	twelfth of the Class 4 transit entity share under 49 U.S.C. §
7	5311 to Class 4 transit entities as provided under this
8	paragraph. Each Class 4 transit entity shall receive a
9	portion of each monthly distribution of the Class 4 transit
10	entity share under 49 U.S.C. § 5311 as follows:
11	(i) Fifty percent of the monthly distribution of the
12	Class 4 transit entity share under 49 U.S.C. § 5311 shall
13	be distributed to Class 4 transit entities based upon
14	each transit entity's Class 4 operating assistance grant
15	percentage under section 1513 (relating to operating
16	program). The actual amount received by each Class 4
17	transit entity under this subparagraph shall be
18	determined by multiplying a Class 4 transit entity's
19	Class 4 operating assistance grant percentage under
20	section 1513 by the total amount available for
21	distribution under this subparagraph.
22	(ii) Twenty-five percent of the monthly distribution
23	of the Class 4 transit entity share under 49 U.S.C. §
24	5311 shall be distributed to Class 4 transit entities
25	based upon each transit entity's Class 4 revenue mile
26	percentage under section 1513. The actual amount received
27	by each Class 4 transit entity under this subparagraph
28	shall be determined by multiplying a Class 4 transit
29	entity's Class 4 revenue mile percentage under section
3.0	1513 by the total amount available for distribution under

- 1 <u>this subparagraph.</u>
- 2 (iii) Twenty-five percent of the monthly
- distribution of the Class 4 transit entity share under 49
- 4 <u>U.S.C. § 5311 shall be distributed to Class 4 transit</u>
- 5 <u>entities based upon each transit entity's Class 4 revenue</u>
- 6 hour percentage under section 1513. The actual amount
- 7 received by each Class 4 transit entity under this
- 8 <u>subparagraph shall be determined by multiplying a Class 4</u>
- 9 transit entity's Class 4 transit entity revenue hour
- 10 percentage under section 1513 by the total amount
- 11 <u>available for distribution under this subparagraph.</u>
- 12 Section 4. Section 1512(a) and (b)(1) of Title 74 are
- 13 amended and subsection (b) is amended by adding a paragraph to
- 14 read:
- 15 § 1512. Coordination and consolidation.
- 16 (a) Coordination. -- Coordination is required in regions where
- 17 two or more award recipients have <u>fixed route</u>, shared ride, or
- 18 both, services or activities for which financial assistance is
- 19 being provided under this chapter to assure that the services or
- 20 activities are provided efficiently and effectively.
- 21 (b) Consolidation and mutual cooperation. --
- 22 (1) The department, [in consultation with] at the
- 23 request of local governments and local transportation
- organizations, shall study the feasibility of consolidation
- and mutual cooperation among local transportation
- organizations as a means of reducing annual expenses without
- 27 loss of service to the communities they serve. The study
- shall examine the creation of service regions or mutual
- 29 cooperation pacts to determine whether either method would
- reduce annual expenses. The feasibility analysis is to

1 include a cost-benefit analysis and operational analysis.

2 \* \* \*

3 (4) After the five-fiscal-year period under paragraph

- 4 (3), the department shall waive the match requirement under
- 5 <u>sections 1513 and 1514 for an additional five fiscal years</u>
- 6 <u>for the local transportation organization's participation in</u>
- 7 <u>the recommended action under paragraph (2) in an amount not</u>
- 8 <u>to exceed the estimated annual net savings of the implemented</u>
- 9 recommendations. At the end of the five-year period, the
- 10 local match shall begin at the preconsolidated level.
- 11 \* \* \*
- 12 Section 5. Section 1513(a)(2), (d)(3) and (4), (e), (f), (g)
- 13 and (h) of Title 74 are amended and the section is amended by
- 14 adding subsections to read:
- 15 § 1513. Operating program.
- 16 (a) Eliqible applicants. -- The following may apply for
- 17 financial assistance for operating expenses under this section:
- 18 \* \* \*
- 19 (2) A Commonwealth agency or instrumentality whose
- 20 primary purpose is providing public transportation.
- 21 \* \* \*
- 22 (d) Local match requirements.--
- 23 \* \* \*
- 24 (3) Eligible local matching funds shall consist only of
- cash contributions provided by one or more municipalities or
- 26 counties. The amount of the match and the time period during
- 27 which the match must continue to be available shall be
- specified in the financial assistance agreement. [Funding] At\_
- 29 the discretion of the local transportation organization,
- 30 <u>funding</u> provided by local and private entities, including

