

THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 620 Session of
2009

INTRODUCED BY CURRY, GRUCELA, DeLUCA, ARGALL, BARRAR, BELFANTI, BEYER, BISHOP, BRENNAN, BROWN, BUXTON, CALTAGIRONE, CLYMER, COHEN, D. COSTA, P. COSTA, CREIGHTON, DALEY, DALLY, DERMODY, DeWEESE, DiGIROLAMO, DONATUCCI, FABRIZIO, FLECK, FRANKEL, FREEMAN, GEIST, GEORGE, GERBER, GIBBONS, GINGRICH, GOODMAN, GRELL, HALUSKA, HARHAI, HARKINS, HARPER, HENNESSEY, HESS, JOSEPHS, KESSLER, KILLION, KIRKLAND, KORTZ, KULA, MAHER, MANN, MARKOSEK, MARSICO, McCALL, McILVAINE SMITH, MELIO, MICOZZIE, MILNE, MUNDY, MURT, MYERS, D. O'BRIEN, M. O'BRIEN, O'NEILL, PARKER, PHILLIPS, READSHAW, REICHLEY, ROCK, ROHRER, ROSS, SAMUELSON, SANTONI, SCAVELLO, SCHRODER, SHAPIRO, SIPTROTH, K. SMITH, SOLOBAY, SONNEY, STEVENSON, J. TAYLOR, R. TAYLOR, TRUE, VULAKOVICH, WALKO, WANSACZ, WATSON, WILLIAMS, YOUNGBLOOD, SABATINA, HORNAMAN, STERN, VEREB, CIVERA, J. EVANS, RAPP, MILLER, QUINN, GERGELY, PRESTON, KOTIK, MAHONEY, CHRISTIANA, McGEEHAN, GODSHALL, MAJOR, DAY, BOYLE, BRIGGS, MOUL, BEAR, BRADFORD, PETRI, OBERLANDER, TALLMAN, STURLA, HARHART AND CRUZ, FEBRUARY 26, 2009

AS AMENDED ON SECOND CONSIDERATION, HOUSE OF REPRESENTATIVES,
AUGUST 4, 2009

AN ACT

1 Providing a standard of care for the treatment of persons with
2 bleeding disorders.

3 The General Assembly of the Commonwealth of Pennsylvania
4 hereby enacts as follows:

5 Section 1. Short title.

6 This act shall be known and may be cited as the Hemophilia
7 Standards of Care Act.

8 Section 2. Declaration of policy.

9 The General Assembly finds and declares as follows:

1 (1) Hemophilia is a rare, hereditary bleeding disorder
2 affecting at least 1,700 individuals in this Commonwealth. It
3 is a chronic, lifelong, incurable disease.

4 (2) Until the 1970s, persons afflicted with severe
5 hemophilia suffered from uncontrollable internal bleeding,
6 crippling orthopedic deformities and a diminished lifespan.

7 (3) The scientific discovery of highly purified blood
8 clotting factors has enabled many persons with hemophilia the
9 opportunity to lead normal lives free of pain and crippling
10 arthritis.

11 (4) The blood clotting factors are expensive and must be
12 injected intravenously several times per week, but this
13 medicine can be administered in the patient's home, the
14 preferred method of treatment.

15 (5) In addition to blood clotting factors, patients
16 require expert, specialized medical care at a regional
17 hemophilia treatment program affiliated with a hospital.

18 (6) The purpose of this act is to establish a standard
19 of care so that patients with severe bleeding disorders can
20 receive necessary and appropriate medical care.

21 Section 3. Definitions.

22 The following words and phrases when used in this act shall
23 have the meanings given to them in this section unless the
24 context clearly indicates otherwise:

25 "340B program." An outpatient pharmacy licensed by the
26 Commonwealth to dispense blood clotting products and which is
27 conditionally or fully designated as a covered entity under the
28 Veterans Health Care Act of 1992 (Public Law 102-585, 106 Stat.
29 4943), which enacted section 340B of the Public Health Service
30 Act (58 Stat. 682, 42 U.S.C. § 256b).

1 "Ancillary infusion equipment and supplies." The equipment
2 and supplies required to infuse a blood clotting product into a
3 human vein, including, but not limited to, syringes, needles,
4 sterile gauze and alcohol swabs, tourniquets, medical tape,
5 sharps or equivalent biohazard waste containers and cold
6 compression packs.

