## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

Session of 2009

INTRODUCED BY PICCOLA, BROWNE, RAFFERTY, TOMLINSON, ORIE, YAW, O'PAKE, WOZNIAK AND WONDERLING, JANUARY 20, 2009

AS AMENDED ON THIRD CONSIDERATION, JUNE 24, 2009

## AN ACT

- Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the 4 laws relating thereto," further providing, in provisions 5 relating to safe schools, for definitions, for the Office for Safe Schools and for reporting by school entities. 8 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 10 Section 1. Section 1301-A of the act of March 10, 1949 (P.L.
- 30, No.14), known as the Public School Code of 1949, added June 11
- 30, 1995 (P.L.220, No.26), is amended to read: 12
- 13 Section 1301-A. Definitions. -- As used in this article,
- "Chief school administrator" shall mean the superintendent of 14
- 15 a public school district, superintendent of an area vocational-
- technical school, executive director of an intermediate unit or 16
- 17 chief executive officer of a charter school.
- 18 "Office" shall mean the Office for Safe Schools within the
- 19 Department of Education.
- 20 "School entity" shall mean any public school district,

- 1 intermediate unit [or] area vocational-technical school or
- 2 charter school.
- 3 "School property" shall mean any public school grounds, any
- 4 school-sponsored activity or any conveyance providing
- 5 transportation to a school entity or school-sponsored activity.
- 6 "Weapon" shall include, but not be limited to, any knife,
- 7 cutting instrument, cutting tool, nunchaku, firearm, shotgun,
- 8 rifle and any other tool, instrument or implement capable of
- 9 inflicting serious bodily injury.
- 10 Section 2. Section 1302-A of the act, amended or added June
- 11 30, 1995 (P.L.220, No.26) AND JULY 9, 2008 (P.L.846, NO.61), is
- 12 amended to read:
- 13 Section 1302-A. Office for Safe Schools.--(a) There is
- 14 hereby established in the Department of Education an Office for
- 15 Safe Schools[.] within the Office of Elementary and Secondary
- 16 Education. The director of the office shall report directly to
- 17 the Deputy Secretary for Elementary and Secondary Education. The
- 18 office shall be staffed and supported by employes of the
- 19 department. The department shall not outsource or contract out
- 20 the functions, duties or responsibilities of the office.
- 21 (b) The office shall have the [following powers and duties]
- 22 power and duty to implement the following:
- 23 (1) To coordinate antiviolence efforts between school,
- 24 professional, parental, governmental, law enforcement and
- 25 community organizations and associations.
- 26 (2) To collect, develop and disseminate information,
- 27 policies, strategies and other information to assist in the
- 28 development of programs to impact school violence.
- 29 (2.1) To direct all school entities to submit annual school
- 30 violence statistics and reports to the office no later than July

- 1 30 of each year.
- 2 (3) To provide direct training to school employes, parents,
- 3 law enforcement officials and communities on effective measures
- 4 to <u>prevent and</u> combat school violence.
- 5 (4) To advise school entities and nonpublic schools on the
- 6 development of policies to be used regarding possession of
- 7 weapons by any person, acts of violence and protocols for
- 8 coordination with and reporting to law enforcement officials and
- 9 the Department of Education.
- 10 (4.1) To verify the existence of corrective action plans to
- 11 reduce incidents of violence as required in the No Child Left
- 12 Behind Act of 2001 (Public Law 107-110, 115 Stat. 1425).
- 13 (5) To develop forms <u>and issue a model memorandum of</u>
- 14 <u>understanding and forms</u> to be used by school entities <u>and police</u>
- 15 departments for reporting incidents involving acts of violence
- 16 and possession of weapons on school property.
- 17 (6) To convene a Statewide advisory committee which shall
- 18 develop the forms and model memorandum of understanding required
- 19 under clause (5) and to make recommendations to the office on
- 20 training procedures and programs as required under clause (3).
- 21 The committee shall include a police chief, school
- 22 <u>superintendent</u>, <u>school principal</u>, <u>district attorney</u>, <u>solicitor</u>
- 23 of a school district, special education supervisor, special
- 24 education advocate and in-school probation officer and one
- 25 <u>designee from the Department of Education, the Pennsylvania</u>
- 26 Commission on Crime and Delinquency, the Municipal Police
- 27 Officers' Education and Training Commission, the Juvenile Court
- 28 Judges' Commission and the Pennsylvania State Police. Members of
- 29 the committee shall be selected to be representative of the
- 30 rural, suburban and urban school entities of this Commonwealth.