- 1 [advertising or naming rights] nontraditional transit\_
- 2 <u>revenue</u>, may qualify as local matching funds to the extent
- 3 they provide for the cost of transit service that is open to
- 4 the public. The following shall not be considered local
- 5 matching funds:
- 6 (i) Any form of transit operating revenue or other
- 7 forms of transit income provided by the local
- 8 transportation organization.
- 9 (ii) Funds used to replace fares.
- 10 (4) A municipality in a metropolitan area which is a
- 11 member of a local transportation organization which receives
- 12 <u>direct or indirect Federal funds</u> is authorized to provide
- annual financial assistance from current revenues to the
- local transportation organization of which it is a member or
- enter into a long-term agreement for payment of money to
- assist in defraying the costs of operation, maintenance and
- 17 debt service of the local transportation organization or of a
- 18 particular public transportation project of a local
- 19 transportation organization. The obligation of a municipality
- 20 under an agreement pursuant to this paragraph shall not be
- 21 considered to be a part of the indebtedness of the
- 22 municipality, nor shall the obligation be deemed to impair
- 23 the status of any indebtedness of the municipality which
- would otherwise be considered self-sustaining.
- [(e) Performance reviews.--
- (1) The department may conduct performance reviews of an
- award recipient under this section to determine the
- effectiveness of the financial assistance. Reviews shall be
- conducted at regular intervals as established by the
- department in consultation with the management of the award

1	recipient. After completion of a review, the department shall
2	issue a report that:
3	(i) highlights exceptional performance and
4	identifies any problems that need to be resolved;
5	(ii) assesses performance, efficiency and
6	effectiveness of the use of the financial assistance;
7	(iii) makes recommendations on follow-up actions
8	required to remedy any problem identified; and
9	(iv) provides an action plan documenting who should
10	perform the recommended actions and a time frame within
11	which they should be performed.
12	(2) The department shall deliver the report to the
13	Governor, to the chairman and minority chairman of the
14	Transportation Committee of the Senate and to the chairman
15	and minority chairman of the Transportation Committee of the
16	House of Representatives. The department's regulations shall
17	contain a description of the impact on both the amount of,
18	and future eligibility for, financial assistance under this
19	chapter based upon the degree to which the local
20	transportation organization complies with the recommendations
21	in the report. The department shall develop a list of best
22	practices revealed by the reports issued under this
23	subsection and shall post them on the department's Internet
24	website.
25	(f) Performance criteria Criteria used for the reviews
26	conducted under subsection (e) shall consist of passengers per
27	revenue vehicle hour, operating costs per revenue vehicle hour,
28	operating revenue per revenue vehicle hour, operating costs per
29	passenger and other items as the department may establish. The
30	department's regulations shall set forth the minimum system

1 performance criteria based upon comparison of the award

2 recipient to its past performance and to its peers that an award

3 recipient must satisfy.

