## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 448

Session of 2015

INTRODUCED BY BOSCOLA, HUGHES, WILLIAMS, HAYWOOD, FONTANA, BROWNE AND BREWSTER, FEBRUARY 12, 2015

REFERRED TO JUDICIARY, FEBRUARY 12, 2015

## AN ACT

- Amending Title 42 (Judiciary and Judicial Procedure) of the Pennsylvania Consolidated Statutes, providing for 2 registration of domestic violence predators; establishing the 3 Domestic Violence Predator Assessment Board; and imposing 4 powers and duties on the Pennsylvania State Police and on the Pennsylvania Board of Probation and Parole. 6 7 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 9 Section 1. This act shall be known and may be cited as 10 Robin's Law. Section 2. Title 42 of the Pennsylvania Consolidated 11 Statutes is amended by adding a chapter to read: 13 CHAPTER 96 14 REGISTRATION OF DOMESTIC VIOLENCE PREDATORS 15 Sec. 16 9601. Scope of chapter. 17 9602. Definitions. 18 9603. Registration of certain offenders for 10 years.
- 20 9605. Other registration requirements.

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9604. Designation of domestic violence predators.

- 1 9606. Verification of residence.
- 2 9607. Victim notification.
- 3 9608. Immunity for good faith conduct.
- 4 <u>9609. Duties of Pennsylvania State Police.</u>
- 5 9610. Duties of Pennsylvania Board of Probation and Parole.
- 6 9611. Board.
- 7 9612. Domestic violence predators.
- 8 <u>9613. Exemption from notification.</u>
- 9 § 9601. Scope of chapter.
- 10 This chapter relates to registration of domestic violence
- 11 criminal offenders.
- 12 § 9602. Definitions.
- The following words and phrases when used in this chapter
- 14 shall have the meanings given to them in this section unless the
- 15 context clearly indicates otherwise:
- 16 "Board." The Domestic Violence Predator Assessment Board
- 17 established in section 9611 (relating to board).
- 18 "Conviction." An adjudication of guilt by a court of
- 19 competent jurisdiction whether upon a verdict or plea of guilty
- 20 or plea of nolo contendere, notwithstanding a pending appeal or
- 21 habeas corpus proceeding arising from the adjudication.
- 22 "Domestic violence offense." An offense, under the laws of
- 23 this Commonwealth or any other jurisdiction:
- 24 (1) an element of which is the use or attempted use of
- 25 physical force;
- 26 (2) which is punishable by a term of imprisonment
- 27 <u>exceeding two years; and</u>
- 28 (3) which was committed by:
- 29 <u>(i) the current or former spouse, parent or guardian</u>
- 30 of the victim;

1	<u>(ii) an individual with whom the victim shares a</u>
2	child in common;
3	(iii) an individual who cohabits with or has
4	cohabited with the victim as a spouse, parent or
5	guardian; or
6	(iv) an individual similarly situated to a spouse,
7	parent or guardian of the victim.
8	The relationship specified in this paragraph need not be an
9	element of the offense to meet the requirements of this
10	definition.
11	The term includes an attempt, a solicitation or a conspiracy to
12	commit the offense.
13	"Domestic violence predator." An individual who:
14	(1) has been convicted of a domestic violence offense;
15	<u>and</u>
16	(2) is determined to be a domestic violence predator
17	under section 9604 (relating to designation of domestic
18	violence predators) due to a mental abnormality or
19	personality disorder that makes the individual likely to
20	engage in predatory domestic violence offenses.
21	"Mental abnormality." A congenital or acquired condition of
22	an individual that affects the emotional or volitional capacity
23	of the individual in a manner as to predispose the individual to
24	commit violent criminal offenses to a degree that makes the
25	individual a menace to the health and safety of other persons.
26	"Municipality." A city, borough, incorporated town or
27	township.
28	"Personality disorder." A personality disorder as defined in
29	the fourth edition of the Diagnostic and Statistical Manual of
30	Mental Disorders adopted by the American Psychiatric

