## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **SENATE BILL**

No. 857

Session of 2007

INTRODUCED BY ORIE, SCARNATI, PILEGGI, FOLMER, BROWNE, COSTA, D. WHITE AND EARLL, MAY 31, 2007

AS AMENDED ON SECOND CONSIDERATION, JUNE 27, 2007

## AN ACT

Amending the act of April 6, 1956 (1955 P.L.1414, No.465), 2 entitled, as amended, "An act to promote the welfare of the people of this Commonwealth; creating Port Authorities to 3 function in counties of the second class as bodies corporate 4 5 and politic, with power to plan, acquire, construct, maintain and operate facilities and projects for the improvement and 6 7 development of the port district and to borrow money and issue bonds therefor; providing for the payment of such bonds 8 9 and prescribing the rights of the holders thereof; conferring the right of eminent domain on the authorities; authorizing 10 the authorities to enter into contracts with and to accept 11 grants from the Federal government or any agency thereof; and 12 13 conferring exclusive jurisdiction on certain courts over 14 rates and services; and authorizing the authorities to collect tolls, fares, fees, rentals and charges for the use 15 of facilities; defining the authorities' powers and duties, 16 17 and defining the port districts; granting Port Authorities 18 the exclusive right to engage in the business of owning, 19 operating, and maintaining a transportation system for the 20 transportation of persons in counties of the second class, 21 providing, when necessary, for extension of transportation 22 systems into adjoining counties and outside of said counties 23 as provided in the act; limiting the jurisdiction of the 24 Public Utility Commission over Port Authorities; authorizing municipalities to make loans and grants and to transfer 25 26 existing facilities; authorizing Port Authorities to enter 27 into contracts with and to accept grants from State and local 28 governments or agencies thereof; exempting the property and 29 facilities of such Port Authorities from taxation and limiting the time to commence civil action against said 30 Authorities, " further providing for audit requirements and 31 32 for board members.

The General Assembly of the Commonwealth of Pennsylvania

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- 1 hereby enacts as follows:
- 2 Section 1. Section 3.2 of the act of April 6, 1956 (1955)
- 3 P.L.1414, No.465), known as the Second Class County Port
- 4 Authority Act, added July 2, 1986 (P.L.309, No.76), is amended
- 5 to read:
- 6 Section 3.2. (a) In addition to any audits or financial
- 7 statements required by the county, State or Federal Government,
- 8 the authority shall be subject to the following performance
- 9 audit requirements:
- 10 (1) at least once [every four years] per year, the Office of
- 11 the Auditor General shall review the <u>performance</u>, procedures,
- 12 operating budget, capital budget and debt of the authority and
- 13 <u>shall</u> audit, settle and adjust the accounts of the authority
- 14 prior to the receipt of any State funds for the fiscal year next
- 15 <u>following the fiscal year in which the audit occurs and shall</u>
- 16 <u>certify in accordance with criteria, to be established by the</u>
- 17 Auditor General's office, the authority's continued entitlement
- 18 to such funds per the audit. The Auditor General shall be
- 19 entitled to go beyond mere financial statements, and shall be
- 20 entitled to examine original source documents at such time as is
- 21 <u>believed necessary</u>, or may otherwise examine original documents
- 22 on a random basis designed to ensure the integrity of the audit;
- 23 and
- 24 (2) at least once every [eight] <u>four</u> years, the board shall
- 25 engage an outside consultant to conduct a comprehensive
- 26 management study of the entire operation of the authority,
- 27 including recommendations to improve the efficiency of services
- 28 being provided.
- 29 (b) In no instance shall the same consultant be used for
- 30 consecutive audits, nor shall a member of the board have any

- 1 financial or other interest in any entity retained as a
- 2 consultant.
- 3 (c) The findings of both of the audits required by
- 4 subsection (a) shall be made available to the public, and copies
- 5 shall be delivered to the Governor and the chairman and vice
- 6 MINORITY chairman of the Transportation Committee of the Senate <-

