## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 12

Session of 2017

INTRODUCED BY TARTAGLIONE, LEACH, BREWSTER, FONTANA, COSTA, YUDICHAK, HAYWOOD, SCHWANK, HUGHES, STREET AND BROWNE, FEBRUARY 6, 2017

REFERRED TO LABOR AND INDUSTRY, FEBRUARY 6, 2017

## AN ACT

Amending the act of January 17, 1968 (P.L.11, No.5), entitled 1 "An act establishing a fixed minimum wage and overtime rates 2 for employes, with certain exceptions; providing for minimum 3 rates for learners and apprentices; creating a Minimum Wage Advisory Board and defining its powers and duties; conferring 5 powers and imposing duties upon the Department of Labor and Industry; imposing duties on employers; and providing 7 penalties," further providing for definitions, for rate of 8 minimum wages, for Minimum Wage Advisory Board, for investigations, for duty of employer, for penalties and for 10 civil actions; establishing the Wage Enforcement Fund; and 11 further providing for preemption. 12 13 The General Assembly of the Commonwealth of Pennsylvania 14 hereby enacts as follows: 15 Section 1. Section 3 of the act of January 17, 1968 (P.L.11, 16 No.5), known as The Minimum Wage Act of 1968, is amended by 17 adding a subsection to read: Section 3. Definitions. -- As used in this act: 18 \* \* \* 19 20 (j) "High violation industry" means an industry that incurs 21 at least 25 violations over a two-year period.

Section 2. Sections 4(a), 6(e)(4) and (5), 7, 8, 12 and 13

22

- 1 of the act are amended to read:
- 2 Section 4. Minimum Wages. -- Except as may otherwise be
- 3 provided under this act:
- 4 (a) Every employer shall pay to each of his or her employes
- 5 wages for all hours worked at a rate of not less than:
- 6 (1) Two dollars sixty-five cents (\$2.65) an hour upon the
- 7 effective date of this amendment.
- 8 (2) Two dollars ninety cents (\$2.90) an hour during the year
- 9 beginning January 1, 1979.
- 10 (3) Three dollars ten cents (\$3.10) an hour during the year
- 11 beginning January 1, 1980.
- 12 (4) Three dollars thirty-five cents (\$3.35) an hour after
- 13 December 31, 1980.
- 14 (5) Three dollars seventy cents (\$3.70) an hour beginning
- 15 February 1, 1989.
- 16 (6) Five dollars fifteen cents (\$5.15) an hour beginning
- 17 September 1, 1997.
- 18 (7) Six dollars twenty-five cents (\$6.25) an hour beginning
- 19 January 1, 2007.
- 20 (8) Seven dollars fifteen cents (\$7.15) an hour beginning
- 21 July 1, 2007.
- 22 (9) Twelve dollars (\$12.00) an hour beginning July 1, 2017.
- 23 (10) Thirteen dollars (\$13.00) an hour beginning July 1,
- 24 <u>2018.</u>
- 25 (11) Fourteen dollars (\$14.00) an hour beginning July 1,
- 26 2019.
- 27 (12) Fifteen Dollars (\$15.00) an hour beginning July 1,
- 28 <u>2020.</u>
- 29 (13) Beginning January 1, 2022, and each succeeding January
- 30 1 thereafter, the minimum wage shall be increased by an annual

