THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2727 Session of 2012

INTRODUCED BY PASHINSKI, BRENNAN, BRIGGS, BROWNLEE, CALTAGIRONE, D. COSTA, FABRIZIO, FREEMAN, GEORGE, GERGELY, HALUSKA, HORNAMAN, JOSEPHS, KORTZ, KOTIK, MUNDY, MURT, M. O'BRIEN, QUINN, ROEBUCK, SAMUELSON, SANTONI, SCHMOTZER, STERN, STURLA AND WILLIAMS, OCTOBER 23, 2012

REFERRED TO COMMITTEE ON EDUCATION, OCTOBER 23, 2012

AN ACT

- Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," in charter schools, further providing 5
- for funding for charter schools.
- 7 The General Assembly of the Commonwealth of Pennsylvania
- hereby enacts as follows:
- Section 1. Section 1725-A(a)(2) and (3) of the act of March
- 10, 1949 (P.L.30, No.14), known as the Public School Code of
- 1949, amended June 29, 2002 (P.L.524, No.88), is amended to 11
- 12 read:
- 13 Section 1725-A. Funding for Charter Schools. -- (a) Funding
- 14 for a charter school shall be provided in the following manner:
- * * * 15
- (2) For non-special education students, the charter school 16
- shall receive for each student enrolled no less than the 17
- 18 [budgeted] actual total expenditure per average daily membership

- 1 of the prior school year, as defined in section 2501(20), minus
- 2 the [budgeted] actual expenditures at the end of the most recent
- 3 <u>fiscal year</u> of the district of residence for nonpublic school
- 4 programs and services; adult education programs;
- 5 community/junior college programs; student transportation
- 6 services; for special education programs; facilities
- 7 acquisition, construction and improvement services; and other
- 8 financing uses, including debt service and fund transfers as
- 9 provided in the Manual of Accounting and Related Financial
- 10 Procedures for Pennsylvania School Systems established by the
- 11 department. This amount shall be paid by the district of
- 12 residence of each student.
- 13 (3) For special education students, the charter school shall
- 14 receive for each student enrolled the same funding as for each
- 15 non-special education student as provided in clause (2), plus an
- 16 additional amount determined by dividing the district of
- 17 residence's total special education expenditure by the product
- 18 of multiplying the combined percentage of section 2509.5(k)
- 19 times the district of residence's total average daily membership
- 20 for the prior school year. This amount shall be paid by the
- 21 district of residence of each student, but not to exceed the
- 22 actual cost of the educational services provided for special
- 23 education students.
- 24 * * *
- 25 Section 2. This act is amended by adding a section to read:
- 26 Section 1733-A. Actual Costs of Education Services. -- (a)
- 27 <u>Within one hundred eighty (180) days of the effective date of</u>
- 28 this section, the department shall promulgate audit standards
- 29 under this article which shall be used in determining the year-
- 30 end actual costs of educational services per non-special

- 1 <u>education student and special education student provided by a</u>
- 2 <u>charter school or a cyber charter school to any child who is a</u>
- 3 resident of a school district, which costs are subject to
- 4 payment in accordance with section 1725-A. The department shall
- 5 follow the procedures provided in the act of July 31, 1968
- 6 (P.L.769, No.240), referred to as the Commonwealth Documents
- 7 <u>Law, and the act of June 25, 1982 (P.L.633, No.181), known as</u>
- 8 the "Regulatory Review Act," for promulgation and review of
- 9 <u>final-omitted regulations. Subsequent audit standards</u>
- 10 promulgated under this section or amendments to the initial
- 11 audit standards may not be in final-omitted form. The audit
- 12 standards shall take effect at the beginning of the first school
- 13 year after which such audit standards have been promulgated.
- 14 (b) In order that the year-end actual costs of educational
- 15 <u>services per non-special education student and special education</u>
- 16 student are thoroughly and properly determined, the audit
- 17 standards promulgated by the department shall:
- 18 (1) Specify reasonable costs associated with the operation
- 19 of the educational program offered by a charter school and a
- 20 cyber charter school. The following may not be considered
- 21 reasonable costs associated with the operation of the
- 22 educational program offered by a charter school and a cyber
- 23 charter school:
- 24 (i) Any paid media advertisement, including television,
- 25 radio, movie theater, billboard, bus poster, newspaper,
- 26 magazine, the Internet or any other commercial method that may
- 27 <u>promote enrollment of a charter school and a cyber charter</u>
- 28 school.
- 29 (ii) Any lobbying, legislative advocacy consulting or any
- 30 effort to influence Federal or State legislation or policy

