

---

---

THE GENERAL ASSEMBLY OF PENNSYLVANIA

---

HOUSE BILL

No. 1740 Session of  
2019

---

INTRODUCED BY HERSHEY, BERNSTINE, HAHN, MOUL, OWLETT, PASHINSKI,  
PYLE, READSHAW AND SAYLOR, AUGUST 16, 2019

---

REFERRED TO COMMITTEE ON HEALTH, AUGUST 16, 2019

---

AN ACT

1 Amending Title 35 (Health and Safety) of the Pennsylvania  
2 Consolidated Statutes, in public safety, providing for opioid  
3 treatment agreements.

4 The General Assembly of the Commonwealth of Pennsylvania  
5 hereby enacts as follows:

6 Section 1. Title 35 of the Pennsylvania Consolidated  
7 Statutes is amended by adding a chapter to read:

8 CHAPTER 52B

9 OPIOID TREATMENT AGREEMENTS

10 Sec.

11 52B01. Definitions.

12 52B02. Procedure.

13 52B03. Penalties.

14 52B04. Regulations.

15 § 52B01. Definitions.

16 The following words and phrases when used in this chapter  
17 shall have the meanings given to them in this section unless the  
18 context clearly indicates otherwise:

1 "Baseline test." The initial assessment through a urine drug  
2 test to:

3 (1) identify the presence of an illegal substance prior  
4 to prescribing a controlled substance; or

5 (2) confirm the presence or absence of a prescribed drug  
6 or drug class.

7 "Controlled substance." A drug, substance or immediate  
8 precursor included in Schedules II through V of section 4 of the  
9 act of April 14, 1972 (P.L.233, No.64), known as The Controlled  
10 Substance, Drug, Device and Cosmetic Act.

11 "Definitive drug test." A qualitative or  
12 quantitative test used to identify specific drugs,  
13 specific drug concentrations and associated metabolites.

14 "Department." The Department of Health of the Commonwealth.

15 "Individual." An individual who is at least 18 years of age.

16 "Medical emergency." A situation that, in the good faith  
17 professional judgment of the prescriber, creates an immediate  
18 threat of serious risk to the life or physical health of a  
19 person.

20 "Opioid." Any of the following:

21 (1) A preparation or derivative of opium.

22 (2) A synthetic narcotic that has opiate-like effects  
23 but is not derived from opium.

24 (3) A group of naturally occurring peptides that bind at  
25 or otherwise influence opiate receptors, including an opioid  
26 agonist.

27 "Periodic test." A random urine drug test that screens for a  
28 random selection of drugs.

29 "Prescriber." An individual who is licensed, registered or  
30 otherwise authorized to distribute, dispense or administer a

1 controlled substance or prescription drug or device in the  
2 course of professional practice or research in this  
3 Commonwealth. The term shall not include a veterinarian.

4 "Presumptive positive drug test." Procedures that are used  
5 to identify suspected possible use or nonuse of drugs or a drug  
6 class that may be followed by a definitive test to specifically  
7 identify drugs or metabolites.

8 "Targeted test." A test ordered at the discretion of a  
9 clinician, based on observation of the clinician and related  
10 circumstances that enhance clinical decision making.

11 "Treatment agreement." A document signed by a prescriber and  
12 individual that contains a statement to ensure that the  
13 individual understands:

14 (1) Treatment responsibilities.

15 (2) The conditions of medication use.

16 (3) The conditions under which the treatment of the  
17 individual may be terminated.

18 (4) The responsibilities of the prescriber.

19 § 52B02. Procedure.

20 (a) Prescriber requirements.--Except as specified in  
21 subsection (d), before issuing an individual the first  
22 prescription in a single course of treatment for chronic pain  
23 with a controlled substance containing an opioid, regardless of  
24 whether the dosage is modified during that course of treatment,  
25 a prescriber shall:

26 (1) Assess whether the individual has taken or is  
27 currently taking a prescription drug for treatment of a  
28 substance use disorder.

29 (2) Discuss with the individual:

30 (i) The risks of addiction and overdose associated

1 with the controlled substance containing an opioid.

2 (ii) The increased risk of addiction to a controlled  
3 substance if the individual suffers from a mental  
4 disorder or substance use disorder.

5 (iii) The dangers of taking a controlled substance  
6 containing an opioid with benzodiazepines, alcohol or  
7 other central nervous system depressants.

8 (iv) Other information deemed appropriate by the  
9 prescriber under 21 CFR 201.57(c)(18) (relating to  
10 specific requirements on content and format of labeling  
11 for human prescription drug and biological products  
12 described in §201.56(b)(1)).

13 (v) Any nonopioid treatment options available for  
14 treating chronic noncancer pain, if applicable, that are  
15 consistent with the best practices under the Pennsylvania  
16 Opioid Prescribing Guidelines.