- 1 cost-of-living adjustment calculated by applying the percentage
- 2 change in the Consumer Price Index for All Urban Consumers (CPI-
- 3 <u>U) for the Pennsylvania, New Jersey, Delaware and Maryland area,</u>
- 4 for the most recent twelve-month period for which figures have
- 5 been officially reported by the United States Department of
- 6 Labor, Bureau of Labor Statistics sixty days prior to the date
- 7 the adjustment is due to take effect, to the then current salary
- 8 <u>amounts</u>. The percentage increase and the minimum wage amounts
- 9 shall be determined by the secretary as prescribed in this
- 10 section and public notice given in the Pennsylvania Bulletin
- 11 within ten days of the date such determination is made.
- 12 \* \* \*
- 13 Section 6. Minimum Wage Advisory Board.--\* \* \*
- 14 (e) The board shall have the power and duty to:
- 15 \* \* \*
- 16 (4) submit an annual report to the General Assembly by
- 17 [March] April 1 of each year detailing, to the maximum extent
- 18 possible, data on the previous calendar year's demographics of
- 19 those workers who are paid the minimum wage or below. The board
- 20 may include any other relevant facts that it believes necessary
- 21 into the content of such report; and
- 22 (5) make recommendations to the General Assembly by
- 23 September 1[, 2007,] of each year as to changes that it
- 24 recommends be made to this act.
- 25 Section 7. Investigations. -- (a) The secretary or his or her
- 26 representative shall have authority to investigate and ascertain
- 27 the wages of persons employed in any occupation in the
- 28 Commonwealth; enter and inspect the place of business or
- 29 employment of any employer of employes in any occupation in the
- 30 Commonwealth at any reasonable time, for the purpose of

- 1 examining and inspecting any records of any such employer that
- 2 in any way relate to wages, hours, or other conditions of
- 3 employment of any such employes; copy any or all of such records
- 4 as the secretary or an authorized representative may deem
- 5 necessary or appropriate; require from such employer full and
- 6 accurate statements in writing, at such times as the secretary
- 7 may deem necessary, of the wages paid to all employes in his or
- 8 her employment; and interrogate such persons for the purpose of
- 9 ascertaining whether the provisions of this act and the
- 10 regulations issued thereunder have been and are being complied
- 11 with.
- 12 <u>(b) The department shall collect on a quarterly basis the</u>
- 13 <u>following data categorized by industry: the number of</u>
- 14 <u>violations; amount of fines collected; nature of violations;</u>
- 15 <u>number of individual complaints filed; number of complaints</u>
- 16 resolved; amount of unpaid wages owed; amount of unpaid wages
- 17 recovered; number of pending individual complaints; number of
- 18 workplaces investigated from complaints and number of workplaces
- 19 investigated proactively; number of workplaces reinvestigated
- 20 following violations; number of subsequent violations. On a
- 21 semi-annual basis, the department shall prepare and submit a
- 22 report of this data to the chairperson of the Labor and Industry
- 23 Committee of the Senate and the chairperson of the Labor and
- 24 Industry Committee of the House of Representatives and post the
- 25 report on the department's publicly accessible Internet website.
- 26 (c) The secretary shall investigate high-violation
- 27 <u>industries no less than quarterly; train investigators to</u>
- 28 recognize basic labor, health and safety violations; and engage
- 29 <u>in cross-agency referrals to protect workers' rights.</u>
- 30 Section 8. Duty of Employer. -- (a) Every employer of

- 1 employes shall keep a true and accurate record of the hours
- 2 worked by each employe, the hourly rate, piece rate or weekly
- 3 rate of pay for each employe and the wages paid to each, and
- 4 shall furnish to the secretary or his or her duly authorized
- 5 representative, upon demand, a sworn statement of the same.
- 6 (b) Failure of an employer to comply with the recordkeeping
- 7 requirements of this section shall raise a rebuttable
- 8 presumption that the employer failed to pay the required minimum
- 9 <u>wage rate.</u>
- 10 (c) Such records shall be open to inspection by any duly
- 11 authorized representative of the secretary at any reasonable
- 12 time and shall be preserved for a period of three years.
- 13 <u>(d)</u> Every employer subject to this act shall keep a summary
- 14 of this act and any regulations issued thereunder applicable to
- 15 him or her, posted in a conspicuous place where employes
- 16 normally pass and can read it. Employers shall, upon request, be
- 17 furnished copies of such summaries without charge.
- 18 <u>(e)</u> [Employers] <u>Every employer</u> shall permit any duly
- 19 authorized representative of the secretary to interrogate any
- 20 employe in the place of employment and during work hours with
- 21 respect to the wages paid to and the hours worked by such
- 22 employe or other employes.
- 23 <u>(f) Every employer shall, upon hiring an employe, provide</u>
- 24 <u>its name</u>, <u>address</u>, <u>telephone number and other contact</u>
- 25 <u>information and the pay rate and expected weekly hours to the</u>
- 26 employe and provide a timely update of this information when
- 27 <u>appropriate to the employe.</u>
- 28 Section 12. Penalties. -- (a) Any employer and his or her
- 29 agent, or the officer or agent of any corporation, who
- 30 discharges or in any other manner discriminates against any

