THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1199 Session of 2020

INTRODUCED BY AUMENT, PHILLIPS-HILL, MENSCH, SCAVELLO, STEFANO AND PITTMAN, JUNE 15, 2020

REFERRED TO TRANSPORTATION, JUNE 15, 2020

AN ACT

- 1 Amending Title 75 (Vehicles) of the Pennsylvania Consolidated
- 2 Statutes, in general provisions, further providing for
- definitions; and, in highly automated vehicles, further
- 4 providing for Highly Automated Vehicle Advisory Committee and
- 5 providing for personal delivery devices.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. The definition of "pedestrian" in section 102 of
- 9 Title 75 of the Pennsylvania Consolidated Statutes is amended to
- 10 read:
- 11 § 102. Definitions.
- 12 Subject to additional definitions contained in subsequent
- 13 provisions of this title which are applicable to specific
- 14 provisions of this title, the following words and phrases when
- 15 used in this title shall have, unless the context clearly
- 16 indicates otherwise, the meanings given to them in this section:
- 17 * * *
- 18 "Pedestrian." [A natural person afoot.] Any of the
- 19 following:

- 1 <u>(1) An individual afoot.</u>
- 2 (2) An individual with a mobility-related disability on
- a self-propelled wheelchair or an electrical mobility device
- 4 <u>operated by and designated for the exclusive use of an</u>
- 5 <u>individual with a mobility-related disability.</u>
- 6 * * *
- 7 Section 2. Section 8503(h) of Title 75 is amended and
- 8 subsection (b) (9) is amended by adding a subparagraph to read:
- 9 § 8503. Highly Automated Vehicle Advisory Committee.
- 10 * * *
- 11 (b) Composition. -- The advisory committee shall consist of
- 12 the following members:
- 13 * * *
- 14 (9) The following members to be appointed by the
- 15 Governor:
- 16 * * *
- 17 (xi) One member representing a business entity that
- 18 <u>operates personal delivery devices.</u>
- 19 * * *
- 20 (h) Powers.--The advisory committee shall have the power to
- 21 advise and consult the secretary on each aspect of highly
- 22 automated vehicles [and], platooning and personal delivery
- 23 <u>devices</u> in this Commonwealth and may undertake any of the
- 24 following:
- 25 (1) Developing technical guidance.
- 26 (2) Evaluating best practices.
- 27 (3) Reviewing existing laws, regulations and policies.
- 28 (4) Engaging in continued research and evaluation of
- connected and automated systems technology necessary to
- 30 ensure safe testing, deployment and continued innovation in

- 1 this Commonwealth.
- 2 * * *
- 3 Section 3. Title 75 is amended by adding a section to read:
- 4 § 8504. Personal delivery devices.
- 5 (a) Authorized operators. -- The following persons may operate
- 6 <u>a personal delivery device:</u>
- 7 (1) a business entity or an agent of a business entity
- 8 that exercises physical control over the navigation and
- 9 <u>operation of the personal delivery device and is within 30</u>
- 10 <u>feet of the personal delivery device; or</u>
- 11 (2) beginning January 1, 2022, a business entity or an
- 12 agent of a business entity that enables the operation of the
- 13 <u>personal delivery device with remote support if the agent</u>
- 14 possesses a valid driver's license from a licensing authority
- in the United States.
- 16 (b) Operator designation. -- The following shall apply:
- 17 (1) When a personal delivery device operated by a
- business entity is engaged, the business entity is the
- 19 <u>operator of the device solely for the purpose of assessing</u>
- 20 <u>compliance with applicable traffic laws.</u>
- 21 (2) When a personal delivery device operated by a
- 22 business entity is in operation and an agent of the entity
- 23 <u>controls the personal delivery device in a manner that is</u>
- 24 <u>outside the scope of the agent's office or employment, the</u>
- 25 <u>agent shall be considered the operator of the personal</u>
- delivery device for the purpose of assessing compliance with
- 27 <u>applicable traffic laws.</u>
- 28 (3) An individual is not considered to be an agent of a
- 29 personal delivery device solely on the basis that the
- 30 individual:

| 1 | (i) requests a delivery or service provided by the |
|----|---|
| 2 | personal delivery device; or |
| 3 | (ii) dispatches the personal delivery device. |
| 4 | (c) Operation requirements A personal delivery device |
| 5 | operated under this section shall: |
| 6 | (1) operate in a manner that complies with the |
| 7 | provisions of Chapter 35 (relating to special vehicles and |
| 8 | <pre>pedestrians), as applicable;</pre> |
| 9 | (2) yield or clear the right-of-way to all other |
| 10 | traffic, including pedestrians; |
| 11 | (3) refrain from unreasonably interfering with traffic, |
| 12 | <pre>including pedestrians;</pre> |
| 13 | (4) comply with all municipal codes and ordinances |
| 14 | <pre>consistent with this act;</pre> |
| 15 | (5) refrain from transporting hazardous materials |
| 16 | regulated under section 5103 of the Hazardous Materials |
| 17 | Transportation Act (Public Law 93-633 § 112(a), 88 Stat. |
| 18 | 2161) and required to be placarded under 49 CFR Pt. 172 |
| 19 | Subpt. F (relating to placarding); and |
| 20 | (6) remain monitored or controlled as provided under |
| 21 | subsection (a). |
| 22 | (d) Areas of operation A personal delivery device may be |
| 23 | <pre>operated:</pre> |
| 24 | (1) In a pedestrian area. |
| 25 | (2) On the berm or shoulder of a highway or roadway |
| 26 | under the jurisdiction of the department with a posted speed |
| 27 | limit not in excess of 25 miles per hour. The following shall |
| 28 | apply: |
| 29 | (i) The secretary may, by order, permit the use of a |
| 30 | personal delivery device upon a highway under the |

| Τ | <u>jurisdiction of the department where the posted speed</u> |
|----|--|
| 2 | limit is greater than 25 miles per hour but not greater |
| 3 | than 35 miles per hour. |
| 4 | (ii) The secretary may, by order, prohibit the use |
| 5 | of a personal delivery device on any highway under the |
| 6 | jurisdiction of the department where the secretary |
| 7 | determines that the operation of the personal delivery |
| 8 | device would constitute a hazard. |
| 9 | (iii) Any order issued by the secretary under |
| 10 | subparagraph (i) or (ii) shall be transmitted to the |
| 11 | Legislative Reference Bureau for publication in the |
| 12 | <u>Pennsylvania Bulletin.</u> |
| 13 | (3) On local roadways under the jurisdiction of local |
| 14 | authorities with a posted speed limit not greater than 25 |
| 15 | miles per hour. The following shall apply: |
| 16 | (i) Local authorities may, by ordinance or |
| 17 | resolution, as appropriate, in the case of any roadway |
| 18 | under its jurisdiction, permit the use of a personal |
| 19 | delivery device where the posted speed limit is greater |
| 20 | than 25 miles per hour but not greater than 35 miles per |
| 21 | hour. |
| 22 | (ii) Local authorities may, by ordinance or |
| 23 | resolution, as appropriate, prohibit the use of a |
| 24 | personal delivery device on any roadway under their |
| 25 | jurisdiction where the local authorities determine that |
| 26 | the operation of a personal delivery device would |
| 27 | constitute a hazard. |
| 28 | (4) A personal delivery device is not permitted to |
| 29 | operate on an interstate highway or freeway. |
| 30 | (e) Personal delivery device equipment A personal delivery |

