## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 1073 Session of 2009

INTRODUCED BY PICCOLA, PILEGGI, BOSCOLA, EARLL, M. WHITE, WARD, ERICKSON, BAKER AND DINNIMAN, AUGUST 19, 2009

SENATOR PICCOLA, EDUCATION, AS AMENDED, DECEMBER 16, 2009

## AN ACT

1 2 3 4 5 6 7 8	Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," in early learning programs, further providing for ESTABLISHMENT OF PROGRAM, FOR duties of department, for grant awards and for duties of approved providers; AND PROVIDING FOR A STUDY.
9	The General Assembly of the Commonwealth of Pennsylvania
10	hereby enacts as follows:
11	Section 1. Section 1513 D of the act of March 10, 1949
12	(P.L.30, No.14), known as the Public School Code of 1949, is
13	amended by adding a paragraph to read:
14	SECTION 1. SECTION 1512-D OF THE ACT OF MARCH 10, 1949
15	(P.L.30, NO.14), KNOWN AS THE PUBLIC SCHOOL CODE OF 1949, ADDED
16	JULY 20, 2007 (P.L.278, NO.45), IS AMENDED TO READ:
17	SECTION 1512-D. ESTABLISHMENT OF PROGRAM.
18	(A) GENERAL RULE TO THE EXTENT THAT FUNDS ARE APPROPRIATED
19	BY THE GENERAL ASSEMBLY, THE DEPARTMENT SHALL ESTABLISH THE
20	PENNSYLVANIA PRE-K COUNTS PROGRAM AS A COMPETITIVE GRANT PROGRAM
21	TO EXPAND PRE-KINDERGARTEN OPPORTUNITIES FOR ELIGIBLE STUDENTS

1	(B) CONSTRUCTION NOTHING IN THIS SECTION SHALL BE
2	CONSTRUED TO PREVENT FAMILIES WITH CHILDREN WHO PARTICIPATE IN
3	EARLY LEARNING PROGRAMS AND ARE WILLING AND ABLE TO PAY PART OR
4	ALL OF THE COST OF SUCH PARTICIPATION, FROM DOING SO.
5	SECTION 2. SECTION 1513-D OF THE ACT IS AMENDED BY ADDING A
6	PARAGRAPH TO READ:
7	Section 1513-D. Duties of department.
8	The department shall have the following powers and duties:
9	* * *
10	(8) <del>(i)</del> To establish <del>a fee schedule for persons</del>
11	enrolling in the program that are above the Head Start
12	and subsidized day care income eligibility guidelines but
13	less than the eligibility criteria as defined by the
14	department. The fee schedule shall be published on the
15	department's Internet website and in the Pennsylvania
16	Bulletin within 60 days of the effective date of this
17	paragraph and shall be applied to program applicants
18	beginning with the 2010-2011 school year.
19	(ii) Nothing in this paragraph shall be construed to
20	prevent the families of children who participate in early
21	learning programs and who are willing and able to pay the
22	full cost of such participation from doing so. GUIDELINES
23	FOR APPROVED PROVIDERS TO ENGAGE IN OUTREACH AND
24	PARTNERSHIP WITH HEAD START, CHILD CARE WORKS AND OTHER
25	CHILD CARE PROGRAMS:
26	(I) TO INFORM THE PROGRAMS AND CLIENT FAMILIES ABOUT
27	THE AVAILABILITY OF PRE-KINDERGARTEN SERVICES UNDER THIS
28	SUBARTICLE, INCLUDING THE ELIGIBILITY REQUIREMENTS FOR
29	ENROLLMENT OF CHILDREN; AND
30	(II) TO COORDINATE THE NUMBER AND AVAILABILITY OF

Τ	OPENINGS FOR CHILDREN ON THE WAITING LISTS OF THESE OTHER
2	PROGRAMS.
3	Section $\frac{2}{3}$ . Section 1514-D of the act, added July 20, 2007
4	(P.L.278, No.45), is amended to read:
5	Section 1514-D. Grant awards.
6	The department shall award grants under this subarticle to
7	the extent that funds are appropriated for the program by the
8	General Assembly. The grants shall be awarded on a per-student
9	basis for each eligible student served by an approved provider
10	and shall not exceed the per-student cost of administering the
11	approved provider's pre-kindergarten program. [To the greatest
12	extent possible, the] <u>The</u> department shall:
13	(1) Give $\frac{\text{first}}{\text{HIGHER}}$ priority in grant funding to
14	approved providers serving [the highest number or the highest
15	percentage of] at-risk eligible students as follows: first,
16	those students WHO PRIOR TO ENROLLMENT WERE OR ARE on the
17	waiting lists for Head Start PROGRAMS authorized by the
18	Omnibus Budget Reconciliation Act of 1981 (Public Law 97-35,
19	95 Stat. 357) and OR Child Care Works PROGRAMS authorized by
20	the act of June 13, 1967 (P.L.31, No.21), known as the Public
21	Welfare Code; and second, other students deemed eligible per
22	the definitions in this article AT-RISK ELIGIBLE STUDENTS.
23	(2) <del>To the extent possible</del> IN AWARDING GRANTS TO THE
24	PROVIDERS IDENTIFIED UNDER PARAGRAPH (1), TO:
25	(i) Give [priority in grant funding] CONSIDERATION
26	to approved providers that received grant funds in the
27	immediately preceding school year, have met the program
28	standards and have demonstrated satisfactory
29	implementation of the program.
30	(II) ENSURE THAT GRANT FUNDING IS GEOGRAPHICALLY

