THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1671 Session of 2021

INTRODUCED BY B. MILLER, RYAN, SCHMITT, FEE, STAMBAUGH, HAMM, JONES, PICKETT, METCALFE, GLEIM, GROVE, MILLARD, ZIMMERMAN, ROTHMAN, JAMES, KAUFFMAN, DRISCOLL, HERSHEY, MOUL, JOZWIAK, WHEELAND, ECKER, RADER, GREINER, O'NEAL, FREEMAN, R. MACKENZIE, HICKERNELL, STAATS, KNOWLES, DIAMOND, GAYDOS, DAY, KEEFER, FRITZ, LEWIS, COX, SCHEMEL, OWLETT, ROWE, KLUNK, SOLOMON, GILLEN, MENTZER, ROAE, COOK, E. NELSON, RAPP, EMRICK, WARNER, KAUFER, DOWLING, SCHLEGEL CULVER, IRVIN, SMITH, THOMAS AND BONNER, JUNE 22, 2021

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JUNE 22, 2021

AN ACT

Amending Titles 24 (Education) and 71 (State Government) of the Pennsylvania Consolidated Statutes, in administration and 2 miscellaneous provisions, further providing for administrative duties of the Public School Employees' Retirement Board; and, in administration, funds, accounts and 5 general provisions, further providing for administrative 6 duties of the State Employees' Retirement Board. 7 8 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: Section 1. Section 8502(e)(1), (2), (3), (4) and (5) of 10 Title 24 of the Pennsylvania Consolidated Statutes are amended 11 12 and the section is amended by adding a subsection to read: 13 § 8502. Administrative duties of board. 14 * * * 15 (e) Records.--The following shall apply: 16 (i) The board shall [keep a] <u>livestream its public</u> 17

board meetings and post an unedited video and written

record of all [its] such public proceedings which shall

be accessible [to the public] on its publicly accessible

Internet website, including nonconfidential materials

presented to the board, except as otherwise provided in

this part or by other law. Video and records shall remain

online for a period of at least three years and shall be

maintained for a period of at least seven years and

thereafter shall be maintained in accordance with

applicable records retention schedules.

- (ii) The Office of Administration shall promptly revise its management directives relating to record management policies to conform with the requirements of this paragraph and shall provide public notice of the requirements of this subsection by publishing the requirements on its publicly accessible Internet website and shall transmit the requirements to the Legislative Reference Bureau for publication in the Pennsylvania Bulletin.
- (2) Any record[, material or data] received, prepared, used or retained by the board or its employees, investment professionals or agents relating to an investment, to the extent not otherwise excluded from access, shall [not] constitute a [public] record subject to public access under the act of February 14, 2008 (P.L.6, No.3), known as the Right-to-Know Law, [if] unless, in the reasonable judgment of the board, [the] it is found that access would:
 - (i) in the case of an alternative investment or alternative investment vehicle involve the release of sensitive investment or financial information relating to

1 the alternative investment or alternative investment 2 vehicle which the fund or trust was able to obtain only 3 upon agreeing to maintain its confidentiality; cause substantial competitive harm to the 4 person from whom sensitive investment or financial 5 6 information relating to the investment was received; or 7 (iii) have a substantial detrimental impact on the 8 value of an investment to be acquired, held or disposed of by the fund or trust, or would cause a breach of the 9 10 standard of care or fiduciary duty set forth in this 11 part. 12 (3) The following apply: The sensitive investment or financial 13 (i) 14 information excluded from access under paragraph (2)(i), 15 to the extent not otherwise excluded from access, shall 16 constitute a [public] record subject to public access under the Right-to-Know Law once the board is no longer 17 18 required by its agreement to maintain confidentiality. 19 The sensitive investment or financial 20 information excluded from access under paragraph (2)(ii), 21 to the extent not otherwise excluded from access, shall 22 constitute a [public] record subject to public access 23 under the Right-to-Know Law once: 24 the access no longer causes substantial 25 competitive harm to the person from whom the 26 information was received; or 27 (B) the entity in which the investment was made 28 is liquidated; 29 whichever is later. 30 (iii) The sensitive investment or financial

