THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 966

Session of 2021

INTRODUCED BY KOSIEROWSKI, ISAACSON, SANCHEZ, BOBACK, PASHINSKI, A. DAVIS, FREEMAN, SCHLOSSBERG, HILL-EVANS, HARKINS, KINKEAD, CIRESI, SAMUELSON, ZABEL, DELLOSO, MILLARD, NEILSON, HOWARD, STRUZZI, OTTEN, WARREN AND MALAGARI, MARCH 18, 2021

REFERRED TO COMMITTEE ON PROFESSIONAL LICENSURE, MARCH 18, 2021

AN ACT

- 1 Making the Commonwealth of Pennsylvania a party to the Nurse 2 Licensure Compact; and providing for the form of the compact.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Nurse
- 7 Licensure Compact Act.
- 8 Section 2. Nurse Licensure Compact.
- 9 The Nurse Licensure Compact is enacted into law and entered
- 10 into by the Commonwealth of Pennsylvania with all other states
- 11 legally joining in the compact in the form substantially as
- 12 follows:
- 13 ARTICLE I
- 14 Findings and Declaration of Purpose
- 15 a. The party states find that:
- 16 1. The health and safety of the public are affected by
- 17 the degree of compliance with and the effectiveness of

- 1 enforcement activities related to state nurse licensure laws;
- 2. Violations of nurse licensure and other laws
- 3 regulating the practice of nursing may result in injury or
- 4 harm to the public;
- 5 3. The expanded mobility of nurses and the use of
- 6 advanced communication technologies as part of our nation's
- 7 health care delivery system require greater coordination and
- 8 cooperation among states in the areas of nurse licensure and
- 9 regulation;
- 10 4. New practice modalities and technology make
- 11 compliance with individual state nurse licensure laws
- 12 difficult and complex;
- 13 5. The current system of duplicative licensure for
- 14 nurses practicing in multiple states is cumbersome and
- 15 redundant for both nurses and states; and
- 16 6. Uniformity of nurse licensure requirements throughout
- 17 the states promotes public safety and public health benefits.
- 18 b. The general purposes of this Compact are to:
- 1. Facilitate the states' responsibility to protect the
- 20 public's health and safety;
- 2. Ensure and encourage the cooperation of party states
- in the areas of nurse licensure and regulation;
- 3. Facilitate the exchange of information between party
- states in the areas of nurse regulation, investigation and
- 25 adverse actions:
- 26 4. Promote compliance with the laws governing the
- 27 practice of nursing in each jurisdiction;
- 28 5. Invest all party states with the authority to hold a
- 29 nurse accountable for meeting all state practice laws in the
- 30 state in which the patient is located at the time care is

- 1 rendered through the mutual recognition of party state
- 2 licenses;
- Decrease redundancies in the consideration and
- 4 issuance of nurse licenses; and
- 5 7. Provide opportunities for interstate practice by
- 6 nurses who meet uniform licensure requirements.
- 7 ARTICLE II
- 8 Definitions
- 9 As used in this Compact:
- 10 a. "Adverse action" means any administrative, civil,
- 11 equitable or criminal action permitted by a state's laws which
- 12 is imposed by a licensing board or other authority against a
- 13 nurse, including actions against an individual's license or
- 14 multistate licensure privilege such as revocation, suspension,
- 15 probation, monitoring of the licensee, limitation on the
- 16 licensee's practice, or any other encumbrance on licensure
- 17 affecting a nurse's authorization to practice, including
- 18 issuance of a cease and desist action.
- 19 b. "Alternative program" means a non-disciplinary monitoring
- 20 program approved by a licensing board.
- c. "Coordinated licensure information system" means an
- 22 integrated process for collecting, storing and sharing
- 23 information on nurse licensure and enforcement activities
- 24 related to nurse licensure laws that is administered by a
- 25 nonprofit organization composed of and controlled by licensing
- 26 boards.
- 27 d. "Current significant investigative information" means:
- 1. Investigative information that a licensing board,
- 29 after a preliminary inquiry that includes notification and an
- 30 opportunity for the nurse to respond, if required by state

- 1 law, has reason to believe is not groundless and, if proved
- 2 true, would indicate more than a minor infraction; or
- 3 2. Investigative information that indicates that the
- 4 nurse represents an immediate threat to public health and
- 5 safety regardless of whether the nurse has been notified and
- 6 had an opportunity to respond.
- 7 e. "Encumbrance" means a revocation or suspension of, or any
- 8 limitation on, the full and unrestricted practice of nursing
- 9 imposed by a licensing board.
- 10 f. "Home state" means the party state which is the nurse's
- 11 primary state of residence.
- g. "Licensing board" means a party state's regulatory body
- 13 responsible for issuing nurse licenses.
- 14 h. "Multistate license" means a license to practice as a
- 15 registered or a licensed practical/vocational nurse (LPN/VN)
- 16 issued by a home state licensing board that authorizes the
- 17 licensed nurse to practice in all party states under a
- 18 multistate licensure privilege.
- i. "Multistate licensure privilege" means a legal
- 20 authorization associated with a multistate license permitting
- 21 the practice of nursing as either a registered nurse (RN) or
- 22 LPN/VN in a remote state.
- j. "Nurse" means RN or LPN/VN, as those terms are defined by
- 24 each party state's practice laws.
- 25 k. "Party state" means any state that has adopted this
- 26 Compact.
- 27 l. "Remote state" means a party state, other than the home
- 28 state.
- 29 m. "Single-state license" means a nurse license issued by a
- 30 party state that authorizes practice only within the issuing