- (g) Failure to satisfy minimum performance criteria. --
- (1) If a performance review conducted under subsection
- 6 (e) reveals that the performance of an award recipient's
- 7 transportation system has decreased compared to performance
- determined through a prior review, the department may, upon
- 9 the written request of an award recipient, waive any
- requirement for a reduction in the amount of financial
- 11 assistance to be awarded under this section for a reasonable
- time period to allow the award recipient to bring the system
- back to the required performance level. The award recipient
- shall provide written justification for providing a time
- period longer than two years. In order to obtain the waiver
- for the period requested, the award recipient must do all of
- the following:
- (i) Develop an action plan to improve system
- 19 performance that contains key measurable milestones. The
- action plan must be acceptable to the department and must
- 21 be approved by the department in writing.
- (ii) Submit quarterly progress reports on the action
- plan to the department.
- (2) The department shall review and evaluate the award
- recipient's progress to determine if the system has improved.
- If the system has improved, the award recipient will remain
- 27 eligible for full formula funding as determined under
- subsection (c). If the system has not improved by the end of
- the waiver period, the waiver will be withdrawn. Expenses
- incurred by the award recipient as a result of the failure of

1	the award recipient's system to meet the minimum performance
2	criteria shall be borne by the award recipient.
3	(h) Adjustments to minimum performance criteriaUpon
4	written request of an award recipient, the department may adjust
5	the minimum performance criteria described in subsection (g) in
6	a given year if the performance of the award recipient's system
7	is adversely affected by circumstances which are beyond the
8	award recipient's control. Examples are labor strikes,
9	infrastructure failures and natural disasters. The request must
10	include the award recipient's reasons for seeking the
11	adjustment.]
12	(i) Planning studies
13	(1) Beginning January 1, 2024, the department may
14	require each award recipient to conduct an independent
15	planning study or transportation development plan update
16	every five years to evaluate the public transit services
17	being funded under this section. The planning study shall
18	include, but not be limited to, the following:
19	(i) A financial performance analysis of existing
20	services and trends.
21	(ii) A customer satisfaction survey.
22	(iii) A five-year capital improvement plan,
23	including a performance target consistent with the
24	recipient's adopted transit asset management plan for
25	reaching a state of good repair.
26	(iv) A five-year service plan based on customer and
27	community input and participation.
28	(v) A five-year financial plan based on the adopted
29	service plan and levels of funding.
30	(vi) An evaluation of safety and performance target

- 1 related to the recipient's adopted public transportation
- 2 agency safety plan.
- 3 (vii) Other analysis as may be needed.
- 4 (2) The department shall fund the planning studies
- 5 <u>through a technical assistance grant to the award recipient</u>
- 6 <u>in full or in part and match Federal funds to conduct the</u>
- 7 <u>study.</u>
- 8 (3) Recipients may utilize consultants already under
- 9 <u>contract with the department or solicit independently or</u>
- jointly with other transit systems for a consultant to
- 11 <u>conduct the study in compliance with all applicable Federal</u>
- 12 <u>and State procurement regulations.</u>
- 13 (4) The department shall deliver an executive summary of
- the planning studies to the Governor, the chairperson and
- minority chairperson of the Transportation Committee of the
- 16 Senate and the chairperson and minority chairperson of the
- 17 Transportation Committee of the House of Representatives. The
- department shall develop a list of best practices documented
- 19 by the studies conducted under this subsection and post the
- 20 best practices and the executive summary on the department's
- 21 publicly accessible Internet website.
- 22 (j) Performance criteria. -- A performance target shall be
- 23 developed by the recipient based on the current and projected
- 24 trends in service and adopted by the recipient's governing
- 25 board.
- 26 Section 6. Section 1514(a), (b), (e), (e.1) and (f) of Title
- 27 74 are amended to read:
- 28 § 1514. Asset improvement program.
- 29 (a) Eligible applicants.--
- 30 (1) The following may apply for financial assistance for

