THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1874 Session of 2021

INTRODUCED BY MULLERY, BURGOS, LEE, SANCHEZ, KINSEY, SCHLOSSBERG, HARKINS, T. DAVIS, FREEMAN, PASHINSKI, DELLOSO, DRISCOLL, McNEILL, MERSKI, CIRESI, PISCIOTTANO, DEASY, INNAMORATO, GUZMAN, O'MARA, BENHAM AND KINKEAD, SEPTEMBER 16, 2021

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, SEPTEMBER 16, 2021

AN ACT

- 1 Providing for regulation of the meatpacking and food processing
- industry by creating facility health and safety committees in
- the workplace; establishing the industry workers' rights
- 4 coordinator within the Department of Labor and Industry; and
- 5 providing for public health emergency protections for
- 6 workers.
- 7 The General Assembly of the Commonwealth of Pennsylvania
- 8 hereby enacts as follows:
- 9 Section 1. Short title.
- 10 This act shall be known and may be cited as the Meat Packing
- 11 and Food Processing Protection Act.
- 12 Section 2. Definitions.
- 13 The following words and phrases when used in this act shall
- 14 have the meanings given to them in this section unless the
- 15 context clearly indicates otherwise:
- 16 "Department." The Department of Labor and Industry of the
- 17 Commonwealth.
- 18 "Employee." An individual who is employed by a meatpacking,

- 1 meat processing or food processing facility licensed under the
- 2 act of July 9, 1968 (P.L.304, No.151), known as Pennsylvania
- 3 Meat and Poultry Hygiene Law of 1968.
- 4 "Employer." A business located in this Commonwealth and
- 5 licensed under the Pennsylvania Meat and Poultry Hygiene Law of
- 6 1968.
- 7 "Facility." The location of an employer that the employees
- 8 perform job-related duties or the following occurs, but not
- 9 limited to:
- 10 (1) slaughtering or butchering;
- 11 (2) meat canning, meatpacking or meat manufacturing;
- 12 (3) poultry canning, packing or manufacturing;
- 13 (4) pet food manufacturing;
- 14 (5) egg production;
- 15 (6) processing of meatpacking products;
- 16 (7) commercial packaging; or
- 17 (8) the making, cooking, mixing, processing, bottling,
- 18 baking, canning, freezing, packing or rendering of meat
- 19 products.
- "Facility health and safety committee" or "committee." A
- 21 committee authorized and established under section 5.
- "Industry workers' rights coordinator" or "coordinator." The
- 23 coordinator appointed by the secretary under section 5(j).
- "Public health emergency." One or more of the following
- 25 occurrences:
- 26 (1) Imminent threat of an illness or health condition
- 27 caused by epidemic or pandemic disease.
- 28 (2) A novel and highly fatal infectious agent or
- 29 biological toxin that poses a substantial risk of a
- 30 significant number of human fatalities or permanent or long-

- 1 term disability.
- 2 (3) A declaration by the Governor of disaster emergency
- 3 under 35 Pa.C.S. section 7301(c) (relating to general
- 4 authority of Governor) issued because of an occurrence
- 5 described in paragraph (1) or (2).
- 6 (4) A Federal public health emergency declared by the
- 7 Secretary of Health and Human Services.
- 8 (5) A national public health emergency declared by the
- 9 President of the United States.
- "Secretary." The Secretary of Labor and Industry of the
- 11 Commonwealth.
- 12 Section 3. Training provided by employer.
- 13 (a) General rule. -- Upon hire, an employer must provide to an
- 14 employee in the language that the employee speaks, if at least
- 15 5% of the employer's workforce speaks the language, information
- 16 on the following:
- 17 (1) Health risks directly associated with the duties of
- 18 employment, including repetitive strain injuries,
- 19 musculoskeletal disorders and respiratory hazards.
- 20 (2) The employee's right to seek medical care for
- 21 injuries that occur as a result of employment.
- 22 (3) A summary of the rights and requirements under the
- Occupational Safety and Health Act of 1970 (Public Law 91-
- 24 596, 29 U.S.C. § 651 et seq.) and related Federal
- 25 regulations.
- 26 (4) The facility health and safety committee established
- 27 under section 5.
- 28 (5) The employee's right to paid sick time off as
- 29 provided under section 4.
- 30 (b) Training provided.--

