THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2157 Session of 2021

INTRODUCED BY FARRY, HELM, POLINCHOCK, SCHLOSSBERG, LEWIS DELROSSO, KINSEY, EMRICK, HEFFLEY, STAATS, SAPPEY, HOHENSTEIN, PICKETT, McNEILL, MENTZER, SCHROEDER, PASHINSKI, DRISCOLL, O'MARA, DEASY, NEILSON, CIRESI, LAWRENCE AND GILLEN, DECEMBER 13, 2021

REFERRED TO COMMITTEE ON AGRICULTURE AND RURAL AFFAIRS, DECEMBER 13, 2021

AN ACT

- Amending Title 3 (Agriculture) of the Pennsylvania Consolidated Statutes, providing for fireworks; and making a related repeal.

 The General Assembly of the Commonwealth of Pennsylvania
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:
- 6 Section 1. Title 3 of the Pennsylvania Consolidated Statutes
- 7 is amended by adding a chapter to read:
- 8 CHAPTER 11
- 9 <u>FIREWORKS</u>
- 10 <u>Sec.</u>
- 11 <u>1101.</u> Definitions.
- 12 1102. Use of display fireworks.
- 13 1103. Request for extension.
- 14 <u>1104</u>. Use of consumer fireworks.
- 15 1105. Agricultural purposes.
- 16 1106. Rules and regulations by municipality.

- 1 1107. Sales locations.
- 2 1108. Fees, granting of licenses and inspections.
- 3 1109. Conditions for facilities.
- 4 1110. (Reserved).
- 5 1111. Attorney General.
- 6 <u>1112. Consumer fireworks tax.</u>
- 7 <u>1113. Disposition of certain funds.</u>
- 8 1114. Penalties.
- 9 <u>1115. Removal, storage and destruction.</u>
- 10 § 1101. Definitions.
- 11 The following words and phrases when used in this chapter
- 12 shall have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- 14 "APA 87-1." The American Pyrotechnics Association Standard
- 15 <u>87-1: Standard for Construction and Approval for Transportation</u>
- 16 of Fireworks, Novelties, and Theatrical Pyrotechnics, 2001
- 17 edition.
- "Consumer fireworks."
- 19 (1) The term includes any combustible or explosive
- 20 composition or any substance or combination of substances
- 21 which is intended to produce visible or audible effects by
- 22 combustion, is suitable for use by the public, complies with
- 23 the construction, performance, composition and labeling
- 24 requirements promulgated by the Consumer Products Safety
- 25 Commission in 16 CFR (relating to commercial practices) or
- any successor regulation and complies with the provisions for
- 27 "consumer fireworks" as defined in APA 87-1, the sale,
- 28 possession and use of which shall be permitted throughout
- this Commonwealth.
- 30 (2) The term does not include devices such as "ground

- 1 <u>and hand-held sparkling devices," "novelties" or "toy caps"</u>
- 2 <u>in APA 87-1, the sale, possession and use of which shall be</u>
- 3 permitted at all times throughout this Commonwealth.
- 4 "Display fireworks." As defined in 27 CFR 555.11 (relating
- 5 to meaning of terms).
- 6 "Municipality." A city, borough, incorporated town or
- 7 township.
- 8 "NFPA 1124." The National Fire Protection Association
- 9 Standard 1124, Code for the Manufacture, Transportation, Storage
- 10 and Retail Sales of Fireworks and Pyrotechnic Articles, 2006
- 11 edition.
- 12 "Tax Reform Code." The act of March 4, 1971 (P.L.6, No.2),
- 13 <u>known as the Tax Reform Code of 1971.</u>
- 14 <u>"Vehicle." Every device in, upon or by which any person or</u>
- 15 property is or may be transported or drawn upon a highway,
- 16 <u>except devices used exclusively upon rails or tracks. The term</u>
- 17 does not include a self-propelled wheelchair or an electrical
- 18 mobility device operated by and designed for the exclusive use
- 19 of a person with a mobility-related disability.
- 20 § 1102. Use of display fireworks.
- 21 (a) Prohibition. -- No display fireworks shall be ignited
- 22 within 300 feet of a facility that meets the requirements of
- 23 section 1107 (relating to sales locations).
- 24 (b) Permit.--Permission shall be given by the governing body
- 25 of a municipality under reasonable rules and regulations for
- 26 displays of display fireworks to be held within the
- 27 <u>municipality</u>. After permission is granted, purchase, possession
- 28 and use of display fireworks shall be lawful for the use
- 29 <u>outlined in the permit only. Permits shall not be transferable.</u>
- 30 (c) Limitations.--Each use of display fireworks shall be:

