THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2215 Session of 2022

INTRODUCED BY THOMAS, BOBACK, DRISCOLL, FARRY, GILLEN, HILL-EVANS, PICKETT, POLINCHOCK, ROTHMAN, RYAN AND ZIMMERMAN, JANUARY 10, 2022

REFERRED TO COMMITTEE ON FINANCE, JANUARY 10, 2022

AN ACT

1 2 3 4 5 6 7 8 9 10	Amending the act of March 4, 1971 (P.L.6, No.2), entitled "An act relating to tax reform and State taxation by codifying and enumerating certain subjects of taxation and imposing taxes thereon; providing procedures for the payment, collection, administration and enforcement thereof; providing for tax credits in certain cases; conferring powers and imposing duties upon the Department of Revenue, certain employers, fiduciaries, individuals, persons, corporations and other entities; prescribing crimes, offenses and penalties," establishing the Start-up Investment Tax Credit Program.
12	The General Assembly of the Commonwealth of Pennsylvania
13	hereby enacts as follows:
14	Section 1. The act of March 4, 1971 (P.L.6, No.2), known as
15	the Tax Reform Code of 1971, is amended by adding an article to
16	read:
17	ARTICLE XIX-H
18	START-UP INVESTMENT TAX CREDIT
19	Section 1901-H. Scope of article.
20	This article relates to the Start-up Investment Tax Credit
21	Program.
22	Coation 1002 II Definitions

- 1 The following words and phrases when used in this article
- 2 shall have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- 4 "Business." An entity authorized to do business in this
- 5 Commonwealth and subject to taxes imposed under Article III or
- 6 <u>IV.</u>
- 7 <u>"Business plan." An outline of business structures and a</u>
- 8 formal statement of business goals, including an explanation of
- 9 how the goals are anticipated to be achieved.
- 10 "Department." The Department of Community and Economic
- 11 <u>Development of the Commonwealth.</u>
- 12 "Investment." A payment of money or its equivalent for a
- 13 <u>private equity interest in a business.</u>
- 14 "Pass-through entity." A partnership as defined in section
- 15 301(n.0) or a Pennsylvania S corporation as defined in section
- 16 301(n.1).
- 17 "Qualified investment" An investment which meets the
- 18 requirements under section 1907-H(f).
- 19 "Qualified start-up business." A business which has been
- 20 approved under section 1904-H.
- 21 "Qualified start-up investor." A start-up investor which
- 22 meets the requirements under section 1905-H.
- 23 "Start-up investor." An individual or business entity which
- 24 invests in start-up businesses.
- 25 "Tax credit." A tax credit awarded under this article.
- 26 <u>Section 1903-H. Establishment of program.</u>
- 27 <u>The Start-up Investment Tax Credit Program is established</u>
- 28 within the department.
- 29 Section 1904-H. Application for approval as qualified start-up
- 30 business.

- 1 (a) Application. -- A business may apply to the department for
- 2 approval as a qualified start-up business. The application shall
- 3 be submitted on a form and in a manner as required by the
- 4 <u>department.</u>
- 5 (b) Information. -- An application under subsection (a) shall
- 6 <u>include the following information:</u>
- 7 (1) The name and address of the applicant.
- 8 (2) A copy of the applicant's business plan.
- 9 <u>(3) Documentation that the applicant meets the</u>
- 10 qualifications under subsection (d).
- 11 (4) Any other information required by the department.
- 12 <u>(c) Review of application.--Upon receipt of an application</u>
- 13 <u>under subsection (a), the department shall review the</u>
- 14 <u>application</u>.
- (d) Qualifications. -- An applicant under subsection (a) shall
- 16 <u>be approved as a qualified start-up business by the department</u>
- 17 if the applicant meets all of the following qualifications:
- 18 (1) The applicant meets one of the following:
- 19 (i) If the applicant's headquarters is located in
- this Commonwealth at the time of submitting the
- 21 <u>application, the applicant must certify to the department</u>
- 22 that the applicant does not intend to locate the
- 23 headquarters outside of this Commonwealth and that the
- 24 applicant's headquarters will be located in this
- 25 Commonwealth at the time that each qualified investment
- is made by each qualified start-up investor.
- 27 <u>(ii) If the applicant's headquarters is not in this</u>
- 28 <u>Commonwealth at the time of submitting the application</u>,
- 29 <u>the applicant must certify to the department that the</u>
- 30 applicant intends to locate the headquarters in this