- 1 state and does not include a multistate licensure privilege to
- 2 practice in any other party state.
- 3 n. "State" means a state, territory or possession of the
- 4 United States and the District of Columbia.
- o. "State practice laws" means a party state's laws, rules
- 6 and regulations that govern the practice of nursing, define the
- 7 scope of nursing practice, and create the methods and grounds
- 8 for imposing discipline. "State practice laws" do not include
- 9 requirements necessary to obtain and retain a license, except
- 10 for qualifications or requirements of the home state.
- 11 ARTICLE III
- 12 General Provisions and Jurisdiction
- 13 a. A multistate license to practice registered or licensed
- 14 practical/vocational nursing issued by a home state to a
- 15 resident in that state will be recognized by each party state as
- 16 authorizing a nurse to practice as a registered nurse (RN) or as
- 17 a licensed practical/vocational nurse (LPN/VN), under a
- 18 multistate licensure privilege, in each party state.
- 19 b. A state must implement procedures for considering the
- 20 criminal history records of applicants for initial multistate
- 21 license or licensure by endorsement. Such procedures shall
- 22 include the submission of fingerprints or other biometric-based
- 23 information by applicants for the purpose of obtaining an
- 24 applicant's criminal history record information from the Federal
- 25 Bureau of Investigation and the agency responsible for retaining
- 26 that state's criminal records.
- 27 c. Each party state shall require the following for an
- 28 applicant to obtain or retain a multistate license in the home
- 29 state:
- 30 1. Meets the home state's qualifications for licensure

- 1 or renewal of licensure, as well as, all other applicable
- 2 state laws;
- 2. i. Has graduated or is eligible to graduate from a licensing board-approved RN or LPN/VN prelicensure education program; or
- ii. Has graduated from a foreign RN or LPN/VN

 prelicensure education program that (a) has been approved

 by the authorized accrediting body in the applicable

 country and (b) has been verified by an independent

 credentials review agency to be comparable to a licensing

 board-approved prelicensure education program;
- 3. Has, if a graduate of a foreign prelicensure
 education program not taught in English or if English is not
 the individual's native language, successfully passed an
 English proficiency examination that includes the components
 of reading, speaking, writing and listening;
 - 4. Has successfully passed an NCLEX-RN® or NCLEX-PN® Examination or recognized predecessor, as applicable;
 - 5. Is eligible for or holds an active, unencumbered license;
- 21 6. Has submitted, in connection with an application for 22 initial licensure or licensure by endorsement, fingerprints 23 or other biometric data for the purpose of obtaining criminal 24 history record information from the Federal Bureau of 25 Investigation and the agency responsible for retaining that 26 state's criminal records;
- 7. Has not been convicted or found guilty, or has
 entered into an agreed disposition, of a felony offense under
 applicable state or federal criminal law;
- 30 8. Has not been convicted or found guilty, or has

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- 1 entered into an agreed disposition, of a misdemeanor offense
- 2 related to the practice of nursing as determined on a case-
- 3 by-case basis;
- 4 9. Is not currently enrolled in an alternative program;
- 5 10. Is subject to self-disclosure requirements regarding
- 6 current participation in an alternative program; and
- 7 11. Has a valid United States Social Security number.
- 8 d. All party states shall be authorized, in accordance with
- 9 existing state due process law, to take adverse action against a
- 10 nurse's multistate licensure privilege such as revocation,
- 11 suspension, probation or any other action that affects a nurse's
- 12 authorization to practice under a multistate licensure
- 13 privilege, including cease and desist actions. If a party state
- 14 takes such action, it shall promptly notify the administrator of
- 15 the coordinated licensure information system. The administrator
- 16 of the coordinated licensure information system shall promptly
- 17 notify the home state of any such actions by remote states.
- 18 e. A nurse practicing in a party state must comply with the
- 19 state practice laws of the state in which the client is located
- 20 at the time service is provided. The practice of nursing is not
- 21 limited to patient care, but shall include all nursing practice
- 22 as defined by the state practice laws of the party state in
- 23 which the client is located. The practice of nursing in a party
- 24 state under a multistate licensure privilege will subject a
- 25 nurse to the jurisdiction of the licensing board, the courts and
- 26 the laws of the party state in which the client is located at
- 27 the time service is provided.
- 28 f. Individuals not residing in a party state shall continue
- 29 to be able to apply for a party state's single-state license as
- 30 provided under the laws of each party state. However, the

- 1 single-state license granted to these individuals will not be
- 2 recognized as granting the privilege to practice nursing in any
- 3 other party state. Nothing in this Compact shall affect the
- 4 requirements established by a party state for the issuance of a
- 5 single-state license.
- 6 g. Any nurse holding a home state multistate license, on the
- 7 effective date of this Compact, may retain and renew the
- 8 multistate license issued by the nurse's then-current home
- 9 state, provided that:
- 10 1. A nurse, who changes primary state of residence after
- 11 this Compact's effective date, must meet all applicable
- 12 Article III.c. requirements to obtain a multistate license
- from a new home state.
- 14 2. A nurse who fails to satisfy the multistate licensure
- requirements in Article III.c. due to a disqualifying event
- occurring after this Compact's effective date shall be
- 17 ineligible to retain or renew a multistate license, and the
- 18 nurse's multistate license shall be revoked or deactivated in
- 19 accordance with applicable rules adopted by the Interstate
- 20 Commission of Nurse Licensure Compact Administrators
- 21 ("Commission").
- 22 ARTICLE IV
- 23 Applications for Licensure in a Party State
- 24 a. Upon application for a multistate license, the licensing
- 25 board in the issuing party state shall ascertain, through the
- 26 coordinated licensure information system, whether the applicant
- 27 has ever held, or is the holder of, a license issued by any
- 28 other state, whether there are any encumbrances on any license
- 29 or multistate licensure privilege held by the applicant, whether
- 30 any adverse action has been taken against any license or

- 1 multistate licensure privilege held by the applicant and whether
- 2 the applicant is currently participating in an alternative
- 3 program.
- 4 b. A nurse may hold a multistate license, issued by the home
- 5 state, in only one party state at a time.
- 6 c. If a nurse changes primary state of residence by moving
- 7 between two party states, the nurse must apply for licensure in
- 8 the new home state, and the multistate license issued by the
- 9 prior home state will be deactivated in accordance with
- 10 applicable rules adopted by the Commission.
- 1. The nurse may apply for licensure in advance of a
- 12 change in primary state of residence.
- 13 2. A multistate license shall not be issued by the new
- 14 home state until the nurse provides satisfactory evidence of
- 15 a change in primary state of residence to the new home state
- and satisfies all applicable requirements to obtain a
- 17 multistate license from the new home state.
- 18 d. If a nurse changes primary state of residence by moving
- 19 from a party state to a non-party state, the multistate license
- 20 issued by the prior home state will convert to a single-state
- 21 license, valid only in the former home state.
- 22 ARTICLE V
- 23 Additional Authorities Invested in Party State Licensing Boards
- 24 a. In addition to the other powers conferred by state law, a
- 25 licensing board shall have the authority to:
- 26 1. Take adverse action against a nurse's multistate
- licensure privilege to practice within that party state.
- i. Only the home state shall have the power to take
- 29 adverse action against a nurse's license issued by the
- 30 home state.

