## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL No. 595 Session of 2007

INTRODUCED BY ORIE, COSTA, FONTANA, GORDNER, C. WILLIAMS, TARTAGLIONE, ERICKSON, BROWNE, RAFFERTY, LOGAN, KITCHEN AND STACK, MARCH 20, 2007

REFERRED TO JUDICIARY, MARCH 20, 2007

## AN ACT

1 2 3 4 5 6 7 8 9 10 11	Amending Titles 18 (Crimes and Offenses) and 23 (Domestic Relations) of the Pennsylvania Consolidated Statutes, further providing for the disclosure of certain criminal history record information and certain information related to abuse to the Domestic Violence Fatality Review Board and to any domestic violence fatality review team; establishing the Domestic Violence Fatality Review Program, the Domestic Violence Fatality Review Board and domestic violence fatality review teams and providing for their powers and duties; and fixing penalties for certain violations related to the Domestic Violence Fatality Review Program.
12	The General Assembly of the Commonwealth of Pennsylvania
13	hereby enacts as follows:
14	Section 1. Sections 9104(d) and 9121(b.1) of Title 18 of the
15	Pennsylvania Consolidated Statutes are amended to read:
16	§ 9104. Scope.
17	* * *
18	(d) Certain disclosures authorized
19	(1) Nothing in this chapter shall prohibit a criminal
20	justice agency from disclosing an individual's prior criminal
21	activity to an individual or agency if the information
22	disclosed is based on records set forth in subsection (a).

(2) Nothing in this chapter shall prohibit a criminal 1 2 justice agency from disclosing criminal history record 3 information and intelligence information, investigative information, treatment information, including medical and 4 psychological information, caution indicator information, 5 modus operandi information, missing persons information, 6 7 employment history information, personal history information or presentence investigative information to members of a 8 9 Domestic Violence Fatality Review Board established under 23 Pa.C.S. Ch. 68 (relating to Domestic Violence Fatality Review 10 Program) and authorized under that chapter to investigate and 11 12 analyze domestic violence-related fatalities. \* \* \* 13 § 9121. General regulations. 14 \* \* \* 15 16 Exception.--Subsection (b)(1) and (2) shall not apply (b.1) 17 [if]:

18 (1) If the request is made by a county children and youth agency or the Department of Public Welfare in the 19 20 performance of duties relating to children and youth under 21 the act of June 24, 1937 (P.L.2017, No.396), known as the County Institution District Law, section 2168 of the act of 22 23 August 9, 1955 (P.L.323, No.130), known as The County Code, 24 the act of June 13, 1967 (P.L.31, No.21), known as the Public 25 Welfare Code, 23 Pa.C.S. Ch. 63 (relating to child protective services) or 42 Pa.C.S. Ch. 63 (relating to juvenile 26 27 matters).

28 (2) If the request is made by a domestic violence
 29 fatality review team or the Domestic Violence Fatality Review
 30 Board established under 23 Pa.C.S. Ch. 68 (relating to
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<u>Domestic Violence Fatality Review Program) and authorized</u>
under that chapter to investigate and analyze domestic
violence-related fatalities.
* * *
Section 2. Section 6340(a) of Title 23 is amended by adding
a paragraph to read:
§ 6340. Release of information in confidential reports.
(a) General ruleReports specified in section 6339
(relating to confidentiality of reports) shall only be made
available to:
* * *
(10.1) Members of a domestic violence fatality review
team and members of the Domestic Violence Fatality Review
Board established under Ch. 68 (relating to Domestic Violence
Fatality Review Program) and authorized under that chapter to
investigate and analyze domestic violence-related fatalities.
* * *
Section 3. Title 23 is amended by adding a chapter to read:
CHAPTER 68
DOMESTIC VIOLENCE FATALITY REVIEW PROGRAM
<u>Sec.</u>
6801. Short title of chapter.
6802. Definitions.
6803. Domestic Violence Fatality Review Program.
6804. Domestic violence fatality review teams.
6805. Domestic Violence Fatality Review Board.
6806. Access to records.
6807. Confidentiality.
<u>6808. Offense.</u>
<u>§ 6801. Short title of chapter.</u>

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1 This chapter shall be known and may be cited as the Domestic Violence Fatality Review Act. 2 3 § 6802. Definitions. 4 The following words and phrases when used in this chapter 5 shall have the meanings given to them in this section unless the context clearly indicates otherwise: 6 7 "Domestic Violence Fatality Review Board" or "board." A 8 multidisciplinary, Statewide panel that advises domestic 9 violence fatality review teams and recommends Statewide 10 improvements in domestic violence investigation, intervention 11 and prevention efforts. 12 "Domestic violence fatality review team" or "review team." A 13 multidisciplinary team that reviews domestic violence-related fatalities in a local jurisdiction. 14 15 "Domestic violence-related fatality." A death resulting from 16 or relating to an act of abuse as defined in section 6102 (relating to definitions), including the fatality of a victim, 17 18 perpetrator, family member, partner or bystander. 19 § 6803. Domestic Violence Fatality Review Program. 20 (a) Establishment.--The Office of Attorney General and a 21 domestic violence center as defined in section 2333(e) of the act of April 9, 1929 (P.L.177, No.175), known as The 22 23 Administrative Code of 1929, shall establish a program to be known as the Domestic Violence Fatality Review Program. This 24 25 program shall establish a Domestic Violence Fatality Review 26 Board and domestic violence fatality review teams with the 27 purpose of investigating domestic violence-related fatalities 28 and identifying gaps in systemic responses to domestic violence, 29 as well as recommending improvements in domestic violence investigations, interventions and prevention efforts throughout 30

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1 this Commonwealth.