- 1 Association.
- 2 <u>"Predatory." Directed at an individual with whom a</u>
- 3 relationship has been established or promoted for the primary
- 4 purpose of victimization.
- 5 § 9603. Registration of certain offenders for 10 years.
- 6 (a) Requirement. -- Except as set forth in subsection (b):
- 7 (1) An individual convicted of a domestic violence
- 8 <u>offense shall register a current address with the</u>
- 9 <u>Pennsylvania State Police upon:</u>
- 10 <u>(i) release from incarceration;</u>
- 11 <u>(ii) parole from a State or county correctional</u>
- 12 <u>facility; or</u>
- (iii) commencement of a sentence of intermediate
- 14 <u>punishment or probation.</u>
- 15 (2) The period of registration shall be 10 years.
- 16 (b) Exceptions.--
- 17 (1) Subsection (a) does not apply to an individual
- incarcerated in a maximum or medium security correctional
- 19 facility of the Department of Corrections, a private
- 20 correctional facility or a correctional facility of another
- 21 jurisdiction. This exception ends upon release from
- 22 incarceration.
- 23 (2) Subsection (a) does not apply to an individual
- required to register under Subchapter H of Chapter 97
- 25 (relating to registration of sexual offenders).
- 26 (c) Registration information. -- The Pennsylvania State Police
- 27 shall provide the information obtained under sections 9605
- 28 (relating to other registration requirements) and 9606 (relating
- 29 to verification of residence) and this section and the address
- 30 at which the offender will reside after release from

- 1 incarceration, parole or probation to the chief law enforcement
- 2 officer of the police department of the municipality in which
- 3 the offender will reside.
- 4 § 9604. Designation of domestic violence predators.
- 5 (a) Order for assessment.--Before sentencing, the court
- 6 shall order a person convicted of a domestic violence offense to
- 7 <u>be assessed by the board.</u>
- 8 (b) Presumption. -- There shall be a presumption that an
- 9 offender convicted of a domestic violence offense is a domestic
- 10 violence predator. The presumption may be rebutted by clear and
- 11 convincing evidence at a hearing held under subsection (e).
- 12 (c) Assessment.--The board shall conduct an assessment of
- 13 the offender to determine if the offender is a domestic violence
- 14 predator. An assessment shall include, but not be limited to,
- 15 the following:
- 16 (1) Age of the offender.
- 17 (2) Offender's prior criminal record of domestic
- violence offenses and any other offenses.
- 19 (3) Age of the victim.
- 20 (4) Whether the domestic violence offense involved
- 21 multiple victims.
- 22 (5) Use of illegal drugs by the offender.
- 23 (6) Whether the offender completed any prior sentence
- 24 and participated in a program for violent offenders.
- 25 (7) Mental illness or mental disability of the offender.
- 26 (8) The nature of the violent contact with the victim
- 27 <u>and whether the contact was part of a demonstrated pattern of</u>
- abuse.
- 29 (9) Whether the domestic violence offense included a
- display of unusual cruelty by the offender during commission

- 1 of the crime.
- 2 (10) Behavioral characteristics that contribute to the
- 3 offender's conduct.
- 4 (d) Submission of report by board. -- The board shall submit a
- 5 written report containing its assessment to the court no later
- 6 than 30 days after the assessment was ordered.
- 7 (e) Court review of findings. -- Upon receipt of the board's
- 8 report, the court shall determine if the offender is a domestic
- 9 <u>violence predator. The determination shall be based on evidence</u>
- 10 presented at a hearing held prior to sentencing and before the
- 11 trial judge. The offender and district attorney shall be given
- 12 notice of the hearing and an opportunity to be heard, the right
- 13 to call witnesses, including expert witnesses, and the right to
- 14 conduct cross-examination. The offender shall have the right to
- 15 counsel and to have an attorney appointed to represent the
- 16 offender if he cannot afford one.
- 17 (f) Subsequent review. -- No sooner than one year prior to
- 18 release from a State or county correctional facility and in
- 19 five-year intervals thereafter, an offender designated a
- 20 domestic violence predator may petition a court having original
- 21 jurisdiction in the matter for reconsideration. The court may
- 22 request a new report by the board and enter an order terminating
- 23 the designation, in which case the court shall notify the
- 24 Pennsylvania State Police.
- 25 § 9605. Other registration requirements.
- 26 (a) Registration of domestic violence predators. -- A domestic
- 27 <u>violence predator shall be required to register all current</u>
- 28 addresses with the Pennsylvania State Police upon release from
- 29 incarceration, upon parole from a State or county correctional
- 30 facility or upon commencing a sentence of intermediate