7 "Bleeding disorder." A medical condition characterized by a
8 severe deficiency or absence of one or more essential blood
9 clotting proteins in the human blood, often called factors,
10 including all forms of hemophilia, von Willebrand disease and
11 other bleeding disorders which result in uncontrollable bleeding
12 or abnormal blood clotting.

13 "Blood clotting product." An intravenously administered
14 medicine manufactured from human plasma or recombinant
15 biotechnology techniques, approved for distribution by the Food
16 and Drug Administration and which is used for the treatment and
17 prevention of symptoms associated with bleeding disorders. The
18 term includes, but is not limited to:

- 19 (1) Factor VIIa, Factor VIII and Factor IX products.
- 20 (2) Von Willebrand Factor products.
- 21 (3) Prothrombin complex concentrates.
- 22 (4) Activated prothrombin complex concentrates.
- 23 (5) Other products approved by the FDA for the treatment
24 of bleeding disorders and associated inhibitors.

25 "Clinical coagulation laboratory." A laboratory affiliated
26 with a ~~State-recognized~~ STATE-FUNDED hemophilia program which is ←
27 able to diagnose bleeding disorders and perform specialized
28 coagulation studies of human blood for patients with bleeding
29 disorders.

30 "Covered person." An individual who is entitled to receive

1 health care benefits or coverage from a health care insurer.

2 "Department." The Department of Health of the Commonwealth.

3 "Drug formulary." A schedule of prescription drugs or
4 preferred therapeutic agents, including blood clotting products,
5 approved for use by a health care insurer or its agent, which
6 will be covered and dispensed through participating pharmacies.

7 "FDA." The United States Food and Drug Administration.

8 "Full-service home care ~~pharmacy~~ PROVIDER." A vendor ~~or~~ AND ←
9 provider of blood clotting products, ancillary infusion
10 equipment, home nursing services and patient assistance for the
11 management of bleeding disorders in the home setting ~~that does~~ ←
12 ~~the following:~~

13 ~~(1) Supplies blood clotting products and home nursing~~
14 ~~services as prescribed by the covered person's treating~~
15 ~~physician and does not make any substitutions of blood~~
16 ~~clotting products without the prior approval of the treating~~
17 ~~physician.~~

18 ~~(2) Supplies all FDA approved brands of blood clotting~~
19 ~~products in multiple assay ranges, low, medium and high, as~~
20 ~~applicable, including products manufactured from human plasma~~
21 ~~and those manufactured with recombinant biotechnology~~
22 ~~techniques.~~

23 ~~(3) Supplies all needed ancillary infusion equipment and~~
24 ~~supplies.~~

25 ~~(4) Provides directly or through a reliable third party~~
26 ~~agency home nursing services, whenever the services are~~
27 ~~prescribed and deemed necessary by the treating physician.~~

28 ~~(5) Upon receiving a prescription, ships the prescribed~~
29 ~~blood clotting products and ancillary infusion equipment to~~
30 ~~the covered person within three business days.~~

1 ~~(6) Provides a pharmacist on call, available at all~~
2 ~~times to fill prescriptions for blood clotting products.~~

3 ~~(7) Provides appropriate and necessary recordkeeping and~~
4 ~~documentation.~~

5 ~~(8) Provides administrative assistance for covered~~
6 ~~persons to obtain payment for blood clotting products,~~
7 ~~ancillary infusion equipment and home nursing services.~~

8 ~~(9) Provides covered persons, upon request, with~~
9 ~~information about the anticipated out of pocket costs for~~
10 ~~blood clotting products, ancillary infusion equipment and~~
11 ~~services that are not otherwise paid for by the health care~~
12 ~~insurer.~~

13 ~~(10) Provides patient notification of recalls and~~
14 ~~withdrawals of blood clotting products and ancillary infusion~~
15 ~~equipment as soon as practical.~~

16 ~~(11) Provides sharps containers or the equivalent for~~
17 ~~the removal and disposal of medical waste.~~

18 ~~(12) Is certified by the Department of Health., AS~~ ←
19 DESCRIBED FULLY IN SECTION 5.

20 "Health care insurer." An entity that issues an individual
21 or a group health insurance policy.

22 "Health insurance policy."

23 (1) An individual or group health insurance policy,
24 subscriber contract, certificate or plan which provides
25 medical or health care coverage by a health care facility or
26 licensed health care provider and which is offered by or is
27 governed under this act or any of the following:

28 (i) The act of May 17, 1921 (P.L.682, No.284), known
29 as The Insurance Company Law of 1921.

30 (ii) The act of December 29, 1972 (P.L.1701, No.

