## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 1177 Session of 2013

INTRODUCED BY LUCAS, MILLARD AND CALTAGIRONE, APRIL 15, 2013

AS AMENDED ON THIRD CONSIDERATION, IN SENATE, JUNE 27, 2014

## AN ACT

1 2 3 4	Amending Title 53 (Municipalities Generally) of the Pennsylvania Consolidated Statutes, further providing for initiative of electors seeking consolidation or merger with new home rule charter; PROVIDING FOR A HOTEL ROOM RENTAL TAX IN CERTAIN	<
5	THIRD CLASS COUNTIES; AND MAKING AN EDITORIAL CHANGE.	•
6	The General Assembly of the Commonwealth of Pennsylvania	
7	hereby enacts as follows:	
8	Section 1. Section $\frac{735.1(c)}{735.1(A)}$ , (C), (d)(3), (e)(3),	<
9	(g)(1) and (l)(6) and (7) of Title 53 of the Pennsylvania	
10	Consolidated Statutes are amended and subsection (1) is amended	
11	by adding a paragraph to read:	
12	§ 735.1. Initiative of electors seeking consolidation or merger	
13	with new home rule charter.	
14	(A) GENERAL RULE IN ORDER FOR A COMMISSION AND	<
15	CONSOLIDATION OR MERGER PROCEEDINGS TO BE INITIATED BY PETITION	
16	OF ELECTORS, PETITIONS CONTAINING SIGNATURES OF AT LEAST 5% OF	
17	THE NUMBER OF ELECTORS VOTING FOR THE OFFICE OF GOVERNOR IN THE	
18	LAST GUBERNATORIAL GENERAL ELECTION IN EACH MUNICIPALITY	
19	PROPOSED TO BE CONSOLIDATED OR MERGED SHALL BE FILED WITH THE	

1 COUNTY BOARD OF ELECTIONS OF THE COUNTY IN WHICH THE 2 MUNICIPALITY, OR THE GREATER PORTION OF ITS TERRITORY, IS 3 LOCATED. THE PETITION SHALL SET FORTH: (1) THE NAME OF THE MUNICIPALITY FROM WHICH THE SIGNERS 4 5 OF THE PETITION WERE OBTAINED. 6 (2) THE NAMES OF THE MUNICIPALITIES PROPOSED TO BE 7 CONSOLIDATED OR MERGED. 8 (3) AN ESTIMATED COST OF THE STUDY COMMISSION. 9 (4) THE NUMBER OF PERSONS TO COMPOSE THE COMMISSION. 10 (5) THE PETITION QUESTION WHICH SHALL READ AS FOLLOWS: 11 SHALL A GOVERNMENT STUDY COMMISSION OF (SEVEN, NINE 12 OR ELEVEN) MEMBERS BE ELECTED TO STUDY THE ISSUE OF 13 CONSOLIDATION OR MERGER OF (MUNICIPALITIES TO BE 14 CONSOLIDATED OR MERGED); TO PROVIDE A RECOMMENDATION 15 ON CONSOLIDATION OR MERGER; TO CONSIDER THE 16 ADVISABILITY OF THE ADOPTION OF A NEW HOME RULE 17 CHARTER; AND TO DRAFT A NEW HOME RULE CHARTER, IF 18 RECOMMENDED IN THE REPORT OF THE COMMISSION? 19 (6) THE PETITION SHALL ALSO INCLUDE THE FOLLOWING 20 STATEMENT: 21 ONLY MUNICIPALITIES VOTING IN THE AFFIRMATIVE ON THE 22 QUESTION WILL BE HELD RESPONSIBLE FOR THE COSTS OF 23 THE STUDY COMMISSION. 24 \* \* \* 25 [(c) Contents.--A petition shall set forth: <--26 The name of the municipality from which the signers 27 of the petition were obtained. 28 The names of the municipalities proposed to be 29 consolidated or merged.

30

(2.1) An estimated cost of the study commission.

<--

- 1 (3) The number of persons to compose the commission.
- 2 (4) The petition question which shall read as follows:
  3 Shall a Government Study Commission of (seven, nine
  4 or eleven) members be elected to study the issue of
  5 consolidation or merger of (municipalities to be
  6 consolidated or merged); to provide a recommendation
  7 on consolidation or merger; to consider the

advisability of the adoption of a new home rule
charter; and to draft a new home rule charter, if
recommended in the report of the commission?

