THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 280

Session of 2011

INTRODUCED BY M.K. KELLER, AUMENT, BAKER, BEAR, BENNINGHOFF, BLOOM, BOBACK, BOYD, BROOKS, CAUSER, CHRISTIANA, CLYMER, COX, CREIGHTON, CUTLER, DELOZIER, DENLINGER, ELLIS, EVERETT, FARRY, FLECK, GABLER, GEIST, GERBER, GILLESPIE, GINGRICH, GRELL, GROVE, HALUSKA, HARHART, HARPER, HARRIS, HELM, HENNESSEY, HESS, HICKERNELL, KAUFFMAN, KILLION, KNOWLES, MAJOR, MARSHALL, MARSICO, MASSER, METCALFE, MILLARD, MILLER, MOUL, OBERLANDER, O'NEILL, PAYNE, PEIFER, PERRY, PICKETT, PYLE, QUIGLEY, QUINN, RAPP, REED, REICHLEY, ROAE, ROCK, ROSS, SAYLOR, SCAVELLO, CULVER, SCHRODER, SIMMONS, SONNEY, STERN, STEVENSON, SWANGER, TALLMAN, TOBASH, TRUITT, TURZAI, VEREB, VULAKOVICH AND WATSON, JANUARY 27, 2011

REFERRED TO COMMITTEE ON LOCAL GOVERNMENT, JANUARY 27, 2011

AN ACT

- Amending the act of June 23, 1931 (P.L.932, No.317), entitled "An act relating to cities of the third class; and amending,
- 3 revising, and consolidating the law relating thereto, " in
- 4 contracts, further regulating contracts as to purchasing and
- 5 advertising requirements.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Section 1901(a), (b) and (d) of the act of June
- 9 23, 1931 (P.L.932, No.317), known as The Third Class City Code,
- 10 reenacted and amended June 28, 1951 (P.L.662, No.164) and
- 11 amended March 25, 1988 (P.L.289, No.32) and July 11, 1996
- 12 (P.L.647, No.109), are amended to read:
- 13 Section 1901. Power to Make Contracts; Regulations
- 14 Concerning Contracts. -- (a) Each city may make contracts for

- 1 carrying into execution the provisions of this act and the laws
- 2 of the Commonwealth. The council shall, by ordinance, provide
- 3 for and regulate the award of all contracts. All contracts or
- 4 purchases not in excess of [ten] <u>twenty-five</u> thousand dollars,
- 5 <u>subject to annual adjustment under section 1903.1</u>, shall be by
- 6 note or memorandum in writing, signed by the officer or employe
- 7 making the purchase or contract.
- 8 (b) All services and personal properties required by any
- 9 city, or any department thereof, where the amount exceeds the
- 10 sum of [ten] twenty-five thousand dollars, subject to annual
- 11 adjustment under section 1903.1, shall be furnished and
- 12 performed under written contract, and the contract shall be
- 13 awarded and given to the lowest responsible bidder, after
- 14 advertising two times, each publication on a different day, in
- 15 not more than two newspapers, in accord with the provisions of
- 16 section one hundred and nine of this act, and the bids shall not
- 17 be opened until at least ten days have elapsed after the first
- 18 advertisement. A notice of the advertisement for contracts or
- 19 purchases shall also be posted at the city hall.
- 20 * * *
- 21 (d) The contracts or purchases made by council involving an
- 22 expenditure of over [ten] twenty-five thousand dollars, subject_
- 23 to annual adjustment under section 1903.1, which shall not
- 24 require advertising or bidding, as hereinbefore provided are as
- 25 follows:
- 26 (1) Those for maintenance, repairs or replacements for
- 27 water, electric light or other public works of the city,
- 28 provided they do not constitute new additions, extensions or
- 29 enlargements of existing facilities and equipment, but a bond
- 30 may be required by council as in other cases of work done.

- 1 (2) Those made for improvements, repairs and maintenance of
- 2 any kind made or provided by any city through its own employes:
- 3 Provided, however, That this shall not apply to construction
- 4 materials used in a street improvement.
- 5 (3) Those where particular types, models or pieces of new
- 6 equipment, articles, apparatus, appliances, vehicles, or parts
- 7 thereof, are desired by council, which are patented and
- 8 manufactured or copyrighted products.
- 9 (4) Those involving any policies of insurance or surety
- 10 company bonds; those made for public utility service under
- 11 tariffs on file with the Pennsylvania Public Utility Commission;
- 12 those made with another political subdivision or a county, the
- 13 Commonwealth of Pennsylvania, the Federal government, any agency
- 14 of the Commonwealth or the Federal government, or any municipal
- 15 authority, including the sale, leasing or loan of any supplies
- 16 or materials by the Commonwealth or the Federal government, or
- 17 their agencies, but the price thereof shall not be in excess of
- 18 that fixed by the Commonwealth, the Federal government, or their
- 19 agencies.
- 20 (5) Those involving personal or professional services.
- 21 (6) Those made during a state of emergency declared by the
- 22 mayor or chief executive in accord with section one thousand two
- 23 hundred and three of this act.
- 24 * * *
- 25 Section 2. Section 1902 of the act, amended March 25, 1988
- 26 (P.L.289, No.32), is amended to read:
- 27 Section 1902. Evasion of Advertising Requirements. -- No
- 28 member or members of council shall evade the provisions of the
- 29 preceding section as to advertising for bids by purchasing or
- 30 contracting for services and personal properties piecemeal for