1 364), known as the Health Maintenance Organization Act.

2 (iii) The act of May 18, 1976 (P.L.123, No.54),
3 known as the Individual Accident and Sickness Insurance
4 Minimum Standards Act.

5 (iv) 40 Pa.C.S. Ch. 61 (relating to hospital plan
6 corporations).

7 (v) 40 Pa.C.S. Ch. 63 (relating to professional
8 health services plan corporations).

9 (2) The term does not include any of the following types
10 of insurance, alone or in combination with each other:

- 11 (i) Hospital indemnity.
- 12 (ii) Accident only policies.
- 13 (iii) Specified disease policies.
- 14 (iv) Disability income policies.
- 15 (v) Dental plans.
- 16 (vi) Vision plans.
- 17 (vii) CHAMPUS supplement.
- 18 (viii) Long-term care policies.
- 19 (ix) Other limited benefit plans.

20 "Hemophilia." A human bleeding disorder caused by a
21 hereditary deficiency of the Factor VIII, Factor IX or Factor XI
22 blood clotting protein in human blood.

23 "Home nursing services." Specialized nursing care provided
24 in the home setting to assist a patient in the reconstitution
25 and administration of blood clotting products.

26 "Invasive uterine surgical procedure." Any procedure
27 performed by a physician licensed in this Commonwealth that
28 involves the insertion of a surgical instrument into the human
29 uterus, including, but not limited to, the performance of a
30 hysterectomy or uterine ablation.

1 "Menorrhagia." Excessive uterine or menstrual bleeding.

2 "Participating ~~pharmacy.~~" ~~An~~ PHARMACY" OR "PARTICIPATING ←
3 PROVIDER." A PHARMACY OR OTHER entity which enters into an
4 agreement with a health care insurer to dispense blood clotting
5 products, ancillary infusion equipment and supplies to
6 individuals with bleeding disorders.

7 ~~"Pharmacy." A full service home care pharmacy, a mail order ←
8 pharmacy, 340B program or other dispensing pharmacy that is
9 licensed by the Commonwealth to dispense blood clotting
10 products, ancillary infusion equipment and, in the case of full
11 service home care pharmacies, home nursing services.~~

12 "Policy." A written document or contract that provides
13 health care coverage and health care benefits for a covered
14 person.

15 "Prescription" or "prescription drug." A drug or a blood
16 clotting product dispensed by order of a health care provider
17 with prescriptive authority under the laws of this Commonwealth.

18 ~~"State recognized~~ "STATE-FUNDED hemophilia program." A ←
19 facility and program for the treatment of bleeding disorders
20 that receive funding from the Commonwealth as part of the
21 Hemophilia Program administered by ~~the Division of Child and ←
22 Adult Health Services~~ in the Department of Health.

23 "von Willebrand disease." A human bleeding disorder caused
24 by a hereditary deficiency or abnormality of the von Willebrand
25 Factor in human blood.

26 Section 4. Coverage.

27 (a) Products.--A health care insurer shall contract with
28 pharmacies that will provide blood clotting products as
29 prescribed by the covered person's treating physician. The
30 pharmacies shall not make any substitutions of blood clotting

1 products without the prior approval of the treating physician.

2 (b) Payments.--

3 (1) A health care insurer shall provide payment for all
4 FDA-approved brands of blood clotting products in multiple
5 assay ranges, low, medium and high, as applicable, including
6 products manufactured from human plasma and those
7 manufactured with recombinant biotechnology techniques.

8 (2) A health care insurer shall provide payment for
9 blood clotting products as prescribed by the treating
10 physician for in-patient care, out-patient care and the home
11 treatment of bleeding disorders.

12 (c) Drug formulary.--If a health care insurer has a drug
13 formulary, including a formulary relating to specialty
14 pharmaceutical therapies, all FDA-approved blood clotting
15 products shall be included in the formulary.

16 (d) Preauthorization.--If a health care insurer requires
17 preapproval or preauthorization of a prescription for blood
18 clotting products prior to the dispensing of the same,
19 preapproval or preauthorization shall be completed within 24
20 hours or one business day, whichever is later. However, if the
21 circumstances are deemed urgent by the treating physician, then
22 preapproval or preauthorization shall be administered upon the
23 request of the treating physician.

24 (e) Ancillary infusion equipment.--When dispensing blood
25 clotting products to individuals with bleeding disorders in this
26 Commonwealth, a pharmacy shall supply ancillary infusion
27 equipment sufficient to prepare and infuse the quantity of blood
28 clotting product being dispensed.

