

---

THE GENERAL ASSEMBLY OF PENNSYLVANIA

---

HOUSE BILL

No. 79 Session of  
2017

---

INTRODUCED BY PASHINSKI, DEAN, NEILSON, MURT, READSHAW, KINSEY,  
BOBACK, V. BROWN, WARD, MOUL, CALTAGIRONE, ROZZI, McCARTER,  
PEIFER AND DeLUCA, JANUARY 23, 2017

---

REFERRED TO COMMITTEE ON HEALTH, JANUARY 23, 2017

---

AN ACT

1 Providing for the establishment, implementation and  
2 administration of a program for the return of prescription  
3 drugs; and imposing additional powers and duties on the State  
4 Board of Pharmacy, the Department of Health and the  
5 Department of Human Services.

6 The General Assembly of the Commonwealth of Pennsylvania  
7 hereby enacts as follows:

8 Section 1. Short title.

9 This act shall be known and may be cited as the Prescription  
10 Drug Donation Program Act.

11 Section 2. Definitions.

12 The following words and phrases when used in this act shall  
13 have the meanings given to them in this section unless the  
14 context clearly indicates otherwise:

15 "Approved clinic." An organized community-based clinic  
16 offering primary health care services to individuals and  
17 families who cannot pay for their health care, to medical  
18 assistance clients or to residents of medically underserved  
19 areas or health professionals shortage areas, approved by the

1 State Board of Pharmacy for the purpose of dispensing donated  
2 prescription drugs to patients who are indigent. The term may  
3 include a State health center, nonprofit community-based clinic  
4 as approved by the Department of Health or the Department of  
5 Human Services or a federally qualified health center, as  
6 designated by Federal regulation.

7 "Board." The State Board of Pharmacy of the Commonwealth.

8 "Closed drug delivery system." A system in which the control  
9 of a unit dose medication is maintained by a health care  
10 facility, health clinic, hospital, pharmacy or physician's  
11 office rather than an individual patient.

12 "Controlled substance." As defined in section 2 of the act  
13 of April 14, 1972 (P.L.233, No.64), known as The Controlled  
14 Substance, Drug, Device and Cosmetic Act.

15 "Health care facility." As defined in section 103 of the act  
16 of July 19, 1979 (P.L.130, No.48), known as the Health Care  
17 Facilities Act.

18 "Health clinic." A for-profit or nonprofit clinic providing  
19 health services.

20 "Hospital." An entity licensed as a hospital under the act  
21 of July 19, 1979 (P.L.130, No.48), known as the Health Care  
22 Facilities Act.

23 "Pharmacist." A pharmacist licensed by the State Board of  
24 Pharmacy.

25 "Pharmacy." A pharmacy licensed by the State Board of  
26 Pharmacy.

27 "Physician's office." The office of a person licensed to  
28 practice medicine and surgery or osteopathic medicine and  
29 surgery.

30 "Prescribing practitioner." A health care practitioner

1 licensed under the laws of this Commonwealth who is authorized  
2 to prescribe prescription drugs.

3 "Prescription drug." A drug that requires a prescription to  
4 be dispensed in this Commonwealth. The term includes a cancer  
5 drug but does not include a controlled substance.

6 "Program." The Prescription Drug Donation Program  
7 established under section 3.

8 "Unit dose system." A system in which the individually  
9 sealed unit doses are physically connected as a unit.

10 "Vendor pharmacy." A licensed pharmacy participating in the  
11 program that inspects, packages, repackages or prepares a  
12 manufacturer-sealed container, unit dose package or unit of  
13 issue package of donated prescription drugs and distributes them  
14 to an approved clinic.

15 Section 3. Establishment.

16 The board shall establish a Prescription Drug Donation  
17 Program consistent with public health and safety standards  
18 through which a health care facility may donate unused  
19 prescription drugs to vendor pharmacies for inspection,  
20 repackaging and distribution of the donated drugs to approved  
21 clinics, which then dispense the drugs to persons who are  
22 residents of this Commonwealth and who meet the eligibility  
23 requirements of the program. Participation in the program shall  
24 be voluntary.

25 Section 4. Eligibility requirements for participating entities.

26 Eligibility requirements for participating entities are as  
27 follows:

28 (1) An entity participating in the program must be  
29 approved by the board for the purpose of receiving,  
30 distributing and dispensing donated prescription drugs.

1           (2) A participating vendor pharmacy must be licensed by  
2 the board.

3           (3) A participating approved clinic must be licensed by  
4 the Department of Health.

5           (4) A participating vendor pharmacy and approved clinic  
6 must comply with all Federal and State laws, rules and  
7 regulations applicable to the storage and distribution of  
8 drugs.

9           (5) A participating vendor pharmacy and approved clinic  
10 must comply with the State laws, rules and regulations  
11 applicable to the program.

12 Section 5. Eligibility requirements for recipients of donated  
13 prescription drugs.

14 Recipients of donated prescription drugs must meet the  
15 following eligibility requirements:

16           (1) Be a resident of this Commonwealth.

17           (2) Not have income exceeding 200% of the Federal  
18 poverty level.

19 Section 6. Acceptance and restocking of prescription drugs.

20 A health care facility that is part of a closed drug delivery  
21 system may return to a vendor pharmacy a prescription drug under  
22 the following conditions:

23           (1) the prescription drug must be in the original  
24 unopened, sealed and tamper-evident unit dose packaging. A  
25 prescription drug packaged in single-unit doses may be  
26 accepted if the outside packaging is opened but the single-  
27 unit dose packaging is unopened or not tampered with;

28           (2) the donated prescription drug retains the drug name,  
29 strength, manufacturer identifier, lot and expiration date as  
30 originally labeled by the pharmacy or manufacturer. The

1 prescription drug cannot be accepted by a vendor pharmacy if  
2 the prescription drug bears an expiration date that is  
3 earlier than six months after the date the prescription drug  
4 was restocked, the prescription drug is adulterated or  
5 misbranded or the prescription drug requires storage  
6 temperatures other than normal room temperature as specified  
7 by the manufacturer and United States Pharmacopoeia; or

8 (3) in the case of controlled substances, as it is  
9 allowed by Federal law.