- improvement, replacement or expansion of capital projects
  under this section:
- 3 (i) A local transportation organization.
- 4 (ii) An agency or instrumentality of the 5 Commonwealth <u>engaged in public transportation service</u>.
  - (iii) A [person] <u>public or nonprofit entity or organization</u> responsible for coordinating community transportation program services.
    - (iv) Any other [person] <u>public or nonprofit entity</u>
      or organization that provides <u>public transportation</u>
      services the department deems to be eligible.
- 12 The department and the public transit organization 13 shall develop and maintain four-year and 12-year plans that 14 summarize the capital projects and financial assistance 15 commitments for each [applicant] public transit system in accordance with the public transit system's adopted transit 16 17 asset management plan and annual performance target. The 18 department may enter into multiyear agreements to provide 19 financial assistance for capital projects based upon cash 20 flow and revenue projections for the fund. Each capital 21 project shall be based on the transit asset management plan 22 developed by the public transportation organization in collaboration with the department. 23
- 24 (b) Applications.--In addition to information required under 25 section 1507 (relating to application and approval process), an 26 application for financial assistance under this section shall 27 include the following:
- 28 (1) Evidence satisfactory to the department that the
  29 proposed capital project is included in the first year of the
  30 applicant's four-year capital plan, transit asset management

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- plan's performance target and its federally approved
  transportation improvement program.
- 3 If an applicant is requesting financial assistance for replacement of a capital project, evidence satisfactory 4 5 to the department that the capital project to be replaced has exceeded the useful life criteria [as defined by the 6 department] in accordance with the applicant's transit asset 7 8 management plan's performance target. At its discretion, the 9 department may approve funding to replace a capital project that does not exceed the useful life criteria if the 10 applicant provides documentation acceptable to the department 11 12 to justify the early replacement of the capital project.
  - [(3) If the applicant is requesting financial assistance for expansion of a capital project, evidence satisfactory to the department that the applicant will have sufficient future annual operating funds to support the proposed expansion.
  - (4) Any other information required by the department, including a return on investment analysis or a life cycle cost analysis, or both.]

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- 21 (e) Priorities. -- The award of [financial assistance under
- 22 this section] <u>discretionary funding under subsection (e.1)(4)</u>
- 23 shall be subject to the following set of priorities in
- 24 descending order of significance unless a compelling return on
- 25 investment analysis for a project in a lower category is
- 26 provided to and approved by the department:
- 27 (1) Requests for funds required to support existing 28 local bond issues currently supported with State revenue
- 29 sources, such as debt service and asset leases. The
- 30 Commonwealth pledges to and agrees with any person, firm or

corporation holding any bonds previously issued by, or any other debt incurred by, a local transportation organization and secured in whole or part by a pledge of the funds provided to the local transportation organization from the fund that the Commonwealth will not limit or alter rights vested in a local transportation organization in any manner inconsistent with obligations of the local transportation organization to the obligees of the local transportation organization until all bonds previously issued or other debt incurred, together with the interest thereon, is fully paid or provided for.

- (2) Requests for funds required to match federally approved capital projects [funded under 49 U.S.C. §§ 5307 (relating to urbanized area formula grants) and 5309 (relating to capital investment grants and loans) and other federally approved capital projects].
- (3) Other non-Federal capital projects as determined by the department, which shall be further subject to the following set of priorities in descending order of significance:
  - (i) Essential emergency asset improvement projects.
  - (ii) Standard replacement of existing assets that have exceeded their useful life.
    - (iii) Asset improvement projects to extend the useful life of the affected assets.
    - (iv) Acquisition of new assets and other acceptable purposes, other than projects to be funded under the new initiatives program described in section 1515 (relating to new initiatives program), as determined by the department.