- 1 employe [because such employe has] who has filed or submitted a
- 2 complaint under this act, cooperated with the secretary or the
- 3 secretary's representative, submitted evidence, testified or is
- 4 about to testify before the secretary or [his or her] the
- 5 <u>secretary's</u> representative in any investigation or proceeding
- 6 under or related to this act, or because such employer believes
- 7 that said employe may [so testify] take these actions, or has
- 8 <u>exercised any right under this act or any regulation</u>
- 9 <u>implementing its provisions</u>, or because such employe provides
- 10 <u>assistance</u> or information to another employe about this act
- 11 shall, upon conviction thereof [in a summary proceeding], be
- 12 sentenced to pay a fine of not less than five hundred dollars
- 13 (\$500) nor more than one thousand dollars (\$1,000), and in
- 14 default of the payment of such fine and costs, shall be
- 15 sentenced to imprisonment for not less than ten days nor more
- 16 than ninety days. A first offense under this subsection shall be
- 17 graded as a summary offense. A second or subsequent offense
- 18 under this subsection, committed within a five-year period of
- 19 the prior offense, shall be graded as a misdemeanor of the third
- 20 <u>degree and shall be punishable by a fine of not less than one</u>
- 21 thousand dollars (\$1,000) nor more than three thousand dollars
- 22 (\$3,000) or to imprisonment of not less than ten nor more than
- 23 one hundred days. Each day of such failure to comply with this
- 24 subsection or its regulations and each employe who is discharged
- 25 or in any other manner discriminated against shall constitute a
- 26 separate offense subject to a separate penalty. Any employer and
- 27 his or her agent, or the officer or agent of any corporation,
- 28 can also be required to pay the employe an amount set by the
- 29 court sufficient to compensate the employe and deter future
- 30 violations.

- 1 (b) Any employer or the officer or agent of any corporation
- 2 who pays or agrees to pay any employe less than the rates
- 3 applicable to such employe under this act shall, upon conviction
- 4 thereof [in a summary proceeding], be sentenced to pay to such
- 5 employe an amount equal to the balance of wages owed and twice
- 6 the amount of such underpaid wages and to pay a fine of not less
- 7 than [seventy-five dollars (\$75)] two hundred dollars (\$200) nor
- 8 more than [three hundred dollars (\$300)] one thousand dollars
- 9 (\$1,000) or to undergo imprisonment of not less than ten nor
- 10 more than sixty days, or both. Each week in which such employe
- 11 is paid less than the rate applicable to him or her under this
- 12 act and for each employe who is paid less than the prescribed
- 13 rate, a separate offense shall be deemed to occur[.] which shall
- 14 <u>be subject to a separate penalty. A first offense under this</u>
- 15 <u>subsection shall be graded as a summary offense. A second or</u>
- 16 subsequent offense under this subsection, committed within a
- 17 <u>five-year period of the prior offense</u>, shall be graded as a
- 18 misdemeanor of the third degree and shall be punishable by a
- 19 fine of not less than five hundred dollars (\$500) nor more than
- 20 one thousand dollars (\$1,000) or to imprisonment of not less
- 21 than ten nor more than seventy days, or both. Any agreement
- 22 between the employer and the employe to work for less than the
- 23 applicable wage rate shall be no defense to action by the
- 24 Commonwealth under this section.
- 25 (b.1) Any employer who fails to provide updated information
- 26 to an employe as required by section 8(f) shall, upon conviction
- 27 thereof, be sentenced to pay a fine of not less than one hundred
- 28 <u>fifty dollars (\$150) nor more than three hundred fifty dollars</u>
- 29 (\$350). Each day in which an employe is not provided with this
- 30 information, and each employe to whom this information is not

