THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2103 Session of 2011

INTRODUCED BY FRANKEL, DECEMBER 20, 2011

REFERRED TO COMMITTEE ON APPROPRIATIONS, DECEMBER 20, 2011

AN ACT

1 2 3 4 5 6	Amending Titles 74 (Transportation) and 75 (Vehicles) of the Pennsylvania Consolidated Statutes, further providing for department authorization, for fund, for application and approval process, for coordination, for asset improvement program and for programs of Statewide significance; and making repeals.		
7	The General Assembly of the Commonwealth of Pennsylvania		
8	8 hereby enacts as follows:		
9	Section 1. Section 1504(a) of Title 74 of the Pennsylvania		
10	0 Consolidated Statutes is amended to read:		
11	§ 1504. Department authorization.		
12	(a) GeneralThe department may, within the limitations		
13	provided in this chapter, incur costs directly and provide		
14	4 financial assistance for the purposes and activities enumerated		
15	in this chapter. The operation of such programs, activities and		
16	services by the department shall not be subject to the		
17	7 jurisdiction of the Pennsylvania Public Utility Commission.		
18	* * *		
19	Section 2. Section 1506(b)(1), (c)(1) and (e) of Title 74		
20	are amended and the section is amended by adding a subsection to		

1	read	•
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2 § 1506. Fund.

3 * * *

4 (a.1) Availability of funds.--Funds not expended in the

5 <u>fiscal year they were made available shall not lapse and shall</u>
6 <u>be available until expended.</u>

7 (b) Deposits to fund by department.--

8

(1) The following apply:

9 Except as provided under subparagraph (ii), upon (i) 10 receipt, the department shall deposit into the fund the 11 revenues received by the department under 75 Pa.C.S. Ch. 12 89 (relating to Pennsylvania Turnpike) and the lease 13 agreement executed between the department and the 14 Pennsylvania Turnpike Commission under 75 Pa.C.S. § 15 8915.3 (relating to lease of Interstate 80; related 16 agreements) as follows:

For fiscal year 2007-2008, \$250,000,000. 17 (A) 18 (B) For fiscal year 2008-2009, \$250,000,000. For fiscal year 2009-2010, \$250,000,000. 19 (C) 20 For fiscal year 2010-2011 and each fiscal (D) 21 year thereafter, the amount calculated for the 22 previous fiscal year, increased by 2.5%.

23 (ii) The deposits made to the fund under this 24 subsection from the turnpike shall equal [\$250,000,000] 25 \$450,000,000 annually for each fiscal year commencing 26 [after the expiration of the conversion period if the 27 conversion notice is not received by the secretary prior 28 to expiration of the conversion period as set forth under 29 75 Pa.C.S. § 8915.3(3)] with fiscal year 2012-2013. 30 (c) Other deposits. -- The following shall be deposited into

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1 the fund annually:

(1) [4.4%] <u>6.4%</u> of the amount collected under Article II
of the Tax Reform Code. Revenues under this paragraph shall
be deposited into the fund by the 20th day of each month for
the preceding month. The amount deposited under this
paragraph is estimated to be equivalent to the money
available to the department from the following sources:

8 (i) The Supplemental Public Transportation Account 9 established under former section 1310.1 (relating to 10 supplemental public transportation assistance funding).

(ii) The amount appropriated annually by the
Commonwealth from the General Fund for mass transit
programs pursuant to a General Appropriations Act.

14 (2) An amount of proceeds of Commonwealth capital bonds15 as determined annually by the Secretary of the Budget.

16 (3) Revenue in the Public Transportation Assistance Fund
17 established under Article XXIII of the Tax Reform Code not
18 otherwise dedicated pursuant to law.

19 (4) Other appropriations, deposits or transfers to the20 fund.

21 * * *

(e) Program funding amounts.--Subject to available funds,
the programs established under this chapter shall be funded
annually as follows:

(1) For the program established under section 1513
(relating to operating program), the following amounts shall
be allocated from the fund:

28 (i) All revenues deposited in the fund under29 subsection (b)(1).

30 (ii) All revenues deposited in the fund under 20110HB2103PN2929 - 3 - subsection (b)(2).

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2 (iii) 69.99% of the revenues deposited in the fund
3 under subsection (c)(1).