- 1 (e.1) Distribution <u>procedure</u>.--<u>During each fiscal year</u>,
- 2 capital project, asset maintenance and other program funds shall
- 3 <u>be distributed to each transit organization on a monthly basis</u>
- 4 <u>in accordance with the formula specified in this section and</u>
- 5 <u>used strictly in accordance with the use specified in this</u>
- 6 <u>section</u>. The department shall allocate financial assistance
- 7 under this section on a percentage basis of available funds each
- 8 fiscal year as follows:
- 9 (1) [The local transportation organization organized and
- 10 existing under Chapter 17 (relating to metropolitan
- transportation authorities) as the primary provider of public
- passenger transportation for the counties of Bucks, Chester,
- Delaware, Montgomery and Philadelphia shall receive 69.4% of
- 14 the funds available for distribution under this section.]
- 15 <u>SEPTA shall receive 69.4% of the funds available for</u>
- 16 <u>distribution under this section.</u>
- 17 (2) [The local transportation organization organized and
- 18 existing under the act of April 6, 1956 (1955 P.L.1414,
- No.465), known as the Second Class County Port Authority Act,
- as the primary provider of public transportation for the
- 21 county of Allegheny shall receive 22.6% of the funds
- 22 available for distribution under this section.] PAAC shall
- 23 receive 22.6% of the funds available for distribution under
- this section.
- 25 (3) Other local transportation organizations organized
- and existing as the primary providers of public passenger
- transportation for the counties of this Commonwealth not
- identified under paragraph (1) or (2) shall receive 8% of the
- 29 funds available for distribution under this section. The
- department shall allocate the funds under this paragraph

1 among the local transportation organizations.

(4) Notwithstanding paragraphs (1), (2) and (3) and before distributing the funds under paragraph (1), (2) or (3), the department shall set aside 5% of the funds available for distribution under this section for discretionary use and distribution by the secretary.

- (5) On or before the fifth day of each month, the

  Treasury Department shall certify to the department the total

  amount then available for distribution and the department

  shall make distribution of payments required under this

  subsection on or before the 20th day of each month.
- (6) Beginning with the 2023-2024 fiscal year, each month the Treasury Department shall pay one-twelfth of the department project management oversight share for that fiscal year into the General Fund. The money transferred under this paragraph shall be appropriated to the department for expenses related to project management and oversight of capital and asset maintenance projects funded under this section.
- (7) Each month, the Treasury Department shall pay one—
  twelfth of the community transportation program share for
  that fiscal year into the General Fund. The money transferred
  under this paragraph shall be appropriated to the department
  to make grants to counties under this section for the purpose
  of funding capital projects of community transportation
  programs.
- (8) Each month, the Treasury Department shall pay the planning, development, research, rural expansion and department-initiated programs share under this section for that month into the General Fund. The money transferred under

1 this paragraph shall be appropriated to the department to incur costs directly or to make grants to local 2 transportation organizations under section 1513(i), for the 3 purpose of funding planning, development, research, rural 4 5 expansion and department-initiated programs. (9) Each month, the department shall distribute one-6 twelfth of the Class 4 transit entity share under this 7 8 section to Class 4 transit entities as provided under this 9 paragraph. Each Class 4 transit entity shall receive a 10 portion of each monthly distribution of the Class 4 transit entity share under this section as follows: 11 12 (i) Fifty percent of the monthly distribution of the 13 Class 4 transit entity share under this section shall be distributed to Class 4 transit entities based upon each 14 transit entity's Class 4 operating assistance grant 15 percentage under this section. The actual amount received 16 by each Class 4 transit entity under this subparagraph 17 18 shall be determined by multiplying a particular Class 4 transit entity's Class 4 operating assistance grant 19 20 percentage under this section by the total amount available for distribution under this subparagraph. 21 22 (ii) Twenty-five percent of the monthly distribution 23 of the Class 4 transit entity share under this section 24 shall be distributed to Class 4 transit entities based 25 upon each transit entity's Class 4 revenue mile percentage under this section. The actual amount received 26 by each Class 4 transit entity under this subparagraph 27 28 shall be determined by multiplying a particular Class 4 29 transit entity's Class 4 revenue mile percentage under

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this section by the total amount available for

