THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 860

Session of 2013

INTRODUCED BY McILHINNEY, MENSCH, GREENLEAF, RAFFERTY, LEACH AND BAKER, APRIL 25, 2013

REFERRED TO AGING AND YOUTH, APRIL 25, 2013

AN ACT

- Amending the act of June 13, 1967 (P.L.31, No.21), entitled "An act to consolidate, editorially revise, and codify the public
- welfare laws of the Commonwealth," in children and youth,
- providing for purpose and for county purchase of services.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. The act of June 13, 1967 (P.L.31, No.21), known
- 8 as the Public Welfare Code, is amended by adding a section to
- 9 read:
- 10 Section 701.1. Purpose. -- (a) The purpose of this article
- 11 is:
- 12 (1) To protect children from abuse and neglect.
- 13 (2) To provide for the care, protection, safety and
- 14 wholesome mental and physical development of children coming
- 15 within the provisions of 42 Pa.C.S. Ch. 63 (relating to juvenile
- 16 matters) for children who are receiving services enumerated in
- 17 this article.
- 18 (3) To preserve the unity of the family whenever possible or
- 19 to provide an alternative permanent family as soon as possible

- 1 when the unity of the family cannot be maintained.
- 2 (4) Consistent with the protection of the public interest,
- 3 to provide for children committing delinquent acts, programs of
- 4 <u>supervision</u>, care and rehabilitation which provide balanced
- 5 attention to the protection of the community, the imposition of
- 6 accountability for offenses committed and the development of
- 7 competencies to enable children to become responsible and
- 8 productive members of the community.
- 9 (5) To achieve these purposes in a family environment
- 10 whenever possible, separating the child from parents only when
- 11 <u>necessary for the child's welfare, safety or health or in the</u>
- 12 <u>interests of public safety.</u>
- 13 (b) In accordance with the purposes and the mandate of 42
- 14 Pa.C.S. Ch. 63 that the court, upon finding a child to be a
- 15 <u>dependent child</u>, shall enter an order of disposition that is
- 16 best suited to the safety, protection and physical, mental and
- 17 moral welfare of the child, the department shall seek to
- 18 <u>accomplish the following objectives with respect to dependent</u>
- 19 children:
- 20 (1) To increase the use of nonplacement services designed to
- 21 prevent child abuse and neglect and to strengthen families so
- 22 that children's safety is increased and the risk to children is
- 23 minimized.
- 24 (2) When placement is necessary, to use kinship care as the
- 25 first priority. If kinship care is not available or appropriate,
- 26 to use family foster care as an alternative.
- 27 (3) To reduce the use of congregate-living and institutional
- 28 placements.
- 29 (4) To improve permanency for children and to reduce the
- 30 <u>duration of out-of-home placement.</u>

- 1 (c) In accordance with the purposes enumerated in subsection
- 2 (a), and the mandate of 42 Pa.C.S. Ch. 63 that the court, upon
- 3 <u>finding a child to be a delinguent child, shall enter an order</u>
- 4 of disposition that is determined to be consistent with the
- 5 protection of the public interest and best suited to the child's
- 6 treatment, supervision, rehabilitation and welfare, and which
- 7 provides balanced attention to the protection of the community,
- 8 the imposition of accountability for offenses committed and the
- 9 development of competencies to enable the child to become a
- 10 responsible and productive member of the community, the
- 11 <u>department shall seek to accomplish the following objectives</u>
- 12 <u>with respect to delinquent children:</u>
- 13 <u>(1) To increase the use of in-home services when consistent</u>
- 14 with the protection of the public and the rehabilitation needs
- 15 <u>of delinquent children.</u>
- 16 (2) With respect to the placement of delinquent children:
- 17 (i) To encourage use of the least restrictive placements
- 18 that are consistent with the protection of the public and the
- 19 treatment, supervision and rehabilitation needs of delinquent
- 20 <u>children</u>.
- 21 (ii) To operate and encourage the development of placement
- 22 <u>resources that provide for a duration of placement that is</u>
- 23 consistent with the protection of the public and the treatment,
- 24 supervision and rehabilitation needs of delinquent children.
- 25 (iii) To encourage use of community-based residential
- 26 resources as alternatives to institutional placements when
- 27 consistent with the protection of the public and the treatment,
- 28 supervision and rehabilitation needs of delinquent children.
- 29 <u>(iv)</u> To encourage the development of services and
- 30 programming to facilitate the successful transition of