1	Commonwealth and that the applicant's headquarters will
2	be located in this Commonwealth at the time each
3	qualified investment is made by each qualified start-up
4	<u>investor.</u>
5	(2) The applicant certifies to the department that the
6	applicant will maintain the applicant's headquarters in this
7	Commonwealth for a period of time which is no less than five
8	years after the applicant makes each qualified investment.
9	(3) No fewer than 51% of the applicant's employees are
10	employed in this Commonwealth.
11	(4) The applicant certifies to the department that no
12	fewer than 51% of the applicant's employees will be employed
13	in this Commonwealth for a period of time which is no less
14	than five years after the applicant makes each qualified
15	<u>investment.</u>
16	(5) The applicant employs fewer than 100 employees at
17	the time of submitting the application to the department.
18	(6) The applicant was established no more than five
19	years before the time of submitting the application to the
20	<pre>department.</pre>
21	(7) The applicant has not received more than \$5,000,000
22	in private equity investments at the time of submitting the
23	application to the department.
24	(e) ApprovalIf an applicant under subsection (a) meets
25	the qualifications under subsection (d), the department shall
26	approve the applicant as a qualified start-up business within 30
27	days of receipt of the application.
28	(f) Duration of approval An approval under subsection (e)
29	shall expire one year after the business was approved as a
30	qualified start-up husiness A qualified start-up husiness may

- 1 reapply for approval under this section.
- 2 (g) List. -- The department shall maintain a list of qualified
- 3 start-up businesses on the department's publicly accessible
- 4 <u>Internet website. The list under this subsection shall include</u>
- 5 the date of approval, the date of the expiration of the approval
- 6 and, if applicable, the amount of tax credits allocated to each
- 7 <u>qualified start-up business under section 1906-H(e).</u>
- 8 Section 1905-H. Application for approval as qualified start-up
- 9 investor.
- 10 (a) Application. -- A start-up investor may apply to the
- 11 <u>department for approval as a qualified start-up investor. The</u>
- 12 <u>application shall be submitted on a form and in a manner as</u>
- 13 <u>required by the department.</u>
- 14 (b) Information. -- An application under subsection (a) shall
- 15 <u>include the following information:</u>
- 16 <u>(1) The name and address of the applicant.</u>
- 17 (2) Documentation that the applicant meets the
- 18 qualifications under subsection (d).
- 19 (3) Any other information required by the department.
- 20 (c) Review of applications. -- Upon receipt of an application
- 21 <u>under subsection (a), the department shall review the</u>
- 22 application.
- 23 (d) Oualifications. -- An applicant under subsection (a) shall
- 24 be approved as a qualified start-up investor if the applicant
- 25 meets all of the following qualifications:
- 26 (1) The applicant invests in start-up businesses as the
- 27 <u>applicant's primary occupation.</u>
- 28 (2) The applicant demonstrates a history of investing in
- 29 <u>start-up businesses that have been successful in bringing a</u>
- 30 product to market or in being acquired by a business entity

1 that brings a product to market. (3) The net worth of the applicant is greater than 2 3 \$1,000,000. (4) One of the following apply: 4 5 (i) For an applicant who is an individual: (A) the individual had an income of no less than 6 7 \$200,000 in each of the two prior calendar years or had a joint income with the individual's spouse of not less than \$300,000 in each of the two prior 9 10 calendar years; and 11 (B) the individual has a reasonable expectation 12 of reaching the income or joint income amounts under 13 clause (A) in the calendar year when the applicant 14 submits an application to the department. (ii) For an applicant which is a business entity, 15 all of the owners or members of the business entity meet 16 the qualifications under subparagraph (i). 17 18 (e) Approval. -- If an applicant under subsection (a) meets 19 the qualifications under subsection (d), the department shall approve the applicant as a qualified start-up investor within 30 20 days of receipt of the application. 21 Section 1906-H. Application for allocation of tax credits by 22 23 qualified start-up business. 24 (a) Application. -- A qualified start-up business may apply to the department to receive an allocation of a tax credit under 25 26 this section. The application shall be submitted on a form and in a manner as required by the department. 27 28 (b) Information. -- An application under subsection (a) shall 29 include the following information: 30 (1) The name and address of the applicant.

- 1 (2) A copy of the applicant's business plan.
- 2 (3) Documentation that the applicant meets the
- 3 qualifications under subsection (d).
- 4 (4) Any other information required by the department.
- 5 (c) Review of application. -- Upon receipt of an application
- 6 <u>under subsection (a), the department shall review the</u>
- 7 <u>application</u>.
- 8 (d) Qualifications. -- An applicant under subsection (a) may
- 9 be approved for a tax credit if the applicant meets all of the
- 10 following:
- 11 (1) The applicant's business plan demonstrates the
- 12 <u>potential for increasing jobs in this Commonwealth.</u>
- 13 (2) The applicant's business plan demonstrates the
- 14 <u>potential for increasing capital investment in this</u>
- 15 Commonwealth.
- 16 (3) The applicant's business plan is based on the
- 17 development or commercialization of intellectual property for
- which patent protection under 35 U.S.C. (relating to patents)
- 19 applies.
- 20 (4) The applicant has applied for patent protection or
- 21 <u>received patent protection for the intellectual property</u>
- 22 under paragraph (3).
- 23 (5) Any other qualification required by the department.
- 24 (e) Allocation of tax credits. -- If an applicant under
- 25 subsection (a) meets the qualifications under subsection (d),
- 26 the department may allocate tax credits to the applicant. The
- 27 <u>department shall prioritize the allocation of tax credits under</u>
- 28 this subsection for qualified start-up businesses which
- 29 demonstrate the strongest likelihood of increasing jobs in this
- 30 Commonwealth and increasing capital investment in this