- 1 (1) handled by a competent operator at least 21 years of
- 2 age;
- 3 (2) of a character and so located, discharged or fired
- 4 <u>as, in the opinion of the chief of the fire department or</u>
- 5 <u>other appropriate officer as may be designated by the</u>
- 6 governing body of the municipality, after proper inspection,
- 7 <u>to not be hazardous to property or endanger any person.</u>
- 8 (d) Bond. -- The governing body of the municipality shall
- 9 require a bond deemed adequate by it from the permittee in a sum
- 10 not less than \$1,000 conditioned for the payment of all damages
- 11 which may be caused to a person or property by reason of the use
- 12 of display fireworks and arising from an act of the permittee or
- 13 an agent, an employee or a subcontractor of the permittee.
- 14 § 1103. Request for extension.
- 15 (a) Authorization. -- If, because of unfavorable weather, the
- 16 fireworks display for which a permit has been granted does not
- 17 occur at the time authorized by the permit, the person to whom
- 18 the permit was issued may within 24 hours apply to the
- 19 municipality for an extension of a permit.
- 20 (b) Contents of request. -- The request for extension shall
- 21 state under oath that the fireworks display was not made,
- 22 provide the reason that the display was not made and request a
- 23 continuance of the permit for a date designated within the
- 24 <u>request.</u>
- 25 (c) Determination. -- Upon receiving the request for
- 26 extension, the municipality, if it believes that the facts
- 27 <u>stated within the request are true, shall extend the provisions</u>
- 28 of the permit to the date designated within the request.
- 29 <u>(d) Conditions.--The extension of time shall be granted</u>
- 30 without the payment of an additional fee and without requiring a

- 1 bond other than the bond given for the original permit, the
- 2 provisions of which shall extend to and cover all damages which
- 3 <u>may be caused by reason of the fireworks display occurring at</u>
- 4 the extended date and in the same manner and to the same extent
- 5 <u>as if the display had occurred at the date originally designated</u>
- 6 <u>in the permit.</u>
- 7 (e) Nonapplicability. -- This section shall not apply to
- 8 permits issued for agricultural purposes.
- 9 § 1104. Use of consumer fireworks.
- 10 (a) Conditions. -- A person who is at least 18 years of age
- 11 may purchase, possess and use consumer fireworks.
- 12 <u>(b) Prohibitions.--A person may not intentionally use</u>
- 13 consumer fireworks:
- 14 (1) On public or private property without the express
- permission of the owner or entity that controls the property.
- 16 (2) Within, directed at or directed from a vehicle or
- 17 building.
- 18 (3) Directed at another person.
- 19 (4) While the person is under the influence of alcohol,
- 20 a controlled substance or another drug.
- 21 (5) Within 150 feet of a building or vehicle.
- 22 (6) Between the hours of 10:00 p.m. and 10:00 a.m.,
- except:
- (i) on July 2, 3 and 4 and December 31, when
- 25 consumer fireworks may be used until 1:00 a.m. the
- 26 <u>following day; and</u>
- 27 <u>(ii) when July 4 falls on a Tuesday, Wednesday or</u>
- Thursday, consumer fireworks may be used until 1:00 a.m.
- 29 on the immediately preceding and following Friday and
- 30 Saturday.

- 1 § 1105. Agricultural purposes.
- 2 (a) Authorization. -- The governing body of a municipality
- 3 may, under reasonable rules and regulations adopted by it, grant
- 4 permits for the use of display fireworks for agricultural
- 5 purposes in connection with the raising of crops and the
- 6 protection of crops from bird and animal damage.
- 7 (b) Duration of permit. -- A permit under this section shall
- 8 remain in effect for the calendar year in which it was issued.
- 9 (c) Conditions. -- After a permit under this section has been
- 10 granted, sales, possession and use of display fireworks for the
- 11 purpose mentioned in the permit shall be lawful for that purpose
- 12 only.
- 13 § 1106. Rules and regulations by municipality.
- 14 <u>(a) Authorization.--</u>
- 15 (1) Except for the limitations under subsection (b), a
- 16 <u>municipality may enact conditions, prohibitions and</u>
- 17 limitations on the use of consumer fireworks that are not in
- 18 conflict with this chapter.
- 19 (2) Notwithstanding a valid license issued by the
- department on the effective date of this section, a
- 21 municipality may enact conditions, prohibitions and
- 22 limitations on the sale of consumer fireworks that are not in
- conflict with this chapter.
- 24 (b) Limitations. -- No municipality shall restrict or regulate
- 25 the use of consumer fireworks on the following days:
- 26 (1) The days listed in section 1104(b)(6) (relating to
- 27 <u>use of consumer fireworks</u>).
- 28 (2) Memorial Day, including the immediately preceding
- 29 <u>Saturday and Sunday.</u>
- 30 (3) Labor Day, including the immediately preceding

