THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1488 Session of 2008

INTRODUCED BY PICCOLA, BAKER, ORIE, FOLMER, WONDERLING, WAUGH, ARMSTRONG, PIPPY AND RHOADES, JUNE 16, 2008

SENATOR PICCOLA, STATE GOVERNMENT, AS AMENDED, JUNE 17, 2008

AN ACT

- 1 Amending Title 65 (Public Officers) of the Pennsylvania
- 2 Consolidated Statutes, in lobbying disclosure, further
- 3 providing for definitions, for reporting and for prohibited
- 4 activities.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Section 13A03 of Title 65 of the Pennsylvania
- 8 Consolidated Statutes is amended by adding a definition to read:
- 9 § 13A03. Definitions.
- 10 The following words and phrases when used in this chapter
- 11 shall have the meanings given to them in this section unless the
- 12 context clearly indicates otherwise:
- 13 * * *
- 14 "Widely attended." An event which must contain an audience
- 15 of invitees of 50 or more people.
- 16 Section 2. Sections $\frac{13A05(b)(3)}{(4)}$, $\frac{(5)}{(5)}$, $\frac{(7)}{(7)}$ and $\frac{(8)}{(8)}$
- 17 13A05(B)(2) AND (3) and 13A07(f) of Title 65 are amended to
- 18 read:

- 1 § 13A05. Reporting.
- 2 * * *
- 3 (b) Content.
- 4 * * *
- 5 (2) EACH EXPENSE REPORT SHALL INCLUDE THE TOTAL COSTS OF <---
- 6 ALL LOBBYING FOR THE PERIOD. THE TOTAL SHALL INCLUDE ALL
- 7 OFFICE EXPENSES, PERSONNEL EXPENSES, EXPENDITURES RELATED TO
- 8 [GIFTS, HOSPITALITY, TRANSPORTATION AND LODGING] <u>ADMISSION</u>,
- 9 <u>FOOD OR REFRESHMENTS</u> TO STATE OFFICIALS OR EMPLOYEES, AND ANY
- 10 OTHER LOBBYING COSTS. THE TOTAL AMOUNT REPORTED UNDER THIS
- 11 PARAGRAPH SHALL BE ALLOCATED IN ITS ENTIRETY AMONG THE
- 12 FOLLOWING CATEGORIES:
- 13 (I) THE COSTS FOR [GIFTS, HOSPITALITY,
- 14 TRANSPORTATION AND LODGING] ADMISSION, FOOD OR
- 15 <u>REFRESHMENTS</u> GIVEN TO OR PROVIDED TO STATE OFFICIALS OR
- 16 EMPLOYEES OR THEIR IMMEDIATE FAMILIES.
- 17 (II) THE COSTS FOR DIRECT COMMUNICATION.
- 18 (III) THE COSTS FOR INDIRECT COMMUNICATION.
- 19 (IV) EXPENSES REQUIRED TO BE REPORTED UNDER THIS
- 20 SUBSECTION SHALL BE ALLOCATED TO ONE OF THE THREE
- 21 CATEGORIES LISTED UNDER THIS SECTION AND SHALL NOT BE
- 22 INCLUDED IN MORE THAN ONE CATEGORY.
- 23 [(3) The following apply:
- 24 (i) In addition to reporting the totals required
- under this subsection, the expense report must identify,
- by name, position and each occurrence, a State official
- 27 or employee who receives from a principal or lobbyist
- anything of value which must be included in the statement
- under section 1105(b)(6) or (7) (relating to statement of
- financial interests) as implemented by section 1105(d).

- (ii) For purposes of this chapter, the amount referred to in section 1105(b)(7) shall be considered an aggregate amount per year.
 - (iii) For purposes of this chapter, the amount referred to in section 1105(b)(7) shall not include the cost of a reception which the State official or employee attends in connection with public office or employment.
 - (iv) Written notice must be given to each State official or employee who is listed in an expense report under this paragraph at least seven days prior to the report's submission to the department. Notice under this subparagraph shall include the information which will enable the State official or employee to comply with section 1105(b)(6) and (7). For purposes of this chapter and Chapter 11 (relating to ethics standards and financial disclosure), section 1105(b)(6) and (7) shall constitute mutually exclusive categories. For each category enumerated in paragraph (2)(i), each notice shall include both the amount incurred during the quarter and the cumulative amount incurred from January 1 through the end of the applicable quarter.
 - (v) This paragraph shall not apply to anything of value received from immediate family when the circumstances make it clear that motivation for the action was the personal or family relationship.]