- ii. For purposes of taking adverse action, the home state licensing board shall give the same priority and effect to reported conduct received from a remote state as it would if such conduct had occurred within the home state. In so doing, the home state shall apply its own state laws to determine appropriate action.
 - 2. Issue cease and desist orders or impose an encumbrance on a nurse's authority to practice within that party state.
 - 3. Complete any pending investigations of a nurse who changes primary state of residence during the course of such investigations. The licensing board shall also have the authority to take appropriate action(s) and shall promptly report the conclusions of such investigations to the administrator of the coordinated licensure information system. The administrator of the coordinated licensure information system shall promptly notify the new home state of any such actions.
- 19 Issue subpoenas for both hearings and investigations 20 that require the attendance and testimony of witnesses, as 21 well as, the production of evidence. Subpoenas issued by a 22 licensing board in a party state for the attendance and testimony of witnesses or the production of evidence from 23 24 another party state shall be enforced in the latter state by 25 any court of competent jurisdiction, according to the 26 practice and procedure of that court applicable to subpoenas 27 issued in proceedings pending before it. The issuing 28 authority shall pay any witness fees, travel expenses, 29 mileage and other fees required by the service statutes of the state in which the witnesses or evidence are located. 30

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- 1 5. Obtain and submit, for each nurse licensure
- 2 applicant, fingerprint or other biometric-based information
- 3 to the Federal Bureau of Investigation for criminal
- 4 background checks, receive the results of the Federal Bureau
- 5 of Investigation record search on criminal background checks
- and use the results in making licensure decisions.
- 7 6. If otherwise permitted by state law, recover from the
- 8 affected nurse the costs of investigations and disposition of
- 9 cases resulting from any adverse action taken against that
- 10 nurse.
- 7. Take adverse action based on the factual findings of
- 12 the remote state, provided that the licensing board follows
- its own procedures for taking such adverse action.
- 14 b. If adverse action is taken by the home state against a
- 15 nurse's multistate license, the nurse's multistate licensure
- 16 privilege to practice in all other party states shall be
- 17 deactivated until all encumbrances have been removed from the
- 18 multistate license. All home state disciplinary orders that
- 19 impose adverse action against a nurse's multistate license shall
- 20 include a statement that the nurse's multistate licensure
- 21 privilege is deactivated in all party states during the pendency
- 22 of the order.
- c. Nothing in this Compact shall override a party state's
- 24 decision that participation in an alternative program may be
- 25 used in lieu of adverse action. The home state licensing board
- 26 shall deactivate the multistate licensure privilege under the
- 27 multistate license of any nurse for the duration of the nurse's
- 28 participation in an alternative program.
- 29 ARTICLE VI
- 30 Coordinated Licensure Information System and Exchange of

- 1 Information
- 2 a. All party states shall participate in a coordinated
- 3 licensure information system of all licensed registered nurses
- 4 (RNs) and licensed practical/vocational nurses (LPNs/VNs). This
- 5 system will include information on the licensure and
- 6 disciplinary history of each nurse, as submitted by party
- 7 states, to assist in the coordination of nurse licensure and
- 8 enforcement efforts.
- 9 b. The Commission, in consultation with the administrator of
- 10 the coordinated licensure information system, shall formulate
- 11 necessary and proper procedures for the identification,
- 12 collection and exchange of information under this Compact.
- 13 c. All licensing boards shall promptly report to the
- 14 coordinated licensure information system any adverse action, any
- 15 current significant investigative information, denials of
- 16 applications (with the reasons for such denials) and nurse
- 17 participation in alternative programs known to the licensing
- 18 board regardless of whether such participation is deemed
- 19 nonpublic or confidential under state law.
- 20 d. Current significant investigative information and
- 21 participation in nonpublic or confidential alternative programs
- 22 shall be transmitted through the coordinated licensure
- 23 information system only to party state licensing boards.
- 24 e. Notwithstanding any other provision of law, all party
- 25 state licensing boards contributing information to the
- 26 coordinated licensure information system may designate
- 27 information that may not be shared with non-party states or
- 28 disclosed to other entities or individuals without the express
- 29 permission of the contributing state.
- 30 f. Any personally identifiable information obtained from the

- 1 coordinated licensure information system by a party state
- 2 licensing board shall not be shared with non-party states or
- 3 disclosed to other entities or individuals except to the extent
- 4 permitted by the laws of the party state contributing the
- 5 information.
- 6 g. Any information contributed to the coordinated licensure
- 7 information system that is subsequently required to be expunged
- 8 by the laws of the party state contributing that information
- 9 shall also be expunded from the coordinated licensure
- 10 information system.
- 11 h. The Compact administrator of each party state shall
- 12 furnish a uniform data set to the Compact administrator of each
- 13 other party state, which shall include, at a minimum:
- 14 1. Identifying information;
- 15 2. Licensure data;
- 16 3. Information related to alternative program
- 17 participation; and
- 18 4. Other information that may facilitate the
- administration of this Compact, as determined by Commission
- 20 rules.
- 21 i. The Compact administrator of a party state shall provide
- 22 all investigative documents and information requested by another
- 23 party state.
- 24 ARTICLE VII
- 25 Establishment of the Interstate Commission of Nurse Licensure
- 26 Compact Administrators
- 27 a. The party states hereby create and establish a joint
- 28 public entity known as the Interstate Commission of Nurse
- 29 Licensure Compact Administrators.
- 30 1. The Commission is an instrumentality of the party

- 1 states.
- 2. Venue is proper, and judicial proceedings by or

 against the Commission shall be brought solely and

 exclusively, in a court of competent jurisdiction where the

 principal office of the Commission is located. The Commission

 may waive venue and jurisdictional defenses to the extent it

 adopts or consents to participate in alternative dispute

 resolution proceedings.
- 9 3. Nothing in this Compact shall be construed to be a waiver of sovereign immunity.
- 11 b. Membership, Voting and Meetings
- 12 Each party state shall have and be limited to one 13 administrator. The head of the state licensing board or 14 designee shall be the administrator of this Compact for each 15 party state. Any administrator may be removed or suspended 16 from office as provided by the law of the state from which 17 the Administrator is appointed. Any vacancy occurring in the 18 Commission shall be filled in accordance with the laws of the 19 party state in which the vacancy exists.
- 20 Each administrator shall be entitled to one (1) vote 21 with regard to the promulgation of rules and creation of 22 bylaws and shall otherwise have an opportunity to participate in the business and affairs of the Commission. An 23 24 administrator shall vote in person or by such other means as 25 provided in the bylaws. The bylaws may provide for an 26 administrator's participation in meetings by telephone or 27 other means of communication.
- 3. The Commission shall meet at least once during each calendar year. Additional meetings shall be held as set forth in the bylaws or rules of the commission.

