## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 2508 Session of 2018

INTRODUCED BY SCHLOSSBERG, FARRY, BARRAR, A. DAVIS, DEASY, DONATUCCI, KINSEY, KIRKLAND, J. McNEILL, READSHAW, SAINATO, SCHWEYER, THOMAS, BOBACK, HILL-EVANS, DRISCOLL AND SIMS, JUNE 18, 2018

REFERRED TO COMMITTEE ON VETERANS AFFAIRS AND EMERGENCY PREPAREDNESS, JUNE 18, 2018

## AN ACT

1 2 3 4 5 6 7 8 9 10	Amending Titles 35 (Health and Safety) and 75 (Vehicles) of the Pennsylvania Consolidated Statutes, providing for emergency responder mental wellness and stress management; establishing the Critical Incident Stress Management Program; providing for duties of the Secretary of Health and the Department of Health; in emergency medical services system, further providing for support of emergency medical services; in operation of vehicles general provisions, further providing for EMS costs; and, in driving after imbibing alcohol or utilizing drugs, further providing for Accelerated Rehabilitative Disposition.
12	The General Assembly of the Commonwealth of Pennsylvania
13	hereby enacts as follows:
14	Section 1. Title 35 of the Pennsylvania Consolidated
15	Statutes is amended by adding a chapter to read:
16	CHAPTER 75A
17	EMERGENCY RESPONDER MENTAL WELLNESS
18	AND STRESS MANAGEMENT
19	Sec.
20	75A01. Definitions.
21	75A02 Mental Wellness and stress management protocol

- 1 <u>75A03</u>. <u>Peer-to-peer support programs</u>.
- 2 75A04. Certified peer counselors.
- 3 75A05. Toll-free helpline.
- 4 75A06. Critical Incident Stress Management Program.
- 5 75A07. Trauma awareness training.
- 6 75A08. Nonprofit organizations.
- 7 75A09. Publication.
- 8 <u>75A10. Confidential communications involving emergency</u>
- 9 <u>responders.</u>
- 10 <u>75A11</u>. Funding.
- 11 § 75A01. Definitions.
- 12 The following words and phrases when used in this chapter
- 13 shall have the meanings given to them in this section unless the
- 14 context clearly indicates otherwise:
- 15 "Certified peer counselor." An emergency responder who has
- 16 the training, credentials or experience to provide counseling
- 17 and is recognized by the department under this chapter.
- 18 "Cooperating officials and agencies." Includes the
- 19 following:
- 20 (1) The Municipal Police Officers' Education and
- 21 Training Commission.
- 22 (2) The Director of the Bureau of Emergency Medical
- 23 <u>Services, as designated by the secretary.</u>
- 24 (3) The State Fire Commissioner.
- 25 "Critical incident." A situation to which an emergency
- 26 responder responds that presents or involves either the death or
- 27 serious bodily injury of an individual, or the imminent
- 28 potential of death or serious bodily injury, or any situation
- 29 <u>faced by an emergency responder in the course of duty which</u>
- 30 causes or may cause the emergency responder to experience

- 1 unusually strong negative emotional reactions.
- 2 "Department." The Department of Health of the Commonwealth.
- 3 <u>"Emergency responder."</u> Any of the following:
- 4 <u>(1) A first responder.</u>
- 5 <u>(2) A peace officer.</u>
- 6 <u>(3)</u> A 911 dispatcher.
- 7 (4) A coroner who responds in an official capacity to an
- 8 <u>emergency.</u>
- 9 <u>"First responder." A current or former member of an</u>
- 10 emergency medical services agency, fire company, rescue company
- 11 <u>or quick response service.</u>
- "Mental wellness and stress management protocol." A plan
- 13 that:
- 14 (1) Requires education on posttraumatic stress injuries
- and traumatic brain injuries for emergency responders.
- 16 (2) Sets responsibilities for emergency responders who
- 17 sustain a posttraumatic stress injury or traumatic brain
- injury arising from their work.
- 19 (3) Mandates remedial supportive actions for employer
- 20 agencies in response to a report of a posttraumatic stress
- 21 injury or traumatic brain injury sustained by an emergency
- 22 responder.
- 23 "Peace officer." As defined in 18 Pa.C.S. § 501 (relating to
- 24 definitions).
- 25 <u>"Peer-to-peer support program." A regional peer support</u>
- 26 service program established under section 75A03 (relating to
- 27 peer-to-peer support programs) which offers services:
- 28 (1) designated by the department to be used in:
- 29 (i) the treatment of and recovery from a mental
- 30 health condition; and

