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THE GENERAL ASSEMBLY OF PENNSYLVANIA

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SENATE BILL

No. 1315 Session of  
2020

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INTRODUCED BY KILLION, KEARNEY, MASTRIANO, MENSCH, PITTMAN AND  
STEFANO, SEPTEMBER 11, 2020

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REFERRED TO BANKING AND INSURANCE, SEPTEMBER 11, 2020

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AN ACT

1 Providing for reduction in prescription drug costs; and imposing  
2 powers and duties on the Insurance Commissioner.

3 The General Assembly of the Commonwealth of Pennsylvania  
4 hereby enacts as follows:

5 Section 1. Short title.

6 This act shall be known and may be cited as the Prescription  
7 Drug Cost Reduction Act.

8 Section 2. Purpose and findings.

9 (a) Purpose.--The purpose of this act is to protect the  
10 safety, health and economic well-being of the residents of this  
11 Commonwealth by safeguarding them from the negative and harmful  
12 impact of excessive and unconscionable prices for prescription  
13 drugs.

14 (b) Findings.--The General Assembly finds that:

15 (1) Access to prescription drugs is necessary for the  
16 residents of this Commonwealth to maintain or acquire good  
17 health.

18 (2) Excessive prices for prescription drugs threaten the

1 safety and well-being of the residents of this Commonwealth,  
2 and it is necessary to protect our residents from the  
3 negative impact of excessive costs.

4 Section 3. Definitions.

5 The following words and phrases when used in this act shall  
6 have the meanings given to them in this section unless the  
7 context clearly indicates otherwise:

8 "Board." The board of trustees of the Pennsylvania Employee  
9 Benefit Trust Fund.

10 "Commissioner." The Insurance Commissioner of the  
11 Commonwealth.

12 "Commonwealth entity." An agency of State government that  
13 purchases prescription drugs on behalf of the Commonwealth for a  
14 person whose health care is paid for by the Commonwealth,  
15 including an agent, vendor, fiscal agent, contractor or other  
16 party acting on behalf of the Commonwealth. The term does not  
17 include the medical assistance program established under Title  
18 XVIII of the Social Security Act (Public Law 74-271, 42 U.S.C. §  
19 1395 et seq.).

20 "ERISA plan." A plan qualified under the Employee Retirement  
21 Income Security Act of 1974 (Public Law 93-406, 88 Stat. 829).

22 "Health plan." A plan, contract or certificate subject to  
23 section 602-A of the act of May 17, 1921 (P.L.682, No.284),  
24 known as The Insurance Company Law of 1921.

25 "Participating ERISA plan." An ERISA plan that has elected  
26 to participate in the requirements and restrictions of this act  
27 as described in section 5.

28 "Prescription drug." A drug for which a prescription is  
29 required for dispensing the drug in this Commonwealth, as those  
30 terms are defined in or within the meaning of the act of

1 September 27, 1961 (P.L.1700, No.699), known as the Pharmacy  
2 Act.

3 "Referenced drug." A prescription drug subject to a  
4 referenced rate.

5 "Referenced rate." The maximum rate established by the  
6 commissioner utilizing the wholesale acquisition cost and other  
7 pricing data described in section 5.

8 "Wholesale acquisition cost." This term shall have the same  
9 meaning as in 42 U.S.C. § 1395w-3a.

10 Section 4. Payment in excess of referenced rate prohibited.

11 (a) General rule.--It is unlawful for a Commonwealth entity,  
12 health plan or participating ERISA plan to purchase referenced  
13 drugs to be dispensed or delivered to a consumer in this  
14 Commonwealth, whether directly or through a distributor, for a  
15 cost higher than the referenced rate as determined in section 5.

16 (b) Contract provision required.--A contract entered into by  
17 a Commonwealth entity, health plan or participating ERISA plan  
18 and a third party for the purchase of prescription drugs shall  
19 expressly provide that rates paid for referenced drugs shall not  
20 exceed the referenced rate.

21 (c) Retail pharmacy conduct.--It is unlawful for a retail  
22 pharmacy licensed in this Commonwealth to purchase for sale or  
23 distribution to a person whose health care is provided by a  
24 Commonwealth entity or health plan referenced drugs for a cost  
25 that exceeds the referenced rate.

26 Section 5. ERISA plan opt-in.

27 An ERISA plan may elect to participate in this act. An ERISA  
28 plan that desires its purchase of prescription drugs to be  
29 subject to the prohibition in section 4 shall notify the  
30 commissioner in writing by January 1 of each year.