- 1 punishment. Registration shall continue unless a court
- 2 terminates designation under section 9604(f) (relating to
- 3 designation of domestic violence predators).
- 4 (b) Court information for all offenders. -- At the time of
- 5 <u>sentencing</u>, the court shall inform offenders designated in
- 6 <u>section 9603 (relating to registration of certain offenders for</u>
- 7 10 years) and domestic violence predators designated in
- 8 <u>subsection</u> (a) of the provisions of this chapter. The court
- 9 shall:
- 10 (1) Specifically inform the offender of the duty to
- register and obtain the information required for each
- 12 <u>registration</u>.
- 13 (2) Specifically inform the offender of the duty to
- 14 <u>inform the Pennsylvania State Police within 10 days if the</u>
- offender changes residence.
- 16 (3) Specifically inform the offender of the duty to
- register with a new law enforcement agency not later than 10
- 18 days after establishing residence in another state.
- 19 (4) Order the fingerprints and photograph of the person
- to be provided to the Pennsylvania State Police upon
- 21 sentencing.
- 22 (5) Require the offender to read and sign a form stating
- 23 <u>that the duty to register under this chapter has been</u>
- 24 explained. If the offender is unable to read, the court shall
- 25 <u>certify that the duty to register was explained to the</u>
- offender and the offender indicated an understanding of the
- 27 <u>duty.</u>
- 28 (c) Correctional facilities and parole authorities. -- When an
- 29 <u>offender is about to be released from incarceration or paroled</u>
- 30 from a State or county correctional facility, the prison

- 1 official of the State or county correctional facility, no later
- 2 than 10 days prior to the release or parole of the offender,
- 3 shall again provide the offender with notice of the duty to
- 4 register with the Pennsylvania State Police under this chapter.
- 5 (d) Penalty. -- An offender who fails to register as required
- 6 in this section commits a felony of the third degree.
- 7 § 9606. Verification of residence.
- 8 (a) Quarterly verification. -- The Pennsylvania State Police
- 9 <u>shall verify the residence of domestic violence predators every</u>
- 10 90 days through use of a nonforwardable verification form to the
- 11 <u>last reported address. The form must be returned by the offender</u>
- 12 within 10 days.
- (b) Annual verification. -- The Pennsylvania State Police
- 14 shall verify the residence of offenders designated in section
- 15 9603 (relating to registration of certain offenders for 10
- 16 years), annually through the use of a residence verification
- 17 form. The form must be returned by the offender within 10 days.
- 18 (c) Notification of address change. -- A change of address of
- 19 an offender required to register under this chapter reported to
- 20 the Pennsylvania State Police shall be immediately reported by
- 21 the Pennsylvania State Police to the appropriate law enforcement
- 22 agency having jurisdiction over the offender's new place of
- 23 residence. The Pennsylvania State Police shall, if the offender
- 24 changes residence to another state, notify the law enforcement
- 25 agency having jurisdiction of the offender's new place of
- 26 residence.
- 27 (d) Failure to provide verification. -- If an offender fails
- 28 to provide verification of residence within the required 10-day
- 29 period, the Pennsylvania State Police shall immediately notify
- 30 the local municipal police department of the offender's last