4 (iv) All revenues deposited into the fund under
5 subsection (c) (3).

6 (2) (i) Except as provided under subparagraph (ii), for 7 the program established under section 1514 (relating to asset 8 improvement program):

9 (A) By the proceeds of Commonwealth capital 10 bonds deposited into the fund under subsection (c) 11 (2).

12 (A.1) For fiscal year 2007-2008, \$50,000,000 13 from the revenues received by the department under 75 14 Pa.C.S. Ch. 89 and the lease agreement executed 15 between the department and the Pennsylvania Turnpike Commission under 75 Pa.C.S. § 8915.3. The amount 16 received by the department under this section shall 17 18 be deposited into the fund prior to distribution and 19 shall be in addition to the amounts received under 20 subsection (b)(1).

For fiscal year 2008-2009, \$100,000,000 from 21 (B) 22 the revenues received by the department under 75 23 Pa.C.S. Ch. 89 and the lease agreement executed 24 between the department and the Pennsylvania Turnpike 25 Commission under 75 Pa.C.S. § 8915.3. The amount 26 received by the department under this section shall be deposited into the fund prior to distribution and 27 28 shall be in addition to the amounts received under 29 subsection (b)(1).

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(C) For fiscal year 2009-2010, \$150,000,000 from

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1 the revenues received by the department under 75 2 Pa.C.S. Ch. 89 and the lease agreement executed 3 between the department and the Pennsylvania Turnpike Commission under 75 Pa.C.S. § 8915.3. The amount 4 received by the department under this section shall 5 6 be deposited into the fund prior to distribution and 7 shall be in addition to the amounts received under 8 subsection (b)(1).

9 For fiscal year 2010-2011 and each fiscal (D) 10 year thereafter, the amount calculated for the prior 11 fiscal year increased by 2.5% from the revenues 12 received by the department under 75 Pa.C.S. Ch. 89 13 and the lease agreement executed between the 14 department and the Pennsylvania Turnpike Commission 15 under 75 Pa.C.S. § 8915.3. The amount received by the 16 department under this section shall be deposited into the fund prior to distribution and shall be in 17 18 addition to the amounts received under subsection 19 (b)(1).

20 (E) 95% of all revenues deposited in the fund
 21 under subsection (b) (1).

(ii) If the conversion notice is not received by the
secretary prior to the end of the conversion period as
set forth in 75 Pa.C.S. § 8915.3(3), no additional
allocation shall be made under subparagraph (i).

(3) For the program established under section 1516
(relating to programs of Statewide significance), [13.24%]
<u>20.63%</u> of the revenues deposited in the fund under subsection
(c) (1) shall be allocated from the fund <u>plus 5% of all</u>

30 revenue deposited in the fund under subsection (b)(1).

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1 [(4) For the program established under section 1517 2 (relating to capital improvements program), 16.77% of the 3 revenues deposited in the fund under subsection (c) (1). Additional funds for this program may be provided from the 4 5 funds allocated but not distributed based on the limitation 6 set forth under section 1513(c)(3).] 7 Section 3. Sections 1507(a) and (c) and 1512 of Title 74 are 8 amended to read: 9 § 1507. Application and approval process. 10 (a) Application. -- An eligible applicant that wishes to 11 receive financial assistance under this chapter shall submit a 12 written application to the department on a form developed by the 13 department, which shall include the following: 14 (1)The name and address of the applicant. 15 (2) The name and telephone number of a contact person

16 for the applicant.

17 (3) The amount and type of financial assistance18 requested and the proposed use of the funds.

19 (4) A statement as to the particular need for the20 financial assistance.

(5) A certified copy of a current resolution authorizing
 submission of the application if the applicant is a governing
 body.

(6) Evidence satisfactory to the department of the
commitment for matching funds required under this chapter
sufficient to match the projected financial assistance
payments [at the same times that the financial assistance
payments are to be provided] no later than June 30 of the
applicable fiscal year. If this evidence is not provided,
subsequent funding under section 1513 (relating to operating

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program) shall be withheld.

2 (7) <u>A statement of policy outlining basic principles for</u>
3 <u>adjustment in fare revenue growth to meet the rate of</u>
4 inflation.

5 <u>(8)</u> Any other information the department deems necessary 6 or desirable.