- 1 4. All meetings shall be open to the public, and public 2 notice of meetings shall be given in the same manner as 3 required under the rulemaking provisions in Article VIII. The Commission may convene in a closed, nonpublic 4 5 meeting if the Commission must discuss: i. Noncompliance of a party state with its 6 7 obligations under this Compact; 8 The employment, compensation, discipline or other personnel matters, practices or procedures related 9 10 to specific employees or other matters related to the Commission's internal personnel practices and procedures; 11 12 iii. Current, threatened or reasonably anticipated 13 litigation; 14 Negotiation of contracts for the purchase or sale of goods, services or real estate; 15 16 v. Accusing any person of a crime or formally censuring any person; 17 18 vi. Disclosure of trade secrets or commercial or
 - vi. Disclosure of trade secrets or commercial or financial information that is privileged or confidential;
 - vii. Disclosure of information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
- viii. Disclosure of investigatory records compiled for law enforcement purposes;
- ix. Disclosure of information related to any reports
 prepared by or on behalf of the Commission for the
 purpose of investigation of compliance with this Compact;
 or
- 29 x. Matters specifically exempted from disclosure by 30 federal or state statute.

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1 6. If a meeting, or portion of a meeting, is closed

2 pursuant to this provision, the Commission's legal counsel or

designee shall certify that the meeting may be closed and

4 shall reference each relevant exempting provision. The

5 Commission shall keep minutes that fully and clearly describe

all matters discussed in a meeting and shall provide a full

7 and accurate summary of actions taken, and the reasons

8 therefor, including a description of the views expressed. All

9 documents considered in connection with an action shall be

10 identified in such minutes. All minutes and documents of a

11 closed meeting shall remain under seal, subject to release by

a majority vote of the Commission or order of a court of

13 competent jurisdiction.

- 14 c. The Commission shall, by a majority vote of the
- 15 administrators, prescribe bylaws or rules to govern its conduct
- 16 as may be necessary or appropriate to carry out the purposes and
- 17 exercise the powers of this Compact, including but not limited
- 18 to:

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- 1. Establishing the fiscal year of the Commission;
- 20 2. Providing reasonable standards and procedures:
- i. For the establishment and meetings of other
- 22 committees; and
- 23 ii. Governing any general or specific delegation of
- any authority or function of the Commission;
- 25 3. Providing reasonable procedures for calling and
- 26 conducting meetings of the Commission, ensuring reasonable
- 27 advance notice of all meetings and providing an opportunity
- for attendance of such meetings by interested parties, with
- 29 enumerated exceptions designed to protect the public's
- interest, the privacy of individuals, and proprietary

- 1 information, including trade secrets. The Commission may meet
- 2 in closed session only after a majority of the administrators
- 3 vote to close a meeting in whole or in part. As soon as
- 4 practicable, the Commission must make public a copy of the
- 5 vote to close the meeting revealing the vote of each
- 6 administrator, with no proxy votes allowed;
- 7 4. Establishing the titles, duties and authority and
- 8 reasonable procedures for the election of the officers of the
- 9 Commission;
- 10 5. Providing reasonable standards and procedures for the
- 11 establishment of the personnel policies and programs of the
- 12 Commission. Notwithstanding any civil service or other
- similar laws of any party state, the bylaws shall exclusively
- 14 govern the personnel policies and programs of the Commission;
- 15 and
- 16 6. Providing a mechanism for winding up the operations
- of the Commission and the equitable disposition of any
- 18 surplus funds that may exist after the termination of this
- 19 Compact after the payment or reserving of all of its debts
- and obligations.
- 21 d. The Commission shall publish its bylaws and rules, and
- 22 any amendments thereto, in a convenient form on the website of
- 23 the Commission.
- e. The Commission shall maintain its financial records in
- 25 accordance with the bylaws.
- 26 f. The Commission shall meet and take such actions as are
- 27 consistent with the provisions of this Compact and the bylaws.
- g. The Commission shall have the following powers:
- 29 1. To promulgate uniform rules to facilitate and
- 30 coordinate implementation and administration of this Compact.

- 1 The rules shall have the force and effect of law and shall be
- binding in all party states;
- 3 2. To bring and prosecute legal proceedings or actions
- 4 in the name of the Commission, provided that the standing of
- 5 any licensing board to sue or be sued under applicable law
- 6 shall not be affected;
- 7 3. To purchase and maintain insurance and bonds;
- 8 4. To borrow, accept or contract for services of
- 9 personnel, including, but not limited to, employees of a
- 10 party state or nonprofit organizations;
- 11 5. To cooperate with other organizations that administer
- 12 state compacts related to the regulation of nursing,
- including but not limited to sharing administrative or staff
- expenses, office space or other resources;
- 15 6. To hire employees, elect or appoint officers, fix
- 16 compensation, define duties, grant such individuals
- 17 appropriate authority to carry out the purposes of this
- 18 Compact, and to establish the Commission's personnel policies
- 19 and programs relating to conflicts of interest,
- 20 qualifications of personnel and other related personnel
- 21 matters;
- 7. To accept any and all appropriate donations, grants
- and gifts of money, equipment, supplies, materials and
- services, and to receive, utilize and dispose of the same;
- 25 provided that at all times the Commission shall avoid any
- appearance of impropriety or conflict of interest;
- 8. To lease, purchase, accept appropriate gifts or
- donations of, or otherwise to own, hold, improve or use, any
- 29 property, whether real, personal or mixed; provided that at
- 30 all times the Commission shall avoid any appearance of

