THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1942 Session of 2021

INTRODUCED BY PISCIOTTANO, FREEMAN, DELLOSO, D. WILLIAMS, HILL-EVANS, SANCHEZ, INNAMORATO, KINKEAD, A. DAVIS, SCHLOSSBERG, McNEILL, DALEY, N. NELSON AND DeLUCA, SEPTEMBER 30, 2021

REFERRED TO COMMITTEE ON JUDICIARY, SEPTEMBER 30, 2021

AN ACT

Amending Title 42 (Judiciary and Judicial Procedure) of the 1 Pennsylvania Consolidated Statutes, in particular rights and 2 immunities, providing for the offense of deepfake 3 dissemination. 5 The General Assembly of the Commonwealth of Pennsylvania 6 hereby enacts as follows: 7 Section 1. Subchapter A of Chapter 83 of Title 42 of the Pennsylvania Consolidated Statutes is amended by adding a section to read: 10 § 8320.1. Deepfake dissemination. 11 (a) Offense defined. -- Except as provided in subsection (b), a person may not disseminate a deepfake within 90 days of an 12 13 election with the intent to: (1) harass, annoy or alarm a current or former candidate 14 15 for public office; or 16 (2) unduly influence a voter's decision to vote or refrain from voting: 17

(i) at the election;

18

| 1 | <u>(ii) for or against a particular candidate at the</u> |
|----|---|
| 2 | election; or |
| 3 | (iii) for or against a question submitted to voters |
| 4 | at the election. |
| 5 | (b) ApplicabilityThe prohibition under subsection (a) |
| 6 | <pre>does not apply:</pre> |
| 7 | (1) If the deepfake includes a disclosure statement. The |
| 8 | <pre>following apply:</pre> |
| 9 | (i) The disclosure statement shall be in |
| 10 | substantially the following form: |
| 11 | This (image, audio recording or video recording) |
| 12 | has been manipulated. |
| 13 | (ii) For visual media that is not a video recording: |
| 14 | (A) The text of the disclosure statement shall |
| 15 | appear in a size that is easily readable by the |
| 16 | average viewer and no smaller than the largest font |
| 17 | size of other text appearing in the visual media. |
| 18 | (B) If the visual media does not include any |
| 19 | other text, the disclosure statement shall appear in |
| 20 | a size that is easily readable by the average viewer. |
| 21 | (iii) For visual media that is a video recording, |
| 22 | the disclosure statement shall appear for the duration of |
| 23 | the video. |
| 24 | (iv) For media that is an audio recording, the |
| 25 | disclosure statement shall be read in a clearly spoken |
| 26 | manner and in a pitch that can be easily heard by the |
| 27 | <pre>average listener:</pre> |
| 28 | (A) at the beginning of the audio recording; |
| 29 | (B) at the end of the audio recording; and |
| 30 | (C) if the audio recording is greater than two |

minutes in length, interspersed within the audio
recording at intervals of not greater than two
minutes each.

To the following:

(i) A radio or television broadcasting station, including a cable or satellite television operator, programmer or producer, which broadcasts a deepfake as part of a bona fide newscast, news interview, news documentary or on-the-spot coverage of bona fide news events, if the broadcast clearly acknowledges through content or a disclosure statement, in a manner that can be easily heard or read by the average listener or viewer, that there are questions about the authenticity of the deepfake.

(ii) A radio or television broadcasting station,
including a cable or satellite television operator,
programmer or producer, when it is paid to broadcast a
deepfake.

(iii) An Internet website, or a regularly published newspaper, magazine or other periodical of general circulation, including an Internet or electronic publication, which routinely carries news and commentary of general interest and that publishes a deepfake, if the publication clearly states that the deepfake does not accurately represent the speech or conduct of the candidate.

(c) Remedies.--

(1) A current or former candidate for public office
whose likeness, appearance, speech or conduct appears in a
deepfake disseminated in violation of subsection (a) may:

| 1 | <u>(i) Seek injunctive or other equitable relief</u> |
|----|---|
| 2 | prohibiting the further production, publication, |
| 3 | distribution or dissemination of the deepfake. |
| 4 | (ii) Bring a civil action against the person that |
| 5 | violated subsection (a). |
| 6 | (2) In a civil action alleging a violation under this |
| 7 | <pre>section:</pre> |
| 8 | (i) The court may award general or special damages |
| 9 | to the prevailing party as well as reasonable attorney |
| 10 | fees and costs. |
| 11 | (ii) The plaintiff shall bear the burden of proving, |
| 12 | when the issue is properly raised: |
| 13 | (A) The intent to harass, annoy or alarm a |
| 14 | current or former candidate for public office or to |
| 15 | unduly influence a voter's decision to vote or |
| 16 | refrain from voting, as specified in subsection (a) |
| 17 | (2), through the dissemination of a deepfake. |
| 18 | (B) The dissemination of a deepfake by the |
| 19 | defendant in violation of this section. |
| 20 | (C) The applicability of the deepfake to the |
| 21 | plaintiff. |
| 22 | (D) Special harm resulting to the plaintiff from |
| 23 | the dissemination of the deepfake. |
| 24 | (3) This subsection shall not be construed to limit or |
| 25 | preclude a plaintiff from securing or recovering any other |
| 26 | available remedy. |
| 27 | (d) Definitions As used in this section, the following |
| 28 | words and phrases shall have the meanings given to them in this |
| 29 | subsection unless the context clearly indicates otherwise: |
| 30 | "Candidate." An individual who seeks to be nominated or |
| | |

- 1 <u>elected in an election to render public service.</u>
- 3 (1) An image or audio or video recording of a
- 4 <u>candidate's likeness, appearance, speech or conduct that:</u>
- 5 <u>(i) has been created with the intent to deceive; and</u>
- 6 (ii) appears to depict a real person performing an
- 7 <u>action that did not occur in reality.</u>
- 8 (2) The term does not include an image or audio or video
- 9 <u>recording that constitutes satire or parody.</u>
- 10 "Disseminate." Produce, publish, distribute, broadcast,
- 11 publicize, display, transmit or otherwise publicly share.
- 12 "Election." Any of the following:
- 13 <u>(1) A general election.</u>
- 14 (2) A municipal election.
- 15 (3) A primary election.
- 16 <u>(4) A special election.</u>
- 17 "General election." The election held biennially on the
- 18 Tuesday next following the first Monday of November in each
- 19 even-numbered year.
- 20 "Municipal election." The election held on the Tuesday next
- 21 following the first Monday of November in each odd-numbered
- 22 year.
- 23 "Person." Any of the following:
- 24 <u>(1) An individual.</u>
- 25 (2) A firm, partnership, corporation, limited liability
- 26 <u>company</u>, <u>association</u>, <u>organization</u> or <u>similar entity</u>.
- 27 (3) A political committee or political party or a member
- of a political committee or political party.
- 29 "Primary election." An election for the nomination of
- 30 candidates.

- 1 <u>"Public office." A Federal, State or local position that</u>
- 2 requires an individual to be elected to render public service
- 3 for a fixed fee or compensation.
- 4 "Special election." An election authorized by law that is
- 5 <u>not a general election, municipal election or primary election.</u>
- 6 Section 2. This act shall take effect in 60 days.