THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 522

Session of 2019

INTRODUCED BY TOBASH, B. MILLER, SCHLOSSBERG, MURT, LONGIETTI, QUINN, KAUFFMAN, FEE, KAUFER, HICKERNELL, IRVIN, BERNSTINE, HEFFLEY, SIMMONS, McNEILL, PICKETT, DUSH, JONES, JOZWIAK, FREEMAN, STAATS, MILLARD, PYLE, GROVE, BARRAR, STRUZZI, OWLETT, SAYLOR, ZIMMERMAN, DeLUCA, ECKER, RYAN, GOODMAN, SOLOMON, HERSHEY, HELM, MIZGORSKI, KLUNK, CIRESI, ROEBUCK, COX, THOMAS, RAPP, BROWN, MASSER, GILLEN, POLINCHOCK AND KORTZ, FEBRUARY 19, 2019

AS AMENDED ON SECOND CONSIDERATION, HOUSE OF REPRESENTATIVES, MARCH 18, 2019

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain 2 provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," providing for the Career and 5 Technical Education Investment Incentive Program. 6 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 9 Section 1. The act of March 10, 1949 (P.L.30, No.14), known 10 as the Public School Code of 1949, is amended by adding an 11 article to read: 12 ARTICLE XX-I 13 CAREER AND TECHNICAL EDUCATION 14 INVESTMENT INCENTIVE PROGRAM Section 2001-I. Scope of article. 15 16 This article relates to the Career and Technical Education

- 1 <u>Investment Incentive Program.</u>
- 2 <u>Section 2002-I.</u> <u>Definitions.</u>
- 3 The following words and phrases when used in this article
- 4 shall have the meanings given to them in this section unless the
- 5 context clearly indicates otherwise:
- 6 "Applicable tax." The liability for taxes imposed under_
- 7 Articles III, IV, VI, VII, VIII, IX, XV or XX of the Tax Reform
- 8 Code of 1971 or a tax under Article XVI of the act of May 17,
- 9 1921 (P.L.682, No.284), known as The Insurance Company Law of
- 10 1921. The term shall not include a tax withheld by an employer
- 11 from an employee under Article III of the Tax Reform Code of
- 12 1971.
- 13 "Area career and technical education school." A specialized
- 14 public secondary school established under subarticle (c) of
- 15 Article XVIII which is used exclusively or principally for the
- 16 provision of career and technical education programs to
- 17 individuals preparing to enter the labor market or pursue
- 18 postsecondary education.
- 19 "Business firm." An entity authorized to do business in this
- 20 Commonwealth and subject to taxes imposed under Article III, IV,
- 21 VI, VII, VIII, IX, XV or XX of the Tax Reform Code of 1971 or a
- 22 tax under Article XVI of The Insurance Company Law of 1921. The
- 23 term includes a pass-through entity, including a pass-through
- 24 entity whose purpose is the making of contributions under this
- 25 article and whose shareholders, partners or members are composed
- 26 of owners or employees of other business firms.
- 27 <u>"Career and technical education partnership organization." A</u>
- 28 nonprofit entity which meets all of the following:
- 29 <u>(1) Is exempt from Federal taxation under section 501(c)</u>
- 30 (3) of the Internal Revenue Code of 1986 (Public Law 99-514,

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(2) Provides support or expands access to career and technical education programs.

(3) Contributes based on one of the following:

- (i) At least 80% of its annual cash receipts as contributions to a participating school for program-related costs. For purposes of this subparagraph, a nonprofit entity "contributes" its annual cash receipts when it expends or otherwise irrevocably encumbers those funds for expenditure during the then-current fiscal year of the nonprofit entity or during the next succeeding fiscal year of the nonprofit entity. A nonprofit entity shall also include a school district foundation, public school foundation, charter school foundation or area career and technical education school foundation.
- (ii) At least 80% of its annual cash receipts to an enrollment expansion program. For purposes of this subparagraph, a nonprofit entity "contributes" its annual cash receipts to an enrollment expansion program when it expends or otherwise irrevocably encumbers those funds for distribution during the then-current fiscal year of the nonprofit entity or during the next succeeding fiscal year of the nonprofit entity.
- 24 <u>(iii) At least 80% of its annual cash receipts to a</u>
 25 <u>combination of expenditures under subparagraphs (i) and</u>
 26 <u>(ii).</u>
- 27 "Career and technical education program."
- 28 <u>(1) A vocational education program approved by the</u>
 29 <u>Department of Education under 22 Pa. Code Ch. 339 (relating</u>
 30 to vocational education); and