- 1 The advisory committee shall be convened no later than sixty
- 2 (60) days after the effective date of this clause and shall meet
- 3 regularly to fulfill the requirements of this clause. The model
- 4 <u>memorandum of understanding and forms shall be reviewed on a</u>
- 5 biennial basis and revised where necessary.
- 6 (7) To verify that each school entity has a biennially
- 7 <u>updated and reexecuted a memorandum of understanding with local</u>
- 8 <u>law enforcement and has filed such memorandum with the office on</u>
- 9 <u>a biennial basis.</u>
- 10 (8) To publish and post on the Department of Education's
- 11 <u>Internet website a School Safety Annual Report no later than</u>
- 12 November 1 of each calendar year outlining all incidents
- 13 required to be reported under section 1303-A.
- 14 (b.1) The office shall process and tabulate the data on an
- 15 <u>annual basis to assist school administrators and law enforcement</u>
- 16 officials in their duties under this article.
- 17 <del>(C)</del> (c) In addition to the powers and duties set forth under
- 18 subsection [(a)] (B), the office is authorized to make targeted
- 19 grants to [schools] school entities to fund programs which
- 20 address school violence, including[, but not limited to, the
- 21 following programs]:
- 22 (1) Conflict resolution or dispute management, including
- 23 restorative justice strategies.
- 24 (1.1) School-wide positive behavior support that includes
- 25 primary or universal, secondary and tertiary supports and
- 26 interventions in school entities.
- 27 (2) Peer helpers programs.
- 28 (3) Risk assessment, safety-related [or], violence
- 29 prevention curricula, including, but not limited to, dating
- 30 violence curricula and restorative justice strategies.

- 1 (4) Classroom management.
- 2 (5) Student codes of conduct.
- 3 (6) Training to undertake a districtwide assessment of risk
- 4 factors that increase the likelihood of problem behaviors among
- 5 students.
- 6 (7) Development and implementation of research-based
- 7 violence prevention programs that address risk factors to reduce
- 8 incidents of problem behaviors among students including, but not
- 9 limited to, bullying.
- 10 (8) Comprehensive, districtwide school safety and violence
- 11 prevention plans.
- 12 (9) Security planning, purchase of security-related
- 13 technology which may include metal detectors, protective
- 14 lighting, surveillance equipment, special emergency
- 15 communications equipment, electronic locksets, deadbolts and
- 16 theft control devices and training in the use of security-
- 17 related technology. Security planning and purchase of security-
- 18 related technology shall be based on safety needs identified by
- 19 the school entity's board of directors.
- 20 (10) Institution of student, staff and visitor
- 21 identification systems, including criminal background check
- 22 software.
- 23 (11) Establishment or enhancement of school security
- 24 personnel, including school resource officers.
- 25 (12) Provision of specialized staff and student training
- 26 programs, including training for Student Assistance Program team
- 27 members in elementary, middle and high schools in the referral
- 28 of students at risk of violent behavior to appropriate
- 29 community-based services, including mental health services.
- 30 (13) Alternative education programs provided for in Article

- 1 XIX-C.
- 2 (14) Counseling services for students enrolled in
- 3 alternative education programs.
- 4 (15) An Internet web-based system for the management of
- 5 student discipline, including misconduct and criminal offenses.
- 6 (16) Staff training programs in the use of positive behavior
- 7 <u>supports</u>, <u>de-escalation techniques and appropriate responses to</u>
- 8 student behavior that may require immediate intervention.
- 9 (d) [Grant applications shall contain information as the
- 10 office may require. The office shall conduct a thorough annual
- 11 evaluation of each program for which a grant under this section
- 12 is made.]
- 13 (1) Targeted grants shall be allocated through a competitive
- 14 grant review process established by the office. School entities
- 15 must satisfy the requirements of this section and section 1303-A
- 16 to be eligible for grants. The application for a targeted grant
- 17 shall include:
- 18 (i) the purpose for which the targeted grant shall be
- 19 utilized.
- 20 (ii) information indicating need for the targeted grant,
- 21 including, but not limited to, school violence statistics.
- 22 (iii) an estimated budget.
- 23 (iv) Methods for measuring outcomes.
- (v) any other criteria as the office may require.
- 25 (2) The office shall:
- 26 (i) Give priority in grant funding to a school entity
- 27 <u>designated as a persistently dangerous school as defined in the</u>
- 28 No Child Left Behind Act of 2001 (Public Law 107-110, 115 Stat.
- 29 <del>1425)</del> 22 PA. CODE § 403.2 (RELATING TO DEFINITIONS).
- 30 (ii) Give priority in grant funding to school entities with