- 1 impropriety;
- 9. To sell, convey, mortgage, pledge, lease, exchange,
- abandon or otherwise dispose of any property, whether real,
- 4 personal or mixed;
- 5 10. To establish a budget and make expenditures;
- 6 11. To borrow money;
- 7 12. To appoint committees, including advisory committees
- 8 comprised of administrators, state nursing regulators, state
- 9 legislators or their representatives, and consumer
- 10 representatives, and other such interested persons;
- 13. To provide and receive information from, and to
- 12 cooperate with, law enforcement agencies;
- 13 14. To adopt and use an official seal; and
- 14 15. To perform such other functions as may be necessary
- or appropriate to achieve the purposes of this Compact
- 16 consistent with the state regulation of nurse licensure and
- 17 practice.
- 18 h. Financing of the Commission
- 19 1. The Commission shall pay, or provide for the payment
- of, the reasonable expenses of its establishment,
- 21 organization and ongoing activities.
- 22 2. The Commission may also levy on and collect an annual
- assessment from each party state to cover the cost of its
- operations, activities and staff in its annual budget as
- approved each year. The aggregate annual assessment amount,
- 26 if any, shall be allocated based upon a formula to be
- 27 determined by the Commission, which shall promulgate a rule
- that is binding upon all party states.
- 29 3. The Commission shall not incur obligations of any
- 30 kind prior to securing the funds adequate to meet the same;

- nor shall the Commission pledge the credit of any of the party states, except by, and with the authority of, such party state.
 - 4. The Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Commission shall be subject to the audit and accounting procedures established under its bylaws. However, all receipts and disbursements of funds handled by the Commission shall be audited yearly by a certified or licensed public accountant, and the report of the audit shall be included in and become part of the annual report of the Commission.
 - i. Qualified Immunity, Defense and Indemnification
- 13 The administrators, officers, executive director, 14 employees and representatives of the Commission shall be 15 immune from suit and liability, either personally or in their 16 official capacity, for any claim for damage to or loss of 17 property or personal injury or other civil liability caused 18 by or arising out of any actual or alleged act, error or 19 omission that occurred, or that the person against whom the 20 claim is made had a reasonable basis for believing occurred, 21 within the scope of Commission employment, duties or 22 responsibilities; provided that nothing in this paragraph 23 shall be construed to protect any such person from suit or 24 liability for any damage, loss, injury or liability caused by 25 the intentional, willful or wanton misconduct of that person.
 - 2. The Commission shall defend any administrator, officer, executive director, employee or representative of the Commission in any civil action seeking to impose liability arising out of any actual or alleged act, error or omission that occurred within the scope of Commission

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- 1 employment, duties or responsibilities, or that the person
- 2 against whom the claim is made had a reasonable basis for
- 3 believing occurred within the scope of Commission employment,
- 4 duties or responsibilities; provided that nothing herein
- 5 shall be construed to prohibit that person from retaining his
- or her own counsel; and provided further that the actual or
- 7 alleged act, error or omission did not result from that
- 8 person's intentional, willful or wanton misconduct.
- 9 3. The Commission shall indemnify and hold harmless any
- 10 administrator, officer, executive director, employee or
- 11 representative of the Commission for the amount of any
- settlement or judgment obtained against that person arising
- out of any actual or alleged act, error or omission that
- occurred within the scope of Commission employment, duties or
- responsibilities, or that such person had a reasonable basis
- for believing occurred within the scope of Commission
- 17 employment, duties or responsibilities, provided that the
- 18 actual or alleged act, error or omission did not result from
- 19 the intentional, willful or wanton misconduct of that person.
- 20 ARTICLE VIII
- 21 Rulemaking
- 22 a. The Commission shall exercise its rulemaking powers
- 23 pursuant to the criteria set forth in this Article and the rules
- 24 adopted thereunder. Rules and amendments shall become binding as
- 25 of the date specified in each rule or amendment and shall have
- 26 the same force and effect as provisions of this Compact.
- 27 b. Rules or amendments to the rules shall be adopted at a
- 28 regular or special meeting of the Commission.
- 29 c. Prior to promulgation and adoption of a final rule or
- 30 rules by the Commission, and at least sixty (60) days in advance

- 1 of the meeting at which the rule will be considered and voted
- 2 upon, the Commission shall file a notice of proposed rulemaking:
- 3 1. On the website of the Commission; and
- 4 2. On the website of each licensing board or the
- 5 publication in which each state would otherwise publish
- 6 proposed rules.
- 7 d. The notice of proposed rulemaking shall include:
- 8 1. The proposed time, date and location of the meeting
- 9 in which the rule will be considered and voted upon;
- 10 2. The text of the proposed rule or amendment, and the
- 11 reason for the proposed rule;
- 12 3. A request for comments on the proposed rule from any
- interested person; and
- 14 4. The manner in which interested persons may submit
- notice to the Commission of their intention to attend the
- 16 public hearing and any written comments.
- e. Prior to adoption of a proposed rule, the Commission
- 18 shall allow persons to submit written data, facts, opinions and
- 19 arguments, which shall be made available to the public.
- 20 f. The Commission shall grant an opportunity for a public
- 21 hearing before it adopts a rule or amendment.
- g. The Commission shall publish the place, time and date of
- 23 the scheduled public hearing.
- 1. Hearings shall be conducted in a manner providing
- each person who wishes to comment a fair and reasonable
- opportunity to comment orally or in writing. All hearings
- will be recorded, and a copy will be made available upon
- 28 request.
- 29 2. Nothing in this section shall be construed as
- 30 requiring a separate hearing on each rule. Rules may be