29 Section 5. ~~Pharmacies~~ PROVIDERS OF PRODUCTS AND SERVICES. ←

30 (a) Choice of ~~pharmacies~~ PROVIDERS.--A health care insurer ←

1 shall provide to a covered person a choice of at least three
2 full-service home care ~~pharmacies which demonstrate full~~
3 ~~compliance with this act~~ PROVIDERS, EACH OF WHICH MUST DO THE
4 FOLLOWING:

5 (1) SUPPLIES BLOOD CLOTTING PRODUCTS AND HOME NURSING
6 SERVICES AS PRESCRIBED BY THE COVERED PERSON'S TREATING
7 PHYSICIAN AND DOES NOT MAKE ANY SUBSTITUTIONS OF BLOOD
8 CLOTTING PRODUCTS WITHOUT THE PRIOR APPROVAL OF THE TREATING
9 PHYSICIAN.

10 (2) SUPPLIES ALL FDA-APPROVED BRANDS OF BLOOD CLOTTING
11 PRODUCTS IN MULTIPLE ASSAY RANGES, LOW, MEDIUM AND HIGH, AS
12 APPLICABLE, INCLUDING PRODUCTS MANUFACTURED FROM HUMAN PLASMA
13 AND THOSE MANUFACTURED WITH RECOMBINANT BIOTECHNOLOGY
14 TECHNIQUES.

15 (3) SUPPLIES ALL NEEDED ANCILLARY INFUSION EQUIPMENT AND
16 SUPPLIES.

17 (4) PROVIDES DIRECTLY OR THROUGH A RELIABLE THIRD-PARTY
18 AGENCY HOME NURSING SERVICES, WHENEVER THE SERVICES ARE
19 PRESCRIBED AND DEEMED NECESSARY BY THE TREATING PHYSICIAN.

20 (5) UPON RECEIVING A PRESCRIPTION, SENDS IN A SINGLE
21 SHIPMENT THE PRESCRIBED BLOOD CLOTTING PRODUCTS AND ANCILLARY
22 INFUSION EQUIPMENT TO THE COVERED PERSON WITHIN THREE
23 BUSINESS DAYS.

24 (6) PROVIDES A PHARMACIST ON CALL, AVAILABLE AT ALL
25 TIMES TO FILL PRESCRIPTIONS FOR BLOOD CLOTTING PRODUCTS.

26 (7) PROVIDES APPROPRIATE AND NECESSARY RECORDKEEPING AND
27 DOCUMENTATION.

28 (8) PROVIDES ADMINISTRATIVE ASSISTANCE FOR COVERED
29 PERSONS TO OBTAIN PAYMENT FOR BLOOD CLOTTING PRODUCTS,
30 ANCILLARY INFUSION EQUIPMENT AND HOME NURSING SERVICES.

1 (9) PROVIDES COVERED PERSONS, UPON REQUEST, WITH
2 INFORMATION ABOUT THE ANTICIPATED OUT-OF-POCKET COSTS FOR
3 BLOOD CLOTTING PRODUCTS, ANCILLARY INFUSION EQUIPMENT AND
4 SERVICES THAT ARE NOT OTHERWISE PAID FOR BY THE HEALTH CARE
5 INSURER.

6 (10) PROVIDES PATIENT NOTIFICATION OF RECALLS AND
7 WITHDRAWALS OF BLOOD CLOTTING PRODUCTS AND ANCILLARY INFUSION
8 EQUIPMENT AS SOON AS PRACTICAL.

9 (11) PROVIDES SHARPS CONTAINERS OR THE EQUIVALENT FOR
10 THE REMOVAL AND DISPOSAL OF MEDICAL WASTE.

11 (b) Using other ~~pharmacies~~ PROVIDERS.--A patient with ←
12 hemophilia may obtain blood clotting products and ancillary
13 infusion equipment from any other participating pharmacy OR ←
14 PROVIDER and from the 340B program affiliated with the patient's
15 ~~State-recognized~~ STATE-FUNDED hemophilia program. ←

16 ~~(c) List of pharmacies. The department shall compile and~~ ←
17 ~~distribute, upon request, a list of full-service home care~~
18 ~~pharmacies which comply with this act.~~

19 Section 6. ~~State-recognized~~ STATE-FUNDED hemophilia programs. ←

20 A health care insurer shall provide coverage for the
21 following services provided to persons with bleeding disorders
22 by a ~~State-recognized~~ STATE-FUNDED hemophilia program: ←

23 (1) Physician services.

