THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2954 Session of 2020

INTRODUCED BY BOYLE, OCTOBER 27, 2020

REFERRED TO COMMITTEE ON STATE GOVERNMENT, OCTOBER 27, 2020

AN ACT

Amending the act of June 3, 1937 (P.L.1333, No.320), entitled 1 "An act concerning elections, including general, municipal, 2 special and primary elections, the nomination of candidates, 3 primary and election expenses and election contests; creating 4 and defining membership of county boards of elections; 5 imposing duties upon the Secretary of the Commonwealth, 6 courts, county boards of elections, county commissioners; imposing penalties for violation of the act, and codifying, 7 8 revising and consolidating the laws relating thereto; and 9 repealing certain acts and parts of acts relating to 10 elections," in preparation for and conduct of primaries and elections, further providing for manner of applying to vote, 11 12 persons entitled to vote, voter's certificates, entries to be 13 made in district register, numbered lists of voters and 14 challenges; in voting by qualified absentee electors, further 15 providing for date of application for absentee ballot, for 16 envelopes for official absentee ballots, for voting by 17 absentee electors, for certain electors voting in districts 18 of residence and for canvassing of official absentee ballots 19 and mail-in ballots; in voting by qualified mail-in electors, 20 21 further providing for envelopes for official mail in ballots and for voting by mail-in electors; and, in penalties, 22 further providing for forging and destroying ballots. 23 24 The General Assembly of the Commonwealth of Pennsylvania 25 hereby enacts as follows: 26 Section 1. Sections 1210(a.4)(3) and (5)(ii)(C) and

27 1302.1(a.3)(4) and (6) of the act of June 3, 1937 (P.L.1333, 28 No.320), known as the Pennsylvania Election Code, amended 29 October 31, 2019 (P.L.552, No.77), are amended to read: Section 1210. Manner of Applying to Vote; Persons Entitled
 to Vote; Voter's Certificates; Entries to Be Made in District
 Register; Numbered Lists of Voters; Challenges.--* * *

4 (a.4) * * *

5 (3) After the provisional ballot has been cast, the 6 individual shall place it in [a secrecy envelope. The individual 7 shall place the secrecy envelope in] the provisional ballot 8 envelope and shall place his signature on the front of the 9 provisional ballot envelope. All provisional ballots shall 10 remain sealed in their provisional ballot envelopes for return 11 to the county board of elections.

12 * * *

13 (5) * * *

14 (ii) A provisional ballot shall not be counted if:

15 * * *

16 [(C) a provisional ballot envelope does not contain a
17 secrecy envelope;]

18 * * *

19 Section 1302.1. Date of Application for Absentee Ballot.--*
20 * *

21 (a.3) * * *

22 (4) If the elector is unable to appear at the office of the 23 county board of elections to receive the ballot, the board shall 24 give the elector's absentee ballot to an authorized 25 representative of the elector who is designated in writing by 26 the elector. The authorized representative shall deliver the absentee ballot to the elector and return the completed absentee 27 28 ballot, sealed in the official absentee ballot [envelopes] 29 envelope, to the office of the county board of elections, which shall retain the ballot, unopened, until the canvassing of all 30

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1 absentee ballots.

2 * * *

3 (6) If the elector is unable to appear at the office of the county board of elections or unable to obtain assistance from an 4 authorized representative, the county board may provide an 5 6 authorized representative or ask the judge of the court of 7 common pleas in the county in which the elector is qualified to 8 vote to direct a deputy sheriff of the county to deliver the 9 absentee ballot to the elector if the elector is at a physical 10 location within the county and return the completed absentee ballot, sealed in the official absentee ballot [envelopes] 11 12 envelope, to the county board of elections. If there is no 13 authorized representative and a deputy sheriff is unavailable to 14 deliver an absentee ballot under this section, the judge may 15 direct a constable to make such delivery in accordance with the 16 provisions of this section.

17 * * *

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Section 2. Sections 1304 and 1306(a) introductory paragraph of the act, amended March 27, 2020 (P.L.41, No.12), are amended to read:

21 Section 1304. Envelopes for Official Absentee Ballots .--The county boards of election shall provide [two additional 22 23 envelopes] an envelope for each official absentee ballot of such 24 size and shape as shall be prescribed by the Secretary of the 25 Commonwealth, in order to permit the placing of [one within the 26 other and both within] the absentee ballot in the mailing envelope. [On the smaller of the two envelopes to be enclosed in 27 the mailing envelope shall be printed, stamped or endorsed the 28 29 words "Official Election Ballot," and nothing else.] On the [larger of the two envelopes, to be enclosed within the] mailing 30

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envelope, shall be printed the form of the declaration of the 1 2 elector, and the name and address of the county board of 3 election of the proper county. The [larger] envelope shall also contain information indicating the local election district of 4 the absentee voter. Said form of declaration and envelope shall 5 be as prescribed by the Secretary of the Commonwealth and shall 6 contain among other things a statement of the electors 7 8 qualifications, together with a statement that such elector has 9 not already voted in such primary or election. The mailing 10 envelope addressed to the elector shall contain the [two 11 envelopes] envelope, the official absentee ballot, lists of candidates, when authorized by section 1303 subsection (b) of 12 13 this act, the uniform instructions in form and substance as prescribed by the Secretary of the Commonwealth and nothing 14 15 else.