- 1 grouped for the convenience of the Commission at hearings
- 2 required by this section.
- 3 h. If no one appears at the public hearing, the Commission
- 4 may proceed with promulgation of the proposed rule.
- 5 i. Following the scheduled hearing date, or by the close of
- 6 business on the scheduled hearing date if the hearing was not
- 7 held, the Commission shall consider all written and oral
- 8 comments received.
- 9 j. The Commission shall, by majority vote of all
- 10 administrators, take final action on the proposed rule and shall
- 11 determine the effective date of the rule, if any, based on the
- 12 rulemaking record and the full text of the rule.
- 13 k. Upon determination that an emergency exists, the
- 14 Commission may consider and adopt an emergency rule without
- 15 prior notice, opportunity for comment or hearing, provided that
- 16 the usual rulemaking procedures provided in this Compact and in
- 17 this section shall be retroactively applied to the rule as soon
- 18 as reasonably possible, in no event later than ninety (90) days
- 19 after the effective date of the rule. For the purposes of this
- 20 provision, an emergency rule is one that must be adopted
- 21 immediately in order to:
- 1. Meet an imminent threat to public health, safety or
- 23 welfare;
- 2. Prevent a loss of Commission or party state funds; or
- 3. Meet a deadline for the promulgation of an
- 26 administrative rule that is required by federal law or rule.
- 27 l. The Commission may direct revisions to a previously
- 28 adopted rule or amendment for purposes of correcting
- 29 typographical errors, errors in format, errors in consistency or
- 30 grammatical errors. Public notice of any revisions shall be

- 1 posted on the website of the Commission. The revision shall be
- 2 subject to challenge by any person for a period of thirty (30)
- 3 days after posting. The revision may be challenged only on
- 4 grounds that the revision results in a material change to a
- 5 rule. A challenge shall be made in writing, and delivered to the
- 6 Commission, prior to the end of the notice period. If no
- 7 challenge is made, the revision will take effect without further
- 8 action. If the revision is challenged, the revision may not take
- 9 effect without the approval of the Commission.
- 10 ARTICLE IX
- 11 Oversight, Dispute Resolution and Enforcement
- 12 a. Oversight
- 1. Each party state shall enforce this Compact and take
- 14 all actions necessary and appropriate to effectuate this
- 15 Compact's purposes and intent.
- 16 2. The Commission shall be entitled to receive service
- of process in any proceeding that may affect the powers,
- 18 responsibilities or actions of the Commission, and shall have
- 19 standing to intervene in such a proceeding for all purposes.
- 20 Failure to provide service of process in such proceeding to
- 21 the Commission shall render a judgment or order void as to
- the Commission, this Compact or promulgated rules.
- 23 b. Default, Technical Assistance and Termination
- 1. If the Commission determines that a party state has
- defaulted in the performance of its obligations or
- responsibilities under this Compact or the promulgated rules,
- 27 the Commission shall:
- i. Provide written notice to the defaulting state
- and other party states of the nature of the default, the
- proposed means of curing the default or any other action

1 to be taken by the Commission; and

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- 2 Provide remedial training and specific technical 3 assistance regarding the default.
 - If a state in default fails to cure the default, the defaulting state's membership in this Compact may be terminated upon an affirmative vote of a majority of the administrators, and all rights, privileges and benefits conferred by this Compact may be terminated on the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of default.
 - Termination of membership in this Compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the Commission to the governor of the defaulting state and to the executive officer of the defaulting state's licensing board and each of the party states.
 - 4. A state whose membership in this Compact has been terminated is responsible for all assessments, obligations and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination.
 - The Commission shall not bear any costs related to a state that is found to be in default or whose membership in this Compact has been terminated unless agreed upon in writing between the Commission and the defaulting state.
- 6. The defaulting state may appeal the action of the 29 Commission by petitioning the U.S. District Court for the District of Columbia or the federal district in which the

- 1 Commission has its principal offices. The prevailing party
- 2 shall be awarded all costs of such litigation, including
- 3 reasonable attorneys' fees.
- 4 c. Dispute Resolution
- 1. Upon request by a party state, the Commission shall attempt to resolve disputes related to the Compact that arise among party states and between party and non-party states.
- 2. The Commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes, as appropriate.
- 3. In the event the Commission cannot resolve disputes among party states arising under this Compact:
- i. The party states may submit the issues in dispute to an arbitration panel, which will be comprised of individuals appointed by the Compact administrator in each of the affected party states and an individual mutually agreed upon by the Compact administrators of all the party states involved in the dispute.
 - ii. The decision of a majority of the arbitrators shall be final and binding.
- 21 d. Enforcement

- 1. The Commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this Compact.
- 2. By majority vote, the Commission may initiate legal action in the U.S. District Court for the District of Columbia or the federal district in which the Commission has its principal offices against a party state that is in default to enforce compliance with the provisions of this Compact and its promulgated rules and bylaws. The relief

- 1 sought may include both injunctive relief and damages. In the
- event judicial enforcement is necessary, the prevailing party
- 3 shall be awarded all costs of such litigation, including
- 4 reasonable attorneys' fees.
- 5 3. The remedies herein shall not be the exclusive
- 6 remedies of the Commission. The Commission may pursue any
- 7 other remedies available under federal or state law.
- 8 ARTICLE X
- 9 Effective Date, Withdrawal and Amendment
- 10 a. This Compact shall become effective and binding on the
- 11 earlier of the date of legislative enactment of this Compact
- 12 into law by no less than twenty-six (26) states or December 31,
- 13 2018. All party states to this Compact, that also were parties
- 14 to the prior Nurse Licensure Compact, superseded by this
- 15 Compact, ("Prior Compact"), shall be deemed to have withdrawn
- 16 from said Prior Compact within six (6) months after the
- 17 effective date of this Compact.
- 18 b. Each party state to this Compact shall continue to
- 19 recognize a nurse's multistate licensure privilege to practice
- 20 in that party state issued under the Prior Compact until such
- 21 party state has withdrawn from the Prior Compact.
- 22 c. Any party state may withdraw from this Compact by
- 23 enacting a statute repealing the same. A party state's
- 24 withdrawal shall not take effect until six (6) months after
- 25 enactment of the repealing statute.
- 26 d. A party state's withdrawal or termination shall not
- 27 affect the continuing requirement of the withdrawing or
- 28 terminated state's licensing board to report adverse actions and
- 29 significant investigations occurring prior to the effective date
- 30 of such withdrawal or termination.