24 (2) Blood clotting products, if available, from a 340B
25 program or similar program associated with a ~~State-recognized~~ ←
26 STATE-FUNDED hemophilia program. ←

27 (3) Clinical laboratory services at a hospital with a
28 ~~State-recognized~~ STATE-FUNDED hemophilia program when a ←
29 covered person's treating physician determines that the use
30 of the hospital's clinical coagulation laboratory is

1 medically necessary for the screening, diagnosis, provisional
2 diagnosis and treatment of bleeding disorders or suspected
3 bleeding disorders. The term medically necessary includes,
4 but is not limited to, circumstances deemed urgent by the
5 treating physician.

6 Section 7. Medical screening.

7 (a) Required screening.--A physician licensed in this
8 Commonwealth to provide obstetrical and gynecological services
9 shall request a medical screening for von Willebrand disease and
10 other bleeding disorders prior to advising an individual that an
11 invasive uterine surgical procedure is the most appropriate
12 treatment for menorrhagia.

13 (b) Place of screening.--The medical screening referenced in
14 subsection (a) shall be performed at a clinical coagulation
15 laboratory associated with a ~~State-recognized~~ STATE-FUNDED ←
16 hemophilia program.

17 (c) Coverage for screening.--A health care insurer shall
18 provide coverage for the medical screening required under
19 subsection (a), including, but not limited to, physician's fees
20 and diagnostic laboratory services.

21 Section 8. Applicability.

22 THIS ACT SHALL APPLY TO NEW CONTRACTS AND CONTRACT RENEWALS ←
23 OCCURRING 90 DAYS AFTER THE EFFECTIVE DATE OF THIS ACT. All
24 health care insurers shall comply with the provisions of this
25 act.

26 ~~Section 9. Regulations.~~ ←

27 ~~The department may adopt regulations to carry out the~~
28 ~~provisions of this act.~~

29 ~~Section 10. Effective date.~~

30 ~~This act shall take effect in 60 days.~~



1 SECTION 9. ENFORCEMENT.

2 (A) DUTIES OF DEPARTMENT.--THE DEPARTMENT SHALL ENSURE
3 COMPLIANCE WITH THIS ACT. THE DEPARTMENT MAY REQUIRE HEALTH CARE
4 INSURERS OR PROVIDERS UNDER THIS ACT TO PROVIDE IT WITH RECORDS,
5 DOCUMENTS AND OTHER INFORMATION, INCLUDING CREDENTIALING PLANS,
6 PROVIDER CONTRACTS AND NETWORK ADEQUACY DATA, NECESSARY FOR IT
7 TO INVESTIGATE THE HEALTH CARE INSURER'S OR PROVIDER'S
8 COMPLIANCE WITH THIS ACT.

9 (B) POTENTIAL VIOLATIONS.--THE DEPARTMENT SHALL INVESTIGATE
10 POTENTIAL VIOLATIONS OF THE ACT BASED UPON INFORMATION PROVIDED
11 TO IT BY COVERED PERSONS, PROVIDERS AND OTHER SOURCES IN ORDER
12 TO ENSURE COMPLIANCE WITH THIS ACT.

13 (C) CIVIL PENALTY.--THE DEPARTMENT MAY IMPOSE A CIVIL
14 PENALTY OF UP TO \$5,000 FOR A VIOLATION OF THIS ACT.

15 (D) INJUNCTIONS.--THE DEPARTMENT MAY MAINTAIN AN ACTION IN
16 THE NAME OF THE COMMONWEALTH FOR AN INJUNCTION TO PROHIBIT ANY
17 ACTIVITY WHICH VIOLATES THE PROVISIONS OF THIS ACT.

18 (E) PLAN OF CORRECTION.--THE DEPARTMENT MAY REQUIRE A HEALTH
19 CARE INSURER OR PROVIDER TO DEVELOP AND ADHERE TO A PLAN OF
20 CORRECTION APPROVED BY THE DEPARTMENT. THE DEPARTMENT SHALL
21 MONITOR COMPLIANCE WITH THE PLAN OF CORRECTION.

22 (F) REGULATIONS.--THE DEPARTMENT MAY ADOPT REGULATIONS TO
23 CARRY OUT THE PROVISIONS OF THIS ACT.

24 SECTION 10. EFFECTIVE DATE.

25 THIS ACT SHALL TAKE EFFECT IN 90 DAYS.