1 Section 6. Referenced drugs determined.

2 (a) Duty of board.--As of March 1 of each calendar year, the  
3 board shall transmit to the commissioner a list of the 250 most  
4 costly prescription drugs based upon net price times  
5 utilization. For each of the prescription drugs on the list, the  
6 board shall also provide the total amount expended by the  
7 Commonwealth on each of the prescription drugs on the list for  
8 the previous calendar year.

9 (b) Duty of commissioner.--Utilizing the information  
10 described in subsection (a), as of April 1 of each year, the  
11 commissioner shall produce and publish a list of 250 referenced  
12 drugs that shall be subject to the referenced rate as determined  
13 under subsection (c).

14 (c) Determination of referenced rate.--

15 (1) The commissioner shall determine the referenced rate  
16 for each prescription drug by comparing the wholesale  
17 acquisition cost to the cost from the:

18 (i) Ontario Ministry of Health and Long-Term Care  
19 and most recently published on the Ontario Drug Benefit  
20 Formulary.

21 (ii) Régie de l'Assurance Maladie du Québec and most  
22 recently published on the Quebec Public Drug Programs  
23 List of Medications.

24 (iii) British Columbia Ministry of Health and most  
25 recently published on the BC Pharmacare Formulary.

26 (iv) Alberta Ministry of Health and most recently  
27 published on the Alberta Drug Benefit List.

28 (2) After the comparison under paragraph (1) is  
29 conducted, the referenced rate for each prescription drug  
30 shall be calculated as the lowest cost among those resources

1 and the wholesale acquisition cost. If a specific referenced  
2 drug is not included within resources described in paragraph  
3 (1), the commissioner shall utilize for the purpose of  
4 determining the referenced rate the ceiling price for drugs  
5 as reported by the Government of Canada Patented Medicine  
6 Prices Review Board.

7 (d) Analysis of cost.--The determination by the commissioner  
8 of which prescription drugs to include on the list of referenced  
9 drugs shall be based on an analysis of the savings that could be  
10 achieved by subjecting those prescription drugs to the  
11 referenced rate. In making this determination, the commissioner  
12 shall consult with the board or its designee and the State Board  
13 of Pharmacy.

14 (e) Regulations.--The commissioner may promulgate  
15 regulations to implement the requirements of this act.

16 Section 7. Registered agent and office required.

17 An entity that sells, distributes, delivers or offers for  
18 sale a prescription drug in this Commonwealth shall maintain a  
19 registered agent and office in this Commonwealth.

20 Section 8. Use of savings.

21 (a) General rule.--Any savings generated as a result of the  
22 requirements in section 4(a) must be used to reduce costs to  
23 consumers. A Commonwealth entity, health plan or participating  
24 ERISA plan must calculate and utilize the savings directly to  
25 reduce costs for its members.

26 (b) Savings report to be filed with commissioner.--No later  
27 than April 1 of each calendar year, a Commonwealth entity,  
28 health plan and participating ERISA plan subject to this act  
29 shall submit to the commissioner a report describing the savings  
30 achieved for each referenced drug for the previous calendar year

1 and how the savings were used to achieve the requirements of  
2 subsection (a).

3 Section 9. Enforcement.

4 Each violation of this act shall be subject to a fine of  
5 \$1,000. Every individual transaction in violation of section 4  
6 shall be deemed be a separate violation. The Attorney General is  
7 authorized to enforce the provisions of this act on behalf of a  
8 Commonwealth entity or consumer of prescription drugs.

9 Section 10. Prohibition on withdrawal of referenced drugs for  
10 sale.

11 (a) General rule.--No manufacturer or distributor of a  
12 referenced drug may withdraw the referenced drug from sale or  
13 distribution within this Commonwealth for the purpose of  
14 avoiding the impact of the rate limitations provided in section  
15 3.

16 (b) Notice of withdrawal.--A manufacturer that intends to  
17 withdraw a referenced drug from sale or distribution within this  
18 Commonwealth shall provide a notice of withdrawal in writing to  
19 the commissioner and Attorney General not less than 180 days  
20 prior to the withdrawal.

21 (c) Penalty.--The commissioner shall assess a penalty of  
22 \$500,000 on an entity, including a manufacturer or distributor  
23 of a referenced drug, that the commissioner determines has  
24 withdrawn a referenced drug from distribution or sale in the  
25 State in violation of subsection (a) or (b).

26 Section 11. Effective date.

27 This act shall take effect in 60 days.