THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1727 Session of 2019

INTRODUCED BY HOWARD, STURLA, SCHLOSSBERG, BARRAR, ZABEL, HILL-EVANS, FREEMAN, OTTEN AND WEBSTER, JULY 24, 2019

REFERRED TO COMMITTEE ON CONSUMER AFFAIRS, JULY 24, 2019

AN ACT

- Amending Title 66 (Public Utilities) of the Pennsylvania
 Consolidated Statutes, in service and facilities, providing
 for pipeline safety.

 The General Assembly of the Commonwealth of Pennsylvania

 hereby enacts as follows:

 Section 1. Chapter 15 of Title 66 of the Pennsylvania

 Consolidated Statutes is amended by adding a subchapter to read:
- 8 <u>SUBCHAPTER C</u>
- 9 <u>PIPELINE SAFETY</u>
- 10 <u>Sec.</u>
- 11 <u>1541. Definitions.</u>
- 12 1542. Pipeline leak detection technology.
- 13 <u>1543</u>. Pipeline incident notification and reporting.
- 14 1544. Pipeline hydrostatic testing notification.
- 15 § 1541. Definitions.
- 16 The following words and phrases when used in this subchapter
- 17 shall have the meanings given to them in this section unless the
- 18 context clearly indicates otherwise:

- 1 "Commercially navigable waterway." A waterway where a
- 2 <u>substantial likelihood of commercial navigation exists.</u>
- 3 "Gas." As defined in 49 CFR 192.3 (relating to definitions).
- 4 "Hazardous liquid." As defined in 49 CFR 195.2 (relating to
- 5 definitions).
- 6 <u>"Hazardous liquid high consequence area." An area that is:</u>
- 7 (1) A commercially navigable waterway.
- 8 (2) A high population area.
- 9 <u>(3) An other populated area.</u>
- 10 (4) An unusually sensitive area.
- "High consequence area." As defined in 49 CFR 192.903
- 12 <u>(relating to what definitions apply to this subpart?).</u>
- 13 "High population area." An urbanized area, as defined and
- 14 delineated by the United States Census Bureau, that contains
- 15 50,000 or more people and has a population density of at least
- 16 <u>1,000 people per square mile.</u>
- "Other populated area." A place, as defined and delineated
- 18 by the United States Census Bureau, that contains a concentrated
- 19 population, such as an incorporated or unincorporated city,
- 20 town, village or other designated residential or commercial
- 21 area.
- 22 "Reportable incident." The following:
- 23 (1) A release of gas from the facilities of a public
- 24 utility that results in a reportable incident under 49 CFR
- 25 <u>191.5 (relating to immediate notice of certain incidents).</u>
- 26 (2) A release of hazardous liquids from the facilities
- 27 <u>of a public utility that results in a reportable accident</u>
- 28 under 49 CFR 195.52 (relating to immediate notice of certain
- 29 <u>accidents</u>).
- 30 (3) An occurrence of an unusual nature that is a