(5) The petition shall also include the following

## statement:

11

12

13

14

15

16

17

27

Only municipalities voting in the affirmative on the question will be held responsible for the costs of the study commission.

<--

- (d) Filing of petition and duty of election board.--
- 18 (3) At the next general, municipal or primary election 19 occurring not less than the 13th Tuesday after the filing of 20 the petition with the county board of elections, it shall 21 cause the appropriate question and statement listed under 22 subsection (c) (4) and (5) SUBSECTION (A) (5) AND (6) to be 23 submitted to the electors of each of the municipalities 24 proposed to be consolidated or merged in the same manner as 25 other questions are submitted under the act of June 3, 1937 26 (P.L.1333, No.320), known as the Pennsylvania Election Code.
  - (e) Election of members of commission.--
- 28 \* \* \*
- 29 (3) Each elector shall be instructed to vote on the question and, regardless of the manner of his vote on the

- question, to vote for the designated number of members of the
- 2 commission who shall serve if the question is or has been
- determined in the affirmative by the majority of the whole of
- 4 those voting in all the municipalities impacted by the
- 5 consolidation or merger.
- 6 \* \* \*
- 7 (g) Results of election.--
- 8 (1) The result of the votes cast for and against the
- 9 question as to the election of a commission and consolidation
- and merger proceedings shall be returned by the election
- officers, and a canvass of the election had, as is provided
- 12 by law in the case of other public questions put to the
- electors. The votes cast for members of the commission shall
- 14 be counted and the result returned by the county board of
- electors of the county in which the municipality, or the
- 16 greater portion of its territory, is located, and a canvass
- of the election had, as is provided by law in the case of
- 18 election of members of municipal councils or boards. If a
- majority of the whole in the municipalities proposed to be
- 20 consolidated or merged vote in the affirmative on the
- 21 question, then the commission shall be formed to study the
- issue of consolidation or merger and to make recommendations
- as set forth in the question. The designated number of
- 24 candidates receiving the greatest number of votes shall be
- elected and shall constitute the commission. If a majority of
- 26 [those] the whole in the municipalities voting on the
- 27 question vote against the election of the commission, none of
- the candidates shall be elected. If two or more candidates
- for the last seat shall be equal in number of votes, they
- 30 shall draw lots to determine which one shall be elected.

1 \* \* \*

2 (1) Compensation, personnel and commission budget.--

3 \* \* \*

4

5

6

7

8

9

10

11

12

13

14

15

16

17

- (6) No later than 15 days after the submission of a budget in accordance with paragraphs (4) or (5), a joint public hearing of the commission and the governing bodies of the municipalities shall be held. The governing bodies of the municipalities to be consolidated or merged may, by agreement, modify any budget submitted by the commission. A governing body of a municipality to be consolidated or merged may approve appropriations to the commission in conformity with its share of the modified budget as determined in accordance with paragraph (7) or (7.1). Any unreasonable modification of the budget may be subject to an action as provided in paragraph (8) in the court of common pleas of any county wherein a municipality to be consolidated or merged lies.
- 18 [The] If a majority in each of the municipalities to 19 be consolidated or merged vote in favor of establishing a 20 commission, the municipalities [to be consolidated or merged] 21 may, by agreement, determine the share that each municipality 22 shall appropriate to fund the estimated budget of the 23 commission. If no agreement as to the respective amount that 24 each municipality shall appropriate is reached, each 25 municipality shall appropriate funds equal to its pro rata 26 share of the total estimated budget of the commission based 27 upon its share of population to the total population of the 28 municipalities to be consolidated or merged.
- 29 <u>(7.1) When a commission is formed to study consolidation</u>
  30 <u>or merger by a vote of the whole in the municipalities</u>

- 1 considering the question, the municipalities that vote in the
- 2 <u>affirmative shall be responsible for funding the budget of</u>
- 3 the commission. Any municipalities that vote in the negative
- 4 on the question shall not be responsible for the budget costs
- 5 of the commission.
- 6 \* \* \*
- 7 SECTION 2. THE HEADING OF SECTION 8721 OF TITLE 53 IS