- 1 Saturday and Sunday.
- 2 § 1107. Sales locations.
- 3 Consumer fireworks shall be sold only from facilities which
- 4 are licensed by the Department of Agriculture and that meet the
- 5 <u>following criteria:</u>
- 6 (1) The facility shall comply with the provisions of the
- 7 act of November 10, 1999 (P.L.491, No.45), known as the
- 8 Pennsylvania Construction Code Act.
- 9 (2) The facility shall be a stand-alone, permanent
- 10 structure.
- 11 (3) Storage areas shall be separated from wholesale or
- 12 <u>retail sales areas to which a purchaser may be admitted by</u>
- 13 <u>appropriately rated fire separation.</u>
- 14 (4) The facility shall be located no closer than 250
- 15 <u>feet from a facility selling or dispensing gasoline, propane</u>
- or other flammable products.
- 17 (5) For facilities licensed after the effective date of
- 18 this section, the facility shall be located at least 1,500
- 19 feet from another facility licensed to sell consumer
- 20 fireworks.
- 21 (6) The facility shall have a monitored burglar and fire
- 22 alarm system.
- 23 (7) Ouarterly fire drills and preplanning meetings shall
- be conducted as required by the primary fire department.
- 25 (8) The facility shall comply with the requirements of
- 26 NFPA 1124.
- 27 § 1108. Fees, granting of licenses and inspections.
- 28 (a) Initial application fees.--
- 29 (1) An initial application for a license to sell
- 30 consumer fireworks shall be submitted to the Department of

- 1 Agriculture on forms prescribed and provided by the
- 2 <u>department with a nonrefundable application fee as follows:</u>
- 3 (i) For a facility meeting the requirements of
- 4 <u>section 1107 (relating to sales locations), the</u>
- 5 <u>application shall be submitted with a nonrefundable</u>
- 6 <u>application fee of \$2,500.</u>
- 7 <u>(ii) (Reserved).</u>
- 8 (2) An application under paragraph (1) shall also be
- 9 <u>accompanied by the appropriate annual license fee as provided</u>
- in subsection (b).
- 11 <u>(b) Annual license fees.--The annual license fee for a</u>
- 12 facility licensed to sell consumer fireworks shall be as
- 13 follows:
- 14 (1) \$7,500 for a location up to 10,000 square feet;
- (2) \$10,000 for a location greater than 10,000 and up to
- 17 (3) \$20,000 for a location greater than 15,000 square
- 18 <u>feet</u>.
- 19 (c) Time limitations and inspections.--
- 20 (1) A facility meeting the requirements of section 1107
- 21 shall be inspected by the Department of Agriculture within 30
- 22 days of receipt of a complete application for a license. The
- 23 Department of Agriculture shall issue or deny a license
- within 14 days of completing the inspection.
- 25 <u>(2) (Reserved).</u>
- 26 (d) Term of license.--A license issued for the sale of
- 27 <u>consumer fireworks shall be effective for one year from the date</u>
- 28 the license is issued.
- 29 (e) License renewal and inspections. -- License renewal shall
- 30 be automatic upon payment of the appropriate annual license fee

- 1 under subsection (b), but each facility shall be subject to
- 2 annual inspections by the Department of Agriculture and at other
- 3 <u>times as the department may deem appropriate.</u>
- 4 (f) Condition.--No license may be issued to a convicted
- 5 felon or to an entity in which a convicted felon owns a
- 6 percentage of the equity interest.
- 7 § 1109. Conditions for facilities.
- 8 A facility licensed by the Department of Agriculture under
- 9 section 1108 (relating to fees, granting of licenses and
- 10 inspections) shall be exclusively dedicated to the storage and
- 11 sale of consumer fireworks and related items, and the facility
- 12 <u>shall operate in accordance with the following rules:</u>
- 13 <u>(1) There shall be security personnel on the premises</u>
- for the seven days preceding and including July 4 and on
- December 31.
- 16 (2) No smoking shall be permitted in the facility.
- 17 (3) No cigarettes or tobacco products, matches, lighters
- or any other flame-producing devices shall be permitted to be
- 19 taken into the facility.
- 20 (4) No minors shall be permitted in the facility unless
- 21 <u>accompanied by an adult, and each minor shall stay with the</u>
- 22 adult in the facility.
- 23 (5) All facilities shall carry at least \$2,000,000 in
- 24 public and product liability insurance.
- 25 (6) A licensee shall provide its employees with
- documented training in the area of operational safety of a
- 27 <u>facility. The licensee shall provide to the Department of</u>
- 28 Agriculture written documentation that each employee has
- 29 received the training.
- 30 (7) No display fireworks or federally illegal explosives