16 Section 1306. Voting by Absentee Electors. -- (a) Except as provided in paragraphs (2) and (3), at any time after receiving 17 18 an official absentee ballot, but on or before eight o'clock P.M. 19 the day of the primary or election, the elector shall, in 20 secret, proceed to mark the ballot only in black lead pencil, indelible pencil or blue, black or blue-black ink, in fountain 21 pen or ball point pen, and then fold the ballot, enclose and 22 23 securely seal the same in the envelope [on which is printed, 24 stamped or endorsed "Official Election Ballot." This envelope 25 shall then be placed in the second one,] on which is printed the form of declaration of the elector, and the address of the 26 27 elector's county board of election and the local election 28 district of the elector. The elector shall then fill out, date 29 and sign the declaration printed on such envelope. [Such envelope shall then be securely sealed and the] The elector may_ 30

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not place any extraneous text, mark or symbol which reveals the
 elector's political affiliation or the elector's candidate
 preference on the mailing envelope. The elector shall send same
 by mail, postage prepaid, except where franked, or deliver it in
 person to said county board of election.

6 * * *

7 Section 3. Section 1307(c) of the act is amended to read:
8 Section 1307. Certain Electors Voting in Districts of
9 Residence.--

10 * * *

(c) Upon receiving an official absentee ballot and 11 [envelopes] envelope therefor, he shall, in secret, in the 12 13 office of the county board of elections vote the ballot and execute the declaration as prescribed by this act. The elector 14 shall then securely seal the [second] envelope and hand it to 15 16 the chief clerk of the county board of election who shall securely keep same in accordance with the provisions of section 17 18 1308.

Section 4. Sections 1308(a) and (g)(4)(ii) and (iii), 1304-D heading, (a) and (c) and 1306-D(a) of the act, amended or added October 31, 2019 (P.L.552, No.77) and March 27, 2020 (P.L.41, No.12), are amended to read:

23 Section 1308. Canvassing of Official Absentee Ballots and Mail-in Ballots.--(a) The county boards of election, upon 24 25 receipt of official absentee ballots in sealed official absentee ballot [envelopes] envelope as provided under this article and 26 mail-in ballots as in sealed official mail-in ballot [envelopes] 27 28 envelope as provided under Article XIII-D, shall safely keep the 29 ballots in sealed or locked containers until they are to be 30 canvassed by the county board of elections. An absentee ballot,

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1 whether issued to a civilian, military or other voter during the 2 regular or emergency application period, shall be canvassed in 3 accordance with subsection (g). A mail-in ballot shall be 4 canvassed in accordance with subsection (g).

5 * * *

6 (q) * * *

7 (4) All absentee ballots which have not been challenged 8 under section 1302.2(c) and all mail-in ballots which have not 9 been challenged under section 1302.2-D(a)(2) and that have been 10 verified under paragraph (3) shall be counted and included with 11 the returns of the applicable election district as follows: 12 * * *

[(ii) If any of the envelopes on which are printed, stamped or endorsed the words "Official Election Ballot" contain any text, mark or symbol which reveals the identity of the elector, the elector's political affiliation or the elector's candidate preference, the envelopes and the ballots contained therein shall be set aside and declared void.]

19 (iii) The county board shall then [break the seals of such 20 envelopes,] remove the ballots and count, compute and tally the 21 votes.

22 * * *

23 Section 1304-D. [Envelopes] Envelope for official mail-in 24 ballots.

(a) [Additional envelopes] Envelope.--The county boards of
election shall provide [two additional envelopes] an envelope
for each official mail-in ballot of a size and shape as shall be
prescribed by the Secretary of the Commonwealth, in order to
permit the placing of one within the other and both within the
mailing envelope. [On the smaller of the two envelopes to be

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enclosed in the mailing envelope shall be printed, stamped or 1 endorsed the words "Official Election Ballot," and nothing 2 else.] On the [larger of the two envelopes, to be enclosed 3 within the mailing] envelope[,] shall be printed the form of the 4 declaration of the elector and the name and address of the 5 county board of election of the proper county. The larger 6 7 envelope shall also contain information indicating the local 8 election district of the mail-in voter.

9 * * *

10 (c) Mailing envelope.--The mailing envelope addressed to the 11 elector shall contain [the two envelopes] <u>an envelope</u>, the 12 official mail-in ballot, lists of candidates, when authorized by 13 section 1303-D(b), the uniform instructions in form and 14 substance as prescribed by the Secretary of the Commonwealth and 15 nothing else.

16 * * *

17 Section 1306-D. Voting by mail-in electors.

18 (a) General rule.--At any time after receiving an official mail-in ballot, but on or before eight o'clock P.M. the day of 19 20 the primary or election, the mail-in elector shall, in secret, proceed to mark the ballot only in black lead pencil, indelible 21 pencil or blue, black or blue-black ink, in fountain pen or ball 22 23 point pen, and then fold the ballot, enclose and securely seal 24 the same in the envelope [on which is printed, stamped or endorsed "Official Election Ballot." This envelope shall then be 25 26 placed in the second one,] on which is printed the form of declaration of the elector, and the address of the elector's 27 28 county board of election and the local election district of the 29 elector. The elector shall then fill out, date and sign the declaration printed on such envelope. The elector may not place_ 30

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1 any extraneous text, mark or symbol which reveals the elector's 2 political affiliation or the elector's candidate preference on 3 the mailing envelope. Such envelope shall then be securely 4 sealed and the elector shall send same by mail, postage prepaid, 5 except where franked, or deliver it in person to said county 6 board of election.

7 * * *

Section 5. Section 1817 of the act is amended to read: 8 9 Section 1817. Forging and Destroying Ballots or Ballot Envelope. -- Any person who shall forge or falsely make the 10 official endorsement on any ballot or wilfully destroy or deface 11 12 any ballot or ballot envelope or wilfully delay the delivery of 13 any ballots shall be guilty of a misdemeanor of the second 14 degree, and, upon conviction thereof, shall be sentenced to pay a fine not exceeding five thousand (\$5,000) dollars, or to 15 16 undergo an imprisonment of not more than two (2) years, or both, in the discretion of the court. 17

18 Section 6. This act shall take effect immediately.

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