7 * * *

8 (c) Restriction on use of funds. -- [Financial assistance under this chapter shall be used only for activities set forth 9 10 under the financial assistance agreement unless the department grants the award recipient a waiver allowing the funds to be 11 12 used for a different purpose. The department's regulations shall describe circumstances under which it will consider waiver 13 14 requests and shall set forth all information to be included in a 15 waiver request. The maximum duration of a waiver shall be one 16 year, and a waiver request shall include a plan of corrective 17 action to demonstrate that the award recipient does not have an 18 ongoing need to use financial assistance funds for activities 19 other than those for which funds were originally awarded.] Financial assistance under this chapter shall be used only for 20 21 activities set forth under the financial waiver allowing the 22 funds to be used for a different purpose. The department's_ 23 regulations shall describe circumstances under which it will 24 consider waiver requests and shall set forth all information to be included in a waiver request. The waiver request shall 25 26 include a plan of corrective action to demonstrate that the 27 award recipient does not have an ongoing need to use financial assistance funds for activities other than those for which funds 28 29 were originally awarded and the duration of the waiver cannot exceed the duration of the plan of corrective action. If the 30

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waiver request and plan are approved, the department shall_ 1 monitor the implementation of the plan of corrective action. If 2 3 the plan of corrective action is not implemented by the local transportation organization, the department shall rescind the 4 waiver approval. 5 § 1512. Coordination. 6 7 (a) Coordination.--Coordination is required in regions where 8 two or more award recipients have services or activities for which financial assistance is being provided under this chapter 9 10 to assure that the services or activities are provided 11 efficiently and effectively. 12 (b) Consolidation. -- The department may study consolidation 13 of local transportation organizations as a means of reducing 14 annual expenses. Consolidation shall not occur until the department and the affected transportation organizations have 15 jointly conducted a study. The study shall examine the creation 16 of service regions to determine whether consolidation would 17 reduce annual expenses. If the results of the study estimate 18 19 annual savings, the transportation organizations and local governments shall either implement the recommended actions or 20 21 provide increased local matching funds equal to the projected 22 annual savings. 23 (c) Funding for merger and consolidation incentives.--24 Capital projects that are needed to support local transportation organizations that have agreed to merge and consolidate 25 26 operations and administration to achieve cost and service efficiencies shall be eligible for financial assistance under 27 this chapter. The application for financial assistance shall 28 29 identify the efficiencies in a merger and consolidation plan and shall include the expected dollar savings that will result from 30 20110HB2103PN2929

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1 the merger and consolidation.

Section 4. Sections 1514(c) and (e)(3) and 1516(b)(1) and (e)(3) of Title 74 are amended to read: § 1514. Asset improvement program.

5 * * *

(c) Local match requirements.--Financial assistance under
this section shall be matched by local or private cash funding
in an amount not less than [3.33% of the amount of the financial
assistance being provided] <u>10% of the non-Federal share of the</u>
<u>project cost</u>. The source of funds for the local match shall be
subject to the requirements of section 1513(d)(3) (relating to
operating program).

13 * * *

(e) Priorities.--The award of financial assistance under this section shall be subject to the following set of priorities in descending order of significance unless a compelling return on investment analysis for a project in a lower category is provided to and approved by the department:

19 * * *

20 (3) Other non-Federal capital projects as determined by 21 the department, which shall be further subject to the 22 following set of priorities in descending order of 23 significance:

(i) Essential emergency asset improvement projects.
(ii) [Standard replacement] <u>Replacement</u> of existing
assets that have exceeded their useful life <u>and asset</u>
<u>improvement projects to extend the useful life of the</u>
affected assets.

29 (iii) [Asset improvement projects to extend the
30 useful life of the affected assets.

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(iv)] Acquisition of new assets and other acceptable
 purposes, other than projects to be funded under the new
 initiatives program described in section 1515 (relating
 to new initiatives program), as determined by the
 department.

6 * * *

7 § 1516. Programs of Statewide significance.

8 * * *

9 (b) Persons with disabilities.--The department shall 10 establish and administer a program providing reduced fares to 11 persons with disabilities on community transportation services 12 and to provide financial assistance for start-up, administrative 13 and capital expenses related to reduced fares for persons with 14 disabilities. All of the following shall apply:

15 (1) A community transportation system operating in the 16 Commonwealth other than in counties of the first [and second] 17 class may apply for financial assistance under this 18 subsection.