- 1 <u>under 49 CFR 173.54 (relating to forbidden explosives) shall</u>
- 2 be stored or located at a facility.
- 3 (8) No person who appears to be under the influence of
- 4 <u>intoxicating liquor or drugs shall be admitted to the</u>
- facility, and no liquor, beer or wine shall be permitted in
- 6 the facility.
- 7 (9) Emergency evacuation plans shall be conspicuously
- 8 <u>posted in appropriate locations within the facility.</u>
- 9 <u>(10) Written notice shall be conspicuously posted or</u>
- 10 provided with each purchase of consumer fireworks that
- 11 provides the conditions and prohibitions for use of consumer
- fireworks under section 1104 (relating to use of consumer
- fireworks), and that additional conditions, prohibitions and
- 14 <u>limitations may be implemented by a municipality.</u>
- 15 § 1110. (Reserved).
- 16 § 1111. Attorney General.
- 17 An entity which performs, provides or supervises fireworks
- 18 displays or exhibitions for profit shall register annually with
- 19 the Attorney General in accordance with 37 Pa. Code Ch. 711
- 20 (relating to registration for fireworks displays).
- 21 § 1112. Consumer fireworks tax.
- 22 (a) Imposition. -- In addition to any other tax imposed by
- 23 <u>law, a tax is imposed on each separate sale at retail of</u>
- 24 consumer fireworks, which tax shall be collected by the retailer
- 25 from the purchaser at the time of sale and shall be paid over to
- 26 the Commonwealth as provided in this section. A tax imposed
- 27 <u>under this subsection on each separate sale at retail shall be</u>
- 28 paid to and received by the Department of Revenue and, along
- 29 with interest and penalties, shall be deposited into the General
- 30 Fund.

- 1 (b) Rate.--The tax authorized under subsection (a) shall be
- 2 imposed and collected at the rate of 12% of the purchase price
- 3 per item sold. The purchase price shall not include State and
- 4 <u>local sales taxes.</u>
- 5 (c) Collection and administration. -- The provisions of Part
- 6 VI of Article II of the Tax Reform Code shall apply to the tax
- 7 <u>authorized under subsection (a). No additional fee shall be</u>
- 8 charged for a license or license renewal other than the license
- 9 <u>or annual license fee required under section 1108 (relating to</u>
- 10 fees, granting of licenses and inspections) and the license or
- 11 renewal fee authorized and imposed under Article II of the Tax
- 12 Reform Code.
- 13 § 1113. Disposition of certain funds.
- 14 <u>(a) Transfer.--One-sixth of the tax collected under this</u>
- 15 chapter in a fiscal year, not to exceed \$2,000,000, shall be
- 16 <u>transferred annually for use as follows:</u>
- 17 (1) Seventy-five percent of the amount transferred under
- this subsection shall be used for the purpose of making
- grants under 35 Pa.C.S. Ch. 78 Subch. C (relating to
- 20 <u>Emergency Medical Services Grant Program</u>).
- 21 (2) Twenty-five percent of the amount transferred under
- 22 this subsection shall be deposited into a special account in
- 23 <u>the State Treasury designated as the Online Training Educator</u>
- 24 and Training Reimbursement Account for the purposes of
- 25 <u>developing</u>, <u>delivering</u> and <u>sustaining</u> training programs for
- volunteer firefighters in this Commonwealth.
- 27 (3) The Office of the State Fire Commissioner shall
- 28 establish quidelines for use of the money deposited under
- paragraph (2). By December 31, 2022, and each December 31
- 30 thereafter, the Office of the State Fire Commissioner shall