- e. Nothing contained in this Compact shall be construed to
- 2 invalidate or prevent any nurse licensure agreement or other
- 3 cooperative arrangement between a party state and a non-party
- 4 state that is made in accordance with the other provisions of
- 5 this Compact.
- f. This Compact may be amended by the party states. No
- 7 amendment to this Compact shall become effective and binding
- 8 upon the party states unless and until it is enacted into the
- 9 laws of all party states.
- 10 g. Representatives of non-party states to this Compact shall
- 11 be invited to participate in the activities of the Commission,
- 12 on a nonvoting basis, prior to the adoption of this Compact by
- 13 all states.
- 14 ARTICLE XI
- 15 Construction and Severability
- 16 This Compact shall be liberally construed so as to effectuate
- 17 the purposes thereof. The provisions of this Compact shall be
- 18 severable, and if any phrase, clause, sentence or provision of
- 19 this Compact is declared to be contrary to the constitution of
- 20 any party state or of the United States, or if the applicability
- 21 thereof to any government, agency, person or circumstance is
- 22 held invalid, the validity of the remainder of this Compact and
- 23 the applicability thereof to any government, agency, person or
- 24 circumstance shall not be affected thereby. If this Compact
- 25 shall be held to be contrary to the constitution of any party
- 26 state, this Compact shall remain in full force and effect as to
- 27 the remaining party states and in full force and effect as to
- 28 the party state affected as to all severable matters.
- 29 Section 3. Compensation and expenses of compact administrator.
- 30 The compact administrator who represents this Commonwealth,

- 1 as provided in the compact, shall not be entitled to any
- 2 additional compensation for his duties and responsibilities as
- 3 compact administrator but shall be entitled to reimbursement for
- 4 reasonable expenses actually incurred in connection with his
- 5 duties and responsibilities as compact administrator in the same
- 6 manner as for expenses incurred in connection with other duties
- 7 and responsibilities of the compact administrator's office or
- 8 employment.
- 9 Section 4. National criminal history record checks.
- 10 All applicants for licensure under the compact in this
- 11 Commonwealth shall request and submit to the licensing board the
- 12 results of a national criminal history record check. The purpose
- 13 of the national criminal history record check shall be to assist
- 14 the licensing board in obtaining information that may relate to
- 15 the applicant's fitness for licensure. The following shall
- 16 apply:
- 17 (1) An applicant for licensure shall submit to
- 18 fingerprinting by the Pennsylvania State Police or an
- 19 authorized agent of the Pennsylvania State Police. The
- 20 Pennsylvania State Police or authorized agent shall submit
- 21 the fingerprints to the Federal Bureau of Investigation for
- 22 the purposes of obtaining records of criminal arrests and
- 23 convictions.
- 24 (2) In addition to the application fee, the applicant
- shall be responsible for any fees required by the
- Pennsylvania State Police or authorized agent for the costs
- of the fingerprinting and the costs of conducting a complete
- 28 criminal history record check.
- 29 (3) The applicant shall authorize the release of all
- 30 records obtained by the criminal history record check to the

- 1 licensing board.
- 2 (4) A criminal history record check submitted in support
- of an application for licensure must have been requested by
- 4 the applicant no earlier than 12 months immediately prior to
- 5 the board's receipt of the applicant's application for
- 6 licensure.
- 7 (5) Information obtained from the criminal history
- 8 record check:
- 9 (i) Is confidential.
- 10 (ii) May not be re-disseminated.
- 11 (iii) May be used only for the licensing purpose
- 12 authorized under the compact.
- 13 Section 5. Nursing staff report.
- 14 (a) General rule. -- A hospital shall compile a daily report
- 15 on each patient care unit and shift containing the following
- 16 information:
- 17 (1) The number of each of the following types of staff
- 18 per four-hour time period providing direct patient care:
- 19 (i) Registered nurses.
- 20 (ii) Licensed practical nurses.
- 21 (iii) Certified nursing assistants.
- 22 (iv) Unlicensed personnel.
- 23 (2) The relative number of patients to each of the
- 24 following types of staff:
- 25 (i) Registered nurses.
- 26 (ii) Licensed practical nurses.
- 27 (iii) Certified nursing assistants.
- 28 (iv) Unlicensed personnel.
- 29 (3) The current direct care nurse staffing schedule and
- 30 assignment roster.

- 1 (4) The availability, by number of hours on the shift, 2 that a unit clerk or unit secretary is available exclusively 3 for the specified patient care unit.
 - (5) Whether patients requiring scheduled or emergency respiratory treatments have had treatments that were administered by a respiratory therapist or the direct care nursing staff of the unit.
 - (6) Percentage of temporary or agency nurses who are employed by an outside entity included in the shift staff.
- 10 (7) The methods used by the hospital for determining and adjusting staffing levels.
- 12 (8) The registered nurse, licensed practical nurse and
 13 certified nursing assistant turnover rate for the previous
 14 month.
- 15 (9) The number and types of complaints under the act of
 16 June 10, 2009 (P.L.1, No.1), known as the Preventable Serious
 17 Adverse Events Act, filed with the hospital concerning
 18 patient care for the previous month.
- 19 (b) Reporting method.—The reports required under subsection 20 (a) shall be compiled as follows:
- 21 (1) For each patient care unit, a hospital shall count
 22 the number of patients and direct care nursing staff based on
 23 hours worked for each category of direct care nursing staff,
 24 excluding other licensed health care professionals, one hour
 25 before the end of each shift.
- 26 (2) For each emergency department, a hospital shall
 27 count the number of patients registered during the four-hour
 28 shift and the number of direct care nursing staff based on
 29 hours worked for each category of direct care nursing staff,
 30 excluding other licensed health care professionals, one hour

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1 before the end of each shift.

- (3) For each postanesthesia care unit, a hospital shall count the number of patients that were in the postanesthesia care unit during the shift and the number of direct care nursing staff, based on hours worked for each category of direct care nursing staff, excluding other licensed health care professionals, one hour before the end of each shift.
- (4) For each mother and baby unit, a hospital shall report direct care nursing staff hours under the obstetrics unit, not the newborn nursery. A mother and baby should each be reported as a separate patient.
- (5) For each psychiatric and behavioral unit, licensed mental health counselors, activity therapists and recreational therapists providing direct patient care shall be considered as licensed practical nurses. Staffing hours for unlicensed mental health technicians or other unlicensed personnel will be included as unlicensed personnel hours.
- (6) Graduate nurses who participate in an internship program shall not be included in determining the relative number of patients to direct care nursing staff, except orientee or graduate nurse hours shall be included when the graduate nurse has completed the designated time-defined orientation and reaches the point where the graduate nurse is considered part of the staff matrix, the graduate nurse's work hours are charged to the unit and the graduate nurse is replaced if the nurse calls in sick.
- (7) When a direct care nurse works beyond the nurse's shift into the next shift, the actual hours should be included in the daily posting forms for all shifts that the nurse worked.