- 1 (1) An employer shall provide worker safety training to
- 2 new employees during normal working hours and at the standard
- 3 rate of compensation.
- 4 (2) Training shall be available in languages spoken by
- 5 at least 5% of employees.
- 6 (3) Training shall be provided without a penalty imposed
- 7 by the employer.
- 8 (4) An employee shall have the right to additional
- 9 training, upon request, within 30 days of the employee's hire
- 10 date.
- 11 Section 4. Sick and medical benefits.
- 12 (a) Paid sick time.--
- 13 (1) An employer shall provide its employees who work
- full time not less than seven paid sick days, paid at the
- regular rate of pay, to be used for illness or injury
- annually. Paid sick time may be used for care to the employee
- or for care to a sick or injured immediate family member.
- 18 Unused paid sick time shall carry forward to the next
- 19 calendar year.
- 20 (2) An employer shall provide employees who work part-
- 21 time five paid sick days, paid at the regular rate of pay, to
- be used for illness or injury annually. Paid sick time may be
- used to care for the employee or to care for a sick or
- injured immediate family member. Unused paid sick time shall
- 25 carry forward to the next calendar year.
- 26 (b) Medical transportation.--If an employee is injured or
- 27 becomes ill at the facility as a result of duties associated
- 28 with the employee's employment and requires immediate emergency
- 29 medical attention that cannot be acquired from an on-site
- 30 licensed medical professional, the employer shall pay for out-

- 1 of-pocket expenses not covered by an insurance plan associated
- 2 with the emergency medical transportation.
- 3 (c) Penalties prohibited. -- An employer may not penalize an
- 4 employee who exercises the employee's rights under this section.
- 5 Section 5. Facility health and safety committee.
- 6 (a) Establishment.--An employer shall establish and
- 7 administer a joint labor-management facility health and safety
- 8 committee to help reduce the risk of injury and unsafe
- 9 conditions at the facility.
- 10 (b) Committee membership.--
- 11 (1) The committee membership shall represent all primary
- 12 operations of the workplace.
- 13 (2) The committees shall be composed of a minimum of two
- 14 employer-representatives and a minimum of two employee
- 15 representatives.
- 16 (3) Employer-representatives must be individuals who,
- 17 regardless of job title or labor organization affiliation,
- and based upon an examination of that individual's authority
- or responsibility, perform one or more of the following
- 20 duties:
- 21 (i) Select or hire an employee.
- 22 (ii) Remove or terminate an employee.
- 23 (iii) Direct the manner of employee performance.
- 24 (iv) Control an employee.
- 25 (4) Employee-representatives must be individuals who
- 26 perform services for an employer for valuable consideration
- and do not possess the authority or responsibility described
- in paragraph (3).
- 29 (5) An individual may not function as both an employer-
- 30 representative and an employee representative.

- 1 (6) If a collective bargaining agreement is in place at
- 2 the facility:

- (i) Paragraph (4) shall not apply.
- 4 (ii) The union may select the employee5 representatives.
- 6 (iii) Employee-representatives may be union
 7 representatives who are not employees at the facility.
- 8 (c) Committee formation.--
- 9 (1) An employer that has only one workplace within this
 10 Commonwealth shall form a single workplace safety committee
 11 at the workplace.
- 12 (2) An employer that has more than one workplace within 13 this Commonwealth shall form separate and individual safety 14 committees at each facility within this Commonwealth.
- 15 (3) The committee shall be composed of at least an equal number of employer and employee representatives.
- 17 (4) The committee shall establish procedures that retain 18 a core group of experienced members to serve on the committee 19 at all times.
- 20 (5) Employee representatives of the committees shall:
- 21 (i) Be permitted to take reasonable time from work 22 to perform committee duties, without loss of pay or 23 benefits.
- 24 (ii) Join the committee for a continuous term of one 25 year from the date of the first meeting attended.
- 26 (d) Committee responsibilities.—The facility health and 27 safety committee shall have responsibilities of:
- 28 (1) Representing the accident and illness prevention 29 concerns of employees for the employer.
- 30 (2) Reviewing the employer's hazard detection and