- 1 verified residence. The local municipal police shall locate the
- 2 <u>offender and place the offender under arrest. The Pennsylvania</u>
- 3 State Police shall assume responsibility for locating the
- 4 offender and making the arrest in jurisdictions where there is
- 5 <u>no local municipal police force. The Pennsylvania State Police</u>
- 6 <u>shall assist any local municipal police department requesting</u>
- 7 <u>assistance with locating and arresting an offender who fails to</u>
- 8 verify his residence.
- 9 (e) Penalty. -- An offender who fails to verify his residence
- 10 as required in this section commits a felony of the third
- 11 <u>degree</u>.
- 12 § 9607. Victim notification.
- 13 (a) Duty to inform victim.--
- 14 (1) If an offender is determined to be a domestic
- violence predator by a court order under section 9604(e)
- (relating to designation of domestic violence predators), the
- 17 local municipal police department or, if there is no local
- municipal police department, the Pennsylvania State Police
- 19 shall give written notice to the victim of the offender
- within 72 hours after the offender registers initially or
- 21 notifies the Pennsylvania State Police of an address change.
- The notice shall contain the offender's name and the address
- or addresses where the offender resides.
- 24 (2) A victim may waive the right to be informed under
- 25 paragraph (1) by providing the local municipal police
- department or, if there is no local municipal police
- 27 <u>department, the Pennsylvania State Police with a written</u>
- 28 <u>request</u>.
- 29 (b) Public information.--Information provided under
- 30 subsection (a) shall be available to the general public upon

- 1 <u>request.</u>
- 2 (c) Offenders not designated as domestic violence
- 3 predators.--If an offender is not determined to be a domestic
- 4 <u>violence predator, the victim shall be notified under the act of</u>
- 5 November 24, 1998 (P.L.882, No.111), known as the Crime Victims
- 6 Act.
- 7 § 9608. Immunity for good faith conduct.
- 8 The following entities shall not be held liable for damages
- 9 <u>arising from a good faith discretionary release or dissemination</u>
- 10 of or good faith failure to release or disseminate information
- 11 under this section:
- 12 (1) The Pennsylvania State Police and local law
- 13 <u>enforcement agencies and their agents and employees.</u>
- 14 (2) District attorneys and their agents and employees.
- 15 (3) Directors and employees of county children and youth
- 16 <u>agencies</u>.
- 17 (4) The Pennsylvania Board of Probation and Parole and
- its agents and employees.
- 19 § 9609. Duties of Pennsylvania State Police.
- 20 (a) General rule. -- The Pennsylvania State Police shall:
- 21 (1) Create and maintain a State registry of offenders
- 22 under section 9603 (relating to registration of certain
- offenders for 10 years) that will be available on the
- 24 Internet.
- 25 (2) In consultation with the Attorney General and the
- 26 Pennsylvania Board of Probation and Parole, promulgate
- 27 <u>guidelines necessary for administration of this chapter.</u>
- 28 (3) Within 72 hours of receiving a registration, notify
- 29 the chief law enforcement officer of the police department
- 30 having primary jurisdiction of the municipality in which an

- offender resides that the offender is registered with the
- 2 <u>Pennsylvania State Police under this chapter.</u>
- 3 (4) Immediately forward to the Federal Bureau of
- 4 <u>Investigation information received from the Pennsylvania</u>
- 5 Board of Probation and Parole under this chapter and the
- 6 <u>fingerprints of the domestic violence predator.</u>
- 7 (b) Publication. -- Regulations under this chapter shall be
- 8 <u>published in the Pennsylvania Bulletin no later than one year</u>
- 9 after the effective date of this section.
- 10 § 9610. Duties of Pennsylvania Board of Probation and Parole.
- 11 The Pennsylvania Board of Probation and Parole shall:
- 12 (1) Formulate a process to be followed by State and
- county prison and probation and parole personnel when
- informing offenders of their duties and responsibilities
- 15 under this chapter.
- 16 (2) Obtain the following information concerning each
- offender to whom this chapter applies:
- 18 (i) Name, including any aliases.
- 19 (ii) Identifying factors.
- 20 (iii) Anticipated future residence.
- 21 (iv) Offense history.
- 22 (v) Documentation of treatment received for mental
- abnormalities and personality disorders.
- 24 (3) Transmit the information in paragraph (2) to the
- 25 Pennsylvania State Police without delay for immediate entry
- into the State registry of domestic violence offenders and
- 27 <u>the criminal history record of the offender as provided in 18</u>
- Pa.C.S. Ch. 91 (relating to criminal history record
- 29 information).
- 30 § 9611. Board.