- 1 physical or cyber attack, including attempts against cyber
- 2 <u>security measures as defined in 52 Pa. Code Ch. 101 (relating</u>
- 3 to public utility preparedness through self certification)
- 4 <u>which causes an interruption of service or over \$50,000 in</u>
- 5 <u>damages</u>, or both.
- 6 "Transmission." The transportation, other than gathering, of
- 7 gas through a transmission line as the term is defined in 49 CFR
- 8 192.3 or of hazardous liquids through a pipeline as the term is
- 9 defined in 49 CFR 195.2.
- "Unusually sensitive area." As defined in 49 CFR 195.6
- 11 (relating to unusually sensitive areas (USAs)). The term
- 12 <u>includes Class 1b aquifers, a lithology of which includes</u>
- 13 <u>limestone</u>, <u>dolomite</u> and <u>locally</u>, <u>evaporitic</u> <u>units</u> that <u>contain</u>
- 14 <u>documented karst features or solution channels, regardless of</u>
- 15 size.
- 16 § 1542. Pipeline leak detection technology.
- 17 (a) New or replacement pipelines.--By January 1, 2022, all
- 18 new or replacement facilities of a public utility engaged in the
- 19 transmission of gas located near a high consequence area or
- 20 engaged in the transmission of hazardous liquids located near a
- 21 <u>hazardous liquid high consequence area shall have the best</u>
- 22 available leak detection technology installed, based on a risk
- 23 analysis conducted by the public utility and approved by the
- 24 commission to reduce the threat of gas or hazardous liquid leaks
- 25 to the public.
- 26 (b) Existing pipelines.--By July 1, 2022, all existing
- 27 facilities of a public utility engaged in the transmission of
- 28 gas located in a gas high consequence area or engaged in the
- 29 transmission of hazardous liquids located in a hazardous liquid
- 30 high consequence area shall submit a plan to retrofit and

- 1 <u>install, by January 1, 2024, the best available leak detection</u>
- 2 technology based on a risk analysis conducted by the public
- 3 utility and approved by the commission to reduce the risk of gas
- 4 <u>or hazardous liquid leaks to the public.</u>
- 5 (c) Duties of commission. -- The commission shall adopt
- 6 regulations to implement this section. The commission may
- 7 consult with the Department of Environmental Protection or any
- 8 other agency necessary in developing the regulations. The
- 9 regulations shall address, at a minimum, the following:
- 10 (1) The process by which public utilities shall submit
- 11 risk analyses and plans prepared under subsections (a) and
- (b) for the commission's approval and how the commission will
- 13 <u>assess the adequacy of any risk analysis or plan.</u>
- 14 (2) A determination of how near to a gas high
- consequence area or hazardous liquids high consequence area
- the facilities of the public utility must be in order to be
- 17 subject to the requirements of this section based on the
- 18 likelihood of the facilities impacting those areas.
- 19 (3) A determination of what constitutes the best
- 20 available leak detection technology required under this
- 21 section, which shall include consideration of technologies,
- 22 including technologies currently in use, that provide the
- 23 <u>most immediate detection and notification of an impact or</u>
- leak along a pipeline, swift detection of any abnormal
- 25 <u>stress, movement or temperature conditions that are present</u>
- and the greatest degree of accuracy in pinpointing the
- 27 <u>precise location of an impact or leak.</u>
- 28 § 1543. Pipeline incident notification and reporting.
- 29 (a) Commission notification. -- A public utility operating
- 30 facilities for the transmission of gas or hazardous liquids

- 1 shall notify the commission:
- 2 (1) Immediately following the discovery of a reportable
- 3 incident.
- 4 (2) Within 24 hours of an emergency situation, including
- 5 <u>emergency shutdowns, material defects or physical damage that</u>
- 6 <u>impairs the serviceability of the facilities and is not a</u>
- 7 <u>reportable incident.</u>
- 8 (b) Local organization notification. -- In the event a
- 9 reportable incident poses an immediate health or safety risk to
- 10 the public, a public utility operating facilities for the
- 11 transmission of gas or hazardous liquids shall notify by
- 12 <u>electronic data transmission</u>, or by telephone if electronic data
- 13 transmission is not available or practicable, a local emergency
- 14 management organization for any area likely to be affected by
- 15 the incident:
- 16 <u>(1) Immediately following the discovery of a reportable</u>
- incident.
- 18 (2) Within 24 hours of an emergency situation, including
- 19 emergency shutdowns, material defects or physical damage that
- 20 impairs the serviceability of the facilities and is not a
- 21 reportable incident.
- 22 (c) Means of commission notification. -- The commission shall
- 23 establish, by regulation or order, the appropriate means of
- 24 communication for a notification required under subsection (a).
- 25 (d) Contents of notification. -- The notification required
- 26 under this section shall include all of the following:
- 27 (1) The name of the public utility, name of the person
- 28 making the report and name, address and telephone number of
- 29 the person or persons representing the public utility to be
- 30 contacted for further information.