(4) A lobbying firm or a lobbyist not associated with a lobbying firm shall sign the reports submitted by each principal for whom the lobbying firm or lobbyist is registered to attest to the validity and accuracy to the best

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- of the attestor's knowledge. A lobbying firm or lobbyist may

 attach a statement to the report of a principal, describing

 the limits of the knowledge of the lobbying firm or lobbyist
 - (5) The expense report shall also include the name, permanent business address and daytime telephone number of any individual, association, corporation, partnership, business trust or other business entity which contributed more than 10% of the total resources received by the principal during the reporting period.

concerning the information contained in the expense report.

- (6) A lobbying firm or a lobbyist not associated with a lobbying firm shall submit an expense report if during the reporting period the lobbying firm or lobbyist engaged in lobbying which was not contained in any expense report filed by a principal or principals represented.
- (7) A registered principal that attempts or that retains

 17 a lobbying firm or lobbyist to attempt to influence an

 18 agency's preparing, bidding, entering into or approving a

 19 contract shall ensure that the related expenses are included

 20 under paragraph (2).
- 21 (8) A lobbying firm or a lobbyist not associated with a
 22 lobbying firm shall submit a report if the lobbying firm or
 23 lobbyist engaged in lobbying on behalf of any entity that is
 24 exempt under section 13A06(7), (8), (9) or (10) (relating to
 25 exemption from registration and reporting).]
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- 27 § 13A07. Prohibited activities.
- 28 * * *
- 29 (f) Unlawful acts.--
- 30 (1) A lobbyist or principal may not:

1 (i) Instigate the introduction of legislation for the purpose of obtaining employment to lobby in 2 opposition to that legislation. 3 4 (ii) Knowingly counsel a person to violate this chapter or any other Federal or State statute. 5 (iii) Engage in or counsel a person to engage in 6 fraudulent conduct. 7 (iv) Attempt to influence a State official or 8 employee on legislative or administrative action by 9 10 making or facilitating the making of a loan to the State 11 official or employee. (v) While engaging in lobbying on behalf of the 12 13 principal, refuse to disclose to a State official or 14 employee, upon request, the identity of the principal. 15 (vi) Commit a criminal offense arising from 16 lobbying. 17 Influence or attempt to influence, by (vii) 18 coercion, bribery or threat of economic sanction, a State 19 official or employee in the discharge of the duties of 20 office. (viii) Extort or otherwise unlawfully retaliate 21 22 against a State official or employee by reason of the 23 State official's or employee's position with respect to or vote on administrative or legislative action. 24 25 (ix) Attempt to influence a State official or 26 employee on legislative or administrative action by the 27 promise of financial support or the financing of 28 opposition to the candidacy of the State official or employee at a future election. 29 30 (x) Engage in conduct which brings the practice of

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1 lobbying or the legislative or executive branches of State government into disrepute. 2. 3 (xi) Provide or reimburse a State official or employee with a gift, hospitality, lodging or travel 4 expenses, except a State official or employee may 5 receive: 6 (A) A plaque or decorative item recognizing an 7 individual for an accomplishment, a trinket or 8 memento of insignificant value. 9 (B) Complimentary admission or food or 10 11 refreshments at an event that is not recreational in 12 nature and is widely attended or was in good faith 13 intended to be widely attended when attendance at the event is related to the State official's or 14 employee's duties or responsibilities as a State 15 official or employee or allows the State official or 16 employee to perform a ceremonial function appropriate 17 18 to the official's or employee's position. (2) The commission may receive complaints regarding 19 violations of this subsection. If the commission determines a 20 violation of this subsection has occurred, the commission, 21 22 after investigation, notice and hearing: 23 (i) shall impose an administrative penalty in an amount not to exceed \$2,000; and 24 (ii) may prohibit a lobbyist from lobbying for 25 26 economic consideration for up to five years. (3) The commission: 27 28 (i) may, as it deems appropriate, refer an alleged violation of this subsection to the Attorney General for 29 30 investigation and prosecution; and

- 1 (ii) shall, if the subject of the complaint is an
- 2 attorney at law, refer an alleged violation of this
- 3 subsection to the board.
- 4 Section 3. This act shall take effect in 60 days.