1 information excluded from access under paragraph (2) 2 (iii), to the extent not otherwise excluded from access, 3 shall constitute a [public] record subject to public access under the Right-to-Know Law once: 4 the access no longer has a substantial 5 (A) 6 detrimental impact on the value of an investment of 7 the fund or trust and would not cause a breach of the 8 standard of care or fiduciary duty set forth in this 9 part; or 10 (B) the entity in which the investment was made 11 is liquidated; 12 whichever is later. [Except for the provisions of paragraph (3), nothing 13 (4)14 in this subsection shall be construed to designate any record, material or data received, prepared, used or retained 15 16 by the board or its employees, investment professionals or agents relating to an investment as a public record subject 17 18 to public access under the Right-to-Know Law.] (Reserved). 19 Notwithstanding the provisions of this subsection, 20 the following information regarding an alternative investment 21 vehicle shall be subject to public access under the Right-to-22 Know Law: 23 (i) The name, address and vintage year of the 24 alternative investment vehicle. 25 The identity of the manager of the alternative (ii) 26 investment vehicle. The dollar amount of the commitment made by 27 (iii) 28 the system or plan to the alternative investment vehicle. 29 The dollar amount of cash contributions made by

30

the system or plan to the alternative investment vehicle

1 since inception.

- (v) The dollar amount of cash distributions received by the system or plan from the alternative investment vehicle since inception.
 - (vi) The gross and net internal rate of return of the alternative investment vehicle since inception, provided that the system or plan shall not be required to disclose the gross or net internal rate of return under circumstances in which, because of the limited number of portfolio assets remaining in the alternative investment vehicle, the disclosure could reveal the values of specifically identifiable remaining portfolio assets to the detriment of the alternative investment.
 - (vii) The aggregate value of the remaining portfolio assets attributable to the system's or plan's investment in the alternative investment vehicle, provided that the system or plan shall not be required to disclose the value under circumstances in which, because of the limited number of portfolio assets remaining in the alternative investment vehicle, the disclosure could reveal the values of specifically identifiable remaining portfolio assets to the detriment of the alternative investment.
 - (viii) The dollar [amount] amounts of total management fees [and], costs and expenses paid to [the] or retained by an alternative investment vehicle [by the system or plan] on an annual fiscal year-end basis[.], itemized by gross management, carried interest and other expenses.
- 30 * * *

1	<u>(s)</u>	Add:	<u>itional</u>	repor	rting	require	ments	-The f	ollowir	ng s	hall_
2	apply:										
3		(1)	In add	ition	to th	ne regui	rements	under	this o	sact	ion

(1) In addition to the requirements under this section,
the board shall prepare and have published on its publicly
accessible Internet website and electronically submit copies
to all members of the General Assembly of the following
information within six months after the end of the system's
fiscal year:

(i) The net of fees performance of all investments over the most recent 1-, 3-, 5-, 10-, 15- and 20-year periods.

(ii) The performance of all investments by asset

class and manager over each time horizon, both gross and

net of fees compared to benchmarks being reported for all

investments made commencing prospectively from the

effective date of this subsection and with the gross

returns for all investments made retroactively for the

five-year period from the effective date of this

subsection using best efforts, unless the records are no

longer available.

(iii) An itemized listing of the fees and expenses
paid to or retained by all investment managers for the
applicable reporting years, separated by base management
fee, profit share, performance fees, carried interest and
incentive fees, and informed by the best practices as
recommended by recognized industry standards, including,
but not limited to, the Institutional Limited Partners
Association Fee Transparency Initiative. The board shall
disclose in the report which industry standards were used
and whether any changes to industry standards have been

- 1 $\underline{\text{made.}}$
- 2 (iv) All travel or other expenses incurred by staff
- 3 <u>of the system or plan and paid for by an external</u>
- 4 <u>investment manager, fund or consultant.</u>
- 5 (2) As used in this subsection, the following words and
- 6 phrases shall have the meanings given to them in this
- 7 paragraph unless the context clearly indicates otherwise:
- 8 "Carried interest." Any share of profits from an
- 9 <u>alternative investment vehicle that is distributed to a fund</u>
- 10 manager, general partner or related party, including
- 11 <u>allocations of alternative investment vehicle profits</u>
- 12 <u>received by a fund manager in consideration of having waived</u>
- 13 <u>fees that the fund manager might otherwise have been entitled</u>
- to receive.
- "Institutional Limited Partners Association Fee
- 16 Transparency Initiative." An initiative created by the
- 17 Institutional Limited Partners Association to establish
- 18 guidelines for reporting fees, expenses and compliance
- 19 disclosures regarding investments.
- 20 Section 2. Section 5902(e)(1), (2), (3) and (4) of Title 71
- 21 are amended, subsection (e) is amended by adding a paragraph and
- 22 the section is amended by adding a subsection to read:
- 23 § 5902. Administrative duties of the board.
- 24 * * *
- 25 (e) Records.--
- (1) [The board shall keep a record of all its
- proceedings which shall be open to access by the public,
- except as otherwise provided in this part or by other law.]
- The following shall apply:
- 30 <u>(i) The board shall livestream its public board meetings</u>