- 1 affecting either that charter school or cyber charter school
- 2 <u>specifically or charter schools in general.</u>
- 3 (iii) Any bonuses or additional compensation beyond the
- 4 <u>annual or termed contractual compensation for all faculty</u>,
- 5 <u>administration and staff, including salary, benefits and any</u>
- 6 additional compensation not specifically enumerated in the
- 7 contract.
- 8 (2) Allow a closely related business entity to charge up to
- 9 one hundred seven per centum of the actual educational costs.
- 10 (3) Require information as necessary for a full-scope review
- 11 of a finalized management agreement entered into between a
- 12 <u>charter school or cyber charter school and a closely related</u>
- 13 <u>business entity</u>, <u>including</u>:
- (i) All payments received from school districts of
- 15 residence.
- 16 (ii) Expenditures of the closely related business entity
- 17 related to the delivery of educational and administrative
- 18 services pursuant to the management agreement.
- 19 (4) List and show all receipts and expenditures for an
- 20 educational service provider that provides any service to a
- 21 <u>charter school or cyber charter school.</u>
- 22 (5) Provide reasonable penalties for failure to comply.
- 23 (c) The following shall apply:
- 24 (1) The department shall effectuate an annual year-end final
- 25 reconciliation process of tuition payments against actual costs
- 26 of educational services per non-special education student and
- 27 special education student that are provided and necessary
- 28 procedures for the transfer of funds from the charter school or
- 29 cyber charter school to the school district of residence. The
- 30 final reconciliation process shall include one of the following:

- 1 (i) Allowing a school district of residence to withhold its
- 2 <u>last monthly payment from a charter school or cyber charter</u>
- 3 school to account for any overpayments as identified by the
- 4 <u>year-end audit. If the school district of residence has sent</u>
- 5 overpayments, the district may adjust its last monthly payment
- 6 <u>accordingly</u>.
- 7 (ii) Requiring a charter school or cyber charter school at
- 8 the end of each school year to return any overpayments to a
- 9 school district of residence owed a refund. A charter school or
- 10 cyber charter school may not return any overpayments on a pro
- 11 <u>rata basis.</u>
- 12 (2) Procedures for the transfer of funds may not permit the
- 13 department to deduct from a school district of residence's basic
- 14 <u>education subsidy any amount in excess of the selected</u>
- 15 <u>expenditure per average daily membership amount calculated in</u>
- 16 accordance with section 1725-A.
- 17 (d) Charter schools, cyber charter schools, educational
- 18 service providers and closely related business entities shall
- 19 provide to the department, unless already retained by the
- 20 department, any information necessary to carry out the
- 21 provisions of this section.
- 22 (e) Except as provided under subsection (c), nothing
- 23 contained under this section shall permit a school district of
- 24 residence to provide funding for charter schools or cyber
- 25 charter schools in a manner other than that which is specified
- 26 in section 1725-A.
- 27 <u>(f) For the purposes of this section:</u>
- 28 "Closely related business entity" shall mean any organization
- 29 with a management or operational relationship with a charter
- 30 school involving either shared or overlapping aspects of

- 1 corporate identity, such as ownership, board of directors or
- 2 <u>trustee membership</u>, <u>capital or profits</u>.
- 3 "Educational and administrative services" shall mean any
- 4 <u>direct expenditures for any instruction and the administration</u>
- 5 of the instructional program. The term shall not include any
- 6 <u>expenditures not pertaining directly to the instruction and the</u>
- 7 <u>administration of the instructional program.</u>
- 8 <u>"Educational service provider" shall mean a for-profit</u>
- 9 <u>education management organization, nonprofit charter management</u>
- 10 organization, school design provider, business manager or any
- 11 other partner entity with which a charter school or cyber
- 12 <u>charter school intends to contract or presently contracts to</u>
- 13 provide educational services, operational services or management
- 14 <u>services to the charter school. The term shall not include a</u>
- 15 <u>charter school or cyber charter school foundation.</u>
- 16 "Management agreement" shall mean any contract establishing a
- 17 management or operational relationship between a charter school
- 18 or cyber charter school and closely related business entity for
- 19 the provision of professional or nonprofessional services to the
- 20 charter school or cyber charter school.
- 21 Section 3. This act shall take effect immediately.