- 1 accident and illness prevention programs and formulating 2 written proposals.
 - Establishing procedures for periodic workplace inspections by the committee for the purpose of locating and identifying health and safety hazards. The locations and identity of hazards shall be documented in writing, and the committee shall make proposals to the employer regarding correction of the hazards.
- 9 Conducting review of incidents resulting in work-10 related deaths, injuries and illnesses and of complaints 11 regarding health and safety hazards made by committee members 12 or other employees.
 - (5) Conducting follow-up evaluations of newly implemented health and safety equipment or health and safety procedures to assess effectiveness.
 - Establishing a system to allow the committee members to obtain safety-related proposals, reports of hazards or other information directly from individuals involved in the operation of the workplace.
- Developing operating procedures, including rules or 21 bylaws prescribing the committees' duties.
 - Developing and maintaining membership lists. (8)
- Developing a written agenda for meetings. 23 (9)
- 24 Maintaining committee meeting attendance lists.
- 25 Taking and maintaining minutes of a committee (11)26 meeting that the employer shall review. Copies of minutes 27 shall be posted or made available for all employees and shall 28 be sent to each committee member.
- 29 Ensuring that the reports, evaluations and 30 proposals of the committees become part of the minutes of the

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- 1 meeting which shall include:
- 2 (i) Inspection reports.
- 3 (ii) Reports on specific hazards and corrective
- 4 measures taken.
- 5 (iii) Reports on workplace injuries or illnesses.
- 6 (iv) Management responses to committee reports.
- 7 (e) Committee meetings.--
- 8 (1) A quorum of committee members shall meet at least
- 9 monthly. A quorum shall consist of at least two-thirds
- 10 membership being present.
- 11 (2) All decisions made by the committee at a meeting
- shall be made by a majority vote.
- 13 (f) Committee member training. -- The employer shall provide
- 14 adequate, annual training programs for each committee member.
- 15 Committee member training shall at a minimum address:
- 16 (1) Hazard detection and inspection.
- 17 (2) Accident and illness prevention and investigation,
- including substance abuse awareness and prevention training,
- 19 safety committee structure and operation.
- 20 (3) Other health and safety concerns specific to the
- 21 business of the employer.
- 22 (g) Committee training records. -- An employer shall provide
- 23 verification of trainer qualifications to the industry workers'
- 24 rights coordinator appointed under subsection (j) and supplying,
- 25 as necessary, documentation supporting individual trainer
- 26 qualifications. The employer shall maintain written records of
- 27 facility health and safety committee training including:
- 28 (1) The names of committee members trained.
- 29 (2) The dates of training.
- 30 (3) The training time period.

- 1 (4) The training methodology.
- 2 (5) The names and credentials of personnel conducting
- 3 the training.
- 4 (6) The names of training organizations sponsoring
- 5 training, if applicable.
- 6 (7) The training location.
- 7 (8) The training topics.
- 8 (h) Interference prohibited. -- No employer may interfere with
- 9 the selection of employee representatives to serve on the
- 10 committee or the ability for employee representatives to perform
- 11 the duties authorized under this section.
- 12 (i) Loss of pay prohibited during training. -- An employer
- 13 shall permit committee members to attend a training without loss
- 14 of pay.
- 15 (j) Industry workers' rights coordinator.--
- 16 (1) The secretary shall appoint in the department an
- industry workers' rights coordinator to help enforce this
- 18 section.
- 19 (2) The coordinator shall review and investigate
- 20 complaints and make recommendations on worker health and
- 21 safety standards of employers in this Commonwealth.
- 22 (3) An employer shall provide the coordinator full
- 23 access to facility operations at times that employees are
- 24 performing job-related duties at the facility.
- 25 (4) The coordinator, either on the coordinator's
- initiative or in response to a complaint, shall investigate
- an employer's compliance with this section.
- 28 Section 6. Public health emergency response.
- 29 (a) General rule.--After a declaration of a public health
- 30 emergency, in consultation with the Secretary of Health, the