1 and post an unedited video and written record of all such

2 public proceedings, which shall be accessible on its publicly

- accessible Internet website, including nonconfidential 3
- materials presented to the board, except as otherwise 4
- provided in this part or by other law. Video and records 5
- shall remain online for a period of at least three years and 6
- shall be maintained for a period of at least seven years and 7
- thereafter shall be maintained in accordance with applicable 8
- 9 records retention schedules.
- (ii) The Office of Administration shall promptly revise 10 its management directives relating to record management 11 12 policies to conform with the requirements of this paragraph 13 and shall provide public notice of the requirements of this 14 subsection by publishing the requirements on its publicly 15 accessible Internet website and shall transmit the requirements to the Legislative Reference Bureau for 16
- 18 Any record[, material or data] received, prepared,

publication in the Pennsylvania Bulletin.

- 19 used or retained by the board or its employees, investment
- 20 professionals or agents relating to an investment, to the
- extent not otherwise excluded from access, shall [not] 21
- 22 constitute a [public] record subject to public access under
- 23 the act of February 14, 2008 (P.L.6, No.3), known as the
- 24 Right-to-Know Law, [if] unless, in the reasonable judgment of
- 25 the board, [the] it is found that access would:
- in the case of an alternative investment or 26 27 alternative investment vehicle, involve the release of sensitive investment or financial information relating to 28 29 the alternative investment or alternative investment
- 30 vehicle which the fund or trust was able to obtain only

1 upon agreeing to maintain its confidentiality;

- (ii) cause substantial competitive harm to the person from whom sensitive investment or financial information relating to the investment was received; or
- (iii) have a substantial detrimental impact on the value of an investment to be acquired, held or disposed of by the fund or trust or would cause a breach of the standard of care or fiduciary duty set forth in this part.
- (3) The following apply:
- (i) The sensitive investment or financial information excluded from access under paragraph (2)(i), to the extent not otherwise excluded from access, shall constitute a [public] record subject to public access under the Right-to-Know Law once the board is no longer required by its agreement to maintain confidentiality.
- (ii) The sensitive investment or financial information excluded from access under paragraph (2)(ii), to the extent not otherwise excluded from access, shall constitute a [public] record subject to public access under the Right-to-Know Law once:
 - (A) the access no longer causes substantial competitive harm to the person from whom the information was received; or
 - (B) the entity in which the investment was made is liquidated;
- 27 whichever is later.
- (iii) The sensitive investment or financial information excluded from access under paragraph (2)

 (iii), to the extent not otherwise excluded from access,

1	shall constitute a [public] record subject to public
2	access under the Right-to-Know Law once:
3	(A) the access no longer has a substantial
4	detrimental impact on the value of an investment of
5	the fund or trust and would not cause a breach of the
6	standard of care or fiduciary duty set forth in this
7	part; or
8	(B) the entity in which the investment was made
9	is liquidated;
10	whichever is later.
11	(4) [Except for the provisions of paragraph (3), nothing
12	in this subsection shall be construed to designate any
13	record, material or data received, prepared, used or retained
14	by the board or its employees, investment professionals or
15	agents relating to an investment as a public record subject
16	to public access under the Right-to-Know Law.] (Reserved).
17	(4.1) Notwithstanding the provisions of this subsection,
18	the following information regarding an alternative investment
19	vehicle shall be subject to public access under the Right-to-
20	Know Law:
21	(i) The name, address and vintage year of the
22	alternative investment vehicle.
23	(ii) The identity of the manager of the alternative
24	<u>investment vehicle.</u>
25	(iii) The dollar amount of the commitment made by
26	the system or plan to the alternative investment vehicle.
27	(iv) The dollar amount of cash contributions made by
28	the system or plan to the alternative investment vehicle
29	since inception.
30	(v) The dollar amount of cash distributions received