- 1 (8) Hospital management and support staff who do not 2 provide direct patient care may not be included in the daily 3 reporting forms.
- (9) Sitters, including registered nurses acting as
 sitters, will be considered unlicensed assistant personnel
 only if they provide other direct patient care in addition to
 observation. Sitters providing only companion service may not
 be included in the actual hours worked for unlicensed
 assistant personnel.
- 10 (10) When overflow beds are used for patients, the
 11 patients shall be included in the daily report of the patient
 12 care unit where the patient is receiving care.
- 13 (11) The staff relative number reporting shall be to one 14 decimal point. If a hospital patient care unit does not have 15 a direct care nursing staff for a particular category, a zero 16 should be entered on the report for that staff category.
- 17 Section 6. Report posting.
- 18 (a) General rule.—A hospital shall post the report required 19 under section 5 as follows:
- 20 (1) The report, with respect to each shift, shall be
 21 posted no later than one hour after the beginning of the next
 22 shift.
- 23 (2) The report shall be prominently displayed in a 24 location visible to the public on the patient unit.
- 25 (3) The report shall be easily readable in its posted form.
- 27 (b) Submission to department.—A hospital shall submit the 28 reports required under section 5 for the previous month to the 29 Department of Health of the Commonwealth no later than the 15th 30 day of each month.

- 1 (c) Retention of records. -- Reports and records required to
- 2 be compiled under section 5(a) shall be retained by the hospital
- 3 for a period of five years and be posted on the hospital's
- 4 publicly accessible Internet website.
- 5 (d) Divisions and subsidiaries. -- If a hospital is a division
- 6 or subsidiary of another entity that owns or operates another
- 7 hospital or related organizations, the reports under section 5
- 8 shall be for the specific division or subsidiary and not for
- 9 another entity.
- 10 Section 7. Whistleblower protection.
- 11 (a) General rule. -- A hospital shall not discriminate,
- 12 retaliate, intimidate, threaten or punish an employee with
- 13 respect to compensation or the terms, conditions or privileges
- 14 of employment when the employee in good faith, individually or
- 15 in conjunction with another person, does any of the following:
- 16 (1) Discloses to a nursing staff supervisor or manager,
- 17 private accreditation organization, nurse's collective
- bargaining agent or regulatory agency, an activity, policy or
- 19 practice of a hospital that violates this act or other law or
- rule or that the employee believes poses a risk to the
- 21 health, safety or welfare of a patient or the public.
- 22 (2) Initiates, cooperates or otherwise participates in
- an investigation or proceeding brought by a regulatory agency
- or private accreditation body concerning matters covered by
- 25 this act or a law or rule that the employee reasonably
- 26 believes poses a risk to the health, safety or welfare of a
- 27 patient or the public.
- 28 (3) Objects or refuses to participate in an activity,
- 29 policy or practice of a hospital that violates this act or a
- law or rule the department or a reasonable person would

- 1 believe poses a risk to the health, safety and welfare of a
- 2 patient or the public.
- 3 (4) Participates in a committee or peer review process
- 4 or files a report of complaint that discusses allegations of
- 5 unsafe, dangerous or potentially dangerous care within a
- 6 hospital.
- 7 (b) Employee good faith.--An employee is presumed to act in
- 8 good faith if the employee reasonably believes the following:
- 9 (1) The information reported or disclosed is true.
- 10 (2) A staffing violation has occurred or may occur.
- 11 (c) Notice to hospital.--
- 12 (1) The protection under subsection (a) shall not apply
- to an employee unless the employee gives written notice to a
- 14 direct nursing supervisor or direct nursing manager of the
- activity, policy, practice or violation that the employee
- believes poses a risk to the health of a patient or the
- public and provides the manager a reasonable opportunity to
- 18 correct the problem.
- 19 (2) The direct nursing supervisor or direct nursing
- 20 manager shall respond in writing to the employee within seven
- 21 days to acknowledge that the notice was received. The direct
- 22 nursing supervisor or direct nursing manager shall provide
- 23 written notice of an action taken within a reasonable time of
- receiving the employee's notice.
- 25 (d) Forms. -- The Department of Health of the Commonwealth
- 26 shall develop standardized reporting forms to be used in all
- 27 hospitals for reporting under this section.
- 28 Section 8. Quarterly reports.
- 29 (a) General rule. -- The Department of Health of the
- 30 Commonwealth shall produce a quarterly report for each hospital

- 1 that shows the average direct care nurse staffing levels for
- 2 each unit for a three-month period as follows:
- 3 (1) Relative number of patients to staff for each type
- 4 of patient care unit.
- 5 (2) Turnover rate for direct care nursing staff.
- 6 (3) Percentage of contractual direct care nursing staff
- 7 utilized.
- 8 (4) Daily numbers of direct care nursing staff and
- 9 patients in the emergency department.
- 10 (5) Daily number of nonregistered nurse health care
- 11 practitioners.
- 12 (b) Posting. -- The quarterly reports produced under
- 13 subsection (a) shall be made available to the public on the same
- 14 publicly accessible Internet website as the quality control
- 15 measures reporting for health care facilities. The Department of
- 16 Health of the Commonwealth shall post quarterly reports January
- 17 31, April 30, July 31 and October 31 of each year. The data in
- 18 the quarterly reports must cover a period ending not earlier
- 19 than one month prior to submission of the report.
- 20 Section 9. Monitoring.
- 21 The Department of Health of the Commonwealth shall be
- 22 responsible for monitoring the reports from all hospitals in
- 23 this Commonwealth for variances between periods and to compare
- 24 the reports to the reported quality control measures to
- 25 determine if there are correlations or deficiencies in the
- 26 quality control measures.
- 27 Section 10. Compliance by hospitals.
- The Department of Health of the Commonwealth shall be
- 29 responsible for ensuring compliance with this act as a condition
- 30 of licensure under the act of July 19, 1979 (P.L.130, No.48),

- 1 known as the Health Care Facilities Act, and shall enforce
- 2 compliance in accordance with the provisions of the Health Care
- 3 Facilities Act.
- 4 Section 11. Effective date.
- 5 This act shall take effect immediately.