- 1 department shall create and publish, in English, Spanish and any
- 2 language spoken by at least 5% of the workforce in this
- 3 Commonwealth, a model infectious disease exposure prevention
- 4 plan and a model infectious disease exposure prevention standard
- 5 to address the public health emergency specific to the
- 6 meatpacking and food processing industry to prevent infectious
- 7 disease exposure and spread, and to protect employees and the
- 8 food chain from exposure to infectious disease.
- 9 (b) Plan contents.--
- 10 (1) Each model infectious disease exposure prevention
- 11 plan and model infectious disease exposure prevention
- 12 standard shall take into account the types of risks present
- 13 at industry facilities including:
- 14 (i) A facility's maximum occupancy.
- 15 (ii) The proximity of workstations to each other and 16 the proximity of employees to each other.
- 17 (iii) Access to personal protective equipment.
- 18 (iv) The ability to socially distance while
- 19 performing job duties.
- 20 (2) Each model infectious disease exposure prevention
- 21 plan and model infectious disease exposure prevention
- 22 standard shall take into consideration all applicable
- 23 Federal, State and local established standards.
- 24 (3) The models shall include establishing requirements
- on procedures and methods for:
- 26 (i) Employee health screenings.
- 27 (ii) Face coverings at no cost to the employee.
- 28 (iii) Required personal protective equipment
- applicable to the industry for eyes, face, head and
- 30 extremities, protective clothing, respiratory devices and

protective shields and barriers that shall be provided, used and maintained in a sanitary and reliable condition at the expense of the employer.

- (iv) Accessible facility hand hygiene stations to maintain healthy hand hygiene and that employers provide adequate break times for workers to use hand-washing facilities as needed.
- (v) Regular cleaning and disinfecting of shared equipment and frequently touched surfaces, including workstations, equipment, door handles, railings and all surfaces and washable items in other high-risk areas including restrooms, dining areas, break rooms and locker rooms.
- (vi) Effective social distancing for employees as the risk of illness may warrant, including options for social distancing including sign postage or markers, increasing physical space between workers at the facility, limiting the maximum occupancy of facilities, reconfiguring spaces where workers congregate or implementing flexible work hours such as staggered shifts.
- (vii) Compliance with mandatory or precautionary orders of isolation or quarantine that have been issued to employees.
- (viii) Compliance with applicable engineering controls including proper air flow, exhaust ventilation or other special design requirements.
- (ix) Designation of one or more supervisory
 employees to enforce compliance with the infectious
 disease exposure prevention plan and other Federal, State

- or local guidance related to avoidance of spreading an infectious disease as applicable to employees.
- 3 (x) Compliance with applicable laws, rules,
 4 regulations, standards or guidance on notification to
 5 employees and relevant Federal, State and local agencies
 6 of potential exposure to infectious disease at the
 7 facility.
- 8 (xi) Verbal review of infectious disease standards,
 9 employer policies and employee rights under this section,
 10 including an employee's right to an interpreter for the
 11 purpose of reviewing infectious disease standards.
- 12 (xii) Anti-retaliation provisions.
- 13 Section 7. Employer duties during public health emergency.
- 14 (a) Adoption of plan.--
- 15 Upon declaration of a public health emergency, an 16 employer shall adopt an infectious disease exposure 17 prevention plan either through adopting the model infectious 18 disease exposure prevention plan developed by the department 19 under section 6 that applies to the employer's industry or by 20 designing, adopting and implementing an infectious disease 21 exposure prevention plan that equals or exceeds the model 22 plan developed by the department.
 - (2) If the employer does not adopt the model plan, the adopted plan shall be made in consultation with the designee from the collective bargaining agreement, if any, and the facility health and safety committee.
- 27 (b) Distribution of plan to employees.--
- 28 (1) Employers shall distribute, in writing, the 29 infectious disease prevention plan adopted under subsection
 - (a) to each employee in the language that the employee