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- 7 and the chairman and vice MINORITY chairman of the
- 8 Transportation Committee of the House of Representatives of the
- 9 General Assembly.
- 10 (d) This section shall not be construed to prohibit more
- 11 frequent reviews of the books and accounts of the authority.
- 12 Section 2. Section 6 of the act, amended June 18, 1999
- 13 (P.L.72, No.11), is amended to read:
- 14 Section 6. Subject to the provisions of section 6.1, the
- 15 powers of the authority shall be exercised by a board, composed
- 16 of [the number of members, not more than nine,] nine members,
- 17 one of whom shall at all times be a member of the county council
- 18 appointed by the county executive[, as shall be fixed by the
- 19 county council of each county of the second class]. The county
- 20 executive of each county of the second class shall also appoint
- 21 [the] <u>four other</u> members of the board, all of whom shall be
- 22 residents of such county and citizens of the United States,
- 23 whose terms of office shall commence on the date of appointment,
- 24 one member shall serve for one year, one for two years, one for
- 25 three years, and one for four years, and one for five years,
- 26 from the first day of January next succeeding the date of
- 27 approval of this act, and terms of other members shall be
- 28 staggered in a similar manner but in no instance shall exceed
- 29 five years. Thereafter, whenever a vacancy has occurred or is
- 30 about to occur by reason of the expiration of the term of any

- 1 member, the county executive shall appoint a member for a term
- 2 of five years to succeed the member whose term has expired or is

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- 3 about to expire. Additionally, the Governor shall make two
- 4 appointments, and the President pro tempore of the Senate and
- 5 the Speaker of the House of Representatives shall each also
- 6 appoint one member to the nine member board. THE PRESIDENT PRO
- 7 TEMPORE OF THE SENATE, THE SPEAKER OF THE HOUSE OF
- 8 REPRESENTATIVES, THE MINORITY LEADER OF THE SENATE AND THE
- 9 MINORITY LEADER OF THE HOUSE OF REPRESENTATIVES SHALL EACH
- 10 APPOINT ONE MEMBER TO THE NINE-MEMBER BOARD. On or before July
- 11 <u>1, 2008, the county executive shall designate four current</u>
- 12 members to be replaced by the gubernatorial and legislative
- 13 appointees. Thereafter, whenever a vacancy has occurred or is
- 14 about to occur by reason of the expiration of the term of a
- 15 member appointed by the Governor or the General Assembly, the
- 16 relevant appointing authority shall appoint a member for a term
- 17 of five years to succeed the member whose term has expired or is
- 18 about to expire. All members appointed to the board shall
- 19 possess qualifications and skills related to the operation of a
- 20 transit authority. Members shall hold office until their
- 21 successors have been appointed, and may succeed themselves. A
- 22 member shall receive such compensation for his services as the
- 23 county executive shall determine and shall be entitled to the
- 24 necessary expenses, including traveling expenses incurred in the
- 25 performance of his duties. Within ninety days after the creation
- 26 of the authority, the board shall meet and organize by electing
- 27 from their number a chairman, a vice chairman, and such other
- 28 officers as the board may determine. The board may employ a
- 29 secretary, an executive director, its own counsel and legal
- 30 staff and such technical experts and other agents and employes,

- 1 permanent or temporary, as it may require, and may determine the
- 2 qualifications and fix the compensation of such persons. Six
- 3 members of the board shall constitute a quorum for its meetings.
- 4 Members of the board shall not be liable personally on the bonds
- 5 or other obligations of the authority, and the rights of
- 6 creditors shall be solely against such authority. The board may
- 7 delegate to one or more of its agents or employes such of its
- 8 powers as it shall deem necessary to carry out the purposes of
- 9 this act, subject always to the supervision and control of the
- 10 board. The board shall have full authority to manage and operate
- 11 the business of the authority and to prescribe, amend and repeal
- 12 by-laws, rules and regulations governing the manner in which the
- 13 business of the authority may be conducted and the powers
- 14 granted to it may be exercised and embodied. Copies of such by-
- 15 laws, rules and regulations shall be filed with the county
- 16 council of the county incorporating the authority. A member may
- 17 be removed for cause by the court of common pleas of the county
- 18 in which the authority is located after having been provided
- 19 with a copy of the charges against the member for at least ten
- 20 days and a full hearing by the court.
- 21 If a vacancy occurs by reason of the death, resignation or
- 22 removal of a member, the county executive shall appoint a
- 23 successor to fill the unexpired term.
- 24 Section 3. This act shall take effect in 60 days.