- 1 (a) Establishment. -- The Domestic Violence Predator
- 2 Assessment Board is established and shall be composed of three
- 3 persons, including a psychiatrist, a psychologist and a criminal
- 4 justice expert, each of whom shall have a minimum of 10 years of
- 5 <u>experience and specialized training in the behavior and</u>
- 6 <u>treatment of violent offenders.</u>
- 7 (b) Appointment. -- The Governor shall appoint the
- 8 psychiatrist and psychologist board members, and the Attorney
- 9 General shall appoint the criminal justice expert. All
- 10 appointments shall be made within 30 days of the effective date
- 11 of this section.
- 12 (c) Term of office. -- Members of the board shall serve four-
- 13 <u>year terms.</u>
- (d) Compensation. -- Members of the board shall be compensated
- 15 at a rate of \$125 per day and receive reimbursement for their
- 16 <u>actual and necessary expenses while performing the business of</u>
- 17 the board. The chairman shall receive \$500 additional
- 18 compensation per year.
- 19 (e) Staff.--Support staff for the board shall be provided by
- 20 the Pennsylvania Board of Probation and Parole.
- 21 § 9612. Domestic violence predators.
- 22 (a) Lifetime parole; counseling. -- Notwithstanding any other
- 23 provision of law, a person designated as a domestic violence
- 24 predator under this chapter shall remain on lifetime parole when
- 25 released from a State or county correctional facility unless the
- 26 court terminates the designation under section 9604(f) (relating
- 27 to designation of domestic violence predators). The offender
- 28 shall be required to attend at least monthly counseling sessions
- 29 <u>in a program approved by the board and be financially</u>
- 30 responsible for all fees assessed from such counseling sessions.

- 1 If the offender can establish to the satisfaction of the court
- 2 <u>inability to pay for counseling sessions</u>, the offender shall
- 3 attend the sessions and the parole office shall pay the
- 4 <u>requisite fees.</u>
- 5 (b) Lifetime registration.--
- 6 (1) Notwithstanding any other provision of law, an
- 7 <u>offender designated as a domestic violence predator under</u>
- 8 <u>this chapter shall register for life if the offender:</u>
- 9 <u>(i) is convicted of a subsequent domestic violence</u>
- 10 <u>offense requiring registration; or</u>
- 11 (ii) enters this Commonwealth after the effective
- date of this chapter and has a conviction in another
- jurisdiction that would have required registration if
- 14 <u>committed in Pennsylvania.</u>
- 15 (2) If a conviction is vacated and an acquittal or final
- discharge is entered after it has been determined that this
- 17 section applies, the offender shall have the right to
- 18 petition the sentencing court for reconsideration if this
- 19 section would not have applied except for the conviction that
- was vacated.
- 21 (c) Authority of court in sentencing. -- A court may not
- 22 impose on an offender to which this section is applicable any
- 23 lesser sentence than provided for in subsection (b), place the
- 24 offender on probation or suspend the offender's sentence.
- 25 Nothing in this section may prevent the sentencing court from
- 26 imposing a sentence greater than that provided in this section.
- 27 Sentencing quidelines promulgated by the Pennsylvania Commission
- 28 on Sentencing shall not supersede the mandatory sentence
- 29 provided in this section.
- 30 (d) Appeal by Commonwealth.--If a sentencing court refuses

- 1 to apply this section when applicable, the Commonwealth shall
- 2 <u>have a right to appellate review. The appellate court shall</u>
- 3 vacate the sentence and remand the case to the sentencing court
- 4 for the imposition of a sentence in accordance with this section
- 5 if it finds that the sentence was imposed in violation of this
- 6 <u>section.</u>
- 7 § 9613. Exemption from notification.
- 8 Nothing in this chapter may be construed to impose a duty on
- 9 <u>a person licensed under the act of February 19, 1980 (P.L.15, </u>
- 10 No.9), known as the Real Estate Licensing and Registration Act,
- 11 or an employee of the person, to disclose information regarding
- 12 <u>an offender required to register under this chapter.</u>
- 13 Section 3. This act shall take effect in six months.