17 (3) Review and sign a treatment agreement form that  
18 includes:

19 (i) The goals of the treatment.

20 (ii) The consent of the individual to a targeted  
21 test in a circumstance where the physician determines  
22 that a targeted test is medically necessary. The  
23 treatment of chronic pain shall be consistent with the  
24 Centers for Disease Control and Prevention guidelines, as  
25 they relate to a baseline test and periodic test as  
26 warranted for treatment.

27 (iii) The prescription drug prescribing policies of  
28 the prescriber, which policies include:

29 (A) A requirement that the individual take the  
30 medication as prescribed.

1                   (B) A prohibition on sharing the prescribed  
2                   medication with other individuals.

3                   (iv) A requirement that the individual inform the  
4                   prescriber about any other controlled substances  
5                   prescribed or taken by the individual.

6                   (v) Any reason why the opioid therapy may be changed  
7                   or discontinued by the prescriber.

8                   (4) Obtain written consent for the prescription from the  
9                   individual.

10                  (5) Record the consent under paragraph (4) on the  
11                  treatment agreement form under paragraph (3).

12                  (b) Treatment agreement form requirements.--The treatment  
13                  agreement form under subsection (a) (3) shall be maintained by  
14                  the prescriber in the medical record of the individual and  
15                  include:

16                  (1) The brand name or generic name, quantity and initial  
17                  dose of the controlled substance containing an opioid being  
18                  prescribed.

19                  (2) A statement indicating that a controlled substance  
20                  is a drug or other substance that the United States Drug  
21                  Enforcement Administration has identified as having a  
22                  potential for abuse.

23                  (3) A statement certifying that the prescriber engaged  
24                  in the discussion under subsection (a) (2).

25                  (4) The signature of the individual and the date of  
26                  signing.

27                  (c) Drug testing.--

28                  (1) A baseline test, periodic test or targeted test  
29                  shall be used to establish a general assessment for an  
30                  individual new to treatment for chronic pain and in

1 monitoring adherence to an existing individual treatment  
2 plan, as well as to detect the use of a nonprescribed drug.

3 (2) A baseline test shall be required prior to the  
4 issuance of the initial prescription for chronic pain and  
5 shall include confirmatory or quantitative testing of  
6 presumptive positive drug test results.

7 (3) A prescriber may not issue a prescription opioid  
8 drug for the treatment of chronic pain without first  
9 obtaining a confirmatory or quantitative testing for  
10 presumptive positive drug test results prior to the initial  
11 issuance of a prescription under paragraph (1).

12 (4) An individual who is treated for addiction or an  
13 individual who is considered moderate or high risk by the  
14 prescriber shall be tested at least once annually or as  
15 frequently as necessary to ensure therapeutic adherence.

16 (5) The department shall ensure that presumptive and  
17 definitive urine drug testing methodologies are subject to  
18 reimbursement for prescribers and clinical laboratories under  
19 the Clinical Laboratories Improvement Act of 1967 (Public Law  
20 90-174, 81 Stat. 533). For the purposes of this paragraph,  
21 definitive drug testing includes confirmatory drug testing  
22 and instances where definitive drug testing is the only  
23 method available.

24 (d) Exception.--Subsection (c) shall not apply if the  
25 treatment of an individual with a controlled substance  
26 containing an opioid is associated with or incident to:

27 (1) A medical emergency documented in the medical record  
28 of the individual.

29 (2) The management of pain associated with cancer.

30 (3) The use in palliative or hospice care.

1           (4) The professional judgment of the prescriber under  
2           subsection (a) (1) and (2).

3           (e) Documentation of exemption.--If subsection (d) applies,  
4           the prescriber shall document in the individual's medical record  
5           the factor under subsection (d) that the prescriber believes  
6           applies to the individual.

7           § 52B03. Penalties.

8           A violation of this chapter by a prescriber shall be  
9           punishable by a sanction authorized by law by the licensing  
10          board of the prescriber.

11          § 52B04. Regulations.

12          (a) Promulgation.--The department shall promulgate temporary  
13          regulations within 30 days of the effective date of this  
14          subsection. The temporary regulations shall not be subject to:

15                (1) Sections 201, 202, 203, 204 and 205 of the act of  
16                July 31, 1968 (P.L.769, No.240), referred to as the  
17                Commonwealth Documents Law.

18                (2) Sections 204(b) and 301(10) of the act of October  
19                15, 1980 (P.L.950, No.164), known as the Commonwealth  
20                Attorneys Act.

21                (3) The act of June 25, 1982 (P.L.633, No.181), known as  
22                the Regulatory Review Act.

23          (b) Expiration.--The temporary regulations under subsection  
24          (a) shall expire on the promulgation of final-form regulations  
25          or two years following the effective date of this section,  
26          whichever is later.

27          Section 2. This act shall take effect immediately.