1	(2) A program that provides educational activities which
2	meet all of the following:
3	(i) Offer a sequence of courses that:
4	(A) Provide individuals with content aligned
5	with academic standards and technical knowledge and
6	skills needed to prepare for further education and
7	careers in a high-priority occupation.
8	(B) Provide technical skill proficiency, an
9	industry-recognized credential or a certificate.
10	(ii) Include competency-based applied learning that
11	contributes to the academic knowledge, higher-order
12	reasoning and problem-solving skills, work attitudes,
13	general employability skills, technical skills,
14	occupation-specific skills and knowledge of all aspects
15	of an industry, including entrepreneurship, of an
16	individual.
17	"Charter school." As defined in section 1703-A.
18	"Contribution." The donation of any of the following:
19	(1) Cash to a career and technical education partnership
20	organization to be used to pay program-related costs.
21	(2) Cash to a career and technical education partnership
22	organization to be used for an enrollment expansion program.
23	(3) Personal property, including equipment and supplies,
24	as approved by the participating school.
25	(4) Services, the value of which is the net cost of the
26	donation to the donor or the pro rata hourly wage, including
27	benefits, of the individual performing the service, as
28	approved by the participating school.
29	"Cyber charter school." As defined in section 1703-A.
30	"Department." The Department of Community and Economic

- 1 <u>Development of the Commonwealth.</u>
- 2 <u>"Eliqible student." An individual who:</u>
- 3 (1) Is of school age, as defined in section 2002-B.
- 4 (2) Is enrolled in a school entity.
- 5 (3) Intends to enroll in an age-appropriate career and
- 6 <u>technical education program.</u>
- 7 (4) Is a current resident of this Commonwealth.
- 8 "Enrollment expansion program." A program established to pay
- 9 the fees associated with increasing the enrollment of eligible
- 10 students in a career and technical education program at
- 11 participating schools.
- 12 "High-priority occupation." A profession that:
- 13 (1) Is high-wage and high-skill for which there is
- excess employer demand as identified in the Department of
- 15 Labor and Industry's current year's high-priority or in-
- demand occupations list or the State System of Higher
- 17 Education's workforce needs assessment.
- 18 (2) Requires a credential, certification, licensing,
- 19 postsecondary training, associate's degree, bachelor's
- 20 <u>degree</u>, master's degree or doctoral or first professional
- 21 degree.
- 22 "Participating school." A public school, area career and
- 23 technical education school, charter school or regional charter
- 24 school that chooses to participate in the program.
- 25 "Pass-through entity." A partnership as defined in section
- 26 301(n.0) of the Tax Reform Code of 1971, a single-member limited
- 27 liability company treated as a disregarded entity for Federal
- 28 income tax purposes or a Pennsylvania S corporation as defined
- 29 in section 301(n.1) of the Tax Reform Code of 1971. The term
- 30 includes a pass-through entity that owns an interest in a pass-

- 1 through entity.
- 2 "Program." The Career and Technical Education Investment
- 3 Incentive Program established under this article.
- 4 <u>"Program-related costs."</u> Cost and fees for rental or
- 5 purchase of equipment, materials or supplies used in instructing
- 6 <u>a career and technical education program at a participating</u>
- 7 school.
- 8 <u>"Public school." A public elementary school or a public</u>
- 9 <u>secondary school at which a resident of this Commonwealth may</u>
- 10 legally fulfill the compulsory school attendance requirements of
- 11 this act and which meets the applicable requirements of Title VI
- 12 of the Civil Rights Act of 1964.
- 13 "Regional charter school." As defined in section 1703-A.
- 14 "School entity." A public school, area career and technical
- 15 education school, charter school, regional charter school or
- 16 cyber charter school.
- "Secondary school." A school with an eleventh grade.
- 18 <u>"Tax Reform Code of 1971." The act of March 4, 1971 (P.L.6,</u>
- 19 No.2), known as the Tax Reform Code of 1971.
- 20 Section 2003-I. Declaration of policy.
- The Commonwealth recognizes that businesses need educated and
- 22 trained workers. It is the intent of the General Assembly to
- 23 foster and encourage private investment in career and technical
- 24 education programs and the repair, upkeep, replacement and
- 25 <u>upgrading of industry-grade materials and instructional</u>
- 26 equipment. Furthermore, it is the intent of the General Assembly
- 27 that private investment will open doors of opportunity for
- 28 students and enable them to develop the knowledge and skills for
- 29 high-demand careers under this article.
- 30 Section 2004-I. School participation in program.