<--

- 8 AMENDED TO READ:
- 9 § 8721. HOTEL ROOM RENTAL <u>IN COUNTIES OF THE SECOND CLASS AND</u>
- 10 <u>SECOND CLASS A</u>.
- 11 \* \* \*
- 12 SECTION 3. TITLE 53 IS AMENDED BY ADDING A SECTION TO READ:
- 13 § 8722. HOTEL ROOM RENTAL TAX IN CERTAIN THIRD CLASS COUNTIES.
- 14 (A) GENERAL RULE. -- A COUNTY MAY, BY ORDINANCE, IMPOSE A TAX
- 15 WHICH SHALL BE KNOWN AS A HOTEL ROOM RENTAL TAX ON THE
- 16 CONSIDERATION RECEIVED BY EACH OPERATOR OF A HOTEL WITHIN THE
- 17 COUNTY FROM EACH TRANSACTION OF RENTING A ROOM OR ROOMS TO
- 18 ACCOMMODATE TRANSIENTS. THE TAX SHALL BE COLLECTED BY THE
- 19 OPERATOR FROM THE PATRON OF THE ROOM AND PAID OVER TO THE COUNTY
- 20 WHERE THE HOTEL IS LOCATED AS PROVIDED UNDER THIS SECTION.
- 21 (B) RATE.--THE RATE OF THE TAX IMPOSED UNDER THIS SECTION
- 22 SHALL NOT EXCEED 5%.
- 23 (C) COLLECTION. -- THE TREASURER OF EACH COUNTY ELECTING TO
- 24 IMPOSE THE TAX AUTHORIZED UNDER THIS SECTION SHALL COLLECT THE
- 25 TAX AND DEPOSIT THE REVENUES RECEIVED FROM THE TAX IN A SPECIAL
- 26 FUND ESTABLISHED FOR THAT PURPOSE. SUBSEQUENT TO THE DEDUCTION
- 27 FOR ADMINISTRATIVE COSTS ESTABLISHED IN SUBSECTION (F), THE
- 28 COUNTY SHALL DISTRIBUTE TO THE RECOGNIZED TOURIST PROMOTION
- 29 AGENCY ALL REVENUES RECEIVED FROM THE TAX NOT LATER THAN 60 DAYS
- 30 AFTER RECEIPT OF THE TAX REVENUES. THE REVENUES FROM THE SPECIAL

- 1 FUND SHALL BE USED BY THE RECOGNIZED TOURIST PROMOTION AGENCY
- 2 FOR ANY OR ALL OF THE FOLLOWING PURPOSES:
- 3 (1) CONVENTION PROMOTION.
- 4 (2) MARKETING THE AREA SERVED BY THE AGENCY AS A LEISURE
- 5 TRAVEL DESTINATION.
- 6 (3) MARKETING THE AREA SERVED BY THE AGENCY AS A
- 7 BUSINESS TRAVEL DESTINATION.
- 8 (4) USING ALL APPROPRIATE MARKETING TOOLS TO ACCOMPLISH
- 9 THESE PURPOSES, INCLUDING, BUT NOT LIMITED TO, ADVERTISING,
- 10 PUBLICITY, PUBLICATIONS, DIRECT MARKETING, DIRECT SALES AND
- 11 PARTICIPATION IN INDUSTRY TRADE SHOWS.
- 12 <u>(5) PROJECTS OR PROGRAMS THAT ARE DIRECTLY AND</u>
- 13 <u>SUBSTANTIALLY RELATED TO TOURISM WITHIN THE COUNTY</u>, AUGMENT
- AND DO NOT UNDULY COMPETE WITH PRIVATE SECTOR TOURISM EFFORTS
- 15 AND IMPROVE AND EXPAND THE COUNTY AS A DESTINATION MARKET.
- 16 (6) ANY OTHER TOURISM MARKETING OR PROMOTION PROGRAM
- 17 DEEMED NECESSARY BY THE RECOGNIZED TOURIST PROMOTION AGENCY.
- 18 (D) TAX YEAR.--EACH TAX YEAR FOR ANY TAX IMPOSED UNDER THIS
- 19 SECTION SHALL RUN CONCURRENTLY WITH THE COUNTY'S FISCAL YEAR.
- 20 (E) REPORT. -- AN AUDITED REPORT ON THE INCOME AND
- 21 EXPENDITURES INCURRED BY A RECOGNIZED TOURIST PROMOTION AGENCY
- 22 RECEIVING ANY REVENUES FROM THE TAX AUTHORIZED UNDER THIS
- 23 SECTION SHALL BE SUBMITTED ANNUALLY BY THE RECOGNIZED TOURIST
- 24 PROMOTION AGENCY TO THE COUNTY COMMISSIONERS.
- 25 (F) ADMINISTRATIVE FEE.--FOR THE PURPOSES OF DEFRAYING COSTS
- 26 ASSOCIATED WITH THE COLLECTION OF THE TAX IMPOSED UNDER THIS
- 27 <u>SECTION AND OTHERWISE PERFORMING ITS OBLIGATIONS UNDER THIS</u>
- 28 SECTION, A COUNTY IS HEREBY AUTHORIZED TO DEDUCT AND RETAIN AN
- 29 ADMINISTRATIVE FEE FROM THE TAXES COLLECTED HEREUNDER. SUCH
- 30 ADMINISTRATIVE FEE SHALL BE ESTABLISHED BY THE COUNTY BUT SHALL