19 * * *

(e) Technical assistance and demonstration.--The department
is authorized to provide financial assistance under this section
for technical assistance, research and short-term demonstration
projects. All of the following shall apply:

24 * * *

(3) Financial assistance under this subsection provided
to a local transportation organization shall be matched by
local or private cash funding in an amount not less than
3.33% of the [amount of the financial assistance being
provided] non-Federal share of project costs. The sources of
funds for the local match shall be subject to the

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1 requirements of section 1513(d)(3) (relating to operating

2 program).

3 Section 5. Section 1517 of Title 74 is repealed:

4 [§ 1517. Capital improvements program.

5 (a) Eligibility.--A local transportation organization may6 apply for financial assistance under this section.

7 (b) Applications.--The department shall establish the 8 contents of the application for the program established under 9 this section. The information shall be in addition to 10 information required under section 1507 (relating to application 11 and approval process).

12 (c) Distribution formula.--The department shall award 13 financial assistance under this section based on the number of 14 passengers. The actual amount awarded to a local transportation 15 organization under this subsection shall be calculated as 16 follows:

17 (1) Multiply the local transportation organization's
18 passengers by the total amount of funding available under
19 this section.

(2) Divide the product under paragraph (1) by the sum of
 the passengers for all qualifying local transportation
 organizations.

(d) Payments.--Financial assistance under this section shall
be paid to local transportation organizations at least
quarterly.

(e) Reduction in financial assistance.--Financial assistance
provided to a local transportation organization under this
section shall be reduced by any financial assistance received
previously under this section which has not been spent or
committed in a contract within three years of its receipt.]

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1 Section 6. Section 8915.6 of Title 75 is repealed: 2 [§ 8915.6. Deposit and distribution of funds. 3 (a) Deposits.--Upon receipt by the department, the following amounts from the scheduled annual commission contribution shall 4 be deposited in the Motor License Fund: 5 6 For fiscal year 2007-2008, \$450,000,000. (1)For fiscal year 2008-2009, \$500,000,000. 7 (2) For fiscal year 2009-2010, \$500,000,000. 8 (3) 9 For fiscal year 2010-2011 and each fiscal year (4) 10 thereafter, the amount calculated for the previous year 11 increased by 2.5%. 12 (b) Distribution. -- The following shall apply: 13 (1) Annually, 15% of the amount deposited in any fiscal 14 year under subsection (a) shall be distributed at the discretion of the secretary. 15 16 Annually, \$5,000,000 of the amount deposited in any (2)17 fiscal year under subsection (a) shall be distributed to 18 counties. The distribution shall be in the ratio of: 19 (i) 20 the square footage of deck area of a (A) 21 county's county-owned bridges; to 22 the total square footage of deck area of (B) 23 county-owned bridges throughout this Commonwealth. 24 The amount of square footage under subparagraph (ii) 25 (i) shall be that reported as part of the National Bridge 26 Inspection Standards Program. 27 Annually, \$30,000,000 of the amount deposited in any (3) 28 fiscal year under subsection (a) shall be distributed to 29 municipalities pursuant to the act of June 1, 1956 (1955 P.L.1944, No.655), referred to as the Liquid Fuels Tax 30 20110HB2103PN2929 - 12 -

1 Municipal Allocation Law.

(4) Any funds deposited under subsection (a) but not
distributed under paragraphs (1), (2) and (3) shall be
distributed in accordance with needs-based formulas that are
developed and subject to periodic revision based on
consultation and collaboration among metropolitan planning
organizations, rural planning organizations and the
department.

9 (c) Definitions.--The following words and phrases when used 10 in this section shall have the meanings given to them in this 11 subsection unless the context clearly indicates otherwise:

12 "Metropolitan planning organization." The policy board of an 13 organization created and designated to carry out the 14 metropolitan transportation planning process.

15 "Rural planning organization." The organization of counties 16 with populations of less than 50,000 created and designated as 17 local development districts and which carry out the rural 18 transportation planning process.]

19 Section 7. This act shall take effect in 60 days.

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