- 1 Commonwealth. An allocation of a tax credit under this
- 2 <u>subsection shall expire one year after the allocation.</u>
- 3 (f) Assignment. -- A qualified start-up business which
- 4 receives an allocation under subsection (e) may assign an amount
- 5 of the tax credit that was allocated to a qualified start-up
- 6 investor. An assignment under this subsection shall be made by a
- 7 written contract between the qualified start-up business and a
- 8 <u>qualified start-up investor. The written contract shall include</u>
- 9 the assignment to a qualified start-up investor as partial
- 10 consideration for making a qualified investment.
- 11 Section 1907-H. Application for tax credits by qualified start-
- 12 <u>up investor.</u>
- 13 (a) Application. -- A qualified start-up investor may apply to
- 14 the department for approval for a tax credit under this section.
- 15 The application shall be submitted on a form and in a manner as
- 16 required by the department.
- 17 (b) Information. -- An application under subsection (a) shall
- 18 include the following information:
- 19 (1) The name and address of the applicant.
- 20 (2) Documentation that the applicant meets the
- 21 qualifications under subsection (d).
- 22 (3) Any other information required by the department.
- 23 (c) Review of application. -- Upon receipt of an application
- 24 under subsection (a), the department shall review the
- 25 <u>application</u>.
- 26 (d) Qualifications. -- An applicant under subsection (a) shall
- 27 <u>be approved for a tax credit if the applicant meets all of the</u>
- 28 following qualifications:
- 29 (1) The applicant is a qualified start-up investor and
- 30 meets the requirements under section 1905-H at the time of

- 1 submitting the application to the department.
- 2 <u>(2) The applicant made qualified investments in a</u>
- 3 qualified start-up business.
- 4 (3) The applicant entered into a contract under section
- 5 1906-H(f) under which the applicant was assigned tax credits
- 6 <u>by a qualified start-up business.</u>
- 7 (4) The qualified start-up business which was the
- 8 <u>subject of the qualified investment under paragraph (2) meets</u>
- 9 the qualifications under section 1904-H(d) at the time of the
- investment. The department may require the qualified start-up
- 11 <u>business to recertify material as necessary to confirm</u>
- 12 <u>continued qualification as a qualified start-up business.</u>
- 13 (5) The applicant has filed all required State tax
- reports and returns for all taxable years and paid any
- 15 <u>balance of State tax due as determined by the Department of</u>
- Revenue.
- 17 (6) The applicant provides all documentation necessary
- 18 to the department to verify compliance with this article.
- 19 <u>(7) The qualified start-up business which was the</u>
- subject of the qualified investment under paragraph (2)
- 21 provides the necessary documentation and makes any necessary
- 22 certifications to the department for the verification under
- 23 subsection (e).
- 24 (8) The qualified start-up business which was the
- 25 subject of the qualified investment under paragraph (2)
- 26 provides the necessary documentation to the department to
- 27 verify compliance with this article.
- 28 (e) Verification. -- Upon receipt of an application under
- 29 subsection (a), a qualified start-up business shall verify
- 30 information for the department.

- 1 (f) Qualified investment. -- An investment under subsection
- 2 (d) (2) shall be approved by the department as a qualified
- 3 <u>investment if the investment was made by a qualified start-up</u>
- 4 <u>investor in a qualified start-up business.</u>
- 5 (q) Amount of credit. -- The amount of tax credit approved
- 6 under subsection (f) shall be 25% of the qualified investment.
- 7 (h) Approval. -- If the application under subsection (a) meets
- 8 the qualifications under subsection (d) and if the necessary
- 9 <u>information is verified under subsection (e), the department</u>
- 10 shall approve the qualified start-up investor for a tax credit.
- 11 <u>Section 1908-H. Sale, carryover and carryback.</u>
- 12 <u>(a) Carryover.--If a qualified start-up investor cannot use</u>
- 13 the entire amount of a tax credit for the taxable year in which
- 14 the qualified start-up investor is eligible for the tax credit,
- 15 the excess may be carried over to succeeding taxable years and
- 16 used as a credit against the qualified tax liability of the
- 17 qualified start-up investor for those taxable years.
- 18 (b) Application. -- A tax credit approved by the department in
- 19 a taxable year first shall be applied against the qualified
- 20 start-up investor's qualified tax liability for the current
- 21 taxable year as of the date on which the tax credit was approved
- 22 <u>before the tax credit can be applied against any tax liability</u>
- 23 under subsection (a).
- 24 (c) No carryback or refund. -- A qualified start-up investor
- 25 may not carry back or obtain a refund of all or any portion of
- 26 an unused tax credit.
- 27 <u>Section 1909-H. Pass-through entity.</u>
- 28 (a) Election. -- If a pass-through entity has any unused tax
- 29 credit under section 1908-H, the entity may elect, in writing,
- 30 according to the department's procedures, to transfer all or a