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- 1 speaks, for each language spoken by at least 5% of the
- 2 workforce.
- 3 (2) The infectious disease prevention plan shall be
- 4 posted in visible and prominent locations within the
- 5 facility, including break areas, restrooms, dining areas and
- 6 locker rooms.
- 7 (c) Adverse action prohibited. -- No employer or employer's
- 8 agent shall threaten, retaliate against or take adverse action
- 9 against an employee for:
- 10 (1) Exercising the employee's rights under this section
- or under the applicable infectious disease exposure
- 12 prevention plan.
- 13 (2) Reporting violations of this section or the
- 14 applicable infectious disease exposure prevention plan to a
- 15 Federal, State or local government entity, public officer or
- 16 elected official.
- 17 (3) Reporting an infectious disease exposure concern to,
- 18 or seeking assistance or intervention with respect to
- 19 airborne infectious disease exposure concerns, to the
- 20 employer, Federal, State or local government entity, public
- 21 officer or elected official.
- 22 (4) Refusing to work where the employee reasonably
- 23 believes, in good faith, that the work exposes the employee,
- or other workers or the public, to an unreasonable risk of
- 25 exposure to an infectious disease due to the existence of
- 26 working conditions that are inconsistent with law, rule,
- 27 policy or order of a governmental entity, including the
- 28 minimum standards provided by the model infectious disease
- 29 exposure prevention standard, if:
- 30 (i) the employee, another employee or employee

- 1 representative notified the employer of the inconsistent
- 2 working conditions and the employer failed to cure the
- 3 conditions; or
- 4 (ii) the employer had or should have had reason to
- 5 know about the inconsistent working conditions and
- 6 maintained the inconsistent working conditions.
- 7 Section 8. Public health emergency paid sick time.
- 8 (a) Adoption of policy required.--
- 9 (1) During a public health emergency, an employer shall
- adopt a paid sick time policy that provides not less than 80
- additional hours to an employee to be used for an employee's
- or immediate family member's exposure or infection to the
- 13 infectious disease related to the declaration.
- 14 (2) Public health emergency paid sick time shall be paid
- 15 at the regular rate of pay received.
- 16 (3) An employer may not require an employee to use paid
- 17 sick time provided under section 4 before utilizing public
- health emergency paid sick time as provided under this
- 19 section.
- 20 (4) Public health emergency paid sick time may not be
- 21 carried forward and shall cease at the expiration of the
- declaration of the public health emergency.
- 23 (5) An employer may not penalize an employee who
- exercises the employee's rights under this section.
- 25 (b) (Reserved).
- 26 Section 9. Enforcement and penalties.
- 27 (a) Employer failure to comply.--
- 28 (1) Upon investigation and a determination by the
- department that an employer failed to comply with the
- provisions of section 5, the department may assess a civil

- penalty of \$500 per day until the failure is cured. If the employer does not cure the failure within 10 days, the department may assess a civil penalty of not more than \$10,000 per day for every day exceeding 10 days.
 - (2) Upon investigation and determination that an employer has failed to comply with the provisions of section 7, the department may assess a civil penalty of \$500 per day that the employer fails to adopt an infectious disease exposure prevention plan, not to exceed \$100,000 for failure to comply with an adopted infectious disease exposure prevention plan.
- 12 (b) Civil actions.--

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- (1) An employee may bring a civil action seeking injunctive relief in a court of competent jurisdiction against an employer alleged to have violated the infectious disease exposure prevention plan in a manner that creates a substantial probability that death or serious physical harm could result from a condition which exists, unless the employer did not and could not, with the exercise of reasonable diligence, know of the presence of the violation.
- 21 The court shall have jurisdiction to restrain the (2) 22 violation and to order all appropriate relief, including 23 enjoining the conduct of the employer, awarding costs and 24 reasonable attorney fees to the employee and ordering payment 25 of liquidated damages of no greater than \$10,000, unless the 26 employer can demonstrate a good faith belief that the 27 established and implemented health and safety measures were 28 in compliance with the applicable infectious disease exposure 29 prevention standard.
- 30 Section 10. Rules and regulations.

- 1 The department may promulgate rules and regulations as
- 2 necessary to carry out the provisions of this act.
- 3 Section 11. Collective bargaining agreements.
- 4 Nothing in this act shall be construed to diminish the
- 5 rights, privileges or remedies of an employee under a collective
- 6 bargaining agreement. The provisions of this act may be waived
- 7 by a collective bargaining agreement provided that, for the
- 8 waiver to be valid, the waiver explicitly references the section
- 9 of this act that is waived.
- 10 Section 12. Abrogation of regulations.
- 11 Any and all regulations are abrogated to the extent of any
- 12 inconsistency with this act.
- 13 Section 13. Effective date.
- 14 This act shall take effect in 90 days.