- 1 <u>delinquent children to their communities from periods of</u>
- 2 residential placement.
- 3 Section 2. Section 704.1(a)(2) of the act, amended August 5,
- 4 1991 (P.L.315, No.30), is amended to read:
- 5 Section 704.1. Payments to Counties for Services to
- 6 Children.--(a) The department shall reimburse county
- 7 institution districts or their successors for expenditures
- 8 incurred by them in the performance of their obligation pursuant
- 9 to this act and the act of December 6, 1972 (P.L.1464, No.333),
- 10 known as the "Juvenile Act," in the following percentages:
- 11 * * *
- 12 (2) No less than seventy-five percent and no more than
- 13 ninety percent of the reasonable cost including staff costs of
- 14 child welfare services, informal adjustment services provided
- 15 pursuant to section 8 of the act of December 6, 1972 (P.L.1464,
- 16 No.333), known as the "Juvenile Act," and such services approved
- 17 by the department, including but not limited to, foster home
- 18 care, group home care, shelter care, community residential care,
- 19 youth service bureaus, day treatment centers and service to
- 20 children in their own home and any other alternative treatment
- 21 programs approved by the department, including nonbasic
- 22 <u>education programs providing intensified educational</u>
- 23 opportunities and services to dependent and delinquent youth who
- 24 are under the care of the juvenile court, and who participate in
- 25 programs intended to enable youth to catch up to expected grade
- 26 <u>level or provide career and technical training opportunities not</u>
- 27 otherwise available to dependent and delinquent youth through
- 28 <u>basic education programs</u>. <u>Educational programs and services of</u>
- 29 this nature shall be eligible for reimbursement of expenses
- 30 <u>under law</u>.

- 1 * * *
- 2 Section 3. The act is amended by adding sections to read:
- 3 <u>Section 710. County Purchase of Services.--(a) To comply</u>
- 4 with the statutory responsibility to provide an array of
- 5 <u>services</u>, county children and youth offices may elect to
- 6 <u>purchase services from private providers. When a county elects</u>
- 7 to purchase prevention, in home, foster family care, group home
- 8 or residential or institution services from a private agency
- 9 through purchase of service, per diem or program-funded
- 10 agreements, the following shall apply:
- 11 (1) Contracted rates for purchased services shall cover the
- 12 cost incurred in delivery of the services, provided that these
- 13 costs are deemed reasonable based on provider documentation.
- 14 (2) Purchase-of-service contracts shall include contract
- 15 <u>extension language to provide for continuation of service</u>
- 16 provision and related payments at the last contracted rate until
- 17 <u>a new contract agreement is signed. The new contracted rate</u>
- 18 shall be retroactive to the beginning of the contracting period.
- 19 (3) Purchase-of-service contracts shall include a timely
- 20 payment provision that requires counties to make payment to
- 21 private service providers within thirty days of receipt on an
- 22 <u>accurate invoice for services rendered.</u>
- 23 (b) The department shall convene a time-defined rate
- 24 methodology task force comprised of:
- 25 (1) The Deputy Secretary for the Office of Children, Youth
- 26 <u>and Families or a designee of the Deputy Secretary.</u>
- 27 (2) One representative from each of the Program and Fiscal
- 28 Bureaus of the Office of Children, Youth and Families.
- 29 (3) Two representatives from County Children and Youth
- 30 offices.

- 1 (4) Two representatives from County Juvenile Probation
- 2 offices.
- 3 (5) One representative from the County Commissioners
- 4 Association or a county commissioner or executive.
- 5 (6) No fewer than five private service provider agencies
- 6 representing the diversity of purchased services.
- 7 (7) One representative from the Pennsylvania Council of
- 8 Children, Youth and Family Services.
- 9 (8) One representative from the Juvenile Court Judges'
- 10 <u>Commission</u>.
- 11 (c) The task force established by subsection (b) shall
- 12 <u>develop guidelines for a process to determine calculation of the</u>
- 13 <u>actual cost of services purchased. The task force shall be</u>
- 14 convened within sixty days after the effective date of this
- 15 <u>section and shall provide their recommendations to determine</u>
- 16 calculation of cost for services purchased to the General
- 17 Assembly within nine months of being convened.
- 18 (d) County needs-based plan and implementation budget
- 19 requests shall reflect the actual and reasonable projected costs
- 20 of purchased services in submissions for requested funding.
- 21 Section 4. This act shall take effect in 60 days.