- 1 NOT EXCEED IN ANY TAX YEAR THE LESSER OF:
- 2 (1) TWO PERCENT OF ALL TAXES COLLECTED UNDER THIS
- 3 SECTION; OR
- 4 (2) FIFTY THOUSAND DOLLARS, WHICH AMOUNT SHALL BE
- 5 ADJUSTED ANNUALLY, BEGINNING ONE YEAR AFTER THE DATE OF
- 6 ENACTMENT, BY THE THE PERCENTAGE GROWTH IN THE CONSUMER PRICE
- 7 INDEX FOR ALL URBAN CONSUMERS AS DETERMINED BY THE UNITED
- 8 STATES DEPARTMENT OF LABOR.
- 9 (G) DEFINITIONS.--AS USED IN THIS SECTION, THE FOLLOWING
- 10 WORDS AND PHRASES SHALL HAVE THE MEANINGS GIVEN TO THEM IN THIS
- 11 SUBSECTION UNLESS THE CONTEXT CLEARLY INDICATES OTHERWISE:
- 12 "CONSIDERATION." RECEIPTS, FEES, CHARGES, RENTALS, LEASES,
- 13 CASH, CREDITS, PROPERTY OF ANY KIND OR NATURE OR OTHER PAYMENT
- 14 RECEIVED BY OPERATORS IN EXCHANGE FOR OR IN CONSIDERATION OF THE
- 15 <u>USE OR OCCUPANCY BY A TRANSIENT OF A ROOM OR ROOMS IN A HOTEL</u>
- 16 FOR A TEMPORARY PERIOD.
- 17 "COUNTY." ANY COUNTY OF THE THIRD CLASS HAVING A POPULATION
- 18 UNDER THE 2010 FEDERAL DECENNIAL CENSUS IN EXCESS OF 430,000
- 19 RESIDENTS BUT LESS THAN 440,000 RESIDENTS.
- 20 "HOTEL." A HOTEL, MOTEL, INN, GUESTHOUSE OR OTHER STRUCTURE
- 21 WHICH HOLDS ITSELF OUT BY ANY MEANS, INCLUDING ADVERTISING,
- 22 LICENSE, REGISTRATION WITH AN INNKEEPERS' GROUP, CONVENTION
- 23 LISTING ASSOCIATION, TRAVEL PUBLICATION OR SIMILAR ASSOCIATION
- 24 OR WITH A GOVERNMENT AGENCY, AS BEING AVAILABLE TO PROVIDE
- 25 OVERNIGHT LODGING FOR CONSIDERATION TO PERSONS SEEKING TEMPORARY
- 26 ACCOMMODATION; ANY PLACE WHICH ADVERTISES TO THE PUBLIC AT LARGE
- 27 OR ANY SEGMENT THEREOF THAT IT WILL PROVIDE BEDS, SANITARY
- 28 FACILITIES OR OTHER SPACE FOR A TEMPORARY PERIOD TO MEMBERS OF
- 29 THE PUBLIC AT LARGE; OR ANY PLACE RECOGNIZED AS A HOSTELRY. THE
- 30 TERM DOES NOT INCLUDE ANY PORTION OF A FACILITY THAT IS DEVOTED