- 1 (a) Election to participate. -- By October 1, 2019, and each
- 2 January 1 thereafter, a school entity other than a cyber charter
- 3 school may elect to participate in the program under this
- 4 <u>article for the following school year.</u>
- 5 (b) Notice. -- A school entity that elects to participate
- 6 <u>under subsection (a) shall notify the department of the intent</u>
- 7 to participate on a form developed by the department. The notice
- 8 under this subsection shall specify all of the following:
- 9 (1) That the school entity intends to be a participating
- 10 <u>school</u>.
- 11 (2) The amount of program-related costs attributable to
- 12 <u>each eligible student. The amount under this paragraph shall</u>
- not exceed the amount that would have been attributed to a
- 14 <u>student outside of the enrollment expansion program.</u>
- 15 <u>(c) Participating school responsibilities.--The following</u>
- 16 responsibilities shall apply to a participating school:
- 17 (1) Prior to enrollment of a student, a participating
- 18 school shall inform the parent of a student of the rules,
- 19 policies and procedures of the participating school,
- including any academic policies, disciplinary rules or
- 21 administrative procedures. Enrollment of a student in a
- 22 participating school shall constitute acceptance of any
- 23 rules, policies or procedures of the participating school.
- 24 (2) A participating school may enroll an eligible
- 25 student in a career and technical education program until the
- 26 participating school's available seats are filled.
- 27 Section 2005-I. Establishment and qualification by
- 28 organizations.
- 29 (a) Oualification.--
- 30 (1) In order to qualify for contributions under this

1	article, a career and technical education partnership
2	organization must certify to the department that the
3	organization is eligible to participate in the program.
4	(2) A career and technical education partnership
5	organization must agree to annually report by October 1,
6	2019, and each September 1 thereafter, on a form provided by
7	the department, the following information:
8	(i) The organization is exempt from taxation under
9	section 501(c)(3) of the Internal Revenue Code of 1986
10	(Public Law 99-514, 26 U.S.C. § 501(c)(3)) or is formed
11	as a nonprofit corporation under the laws of this
12	Commonwealth.
13	(ii) The total number of eligible students and the
14	total amount of contributions awarded per participating
15	school during the immediately preceding school year
16	through an enrollment expansion program.
17	(iii) Where the career and technical education
18	partnership organization collects information on a
19	county-by-county basis, the total number of eligible
20	students and the total amount of contributions awarded
21	during the immediately preceding school year through an
22	enrollment expansion program to residents of each county.
23	(iv) The names and descriptions of career and
24	technical education programs and the total amount of the
25	contributions made to those programs during the
26	immediately preceding school year.
27	(v) The name of each participating school that works
28	with businesses that offer internships, apprenticeships
29	and mentoring programs.
30	(vi) The name of each participating school where

1	career and technical education programs that received
2	contributions were implemented as a result of the
3	contribution during the immediately preceding school
4	<u>year.</u>
5	(vii) Where the career and technical education
6	partnership organization collects information on a
7	county-by-county basis, the total number and the total
8	amount of contributions made during the immediately
9	preceding school year for career and technical education
10	programs at participating schools in each county in which
11	the contributions were made.
12	(viii) The number of credentials earned, including,
13	but not limited to, a certificate, industry certification
14	or State license, and the industry or occupation to which
15	the credential is linked to this program during the
16	immediately preceding school year.
17	(ix) The number of students employed in high-
18	priority occupations as a result of participating in the
19	program.
20	(x) The number of students who secured internships
21	or apprenticeships for high-priority occupations.
22	(xi) The organization's Federal Form 990 or other
23	Federal or State form indicating the tax status of the
24	organization for Federal and State tax purposes, if any,
25	and a copy of a compilation, review or audit of the
26	organization's financial statements conducted by a
27	certified public accounting firm, including an itemized
28	<u>list of expenditures.</u>
29	(3) A career and technical education partnership
30	organization shall provide information under paragraph (2) to