- 1 the purpose of obtaining prices under [ten] twenty-five thousand
- 2 dollars, subject to annual adjustment under section 1903.1, upon
- 3 transactions which should, in the exercise of reasonable
- 4 discretion and prudence, be conducted as one transaction
- 5 amounting to more than [ten] <u>twenty-five</u> thousand dollars,
- 6 <u>subject to annual adjustment under section 1903.1</u>. This
- 7 provision is intended to make unlawful the practice of evading
- 8 advertising requirements by making a series of purchases or
- 9 contracts, each for less than the advertising requirement price,
- 10 or by making several simultaneous purchases or contracts, each
- 11 below said price, when, in either case, the transactions
- 12 involved should have been made as one transaction for one price.
- 13 Any members of council who so vote in violation of this
- 14 provision and who know that the transaction upon which they so
- 15 vote is or ought to be a part of a larger transaction and that
- 16 it is being divided in order to evade the requirements as to
- 17 advertising for bids, shall be jointly and severally subject to
- 18 surcharge for ten per centum of the full amount of the contract
- 19 or purchase. Wherever it shall appear that a member of council
- 20 may have voted in violation of this section but the purchase or
- 21 contract on which he so voted was not approved by council, this
- 22 section shall be inapplicable.
- 23 Section 3. The act is amended by adding a section to read:
- 24 Section 1903.1. Adjustments Based on Consumer Price Index
- 25 <u>for All Urban Consumers.--(a) The Department of Labor and</u>
- 26 Industry shall determine the percentage change in the Consumer
- 27 Price Index for All Urban Consumers for the twelve-month period
- 28 <u>ending September 30 of the calendar year in which this section</u>
- 29 becomes effective, and for each successive twelve-month period
- 30 thereafter.

- 1 (b) The amounts at which competitive bidding and separate
- 2 bids are required under this act shall be adjusted annually. The
- 3 positive percentage change, as determined in accordance with
- 4 <u>subsection (a), shall be multiplied by the applicable amount for</u>
- 5 the current year and the product thereof shall be added to the
- 6 applicable amount for the current year, with the result rounded
- 7 to the nearest multiple of ten dollars.
- 8 (c) The annual determination required under subsection (a)
- 9 and the calculation of the adjustments required under subsection
- 10 (b) shall be made in the period between October 1 and November
- 11 15 of the year following the effective date of this section, and
- 12 annually between October 1 and November 15 of each successive
- 13 year.
- 14 (d) The adjusted amounts obtained in accordance with
- 15 subsection (b) shall become effective January 1 for the calendar
- 16 year following the year in which the determination required
- 17 under subsection (a) is made.
- 18 (e) The Department of Labor and Industry shall give notice
- 19 <u>in the Pennsylvania Bulletin prior to January 1 of each calendar</u>
- 20 year of the annual percentage change determined in accordance
- 21 with subsection (a) and the amounts, whether adjusted or
- 22 unadjusted in accordance with subsection (b), at which
- 23 competitive bidding, advertising and separate bids are required
- 24 under this act for the calendar year beginning the first day of
- 25 January after publication of the notice.
- 26 Section 4. Section 1909 of the act, amended March 25, 1988
- 27 (P.L.289, No.32), is amended to read:
- 28 Section 1909. Separate Bids for Plumbing, Heating,
- 29 Ventilating and Electrical Work, Elevators and Moving Stairs .--
- 30 In the preparation of specifications for the erection,

- 1 construction, and alteration of any public building, when the
- 2 entire cost of such work shall exceed [ten] twenty-five thousand
- 3 dollars, subject to annual adjustment under section 1903.1, the
- 4 architect, engineer, or other person preparing such
- 5 specifications, shall prepare only the following separate
- 6 specifications; (1) plumbing, (2) heating, (3) ventilating, (4)
- 7 electrical work, (5) elevators and moving stairs, and (6) one
- 8 complete set of specifications for all the other work to be done
- 9 in such erection, construction and alteration. The person or
- 10 persons authorized to enter into contracts for the erection,
- 11 construction, or alteration of such public buildings shall
- 12 receive separate bids upon each of the said branches of work,
- 13 and award the contract for the same to the lowest responsible
- 14 bidder for each of said branches, including the balance of the
- 15 work in addition to the plumbing, heating, ventilating and
- 16 electrical work and elevators and moving stairs. Where it is
- 17 desired to install an air conditioning unit, the heating and
- 18 ventilating so involved may be regarded as one branch of work
- 19 having only one set of specifications, and bids may be received
- 20 and a contract awarded thereon as hereinbefore provided.
- 21 Section 5. This act shall apply to contracts and purchases
- 22 advertised on or after January 1 of the year following the
- 23 effective date of this section.
- 24 Section 6. This act shall take effect immediately.