- 1 the greatest need to establish safety and order.
- 2 (iii) To the greatest extent possible, ensure that grant
- 3 <u>funding is geographically dispersed to school entities</u>
- 4 <u>throughout this Commonwealth.</u>
- 5 (3) The office shall provide all targeted grant agreements
- 6 to the Department of Education's comptroller for review and
- 7 approval prior to awarding the grant. The school entity shall
- 8 provide the office with full and complete access to all records
- 9 relating to the performance of the grant, and shall submit, at
- 10 such time and in such form as may be prescribed, truthful and
- 11 accurate information that the office may require. The office
- 12 <u>shall conduct a thorough annual evaluation of each program for</u>
- 13 which a grant under this section is made. The office shall seek
- 14 repayment of funds if it determines that funds were not utilized
- 15 for the original stated purpose.
- 16 Section 3. Section 1303-A of the act, amended June 25, 1997
- 17 (P.L.297, No.30), is amended to read:
- 18 Section 1303-A. Reporting. -- (a) The office shall conduct a
- 19 one-time survey of all school entities to determine the number
- 20 of incidents involving acts of violence on school property and
- 21 all cases involving possession of a weapon by any person on
- 22 school property which occurred within the last five (5) years.
- 23 The survey shall be based on the best available information
- 24 provided by school entities.
- 25 (b) [All school entities] <u>Each chief school administrator</u>
- 26 shall report all new fincidents involving acts of violence,
- 27 possession of a weapon or possession, use or sale of controlled
- 28 substances as defined in the act of April 14, 1972 (P.L.233, No.
- 29 64), known as "The Controlled Substance, Drug, Device and
- 30 Cosmetic Act," or possession, use or sale of alcohol or

- 1 tobacco<del>criminal offenses as provided under subsection (b) (4.1)</del>
- 2 by any person on school property [at least once a year, as
- 3 provided by the office, ]. Reporting under clause (4.2) shall be
- 4 at the discretion of the chief school administrator. Reports
- 5 shall be made THE INCIDENTS TO BE REPORTED TO THE OFFICE SHALL -
- 6 INCLUDE ALL INCIDENTS INVOLVING CONDUCT THAT CONSTITUTES A
- 7 CRIMINAL OFFENSE LISTED UNDER PARAGRAPHS (4.1) AND (4.2).
- 8 <u>REPORTS</u> on a form to be developed and provided by the office[.
- 9 The form] shall include:
- 10 (1) Age or grade of student.
- 11 (2) Name and address of school.
- 12 (3) Circumstances surrounding the incident, including, but
- 13 <u>not limited to,</u> type of weapon, controlled substance, alcohol or
- 14 tobacco, the date, time and location of the incident, if a
- 15 person other than a student is involved in the incident and any
- 16 relationship to the school entity.
- 17 (3.1) Race of student.
- 18 (3.2) Whether the student has an Individualized Education
- 19 Plan under the Individuals with Disabilities Education Act
- 20 (Public Law 91-230, 20 U.S.C. § 1400 et seq.), and if so the
- 21 type of disability.
- 22 (4) Sanction imposed by the school.
- 23 (4.1) A list of criminal offenses which shall, at a minimum,
- 24 include:
- 25 (i) The following offenses under 18 Pa.C.S. (relating to
- 26 crimes and offenses):
- 27 <u>Section 908 (relating to prohibited offensive weapons).</u>
- 28 Section 912 (relating to possession of weapon on school
- 29 property).
- 30 Chapter 25 (relating to criminal homicide).

- 1 <u>Section 2702 (relating to aggravated assault).</u>
- 2 <u>Section 2709.1 (relating to stalking).</u>
- 3 Section 2901 (relating to kidnapping).
- 4 <u>Section 2902 (relating to unlawful restraint).</u>
- 5 <u>Section 3121 (relating to rape).</u>
- 6 <u>Section 3122.1 (relating to statutory sexual assault).</u>
- 7 <u>Section 3123 (relating to involuntary deviate sexual</u>
- 8 intercourse).
- 9 <u>Section 3124.1 (relating to sexual assault).</u>
- 10 Section 3124.2 (relating to institutional sexual assault).
- 11 <u>Section 3125 (relating to aggravated indecent assault).</u>
- 12 Section 3126 (relating to indecent assault).
- 13 <u>Section 3301 (relating to arson and related offenses).</u>
- 14 Section 3307 (relating to institutional vandalism), when the
- 15 penalty is a felony of the third degree.
- 16 Section 3502 (relating to burglary).
- 17 Section 3503(a) and (b)(1)(v) (relating to criminal
- 18 <u>trespass</u>).
- 19 Section 5501 (relating to riot).
- 20 Section 6110.1 (relating to possession of firearm by minor).
- 21 (ii) The possession, use or sale of a controlled substance
- 22 or drug paraphernalia as defined in "The Controlled Substance,
- 23 Drug, Device and Cosmetic Act."
- 24 (iii) Attempts, solicitation or conspiracy to commit any of
- 25 the offenses listed in subclauses (i) and (ii).
- 26 (iv) An offense for which registration is required under 42
- 27 Pa.C.S. § 9795.1 (relating to registration).
- 28 (4.2) The following offenses under 18 Pa.C.S., and any
- 29 attempt, solicitation or conspiracy to commit any of these
- 30 offenses:

- 1 <u>Section 2701 (relating to simple assault).</u>
- 2 Section 2705 (relating to recklessly endangering another
- 3 person).
- 4 <u>Section 2706 (relating to terroristic threats).</u>
- 5 <u>Section 2709 (relating to harassment).</u>
- 6 <u>Section 3127 (relating to indecent exposure).</u>
- 7 Section 3307 (relating to institutional vandalism), when the
- 8 penalty is a misdemeanor of the second degree.
- 9 <u>Section 3503(b)(1)(i), (ii), (iii) and (iv), (b.1) and (b.2)</u>
- 10 (relating to criminal trespass).
- 11 <u>Chapter 39 (relating to theft and related offenses).</u>
- 12 Section 5502 (relating to failure of disorderly persons to
- 13 <u>disperse upon official order</u>).
- 14 Section 5503 (relating to disorderly conduct).
- 15 Section 6305 (relating to sale of tobacco).
- Section 6306.1 (relating to use of tobacco in schools
- 17 prohibited).
- 18 <u>Section 6308 (relating to purchase, consumption, possession</u>
- 19 or transportation of liquor or malt or brewed beverages).
- 20 (5) Notification of law enforcement.
- 21 (6) Remedial programs involved.
- 22 (7) Parental involvement required.
- 23 (8) Arrests, convictions and adjudications, if known.
- 24 [If a person other than a student is involved, the report
- 25 shall state the relationship of the individual involved to the
- 26 school entity.]
- 27 (b.1) Prior to submitting the report required under
- 28 subsection (b), each chief school administrator and each police
- 29 department having jurisdiction over school property of the
- 30 school entity shall do all of the following:

- 1 (1) No later than thirty (30) days prior to the deadline for
- 2 submitting the report required under subsection (b), the chief
- 3 school administrator shall submit the report to the police
- 4 <u>department with jurisdiction over the relevant school property.</u>
- 5 The police department shall review the report and compare the
- 6 data regarding criminal offenses and notification of law
- 7 <u>enforcement to determine its accuracy.</u>
- 8 (2) No later than fifteen (15) days prior to the deadline
- 9 for submitting the report required under subsection (b), the
- 10 police department shall notify the chief school administrator,
- 11 <u>in writing</u>, whether the report accurately reflects police
- 12 <u>incident data. Where the police department determines that the</u>
- 13 report accurately reflects police incident data, the chief of
- 14 police shall sign the report. Where the police department
- 15 determines that the report does not accurately reflect police
- 16 incident data, the police department shall indicate any
- 17 discrepancies between the report and police incident data.
- 18 (3) Prior to submitting the report required under subsection
- 19 (b), the chief school administrator and the police department
- 20 shall attempt to resolve discrepancies between the report and
- 21 police incident data. Where a discrepancy remains unresolved,
- 22 the police department shall notify the chief school
- 23 <u>administrator and the office in writing.</u>
- 24 (4) Where a police department fails to take action as
- 25 required under clause (2) or (3), the chief school administrator
- 26 shall submit the report required under subsection (b) and
- 27 <u>indicate that the police department failed to take action as</u>
- 28 required under clause (2) or (3).
- 29 (c) [All school entities shall develop a memorandum of
- 30 understanding with local law enforcement which sets forth