1	(2) A general description of the incident, including the
2	date, time and location.
3	(3) The extent of injuries and damage, including the
4	number of fatalities and personal injuries, if any.
5	(4) The initial estimate of the quantity of product
6	released, if applicable.
7	(5) All other significant facts that are known by the
8	public utility that are relevant to the cause of the incident
9	or extent of the damages.
10	(6) Any immediate health or safety risks to the public
11	associated with the emergency that are known or anticipated
12	by the public utility and, where appropriate, advice
13	regarding necessary medical attention and proper precautions
14	for exposed individuals.
15	(7) For commission notification required under
16	subsection (a), any other information required by the
17	commission.
18	(e) Written reports Within 30 days of the notification
19	under this section, the public utility shall file a written
20	report with the commission in a form and manner prescribed by
21	the commission that includes all of the following:
22	(1) The name of the public utility, name of the person
23	making the report and name, address and telephone number of
24	the person or persons representing the public utility to be
25	contacted for further information.
26	(2) A general description of the incident, including the
27	date, time and location.
28	(3) The extent of injuries and damage, including the
29	number of fatalities and personal injuries, if any.
30	(4) The initial estimate of the quantity of product

- 1 <u>released</u>, <u>if applicable</u>.
- 2 (5) All other significant facts that are known by the
- 3 public utility that are relevant to the cause of the incident
- 4 <u>or extent of the damages.</u>
- 5 (6) Any immediate health or safety risks to the public
- 6 associated with the emergency that are known or anticipated
- by the public utility and, where appropriate, advice
- 8 <u>regarding necessary medical attention and proper precautions</u>
- 9 <u>for exposed individuals.</u>
- 10 (7) The date, time and type of any repair or corrective
- 11 <u>action taken before the written report is filed and any</u>
- 12 planned follow-up or future corrective action, including the
- 13 <u>anticipated schedule for starting and concluding the</u>
- 14 corrective action.
- 15 (8) Any other information required by the commission.
- 16 § 1544. Pipeline hydrostatic testing notification.
- 17 (a) Commission notification. -- At least three working days
- 18 prior to the date on which a public utility begins conducting
- 19 hydrostatic pressure testing of a pipeline, the public utility
- 20 operating facilities for the transmission of gas or hazardous
- 21 liquids shall notify the commission. The commission shall
- 22 establish, by regulation or order, the appropriate means of
- 23 communication for the notification.
- 24 (b) Local organization notification. -- At least three working
- 25 days prior to the date on which a public utility begins
- 26 conducting hydrostatic pressure testing of a pipeline, the
- 27 <u>public utility operating facilities for the transmission of gas</u>
- 28 or hazardous liquids shall notify, by electronic data
- 29 transmission or by telephone if electronic data transmission is
- 30 not available or practicable, a local emergency management

- 1 organization for any area in which the hydrostatic testing is to
- 2 be conducted.
- 3 (c) Contents of notification. -- The notification required
- 4 <u>under this section shall include all of the following:</u>
- 5 (1) The name of the public utility and the name, address
- 6 and telephone number of the person or persons representing
- 7 <u>the public utility to be contacted for further information</u>
- 8 <u>regarding the hydrostatic pressure testing and in the event</u>
- 9 <u>of a leak during testing.</u>
- 10 (2) The name and contact information of any hydrostatic
- 11 <u>test company used.</u>
- 12 (3) The specific location of the pipeline segment to be
- 13 hydrostatically tested and the location of the test_
- 14 <u>equipment.</u>
- 15 (4) The date and time the hydrostatic test is to be
- 16 conducted and the test duration.
- 17 (5) The test medium to be used.
- 18 Section 2. This act shall take effect in 60 days.