1	distribution under this subparagraph.
2	(iii) Twenty-five percent of the monthly
3	distribution of the Class 4 transit entity share under
4	this section shall be distributed to Class 4 transit
5	entities based upon each transit entity's Class 4 revenue
6	hour percentage under this section. The actual amount
7	received by each Class 4 transit entity under this
8	subparagraph shall be determined by multiplying a
9	particular Class 4 transit entity's Class 4 transit
10	entity revenue hour percentage under this section by the
11	total amount available for distribution under this
12	subparagraph.
13	(10) Each month, after providing for payment of the
14	portion of the department project management oversight share,
15	the community transportation program share under this
16	section, the planning, development, research, rural expansion
17	and department-initiated programs shares under this section
18	and the Class 4 transit entity share under this section to be
19	distributed that month, the department shall distribute all
20	remaining capital project, asset maintenance and other
21	<pre>program funds as follows:</pre>
22	(i) Each Class 1 transit entity shall receive a pro
23	rata share of the Class 1 transit entity share under this
24	section. If there is only one Class 1 transit entity, the
25	Class 1 transit entity shall receive the entire Class 1
26	transit entity share under this section.
27	(ii) Each Class 2 transit entity shall receive a pro
28	rata share of the Class 2 transit entity share under this
29	section. If there is only one Class 2 transit entity, the

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Class 2 transit entity shall receive the entire Class 2

1	transit entity share under this section.
2	(iii) Each Class 3 transit entity shall receive a
3	portion of the Class 3 transit entity share under this
4	<pre>section as follows:</pre>
5	(A) Sixteen and sixty-seven hundredths percent
6	of the Class 3 transit entity share under this
7	section shall be distributed to Class 3 transit
8	entities based upon each transit entity's Class 3
9	vehicle mile percentage under this section. The
10	actual amount received by each Class 3 transit entity
11	under this clause shall be determined by multiplying
12	a particular Class 3 transit entity's Class 3 vehicle
13	mile percentage under this section by the total
14	amount available for distribution under this clause.
15	(B) Sixteen and sixty-seven hundredths percent
16	of the Class 3 transit entity share under this
17	section shall be distributed to Class 3 transit
18	entities based upon each transit entity's Class 3
19	vehicle hour percentage under this section. The
20	actual amount received by each Class 3 transit entity
21	under this clause shall be determined by multiplying
22	a particular Class 3 transit entity's Class 3 vehicle
23	hour percentage under this section by the total
24	amount available for distribution under this clause.
25	(C) Sixteen and sixty-six hundredths percent of
26	the Class 3 transit entity share under this section
27	shall be distributed to Class 3 transit entities
28	based upon each transit entity's Class 3 total
29	passenger percentage under this section. The actual
30	amount received by each Class 3 transit entity under

1 this clause shall be determined by multiplying a 2 particular Class 3 transit entity's Class 3 total 3 passenger percentage under this section by the total amount available for distribution under this clause. 4 5 (D) Twenty-five percent of the Class 3 transit entity share under this section shall be distributed 6 7 to Class 3 transit entities based upon each transit 8 entity's Class 3 Federal operating cap percentage. The actual amount received by each Class 3 transit 9 entity under this clause shall be determined by 10 multiplying a particular Class 3 transit entity's 11 12 Class 3 Federal operating cap percentage by the total 13 amount available for distribution under this clause. 14 (E) Twenty-five percent of the Class 3 transit entity share under this section shall be distributed 15 16 to Class 3 transit entities based upon each transit entity's Class 3 State operating grant percentage. 17 18 The actual amount received by each Class 3 transit entity under this clause shall be determined by 19 multiplying a particular Class 3 transit entity's 20 21 Class 3 State operating grant percentage by the total amount available for distribution under this clause. 22 23 (11) If, during any fiscal year, either the number of 24 vehicles operated by a local transportation organization or transportation company or the area served by a local 25 26 transportation organization or transportation company changes so that the local transportation organization or 27 28 transportation company meets the criteria for a different 29 transit entity class as defined under section 1503 (relating to definitions), on or before July 15 of the fiscal year 30