- 1 device operated under this act must be equipped with:
- 2 (1) clearly identifiable markers approved by the
- department that state the name, contact information and
- 4 <u>unique identification number of the owner of the personal</u>
- 5 <u>delivery device;</u>
- 6 (2) braking systems certified by a third party that
- 7 <u>enable the personal delivery device to come to a controlled</u>
- 8 stop from an initial speed of 25 miles per hour or less on a
- 9 <u>dry, level and clean thoroughfare; and</u>
- 10 (3) a lamp that emits a beam of white light intended to
- 11 <u>illuminate the personal delivery device's path and is visible</u>
- from a distance of at least 500 feet to the front and a red
- reflector facing to the rear that is visible at least 500
- 14 feet to the rear. A personal delivery device operator may
- supplement the required front lamp with a white flashing
- lamp, light-emitting diode or similar device to enhance its
- 17 visibility to other traffic and with a lamp emitting a red
- 18 flashing light, light-emitting diode or device visible from a
- distance of 500 feet to the rear.
- 20 (f) Local regulation. -- The following shall apply:
- 21 (1) Local authorities may not regulate the operation of
- 22 a personal delivery device operated in a pedestrian area,
- 23 highway or local roadway in a manner that is inconsistent
- 24 with this act, including, but not limited to, limiting the
- 25 <u>hours of operation or restricting areas of operation.</u>
- 26 (2) Nothing in this act may be construed to affect the
- 27 <u>ability of local authorities to enforce any law, rule or</u>
- regulation as it relates to the operation of a personal
- delivery device in this Commonwealth.
- 30 (q) Insurance. -- A business entity and an agent of a business

- 1 entity shall maintain an insurance policy that includes general
- 2 liability coverage of not less than \$100,000 for damages arising
- 3 from the lawful operation of the personal delivery device.
- 4 (h) Applicability. -- The operation of a personal delivery
- 5 <u>device shall be governed exclusively by:</u>
- 6 (1) this act; and
- 7 (2) municipal codes and ordinances consistent with the
- 8 provisions of this act.
- 9 (i) Violations.--Any person operating a personal delivery
- 10 device upon a highway or roadway or crossing a highway or
- 11 roadway in violation of this act shall be subject to the
- 12 penalties under section 6502 (relating to summary offenses).
- 13 (j) Plan for general operations for personal delivery
- 14 devices. -- The following apply:
- 15 (1) The department shall be the lead Commonwealth agency
- on personal delivery devices.
- 17 (2) A business entity may operate a personal delivery
- 18 device if the business entity files an annual plan for
- 19 general operation with the department. The department shall
- 20 review the plan in consultation with local authorities, as
- 21 applicable. If the plan is not rejected by the department
- 22 within 30 days after receipt of the plan, the business entity
- 23 may operate the personal delivery device.
- 24 (k) Exemption. -- A personal delivery device shall be
- 25 regulated as a pedestrian and shall not be deemed a vehicle
- 26 under section 102 (relating to definitions).
- 27 (1) Definitions.--As used in this section, the following
- 28 words and phrases shall have the meanings given to them in this
- 29 <u>subsection unless the context clearly indicates otherwise:</u>
- 30 "Agent." A director, officer, employee or other person

- 1 authorized to act on behalf of a business entity.
- 2 "Business entity." A legal entity, including a for-profit
- 3 <u>corporation</u>, <u>nonprofit corporation</u>, <u>partnership or sole</u>
- 4 proprietorship, registered with the Department of State or an
- 5 educational institution.
- 6 <u>"Department." The Department of Transportation of the</u>
- 7 Commonwealth.
- 8 <u>"Pedestrian area." A sidewalk, crosswalk, safety zone or</u>
- 9 <u>similar area for pedestrians.</u>
- 10 "Personal delivery device." A device that:
- 11 (1) is manufactured for transporting cargo and goods in
- 12 <u>a pedestrian area, trafficway or on the berm or shoulder of a</u>
- 13 highway or roadway;
- 14 (2) is equipped with an automated driving system,
- including software and hardware;
- 16 (3) is not capable of exceeding a speed of 12 miles per
- 17 <u>hour in a pedestrian area or trafficway;</u>
- 18 (4) is not capable of exceeding a speed of 25 miles per
- hour on the berm or shoulder of a highway or roadway; and
- 20 (5) weighs less than 550 pounds without cargo and goods.
- 21 "Secretary." The Secretary of Transportation of the
- 22 Commonwealth.
- 23 Section 4. This act shall take effect in 60 days.