10 A prescription drug that may only be dispensed to a patient  
11 registered with the drug's manufacturer in accordance with the  
12 requirements of the Food and Drug Administration may not be  
13 accepted or distributed under the provisions of the program.

14 Section 7. Inspection, repackaging and distribution of donated  
15 prescription drugs.

16 The following apply to the inspection, repackaging and  
17 distribution of donated prescription drugs:

18 (1) The pharmacist at a vendor pharmacy shall determine  
19 by examination, testing or other investigation that donated  
20 prescription drugs are not adulterated or misbranded.

21 (2) The pharmacist at a vendor pharmacy shall determine  
22 that the conditions under which the drug has been delivered,  
23 stored and handled before and during return to the pharmacy  
24 have preserved proper integrity, stability and labeling of  
25 the drug and that the drug labeling or packaging has not been  
26 altered or defaced and the drug name, strength, manufacturer  
27 identifier, lot and expiration date are retrievable.

28 (3) If repackaging and relabeling are required, a vendor  
29 pharmacy shall repackage and relabel donated prescription  
30 drugs in accordance with the rules and regulations of the

1 board.

2 (4) A vendor pharmacy shall distribute returned  
3 prescription drugs to an approved clinic upon request by the  
4 approved clinic if the requested prescription drugs are  
5 available.

6 (5) A vendor pharmacy may charge an approved clinic, if  
7 necessary, a repackaging and relabeling fee equal to no more  
8 than the maximum dispensing fee authorized by the Department  
9 of Human Services regulations under the medical assistance  
10 program.

11 Section 8. Dispensing of donated prescription drugs.

12 (a) General rule.--An approved clinic may dispense donated  
13 prescription drugs in compliance with applicable Federal and  
14 State laws and regulations for dispensing prescription drugs.  
15 The prescription drugs shall only be dispensed by an approved  
16 clinic pursuant to a prescription issued by a prescribing  
17 practitioner.

18 (b) Fee.--An approved clinic may charge the recipient of a  
19 donated drug a handling fee, equal to no more than the maximum  
20 dispensing fee authorized by the Department of Human Services  
21 regulations under the medical assistance program.

22 Section 9. Storage of donated prescription drugs.

23 A vendor pharmacy that accepts donated prescription drugs and  
24 an approved clinic that dispenses donated prescription drugs  
25 under the program shall:

26 (1) Comply with all applicable provisions of Federal and  
27 State law relating to the storage of prescription drugs.

28 (2) Store donated prescription drugs in a location  
29 separate from other drugs.

30 Section 10. Recordkeeping.

1 The following recordkeeping requirements shall apply:

2 (1) A vendor pharmacy shall record and log the exact  
3 quantity, name and strength of donated prescription drugs  
4 upon receipt from a health care facility and prior to  
5 distributing the drugs to an approved clinic.

6 (2) An approved clinic that receives donated  
7 prescription drugs from a vendor pharmacy shall record the  
8 receipt and verify the quantity, name and strength of the  
9 drugs.

10 (3) An approved clinic shall keep a complete record of  
11 the drugs dispensed under this program to eligible  
12 individuals.

13 (4) Records required as part of the program shall be  
14 maintained separately from other records.

15 Section 11. Immunity.

16 A person or entity, acting in good faith, who exercises  
17 reasonable care in donating, accepting, distributing, dispensing  
18 or manufacturing prescription drugs donated and utilized under  
19 the program shall be immune from civil or criminal liability or  
20 professional disciplinary action for any injury, death or loss  
21 to a person or property relating to activities under the  
22 program. The immunity includes, but is not limited to, immunity  
23 from liability for failure to transfer or communicate product or  
24 consumer information or the expiration of the donated  
25 prescription drug. Immunity granted under this section is solely  
26 applicable to the donation, acceptance, distribution, dispensing  
27 or manufacture of the actual medication donated to the program  
28 and is explicitly not a general waiver of liability.

29 Section 12. Regulations.

30 The board shall promulgate regulations to carry out the

1 purposes of this act within 90 days of the effective date of  
2 this section. The regulations shall include:

3 (1) Income eligibility criteria and other standards and  
4 procedures for individuals participating in the program,  
5 determined by the Department of Human Services in conjunction  
6 with the board.

7 (2) Standards and procedures for inspecting donated  
8 drugs to determine that the original unit dose packaging is  
9 sealed and tamper-evident and that the drugs are  
10 unadulterated, safe and suitable for dispensing.

11 (3) Necessary forms for administration of the program,  
12 including forms for use by entities permitted to accept,  
13 distribute or dispense donated prescription drugs under the  
14 program.

15 (4) Categories of prescription drugs that the program  
16 will accept for dispensing and categories of prescription  
17 drugs that the program will not accept for dispensing and the  
18 reason that the prescription drugs will not be accepted.

19 (5) Informed consent forms for recipients of donated  
20 prescription drugs through the program indicating that the  
21 prescription drugs have been restocked and redistributed.

22 (6) Provisions for recalls of the prescription drug if  
23 necessary.

24 (7) Procedures for entities participating in the program  
25 to minimize theft and diversion.

26 (8) Any other regulations the board deems necessary to  
27 implement and administer the program.

28 Section 13. Effective date.

29 This act shall take effect in 60 days.