- 1 provided, shall constitute a separate offense which shall be
- 2 <u>subject to a separate penalty</u>. A first offense under this
- 3 <u>subsection shall be graded as a summary offense. A second or</u>
- 4 <u>subsequent offense under this subsection, committed within a</u>
- 5 <u>five-year period of the prior offense, shall be graded as a</u>
- 6 <u>misdemeanor of the third degree and shall be punishable by a</u>
- 7 fine of not less than five hundred dollars (\$500) nor more than
- 8 one thousand dollars (\$1,000).
- 9 (c) Any employer or the officer or agent of any corporation
- 10 who violates any other provision of this act or of any
- 11 regulation issued thereunder shall, upon conviction thereof [in
- 12 a summary proceeding], be sentenced to pay a fine of not less
- 13 than [one hundred dollars (\$100)] two hundred dollars (\$200) nor
- 14 more than [five hundred dollars (\$500), and each] one thousand
- 15 <u>dollars (\$1,000). Each</u> day of such failure to comply with this
- 16 act or regulation, and each employe against whom the employer or
- 17 officer or agent of any corporation violated any other provision
- 18 of this act or regulation, shall constitute a separate
- 19 offense[.] which shall be subject to a separate penalty. A first
- 20 offense under this subsection shall be graded as a summary
- 21 offense. A second or subsequent offense under this subsection,
- 22 committed within a five-year period of the prior offense, shall
- 23 be graded as a misdemeanor of the third degree and shall be
- 24 punishable by a fine of not less than five hundred dollars
- 25 (\$500) nor more than one thousand dollars (\$1,000).
- 26 (d) In addition to any other civil remedy or criminal
- 27 penalty provided for in this act, the secretary may order an
- 28 employer to pay wages owed to an employe under this act and
- 29 impose a civil penalty of up to one thousand dollars (\$1,000)
- 30 per violation of this act or the regulations, or twice the

- 1 <u>underpaid wages in damages to the employe</u>, whichever is greater.
- 2 The secretary may issue orders and levy the civil penalty only
- 3 <u>after affording the accused party the opportunity for a hearing</u>
- 4 as provided in 2 Pa.C.S. (relating to administrative law and
- 5 procedure). Each week in which an employe is paid less than the
- 6 rate applicable to the employe under this act and for each
- 7 employe who is paid less than the prescribed rate shall
- 8 constitute a separate violation which shall be subject to a
- 9 <u>separate penalty. For other violations of this act or the</u>
- 10 regulations, each day of such failure to comply with this act or
- 11 regulation shall constitute a separate violation. The secretary
- 12 may seek enforcement of the payment of civil penalties and
- 13 orders in Commonwealth Court. At the request of an employe, the
- 14 <u>department shall assign that portion of the money due that</u>
- 15 constitutes wages, wage supplements, interest on wages or wage
- 16 <u>supplements or liquidated damages due that employe</u>, to that
- 17 employe and file an order in that amount in the name of that
- 18 employe with the county clerk of the county where the employer
- 19 resides or has a place of business. The filing of such order
- 20 shall be the full force and effect of a judgment duly docketed
- 21 in the office of such clerk.
- 22 <u>(e) An employer similar in operation and ownership to</u>
- 23 <u>another employer found in violation of subsection (a), (b),</u>
- 24 (b.1), (c) or (d) shall be deemed the same employer for the
- 25 purposes of this section if the employes of the similar employer
- 26 are engaged in substantially the same work in substantially the
- 27 same working conditions under substantially the same supervisors
- 28 or if the similar employer has substantially the same production
- 29 process, produces substantially the same products and has the
- 30 same body of customers as the other employer found in violation