- 1 (ii) critical incident response; and
- 2 (2) <u>delivered by a certified peer counselor.</u>
- 3 "Quick response service." An operation in which emergency
- 4 <u>medical services providers of an emergency medical services</u>
- 5 agency:
- 6 (1) respond to an actual, reported or perceived
- 7 emergency; and
- 8 (2) provide emergency medical services to patients
- 9 <u>pending the arrival of an ambulance.</u>
- "Secretary." The Secretary of Health of the Commonwealth.
- 11 § 75A02. Mental wellness and stress management protocol.
- 12 <u>(a) General rule.--The secretary, in consultation with</u>
- 13 cooperating officials and agencies, shall develop a mental
- 14 <u>wellness and stress management protocol to assist emergency</u>
- 15 <u>responders who:</u>
- (1) Suffer or may have suffered posttraumatic stress
- 17 injuries or traumatic brain injuries as a result of their
- 18 employment.
- 19 (2) Have been involved in critical incidents.
- 20 (b) Implementation. -- The mental wellness and stress
- 21 management protocol shall be implemented no later than 180 days
- 22 after the effective date of this chapter. Emergency responders
- 23 and agencies for which emergency responders perform their duties
- 24 shall abide by the protocol formalized under this section.
- 25 § 75A03. Peer-to-peer support programs.
- 26 (a) Establishment of peer-to-peer support programs. --
- 27 Notwithstanding any other provision of law, the secretary shall
- 28 establish a minimum of four regional peer support service
- 29 programs for emergency responders in this Commonwealth.
- 30 (b) Cooperative establishment.--The secretary shall

- 1 establish the peer-to-peer support programs in conjunction with
- 2 cooperating officials and agencies.
- 3 (c) Access.--The department shall, if possible, establish
- 4 the peer-to-peer support programs in a manner that ensures
- 5 access to a program by all emergency responders within this
- 6 <u>Commonwealth regardless of geographic location.</u>
- 7 (d) Services. -- Services provided by a peer-to-peer support
- 8 program shall include peer-to-peer counseling for all of the
- 9 <u>following:</u>
- 10 (1) Mental health issues, including treatment and
- 11 recovery support for posttraumatic stress, traumatic brain
- 12 <u>injury and depression</u>.
- 13 (2) Alcohol, substance abuse or chemical dependence
- 14 <u>treatment and recovery support, including treatment planning,</u>
- 15 recovery coaching and relapse prevention.
- 16 <u>(3) Sexual abuse trauma.</u>
- 17 (4) Co-occurring disorders.
- 18 (5) Any other counseling service which the department
- 19 believes will further the intent and goals of this chapter.
- 20 (e) Critical incident stress management. -- Nothing in this
- 21 chapter shall preclude incorporating critical incident stress
- 22 management intervention into a peer-to-peer support program.
- 23 § 75A04. Certified peer counselors.
- The department, in conjunction with cooperating officials and
- 25 agencies, shall establish guidelines for the recruitment,
- 26 training and development of individuals capable of providing
- 27 peer-to-peer counseling services under section 75A03 (relating
- 28 to peer-to-peer support programs). The guidelines shall include
- 29 the establishment of minimum qualifications to receive
- 30 credentials as a certified peer counselor and procedures to

- 1 <u>suspend, revoke or annul the credentials.</u>
  2 § 75A05. Toll-free helpline.
- 3 (a) General rule. -- The department shall:
- 4 (1) Establish a toll-free helpline to respond to calls
  5 from emergency responders who have been involved in a
- 6 <u>critical incident or are dealing with mental wellness issues.</u>
- 7 (2) Obtain the toll-free telephone number 866-1ST-HELP
- 8 for such purposes. If the telephone number 866-1ST-HELP is
- 9 <u>not available, the department shall obtain a substantially</u>
- 10 <u>similar telephone number acronym for such purposes.</u>
- 11 (3) Permit persons to provide information anonymously,
  12 should they choose to do so.
- (4) Ensure the confidentiality of the names of callers,
- 14 <u>information discussed during the call and any referrals for</u>
- 15 <u>further debriefing or counseling.</u>
- 16 (b) Helpline operators. -- An operator of the helpline must be
- 17 one of the following:
- 18 (1) Provided instruction and practical training by the
- 19 department and familiar with posttraumatic stress injuries
- and other emotional and psychological injuries unique to
- 21 <u>emergency responders.</u>
- 22 (2) Professionally trained to provide counseling
- 23 services for the following:
- (i) Mental health issues unique to emergency
- 25 responders, including treatment and recovery support for
- 26 posttraumatic stress, traumatic brain injury and
- 27 <u>depression.</u>
- 28 (ii) Alcohol, substance abuse or chemical dependence
- 29 treatment and recovery support, including treatment
- 30 planning, recovery coaching and relapse prevention.

- 1 (iii) Co-occurring disorders. 2 (iv) Other counseling services which the department 3 believes will further the intent and goals of this 4 chapter. 5 (c) Posting. -- A sign with information about the toll-free helpline shall be posted as follows at all sites where emergency 6 7 responders serve: (1) At least one sign, no smaller than  $8 \frac{1}{2}$  by 118 9 inches and no larger than 1 by 2 feet, shall be posted in a 10 conspicuous manner clearly visible to emergency responders. (2) The sign shall include the following information: 11 12 (i) The toll-free telephone number, which must be 13 printed in bold type and large font. 14 (ii) Notice that callers may provide information 15 anonymously if they choose to do so. 16 (d) Online access to sign. -- The department and cooperating officials and agencies shall provide the sign on their 17 18 respective publicly accessible Internet websites for any person 19 to print as needed. § 75A06. Critical Incident Stress Management Program. The department, in consultation with the Pennsylvania Emergency Health Services Council, shall establish a Critical Incident Stress Management Program to:
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- 23
- 24 (1) Identify the emotional impact that external and
- 25 internal critical incidents have on this Commonwealth's first
- 26 responders.
- (2) Prepare a response to event-driven situations 27
- 28 affecting the emotional well-being of first responders.
- 29 § 75A07. Trauma awareness training.
- (a) Training required. -- Training provided under 53 Pa.C.S. 30