- 1 portion of the tax credit to shareholders, members or partners
- 2 <u>in proportion to the share of the entity's distributive income</u>
- 3 to which the shareholder, member or partner is entitled.
- 4 (b) Application of credit. -- The tax credit provided under
- 5 <u>subsection (a) is in addition to any tax credit to which a</u>
- 6 shareholder, member or partner of a pass-through entity is
- 7 otherwise entitled under this article. A pass-through entity and
- 8 <u>a shareholder, member or partner of a pass-through entity may</u>
- 9 not claim a tax credit under this article for the same qualified
- 10 investment.
- 11 (c) Claim. -- A shareholder, member or partner of a pass-
- 12 through entity to whom a tax credit is transferred under
- 13 <u>subsection</u> (a) <u>shall immediately claim the tax credit in the</u>
- 14 taxable year in which the tax credit is transferred. The
- 15 <u>shareholder</u>, member or partner of the pass-through entity may
- 16 not carry forward, carry back, obtain a refund of or sell or
- 17 assign the tax credit.
- 18 Section 1910-H. Limitation on allocations.
- 19 <u>(a) Total allocations.--The department may allocate an</u>
- 20 amount of tax credits in a fiscal year not to exceed the amount
- 21 of unused keystone innovation zone tax credits under section
- 22 1906-F(c)(2) for the prior fiscal year.
- 23 (b) Limitation.--No more than 25% of the total amount
- 24 available for allocation in a fiscal year under subsection (a)
- 25 may be allocated to a single qualified start-up business.
- 26 Section 1911-H. Repayment.
- 27 (a) Investors. -- A qualified start-up investor shall repay to
- 28 the Commonwealth the amount of tax credit claimed if the
- 29 <u>qualified start-up investor withdraws or otherwise liquidates</u>
- 30 the qualified investment less than five years after making a

- 1 qualified investment. The repayment made under this subsection
- 2 shall be equal to the amount of tax liability reduced as a
- 3 result of the use of the tax credit.
- 4 (b) Businesses. -- A qualified start-up business which fails
- 5 to complete any action which was the subject of a certification
- 6 <u>under section 1904-H(d) shall repay to the Commonwealth the</u>
- 7 amount of tax credit claimed by a qualified start-up investor
- 8 which received an allocation from the qualified start-up
- 9 <u>business under section 1906-H(f)</u>.
- 10 Section 1912-H. Guidelines.
- 11 The department shall publish guidelines for the
- 12 <u>implementation of this article within 60 days of the effective</u>
- 13 <u>date of this section</u>.
- 14 <u>Section 1913-H. Reports.</u>
- 15 (a) Submission. -- By October 1, 2022, and October 1 of each
- 16 year thereafter, the department shall submit a report on the tax
- 17 credit provided by this article to the chairperson and minority
- 18 chairperson of the Appropriations Committee of the Senate, the
- 19 chairperson and minority chairperson of the Appropriations
- 20 Committee of the House of Representatives, the chairperson and
- 21 minority chair of the Finance Committee of the Senate and the
- 22 chairperson and minority chairperson of the Finance Committee of
- 23 the House of Representatives. The department shall make a copy
- 24 of the report available on the department's publicly accessible
- 25 Internet website.
- 26 (b) Contents. -- The report under subsection (a) shall include
- 27 <u>the following information:</u>
- 28 (1) The name of each qualified start-up business
- 29 approved under section 1904-H during the prior fiscal year.
- 30 (2) The number of qualified start-up investors approved

- 1 <u>under section 1905-H during the prior fiscal year.</u>
- 2 (3) The amount of tax credits allocated to each
- 3 qualified start-up business under section 1906-H(e) during
- 4 <u>the prior fiscal year.</u>
- 5 (4) The amount of tax credits assigned by each qualified
- 6 <u>start-up business to a qualified start-up investor under</u>
- 7 1906-H(f) during the prior fiscal year.
- 8 (5) The amount of tax credits claimed by start-up
- 9 <u>investors under section 1907-H during the prior fiscal year.</u>
- 10 Section 1914-H. Expiration.
- 11 The department may not allocate a tax credit under this
- 12 <u>article after July 1, 2027.</u>
- 13 Section 2. This act shall take effect in 60 days.