- 1 <u>the best of the career and technical education partnership</u>
- 2 organization's ability.
- 3 (4) The department shall provide forms to interested
- 4 <u>career and technical education partnership organizations and</u>
- 5 <u>shall post the forms on its publicly accessible Internet</u>
- 6 <u>website.</u>
- 7 (5) The department may not require any other information
- 8 to be provided by career and technical education partnership
- 9 <u>organizations</u>, except as expressly authorized under this
- 10 article.
- 11 (6) A career and technical education partnership
- 12 <u>organization that does not meet the certification</u>
- 13 <u>requirements of this article shall not be eligible to</u>
- 14 <u>participate in the program.</u>
- 15 (b) Publication. -- The department shall post and update as
- 16 <u>necessary a list of each career and technical education</u>
- 17 partnership organization qualified under this section on the
- 18 department's publicly accessible Internet website.
- 19 Section 2006-I. Contributions.
- 20 (a) Designation of contribution. -- A contribution made by a
- 21 business firm under this article shall be designated for:
- (1) an enrollment expansion program; or
- 23 (2) program-related costs in a career and technical
- education program.
- 25 (b) Use of cash contributions. -- A participating school shall
- 26 keep all cash contributions received under this article in a
- 27 <u>restricted account which shall only be used for program-related</u>
- 28 costs and enrollment expansion programs.
- 29 Section 2007-I. Tax credit.
- 30 (a) Application. -- A business firm may apply to the

- 1 department for a tax credit certificate for contributions made
- 2 to a career and technical education partnership organization
- 3 under section 2006-I. A business firm that receives a tax credit
- 4 <u>under this article shall be subject to the limitations in this</u>
- 5 <u>section and section 2008-I.</u>
- 6 (b) Time of application for credits.--
- 7 (1) Except as provided in paragraph (2), the department
- 8 <u>may accept applications for tax credits for a two-year</u>
- 9 commitment available during fiscal year 2019-2020 beginning
- no earlier than January 1, 2020, and for tax credits
- 11 <u>available each fiscal year thereafter, no earlier than July</u>
- 12 <u>1.</u>
- 13 (2) The application of a business firm for tax credits
- 14 <u>available during a fiscal year as part of the third year of a</u>
- three-year commitment or as a renewal of a three-year
- 16 <u>commitment which was fulfilled in the previous fiscal year</u>
- 17 may be accepted no earlier than May 15 preceding the fiscal
- 18 year.
- 19 (c) Tax credit. -- The Department of Revenue shall on a first-
- 20 come, first-served basis grant a tax credit against an
- 21 applicable tax to a business firm providing proof of a
- 22 contribution to a career and technical education partnership
- 23 organization in the taxable year in which the contribution is
- 24 made in accordance with the following:
- 25 (1) The tax credit shall not exceed 75% of the total
- amount contributed during the taxable year by the business
- 27 firm.
- 28 (2) Except as provided under subsection (i), the tax
- credit may not exceed \$750,000 annually per business firm for
- 30 contributions made to career and technical partnership