- 1 TO PERSONS WHO HAVE AN ESTABLISHED PERMANENT RESIDENCE OR A
- 2 COLLEGE OR UNIVERSITY STUDENT RESIDENCE HALL OR ANY PRIVATE
- 3 CAMPGROUND OR ANY CABINS, PUBLIC CAMPGROUNDS OR OTHER FACILITIES
- 4 LOCATED ON STATE LAND.
- 5 <u>"OPERATOR." ANY INDIVIDUAL, PARTNERSHIP, NONPROFIT OR</u>
- 6 PROFIT-MAKING ASSOCIATION OR CORPORATION OR OTHER PERSON OR
- 7 GROUP OF PERSONS WHO MAINTAIN, OPERATE, MANAGE, OWN, HAVE
- 8 CUSTODY OF OR OTHERWISE POSSESS THE RIGHT TO RENT OR LEASE
- 9 OVERNIGHT ACCOMMODATIONS IN A BUILDING TO THE PUBLIC FOR
- 10 CONSIDERATION.
- 11 "PATRON." ANY PERSON WHO PAYS THE CONSIDERATION FOR THE
- 12 OCCUPANCY OF A ROOM OR ROOMS IN A HOTEL.
- 13 "PERMANENT RESIDENT." ANY PERSON WHO HAS OCCUPIED OR HAS THE
- 14 RIGHT TO OCCUPY A ROOM OR ROOMS IN A HOTEL AS A PATRON OR
- 15 OTHERWISE FOR A PERIOD EXCEEDING 30 CONSECUTIVE DAYS.
- 16 "RECOGNIZED TOURIST PROMOTION AGENCY." THE NONPROFIT
- 17 CORPORATION, ORGANIZATION, ASSOCIATION OR AGENCY WHICH IS
- 18 ENGAGED IN PLANNING AND PROMOTING PROGRAMS DESIGNED TO STIMULATE
- 19 AND INCREASE THE VOLUME OF TOURIST, VISITOR AND VACATION
- 20 BUSINESS WITHIN COUNTIES SERVED BY THE AGENCY AS THAT TERM IS
- 21 PROVIDED UNDER THE ACT OF JULY 4, 2008 (P.L.621, NO.50), KNOWN
- 22 AS THE TOURISM PROMOTION ACT.
- 23 "ROOM." A SPACE IN A BUILDING SET ASIDE FOR USE AND
- 24 OCCUPANCY BY PATRONS, OR OTHERWISE, FOR CONSIDERATION, HAVING AT
- 25 <u>LEAST ONE BED OR OTHER SLEEPING ACCOMMODATIONS PROVIDED.</u>
- 26 "TEMPORARY RESIDENT." ANY PERSON WHO HAS OCCUPIED OR HAS THE
- 27 RIGHT TO OCCUPY A ROOM OR ROOMS IN A HOTEL AS A PATRON OR
- 28 OTHERWISE FOR A PERIOD OF TIME NOT EXCEEDING 30 CONSECUTIVE
- 29 <u>DAYS.</u>
- 30 "TRANSACTION." THE ACTIVITY INVOLVING THE OBTAINING BY A

- 1 TRANSIENT OR PATRON OF THE USE OR OCCUPANCY OF A HOTEL ROOM FROM
- 2 WHICH CONSIDERATION EMANATES TO THE OPERATOR UNDER AN EXPRESSED
- 3 OR IMPLIED CONTRACT.
- 4 "TRANSIENT." ANY PERSON WHO OBTAINS AN ACCOMMODATION IN ANY
- 5 HOTEL FOR THE PERSON BY MEANS OF REGISTERING AT THE FACILITY FOR
- 6 THE TEMPORARY OCCUPANCY OF A ROOM FOR THE PERSONAL USE OF THAT
- 7 PERSON BY PAYING TO THE OPERATOR OF THE FACILITY A FEE IN
- 8 CONSIDERATION THEREFOR.
- 9 Section  $\frac{2}{4}$ . This act shall take effect in 60 days.