which follows the change and in each fiscal year thereafter,

2 <u>the department shall reflect any change in the transit entity</u>

3 class of the local transportation organization or

4 <u>transportation company in the department certification for</u>

that year and subsequent fiscal years. The following shall

6 <u>apply:</u>

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(i) In the department's calculation of the transit entity shares under this section for each transit entity class required by paragraph (9) for the fiscal year following the change in a local transportation organization or transportation company's transit entity class and thereafter, the department shall include the amount of the transit entity shares under this section allocated to the local transportation organization or transportation company for the fiscal year prior to the change in the transit entity class, in the transit entity shares under this section for the new transit entity class of such a local transportation organization or transportation company, and shall delete an equal amount from the transit entity shares under this section for the transit entity class for which such a local\_ transportation organization or transportation company no longer meets the criteria in the new fiscal year.

(ii) No local transportation organization or transportation company which has changed from one transit entity class to another due to either an increase in the number of vehicles operated or the United States Census Bureau's declaring the transportation organization or transportation company's service area an urbanized area shall receive less than the amount transferred on the

- 1 <u>account by the department under this section.</u>
- 2 (12) No change in classification or distribution to a
- 3 Class 1, 2, 3 and 4 transit entity shall change, reduce,
- 4 <u>alter or otherwise be done in a manner that would adversely</u>
- 5 <u>impact the distribution percentages under this section and</u>
- 6 <u>amounts that SEPTA and PAAC are entitled to under paragraphs</u>
- 7 (1) and (2).
- 8 (f) Bonding by award recipients. -- With the approval of the
- 9 department, an award recipient that is permitted by law to issue
- 10 bonds may do so for the purpose of financing a [multiyear]
- 11 capital project. The department shall enter into an agreement
- 12 with the award recipient providing that payments of the awarded
- 13 funds sufficient to satisfy requirements of the bonds issued be
- 14 made directly to the trustee of the bondholders until such time
- 15 as the bonds are retired.
- 16 Section 7. Section 1515(a) of Title 74 is amended and
- 17 subsection (c) is amended by adding a paragraph to read:
- 18 § 1515. New initiatives program.
- 19 (a) Eligible applicants. -- [Persons] A public or nonprofit
- 20 <u>entity or organization</u> eligible to apply for financial
- 21 assistance under section 1514 (relating to asset improvement
- 22 program) shall also be eligible to apply for financial
- 23 assistance for new or expansions of fixed guideway systems or
- 24 the physical or roadway improvement elements of a corridor
- 25 project designed to expedite bus service under this section.
- 26 \* \* \*
- 27 (c) Source of funds and priorities.--
- 28 \* \* \*
- 29 (3) The department may develop and implement a pilot
- 30 program to test and evaluate new models of paying and

- 1 <u>delivering shared ride and community transportation in</u>
- 2 collaboration with existing public transit systems and other
- 3 transportation organizations and entities in this
- 4 <u>Commonwealth with the goal of developing a sustainable and</u>
- 5 <u>need-based delivery and payment of services model.</u>
- 6 \* \* \*
- 7 Section 8. Sections 1516(a)(3) and (d)(2), (3), (4) and (5)
- 8 and 1518 of Title 74 are amended to read:
- 9 § 1516. Programs of Statewide significance.
- 10 (a) General rule. -- Money in the fund allocated for programs
- 11 of Statewide significance shall be used by the department to
- 12 support public transportation programs, activities and services
- 13 not otherwise fully funded through the operating program,
- 14 capital program or asset improvement program. In addition to any
- 15 requirements contained in this section, applications must comply
- 16 with section 1507 (relating to application and approval
- 17 process). Programs of Statewide significance shall include:
- 18 \* \* \*
- 19 (3) Community transportation capital and service
- 20 stabilization. The department shall issue an annual
- 21 notification of the availability of funds for the programs
- 22 under this paragraph.
- 23 \* \* \*
- 24 (d) Community transportation. --
- 25 \* \* \*
- 26 (2) Subject to the limitations of this subsection, the
- 27 following may apply for financial assistance under this
- 28 subsection:
- 29 (i) The governing body of a county, other than a
- 30 county of the first or second class.