- 1 organizations.
- 2 (d) Priority. -- Priority for a tax credit certificate under
- 3 subsection (c) shall be given to:
- 4 (1) A business firm that did not receive a tax credit
- 5 <u>under Article XX-B in the prior fiscal year.</u>
- 6 (2) A business firm that makes a contribution to a
- 7 <u>career and technical education partnership organization</u>
- 8 <u>located in the business firm's workforce development area as</u>
- 9 <u>described in the Workforce Innovation and Opportunity Act</u>
- 10 (Public Law 113-128, 128 Stat. 1425).
- 11 (e) Additional amount. -- Subject to the limitations of
- 12 <u>section 2008-I, and in accordance with this section, the</u>
- 13 <u>department shall grant a tax credit certificate of up to 90% of</u>
- 14 the total amount contributed during the taxable year if the
- 15 business firm demonstrates a written commitment to provide the
- 16 career and technical education partnership organization with the
- 17 same amount for at least three consecutive tax years at the time
- 18 of application.
- 19 (f) Restriction on applicability of credits. -- No tax credit
- 20 granted under this section shall be applied against tax withheld
- 21 by an employer from an employee under Article III of the Tax
- 22 Reform Code of 1971.
- 23 (q) Approval of tax credits. -- Unless all authorized tax
- 24 credits have already been awarded, the department shall give
- 25 written notice of its approval to each business firm that
- 26 submits a completed application within 30 days following the
- 27 <u>date postmarked on the envelope of the completed application.</u>
- 28 (h) Waiting list. -- The department shall maintain a waiting
- 29 <u>list of each business firm whose application has not been</u>
- 30 approved because all available tax credits have been awarded. A

- 1 business firm that is not awarded a tax credit due to a lack of
- 2 <u>available tax credits shall be notified of a place on the</u>
- 3 waiting list. When a tax credit becomes available, the
- 4 <u>department shall award the tax credit to the business firms in</u>
- 5 the order in which the business firms were placed on the waiting
- 6 list.
- 7 <u>(i) Temporary increase in maximum tax credits available.--</u>
- 8 (1) If all tax credits authorized under this section for
- 9 <u>contributions to career and technical education partnership</u>
- organizations have not been awarded as of October 1 of a
- fiscal year, the limitations specified in subsection (c)
- shall not apply. The following shall apply:
- 13 <u>(i) The department may accept applications from</u>
- October 1 through November 30 from a business firm,
- including a business firm that already applied for the
- 16 <u>maximum tax credits available under subsections (a) and</u>
- 17 <u>(e)</u>.
- 18 (ii) Tax credits awarded under this subsection shall
- 19 not exceed 75% of the total amount contributed during the
- 20 <u>taxable year by a business firm pursuant to an</u>
- 21 application filed under this subsection.
- 22 (iii) The provisions of subsection (b) shall not
- apply to applications for tax credits made under this
- 24 <u>subsection</u>.
- 25 (2) The tax credits awarded under this subsection shall
- be awarded on a first-come, first-served basis.
- 27 (j) Timing of contribution. -- A contribution by a business
- 28 firm to a career and technical education partnership
- 29 organization shall be made no later than 30 days following the
- 30 approval of an application under subsection (a).

- 1 Section 2008-I. Limitations.
- 2 (a) Amount. -- Subject to paragraph (3), the THE total
- 3 aggregate amount of all tax credits approved for contributions
- 4 <u>from business firms to career and technical education</u>
- 5 partnership organizations may not exceed \$10,000,000 \$15,000,000 <--

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- 6 <u>in a fiscal year. The following shall apply:</u>
- 7 (1) Ten percent of the total aggregate amount of tax
- 8 <u>credits under this subsection shall be distributed to a</u>
- 9 <u>business making a contribution to be used for an enrollment</u>
- 10 <u>expansion program.</u>
- 11 (2) Ninety percent of the total aggregate amount of tax
- 12 <u>credits under this subsection shall be distributed to a</u>
- business making a contribution to pay program-related costs
- 14 <u>and for services and personal property contributions.</u>
- 15 (3) Beginning July 1, 2021, and each July 1 thereafter, <--
- 16 <u>the department shall automatically increase the tax credit</u>
- 17 amount by \$5,000,000 if the amount used in the prior fiscal
- 18 year is equal to or greater than 90% of the tax credit amount
- 19 approved in the prior fiscal year or the amount published by
- 20 the Legislative Reference Bureau. The department shall
- 21 <u>immediately transmit notice of the increased dollar amounts</u>
- 22 to the Legislative Reference Bureau for publication in the
- 23 Pennsylvania Bulletin.
- 24 (b) Activities. -- No tax credit shall be approved for
- 25 activities that are a part of a business firm's normal course of
- 26 business.
- 27 (c) Tax liability.--
- 28 (1) Except as provided under paragraph (2), a tax credit
- 29 granted for a taxable year may not exceed the tax liability
- of a business firm.