1	DISPERSED TO APPROVED PROVIDERS THROUGHOUT THIS
2	COMMONWEALTH.
3	[(3) $\frac{1}{1}$ Ensure that grant funding is
4	geographically dispersed to approved providers throughout
5	this Commonwealth.]
6	Section $\frac{3}{4}$ 4. Section 1515-D(a) of the act is amended by
7	adding a paragraph and the section is amended by adding a
8	subsection to read:
9	Section 1515-D. Duties of approved providers.
10	(a) General rule An approved provider that receives grant
11	funds under this subarticle shall have the following duties:
12	* * *
13	(5) Verify the residency and income of applicants to the
14	program through examination of any of the following:
15	individual income tax Form 1040, W-2 forms, pay stubs, pay
16	envelopes, written statements from employers or documentation
17	showing current status as recipients of public assistance.
18	* * *
19	(c) The department or the Auditor General may conduct such
20	audits and reviews of the grant program as the department or the
21	Auditor General determines to be necessary or appropriate. THE
22	SCOPE OF THE AUDITS AND REVIEWS MAY INCLUDE, BUT NEED NOT BE
23	LIMITED TO, ISSUES RELATING TO AVERAGE DAILY MEMBERSHIP. Copies
24	of all audit reports or reviews conducted by the department or
25	the Auditor General shall be made available to the chairman and
26	minority chairman of the Education Committee of the Senate and
27	the chairman and minority chairman of the Education Committee of
28	the House of Representatives. THE SCOPE OF SUCH AUDITS SHALL BE
29	LIMITED TO THE USE OF STATE FUNDS APPROPRIATED UNDER THE
30	PROGRAM.

- 1 SECTION 5. THE ACT IS AMENDED BY ADDING A SECTION TO READ:
- 2 SECTION 1517-D. STUDY.
- 3 (A) GENERAL RULE. -- THE LEGISLATIVE BUDGET AND FINANCE
- 4 COMMITTEE SHALL CONDUCT A STUDY ON THE APPROPRIATENESS AND
- 5 EFFICACY OF FEES OR COPAYMENTS AS AN ELEMENT OF THE PROGRAM. THE
- 6 STUDY SHALL INCLUDE:
- 7 (1) THE POLICY ISSUES ASSOCIATED WITH FEES AND
- 8 COPAYMENTS, INCLUDING THE AT-RISK NATURE OF THE CHILDREN, THE
- 9 AVAILABILITY OF SERVICES TO THIS POPULATION, AND THE ECONOMIC
- 10 MEANS OF FAMILIES TO PURCHASE HIGH QUALITY PRE-KINDERGARTEN
- 11 SERVICES.
- 12 (2) THE USE OF COPAYMENTS IN OTHER STATES' STATE-FUNDED
- 13 <u>PRE-KINDERGARTEN PROGRAMS.</u>
- 14 (3) THE BENEFITS AND DETRIMENTS OF IMPOSING A FEE OR
- 15 <u>COPAYMENT SYSTEM INCLUDING APPROACHES TO IMPLEMENTATION THAT</u>
- 16 <u>CREATE THE LEAST BURDEN FOR PROVIDERS, IMPOSE LOW</u>
- 17 <u>ADMINISTRATIVE COSTS UPON THE COMMONWEALTH AND DO NOT IMPEDE</u>
- 18 THE INTENT OF THE PROGRAM.
- 19 (B) LIMITATIONS.--
- 20 (1) THE STUDY SHALL FOCUS ON INCOME LEVELS BETWEEN THE
- 21 RANGE OF INCOMES IN EXCESS OF HEAD START AND SUBSIDIZED DAY-
- 22 CARE INCOME ELIGIBILITY GUIDELINES, BUT LESS THAN 300% OF
- 23 FEDERAL POVERTY GUIDELINES.
- 24 (2) INCOME LEVELS THAT MEET ELIGIBILITY REQUIREMENTS FOR
- 25 HEAD START OR SUBSIDIZED DAY CARE SHALL BE OUTSIDE THE SCOPE
- OF THE STUDY.
- 27 (3) NO RECOMMENDATION OF THE STUDY TO ESTABLISH A
- 28 SCHEDULE OF FEES OR COPAYMENTS MAY INCLUDE PROGRAM
- 29 PARTICIPANTS WHO MEET INCOME ELIGIBILITY REQUIREMENTS FOR
- 30 HEAD START OR SUBSIDIZED DAY CARE.

- 1 (C) CONSULTATION. -- THE LEGISLATIVE BUDGET AND FINANCE
- 2 COMMITTEE MAY CONSULT WITH THE DEPARTMENT AND THE DEPARTMENT OF
- 3 PUBLIC WELFARE, INCLUDING THE OFFICE OF CHILD DEVELOPMENT AND
- 4 EARLY LEARNING, AND OTHER ENTITIES IN CONDUCTING THE STUDY.
- 5 (D) DEADLINE. -- THE REPORT SHALL BE COMPLETED AND SUBMITTED
- 6 TO THE GOVERNOR AND THE GENERAL ASSEMBLY NO LATER THAN SEPTEMBER
- 7 30, 2010.
- 8 Section  $\frac{4}{6}$  6. This act shall take effect in 60 days.