Τ		by the system or plan from the alternative investment
2		vehicle since inception.
3		(vi) The gross and net internal rate of return of
4		the alternative investment vehicle since inception,
5		provided that the system or plan shall not be required to
6		disclose the gross or net internal rate of return under
7		circumstances in which, because of the limited number of
8		portfolio assets remaining in the alternative investment
9		vehicle, the disclosure could reveal the values of
10		specifically identifiable remaining portfolio assets to
11		the detriment of the alternative investment.
12		(vii) The aggregate value of the remaining portfolio
13		assets attributable to the system's or plan's investment
14		in the alternative investment vehicle, provided that the
15		system or plan shall not be required to disclose the
16		value under circumstances in which, because of the
17		limited number of portfolio assets remaining in the
18		alternative investment vehicle, the disclosure could
19		reveal the values of specifically identifiable remaining
20		portfolio assets to the detriment of the alternative
21		<pre>investment.</pre>
22		(viii) The dollar amounts of total management fees,
23		costs and expenses paid to or retained by an alternative
24		investment vehicle on an annual fiscal year-end basis,
25		itemized by gross management, carried interest and other
26		expenses.
27		* * *
28	<u>(s)</u>	Additional reporting requirements The following shall
29	apply:	
30		(1) In addition to the requirements under this section,

1	the board shall prepare and have published on its publicly
2	accessible Internet website and electronically submit copies
3	to all members of the General Assembly of the following
4	information within six months after the end of the system's
5	<pre>calendar year:</pre>
6	(i) The net of fees performance of all investments
7	over the most recent 1-, 3-, 5-, 10-, 15- and 20-year
8	periods.
9	(ii) The performance of all investments by asset
10	class and manager over each time horizon, both gross and
11	net of fees compared to benchmarks being reported for all
12	investments made commencing prospectively from the
13	effective date of this subsection and with the gross
14	returns for all investments made retroactively for the
15	five-year period from the effective date of this
16	subsection using best efforts, unless the records are no
17	longer available.
18	(iii) An itemized listing of the fees, costs and
19	expenses paid to or retained by all investment managers
20	for the applicable reporting years, separated by base
21	management fee, profit share, performance fees, carried
22	interest and incentive fees, and informed by the best
23	practices as recommended by recognized industry
24	standards, including, but not limited to, the
25	Institutional Limited Partners Association Fee
26	Transparency Initiative. The board shall disclose in the
27	report which industry standards were used and whether any
28	changes to industry standards have been made.
29	(iv) All travel or other expenses incurred by staff
30	of the system or plan and paid for by an external

- investment manager, fund or consultant.
- 2 (2) As used in this subsection, the following words and
- 3 phrases shall have the meanings given to them in this
- 4 <u>paragraph unless the context clearly indicates otherwise:</u>
- 5 "Carried interest." Any share of profits from an
- 6 alternative investment vehicle that is distributed to a fund
- 7 <u>manager, general partner or related party, including</u>
- 8 <u>allocations of alternative investment vehicle profits</u>
- 9 received by a fund manager in consideration of having waived
- 10 fees that the fund manager might otherwise have been entitled
- 11 to receive.
- "Institutional Limited Partners Association Fee
- 13 <u>Transparency Initiative." An initiative created by the</u>
- 14 Institutional Limited Partners Association to establish
- 15 <u>guidelines for reporting fees, expenses and compliance</u>
- 16 <u>disclosures regarding investments.</u>
- 17 Section 3. This act shall apply as follows:
- 18 (1) The amendment of 24 Pa.C.S. § 8502(e)(1) shall apply
- 19 to board meetings that occur and video, written records and
- 20 materials created more than 30 days after the effective date
- 21 of this section.
- 22 (2) The amendment or addition of 24 Pa.C.S. § 8502(e)(5)
- (vi), (vii) and (viii) and (s)(1)(iii) shall apply to
- 24 contracts and agreements entered into after the effective
- 25 date of this section.
- 26 (3) The amendment of 71 Pa.C.S. § 5902(e)(1) shall apply
- 27 to board meetings that occur and video, written records and
- 28 materials created more than 30 days after the effective date
- 29 of this section.
- 30 (4) The amendment or addition of 71 Pa.C.S. § 5902(e)

- 1 (4.1)(vi), (vii), (viii) and (r)(1)(iii) shall apply to
- 2 contracts and agreements entered into after the effective
- 3 date of this section.
- 4 Section 4. This act shall take effect in 60 days.