- 1 of subsection (a), (b), (b.1), (c) or (d). Such similar employer
- 2 <u>shall continue to be subject to this section and shall be liable</u>
- 3 for the acts of such other employer under this section, as
- 4 <u>applicable.</u>
- 5 (f) All fines and penalties collected under this section and
- 6 <u>sections 9.1 and 11.1 of the act of July 14, 1961 (P.L.637,</u>
- 7 No.329), known as the "Wage Payment and Collection Law," shall
- 8 <u>be deposited into the Wage Enforcement Fund established under</u>
- 9 <u>section 13.1 of this act. This subsection does not apply to</u>
- 10 penalties and wages paid to employes for violations of this act
- 11 or the "Wage Payment and Collection Law".
- 12 Section 13. Civil Actions. -- If any employe is paid by his or
- 13 her employer less than the minimum wages provided by section 4
- 14 of this act or by any regulation issued thereunder, such worker
- 15 may recover in a civil action the full amount of such minimum
- 16 wage less any amount actually paid to the worker by the
- 17 employer, together with <u>liquidated damages equal to twice the</u>
- 18 <u>amount of underpaid wages</u>, costs and such reasonable attorney's
- 19 fees as may be allowed by the court, and any agreement between
- 20 the employer and the worker to work for less than such minimum
- 21 wage shall be no defense to such action. At the request of any
- 22 employe paid less than the minimum wage to which such employe
- 23 was entitled under this act and regulations issued thereunder,
- 24 the secretary may take an assignment of such wage claim, in
- 25 trust for the assigning worker and may bring any legal action
- 26 necessary to collect such claim, and the employer shall be
- 27 required to pay [the cost] <u>liquidated damages equal to twice the</u>
- 28 <u>amount of underpaid wages</u>, the costs and such reasonable
- 29 attorney's fees as may be allowed by the court.
- 30 Section 3. The act is amended by adding a section to read:

- 1 <u>Section 13.1. Wage Enforcement Fund.--(a) The Wage</u>
- 2 Enforcement Fund is established in the State Treasury. The money
- 3 in the Wage Enforcement Fund shall consist of the fines and
- 4 penalties collected under section 12 of this act and sections
- 5 9.1 and 11.1 of the act of July 14, 1961 (P.L.637, No.329),
- 6 known as the "Wage Payment and Collection Law," and deposited
- 7 <u>into the fund pursuant to section 12(e) of this act.</u>
- 8 (b) Money in the Wage Enforcement Fund are hereby
- 9 appropriated on a continuing basis, upon approval of the
- 10 Governor, to the department for periodic inspections, for
- 11 investigations of violations and for the enforcement of this act
- 12 and the "Wage Payment and Collection Law," including, but not
- 13 <u>limited to, staffing for inspection, investigation and</u>
- 14 enforcement under this act and the "Wage Payment and Collection
- 15 Law."
- 16 (c) No money may be expended or obligated from the Wage
- 17 Enforcement Fund to a third party for any other purpose than
- 18 investigation, training investigators and enforcement under this
- 19 act and the "Wage Payment and Collection Law."
- 20 (d) Money in the Wage Enforcement Fund shall not lapse at
- 21 any time or be transferred to any other fund, except as provided
- 22 in section 12(e) of this act.
- 23 (e) No later than June 30 of each calendar year the
- 24 department shall provide a report to the Governor and the
- 25 General Assembly, through the Secretary-Parliamentarian of the
- 26 Senate and the Chief Clerk of the House of Representatives,
- 27 regarding the Wage Enforcement Fund. The report shall include an
- 28 accounting for the fines collected and deposited into the fund,
- 29 the expenditures and transfers from the fund during the prior
- 30 year, a description of the purposes for which expenditures from

- 1 the fund were made in the prior year and a full account of the
- 2 data collections required of the department under section 7 of
- 3 this act. This report shall be posted on the department's
- 4 publicly accessible Internet website no later than July 1 of
- 5 each calendar year.
- 6 Section 4. Section 14.1 of the act is repealed:
- 7 [Section 14.1. Preemption.--(a) Except as set forth in
- 8 subsection (b), this act shall preempt and supersede any local
- 9 ordinance or rule concerning the subject matter of this act.
- 10 (b) This section does not prohibit local regulation pursuant
- 11 to an ordinance which was adopted by a municipality prior to
- 12 January 1, 2006, and which remained in effect on January 1,
- 13 2006.]
- 14 Section 5. Any and all regulations are hereby abrogated to
- 15 the extent that they are inconsistent with this act.
- 16 Section 6. This act shall take effect immediately.