- 1 Ch. 21 Subch. D. (relating to municipal police education and
- 2 training) shall include trauma awareness training as established
- 3 by the Municipal Police Officers' Education and Training
- 4 <u>Commission. Required initial and continuing education for</u>
- 5 emergency responders shall include trauma awareness training as
- 6 <u>established</u>, as applicable, by the department and cooperating
- 7 <u>officials and agencies.</u>
- 8 (b) Training topics. -- Trauma awareness training shall
- 9 <u>include education on stress management, critical incidents,</u>
- 10 signs and symptoms of posttraumatic stress, vicarious trauma,
- 11 <u>substance abuse and addiction and warning signs of depression</u>
- 12 and suicide. The training shall also include the availability of
- 13 <u>resources under this chapter.</u>
- 14 § 75A08. Nonprofit organizations.
- Nothing under this chapter shall prohibit the department or
- 16 cooperating officials and agencies from contracting with
- 17 nonprofit organizations within this Commonwealth to offer
- 18 support services to eligible responders in accordance with this
- 19 chapter.
- 20 § 75A09. Publication.
- 21 The department and cooperating officials and agencies shall
- 22 post on their respective publicly accessible Internet websites
- 23 the contact information of entities offering support services
- 24 under this chapter.
- 25 § 75A10. Confidential communications involving emergency
- responders.
- 27 <u>(a) Disclosure.--Except as provided under subsection (c), a</u>
- 28 peer-to-peer counselor or helpline operator who, while in the
- 29 course of duty, has acquired information from any emergency
- 30 responder in confidence may not be compelled or allowed without

- 1 the consent of the emergency responder to disclose that
- 2 <u>information in a legal proceeding, trial or investigation before</u>
- 3 any governmental agency.
- 4 (b) Coparticipants.--Except as provided under subsection
- 5 (c), a coparticipant who is present during the offering of peer-
- 6 to-peer counseling services may not be compelled or allowed,
- 7 without the consent of the affected emergency responder, to
- 8 disclose any communication made during the offering of the
- 9 services in a legal proceeding, trial or investigation before a
- 10 governmental agency.
- 11 (c) Exceptions. -- The privilege established under subsections
- 12 (a) and (b) shall not apply if any of the following apply:
- 13 (1) The communication indicates clear and present danger
- to the emergency responder who received peer-to-peer
- counseling services or helpline assistance or to other
- 16 individuals.
- 17 (2) The emergency responder who received peer-to-peer
- 18 counseling services or helpline assistance gives express
- 19 consent to the disclosure.
- 20 (3) The emergency responder who received peer-to-peer
- 21 counseling services or helpline assistance is deceased and
- 22 the surviving spouse or the executor or administrator of the
- 23 estate of the deceased emergency responder gives express
- consent.
- 25 § 75A11. Funding.
- The department may expend annually an amount not to exceed
- 27 \$250,000 from the Emergency Medical Services Operating Fund to
- 28 carry out the provisions of this chapter.
- 29 Section 2. Section 8153(c) of Title 35 is amended by adding
- 30 a paragraph to read:

- 1 § 8153. Support of emergency medical services.
- 2 \* \* \*
- 3 (c) Purpose of fund.--Except as provided under subsection
- 4 (d), 75% of the money from the Emergency Medical Services
- 5 Operating Fund shall be disbursed by the department for only the
- 6 following uses:
- 7 \* \* \*
- 8 (5) To carry out the provisions of Chapter 75A (relating
- 9 <u>to emergency responder mental wellness and stress</u>
- 10 management).
- 11 \* \* \*
- 12 Section 3. Sections 3121 and 3807(b)(1)(ix) of Title 75 are
- 13 amended to read:
- 14 § 3121. EMS costs.
- 15 In addition to any other costs that may be imposed under this
- 16 part for a traffic violation, except for a parking violation, a
- 17 cost of [\$10] \$20 shall be imposed. Moneys collected shall be
- 18 forwarded to the State Treasurer for deposit in the Emergency
- 19 Medical Services Operating Fund.
- 20 § 3807. Accelerated Rehabilitative Disposition.
- 21 \* \* \*
- 22 (b) Evaluation and treatment.--
- 23 (1) A defendant offered Accelerated Rehabilitative
- Disposition for a violation of section 3802 is, as a
- condition of participation in the program, subject to the
- following requirements in addition to any other conditions of
- 27 participation imposed by the court:
- 28 \* \* \*
- 29 (ix) The defendant shall pay a cost of [\$25] \$50
- 30 which shall be forwarded to the State Treasurer for

- deposit in the Emergency Medical Services Operating Fund.
- 2 \* \* \*
- 3 Section 4. This act shall take effect in 60 days.