- 1 procedures to be followed when an incident involving an act of
- 2 violence or possession of a weapon by any person occurs on
- 3 school property. Law enforcement protocols shall be developed in
- 4 cooperation with local law enforcement and the Pennsylvania
- 5 State Police.] Each chief school administrator shall enter into
- 6 <u>a memorandum of understanding with police departments having</u>
- 7 jurisdiction over school property of the school entity. Each
- 8 <u>chief school administrator shall submit a copy of the memorandum</u>
- 9 of understanding to the office by June 30, 2009 2010, and
- 10 biennially update and re-execute a memorandum of understanding
- 11 with local law enforcement and file such memorandum with the
- 12 office on a biennial basis. The memorandum of understanding
- 13 shall be signed by the chief school administrator, the chief of
- 14 police of the police department with jurisdiction over the
- 15 relevant school property and principals of each school building
- 16 of the school entity. The memorandum of understanding shall
- 17 include:
- 18 (1) Protocol for the immediate notification of the police
- 19 department when an offense listed under subsection (b) (4.1) (i),
- 20 (ii), (iii) or (iv) occurs on school property.
- 21 (2) Protocol for notification of the police department at
- 22 the discretion of the chief school administrator regarding an
- 23 <u>offense listed under subsection (b) (4.2) or any other offense</u>
- 24 that occurs on school property.
- 25 (3) Emergency and nonemergency response by the police
- 26 department. Each school district shall supply the police
- 27 <u>department with a copy of the comprehensive disaster response</u>
- 28 and emergency preparedness plan as required by 35 Pa.C.S. §
- 29 7701(g) (relating to duties concerning disaster prevention).
- 30 (4) Procedures for response to student behavior as required

- 1 by 22 Pa. Code § 14.104 (relating to special education plans)
- 2 and 22 Pa. Code § 14.133 (relating to positive behavior
- 3 support).
- 4 (5) The procedure for police department review of the
- 5 <u>semiannual report required under subsection (b) prior to filing</u>
- 6 with the office.
- 7 (6) A procedure for the resolution of school violence data
- 8 <u>discrepancies prior to filing the report required under</u>
- 9 <u>subsection</u> (b) with the office.
- 10 (7) Additional matters pertaining to crime prevention agreed
- 11 to between the chief school administrator and the police
- 12 <u>department</u>.
- (d) Pursuant to section 615 of the Individuals with
- 14 <u>Disabilities Education Act (Public Law 91-230, 20 U.S.C. §</u>
- 15 1415(k)(6)), nothing in this section shall be construed to
- 16 prohibit a school entity from reporting a crime committed by a
- 17 child with a disability to appropriate authorities or to prevent
- 18 State law enforcement and judicial authorities from exercising
- 19 their responsibilities with regard to the application of Federal
- 20 and State law to crimes committed by a child with a disability.
- 21 (e) (1) Notwithstanding any provision of law to the
- 22 contrary, the Department of Education may initiate disciplinary
- 23 <u>action before the Professional Standards and Practices</u>
- 24 Commission pursuant to the act of December 12, 1973 (P.L.397,
- 25 No.141), known as the "Professional Educator Discipline Act,"
- 26 against a chief school administrator or principal of a school
- 27 <u>entity who intentionally fails to submit the report as required</u>
- 28 under subsection (b) or enter into the memorandum of
- 29 <u>understanding</u>, report an incident involving an act of violence,
- 30 possession of a weapon or an offense listed under subsection (b)

- 1 (4.1) that occurs on school property to a police department or
- 2 <u>submit a copy of the memorandum of understanding to the office</u>
- 3 as required under subsection (c) or who intentionally falsifies
- 4 <u>a report submitted as required under this section.</u>
- 5 (2) In addition to any other disciplinary actions set forth
- 6 <u>in the "Professional Educator Discipline Act," a chief school</u>
- 7 <u>administrator or principal of a school entity who intentionally</u>
- 8 fails to submit the report as required under subsection (b) or
- 9 enter into the memorandum of understanding, report an incident
- 10 involving an act of violence, possession of a weapon or an
- 11 offense cited under subsection (b) (4.1) that occurs on school
- 12 property to a police department or submit a copy of the
- 13 memorandum of understanding to the office as required under
- 14 subsection (c) or who intentionally falsifies a report submitted
- 15 as required under this section shall be subject to prosecution
- 16 for violation of 18 Pa.C.S. § 4904 (relating to unsworn
- 17 falsification to authorities), where appropriate, and to the
- 18 following civil penalties to be imposed by the Professional
- 19 Standards and Practices Commission for violations of this
- 20 <u>article:</u>
- 21 (i) for a first violation, \$2,500;
- 22 (ii) for a second violation, \$3,500; or
- 23 (iii) for a third or subsequent violation, \$5,000.
- 24 Any penalty imposed under this paragraph shall be paid to the
- 25 Department of Education and used for the support of the office.
- 26 Section 4. This act shall take effect in 90 days.