- 1 (2) In the case of a credit granted to a pass-through
- 2 entity which elects to distribute the tax credit under this
- 3 article, a tax credit granted for a taxable year and
- 4 <u>distributed to a shareholder, member or partner may not</u>
- 5 exceed the tax liability of the shareholder, member or
- 6 <u>partner</u>.
- 7 (d) Use. -- A tax credit not used by the applicant in the
- 8 taxable year the contribution was made or in the year designated
- 9 by the shareholder, member or partner to whom the credit was
- 10 transferred under this article may not be carried forward or
- 11 carried back and is not refundable or transferable.
- 12 (e) Activities. -- No tax credit shall be approved for
- 13 <u>activities that are not a part of a business firm's normal</u>
- 14 course of business.
- 15 Section 2009-I. Notice of participating schools.
- By November 1, 2019, and each February 1 thereafter, the
- 17 department shall provide all career and technical education
- 18 partnership organizations with a list of each participating
- 19 school in this Commonwealth located within each county.
- 20 Section 2010-I. Guidelines.
- 21 Within 45 days of the effective date of this section, in
- 22 consultation with the Department of Education, Department of
- 23 Revenue and the Department of Labor and Industry, the department
- 24 shall develop guidelines to implement the program.
- 25 <u>Section 2011-I. Annual report to General Assembly.</u>
- 26 (a) Submittal. -- The following shall apply:
- 27 (1) No later than December 1, 2020, and each December 1
- thereafter, the Secretary of Community and Economic
- 29 Development shall submit a report to the General Assembly
- 30 summarizing the impact of the program provided under this

1	article. The department shall post the report on its publicly
2	accessible Internet website.
3	(2) The report shall be submitted to all of the
4	<pre>following:</pre>
5	(i) The chairperson and minority chairperson of the
6	Appropriations Committee of the Senate.
7	(ii) The chairperson and minority chairperson of the
8	Appropriations Committee of the House of Representatives.
9	(iii) The chairperson and minority chairperson of
10	the Education Committee of the Senate.
11	(iv) The chairperson and minority chairperson of the
12	Education Committee of the House of Representatives.
13	(b) Contents The report shall include the following
14	<pre>information:</pre>
15	(1) The amount of tax credits claimed for contributions
16	to a career and technical education partnership organization
17	during the fiscal year.
18	(2) The total cash, personal property and service
19	contributions made from business firms to career and
20	technical education partnership organizations.
21	(3) The number of students employed in a high-priority
22	occupation as a result of participating in the program.
23	(4) The number of students who secured internships or
24	apprenticeships for high-priority occupations.
25	(5) The number of students that secured certifications,
26	industry-recognized occupational or skill credentials for
27	high-demand occupations.
28	(6) A list of all career and technical education
29	partnership organizations receiving contributions from a
30	business firm granted a tax credit under this article.

- 1 (7) The number of high-priority industries participating
- 2 <u>in the program.</u>
- 3 (8) The regional disbursement of tax credits.
- 4 (9) Other data points deemed relevant or necessary by
- 5 <u>the department administering the program.</u>
- 6 (10) A funding evaluation of the program and
- 7 recommendations.
- 8 (c) Provision of information. -- The department shall provide
- 9 <u>information under subsection</u> (b) to the best of the department's
- 10 ability.
- 11 Section 2. Within 10 days of the development of the
- 12 guidelines under section 2010-I of the act, the Department of
- 13 Community and Economic Development shall transmit notice of the
- 14 development of the guidelines to the Legislative Reference
- 15 Bureau for publication in the Pennsylvania Bulletin.
- 16 Section 3. The addition of Article XX-I of the act shall
- 17 apply to taxable years commencing after December 31, 2019.
- 18 Section 4. This act shall take effect as follows:
- 19 (1) The following shall take effect immediately:
- 20 (i) This section.
- 21 (ii) Section 2 of this act.
- 22 (iii) Section 3 of this act.
- 23 (iv) The addition of sections 2001-I, 2002-I and
- 24 2010-I of the act.
- 25 (2) The remainder of this act shall take effect
- 26 immediately upon publication in the Pennsylvania Bulletin of
- 27 the notice under section 2 of this act.