- 1 provide a written report detailing the use of the money
- 2 <u>received from the prior fiscal year to the chairperson and</u>
- 3 <u>minority chairperson of the Agriculture and Rural Affairs</u>
- 4 <u>Committee of the Senate, the chairperson and minority</u>
- 5 <u>chairperson of the Agriculture and Rural Affairs Committee of</u>
- 6 the House of Representatives, the chairperson and minority
- 7 <u>chairperson of the Veterans Affairs and Emergency</u>
- 8 Preparedness Committee of the Senate and the chairperson and
- 9 minority chairperson of the Veterans Affairs and Emergency
- 10 Preparedness Committee of the House of Representatives.
- 11 (b) Payments. -- The transfer required under subsection (a)
- 12 shall be made by September 15, 2022, and each September 15
- 13 <u>thereafter</u>.
- 14 § 1114. Penalties.
- The following shall apply:
- 16 (1) A person using consumer fireworks in violation of
- 17 the provisions of this chapter for the first offense commits
- a summary offense and, upon conviction, shall, in addition to
- 19 any other penalty authorized by law, be punishable by a fine
- of not less than \$500. A subsequent offense under this
- 21 paragraph committed within three years of a prior conviction
- 22 under this paragraph shall constitute a misdemeanor of the
- 23 <u>third degree and, upon conviction, shall, in addition to any</u>
- other penalty authorized by law, be punishable by a fine of
- 25 not less than \$1,000.
- 26 (2) A person selling consumer fireworks in violation of
- 27 the provisions of this chapter for the first offense commits
- a misdemeanor of the second degree and, upon conviction,
- shall, in addition to any other penalty authorized by law, be
- 30 punishable by a fine of not less than \$5,000. A subsequent

offense under this paragraph committed within three years of

2 a prior conviction under this paragraph shall constitute a

3 <u>misdemeanor of the first degree and, upon conviction, in</u>

4 <u>addition to any other penalty authorized by law, shall be</u>

punishable by a fine of not less than \$10,000.

(3) A person selling display fireworks in violation of the provisions of this chapter for the first offense commits a felony of the third degree and, upon conviction, shall, in addition to any other penalty authorized by law, be punishable by a fine of not less than \$10,000. A subsequent offense under this paragraph committed within three years of a prior conviction under this paragraph shall constitute a felony of the second degree and, upon conviction, shall, in addition to any other penalty authorized by law, be punishable by a fine of not less than \$15,000.

(4) A person selling federally illegal explosives such as devices as described in 49 CFR 173.54 (relating to forbidden explosives) or those devices that have not been tested, approved and labeled by the United States Department of Transportation, including, but not limited to, those devices commonly referred to as M-80, M-100, blockbuster, cherry bomb or quarter-stick or half-stick explosive devices, in violation of the provisions of this chapter for the first offense commits a felony of the third degree and, upon conviction, shall, in addition to any other penalty authorized by law, be punishable by a fine of not less than \$10,000. A subsequent offense under this paragraph committed within three years of a prior conviction under this paragraph shall constitute a felony of the second degree and, upon conviction, shall, in addition to any other penalty

- 1 <u>authorized by law, be punishable by a fine of not less than</u>
- 2 \$15,000.
- 3 § 1115. Removal, storage and destruction.
- 4 The Pennsylvania State Police, a municipal police officer as
- 5 <u>defined in 42 Pa.C.S. § 8951 (relating to definitions) who holds</u>
- 6 <u>a current certificate under 53 Pa.C.S. Ch. 21 Subch. D (relating</u>
- 7 to municipal police education and training), a sheriff or a
- 8 <u>deputy shall take, remove or cause to be removed at the expense</u>
- 9 of the owner all stocks of consumer fireworks or display
- 10 fireworks or combustibles offered or exposed for sale, stored or
- 11 <u>held in violation of this chapter. The owner shall also be</u>
- 12 <u>responsible for the storage and, if deemed necessary, the</u>
- 13 <u>destruction of these fireworks.</u>
- 14 Section 2. Repeals are as follows:
- 15 (1) The General Assembly declares that the repeal under
- paragraph (2) is necessary to effectuate the addition of 3
- 17 Pa.C.S. Ch 11.
- 18 (2) The Article XXIV of the act of March 4, 1971 (P.L.6,
- No.2), known as the Tax Reform Code of 1971, is repealed.
- 20 Section 3. The addition of 3 Pa.C.S. Ch 11 is a continuation
- 21 of Article XXIV of the act of March 4, 1971 (P.L.6, No.2), known
- 22 as the Tax Reform Code of 1971. Except as otherwise provided in
- 23 3 Pa.C.S. Ch 11, all activities initiated under Article XXIV of
- 24 the Tax Reform Code of 1971 shall continue and remain in full
- 25 force and effect and may be completed under 3 Pa.C.S. Ch 11.
- 26 Orders, regulations, rules and decisions which were made under
- 27 Article XXIV of the Tax Reform Code of 1971 and which are in
- 28 effect on the effective date of section 2 of this act shall
- 29 remain in full force and effect until revoked, vacated or
- 30 modified under 3 Pa.C.S. Ch 11. Contracts, obligations and

- 1 collective bargaining agreements entered into under Article XXIV
- 2 of the Tax Reform Code of 1971 are not affected nor impaired by
- 3 the repeal of Article XXIV of the Tax Reform Code of 1971.
- 4 Section 4. This act shall take effect in 60 days.