1 A <u>public or nonprofit or private</u> transportation 2 company designated by the governing body of the county as 3 the coordinator of community transportation service. An agency or instrumentality of the 4 5 Commonwealth. 6 \* \* \* (3) Financial assistance for service stabilization may 7 8 only be provided for the following purposes: 9 Short-term, long-term and strategic planning. Technology investment. 10 (ii) 11 Training programs designed to enhance 12 transportation management and staff expertise. 13 (iv) Offsetting operating expenses that cannot be 14 covered by fare revenue due to emergencies declared by the Governor or acts of the General Assembly. 15 Marketing activities. 16  $(\nabla)$ 17 (vi) Other stabilization purposes approved by the 18 department. 19 The department shall give high priority to providing 20 financial assistance under this subsection as match for 21 Federal funding to support capital projects for community 22 transportation systems[.] as long as the Federal funding 23 being matched is not reducing the amount of Federal funding 24 available to support existing federally funded public 25 transportation direct or subrecipients. 26 The department shall conduct a study to evaluate 27 the effectiveness and efficiency of community transportation service delivery as it relates to human service programs. The 28 29 Department of Public Welfare, the Office of the Budget and 30 the Department of Aging and other appropriate Commonwealth

- agencies identified by the department shall participate in
- the study. Within two years following the effective date of
- this section, these agencies shall make recommendations to
- 4 the Governor and the Majority and Minority chairpersons of
- 5 the Transportation Committee of the Senate and the Majority
- and Minority chairpersons of the Transportation Committee of
- 7 the House of Representatives for improving coordination and
- 8 efficiency of human services and community transportation.]
- 9 \* \* \*
- 10 § 1518. Program oversight and administration.
- 11 The department is authorized to use available money in the
- 12 fund to cover the costs incurred by the department in
- 13 administering all of its public passenger transportation funding
- 14 programs, including those established under this chapter, and
- 15 incurred in the carrying out of its responsibilities with
- 16 respect to the programs[.], not to exceed the amount authorized
- 17 to the department under this chapter. The department shall\_
- 18 annually produce a report on the department's publicly
- 19 accessible Internet website detailing the amount of funding
- 20 received for administering the program, total funding received
- 21 and total funds disbursed under each program to be funded in the
- 22 entire program.
- 23 Section 9. Title 74 is amended by adding a section to read:
- 24 § 1518.1. Small purchase procedures.
- 25 A local transportation company or transportation organization
- 26 may use small purchase procedures to acquire services, supplies
- 27 or other property valued at more than the micro-purchase
- 28 threshold but less than the Federal simplified acquisition
- 29 threshold as defined under 2 CFR 200.1 (relating to
- 30 definitions).

- 1 Section 10. Section 1520 of Title 74 is repealed:
- 2 [§ 1520. Evaluation of private investment opportunities.
- 3 (a) Study. -- A local transportation organization receiving
- 4 funding in an amount greater than \$5,000,000 annually under this
- 5 chapter shall undertake a study to evaluate the feasibility of
- 6 utilizing partnerships with private service providers and
- 7 financial partners as a method to operate and finance new or
- 8 existing services. Within one year following the effective date
- 9 of this section, each local transportation organization required
- 10 to evaluate private participation under this section shall
- 11 submit a report to the secretary and the majority chairperson
- 12 and minority chairperson of the Transportation Committee of the
- 13 Senate and the majority chairperson and minority chairperson of
- 14 the Transportation Committee of the House of Representatives.
- (b) Report. -- The report shall, at a minimum, include the
- 16 results of the evaluation, a determination of the viability of
- 17 greater private partnering and any recommendations about how to
- 18 achieve greater participation from the private sector.
- (c) Preclusion. -- Nothing in this section shall preclude a
- local transportation organization receiving less than \$5,000,000
- 21 annually under this chapter from making an evaluation of greater
- 22 private involvement in their operations.]
- 23 Section 11. This act shall take effect in 60 days.