2	(b) AdministrationThe Office of Attorney General and a
3	domestic violence center as defined in section 2333(e) of The
4	Administrative Code of 1929 shall coordinate the activities of
5	the board and shall be jointly responsible for the provision of
6	standard protocols, training and technical assistance to review
7	teams.
8	(c) Case selectionReview teams and the board shall only
9	review domestic violence-related fatalities in which:
10	(1) no criminal charges have been filed against a
11	perpetrator associated with a domestic violence-related
12	fatality and the chief law enforcement officer of the
13	jurisdiction indicates that no criminal charges will be
14	<u>filed; or</u>
15	(2) all criminal legal proceedings associated with a
16	domestic violence-related fatality have been closed.
17	<u>§ 6804. Domestic violence fatality review teams.</u>
17 18	<u>§ 6804. Domestic violence fatality review teams.</u> (a) General ruleIt shall be the duty of a domestic
18	(a) General ruleIt shall be the duty of a domestic
18 19	(a) General ruleIt shall be the duty of a domestic violence fatality review team to do all of the following:
18 19 20	(a) General ruleIt shall be the duty of a domestic violence fatality review team to do all of the following: (1) Gather information regarding the events leading to
18 19 20 21	(a) General ruleIt shall be the duty of a domestic violence fatality review team to do all of the following: (1) Gather information regarding the events leading to and facts surrounding incidences of domestic violence-related
18 19 20 21 22	(a) General ruleIt shall be the duty of a domestic violence fatality review team to do all of the following: (1) Gather information regarding the events leading to and facts surrounding incidences of domestic violence-related fatalities.
18 19 20 21 22 23	<pre>(a) General ruleIt shall be the duty of a domestic violence fatality review team to do all of the following: (1) Gather information regarding the events leading to and facts surrounding incidences of domestic violence-related fatalities. (2) Analyze information gathered regarding domestic</pre>
18 19 20 21 22 23 24	<ul> <li>(a) General ruleIt shall be the duty of a domestic</li> <li>violence fatality review team to do all of the following:         <ul> <li>(1) Gather information regarding the events leading to</li> <li>and facts surrounding incidences of domestic violence-related</li> <li>fatalities.</li></ul></li></ul>
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18 19 20 21 22 23 24 25 26 27	<ul> <li>(a) General ruleIt shall be the duty of a domestic</li> <li>violence fatality review team to do all of the following: <ul> <li>(1) Gather information regarding the events leading to</li> <li>and facts surrounding incidences of domestic violence-related</li> <li>fatalities.</li> <li>(2) Analyze information gathered regarding domestic</li> <li>violence-related fatalities.</li> <li>(3) Identify trends, patterns and risk factors resulting</li> <li>from domestic violence-related fatality investigations.</li> <li>(4) Examine and assess service delivery related to</li> </ul> </li> </ul>
<ol> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> </ol>	<ul> <li>(a) General ruleIt shall be the duty of a domestic</li> <li>violence fatality review team to do all of the following: <ul> <li>(1) Gather information regarding the events leading to</li> <li>and facts surrounding incidences of domestic violence-related</li> <li>fatalities. <ul> <li>(2) Analyze information gathered regarding domestic</li> <li>violence-related fatalities.</li> <li>(3) Identify trends, patterns and risk factors resulting</li> <li>from domestic violence-related fatality investigations.</li> <li>(4) Examine and assess service delivery related to</li> <li>domestic violence.</li> </ul> </li> </ul></li></ul>

1 <u>Fatality Review Board).</u>

2	(b) ProtocolsReview teams shall establish a protocol for
3	the investigation of domestic violence-related fatalities in
4	consultation with the board pursuant to section 6805(b).
5	(c) LocationA review team may be established in any
6	jurisdiction or combination of jurisdictions.
7	(d) MembershipMembership of a review team may include
8	court personnel, law enforcement, medical professionals, victim
9	advocates and any other individual or entity that the review
10	team deems appropriate for the conduct of the review.
11	(e) Additional dutiesIn furtherance of the purposes of
12	this section, review teams may recommend any or all of the
13	<u>following:</u>
14	(1) Changes in legislation, regulations, policies,
15	budgets, treatment and service standards that may facilitate
16	the reduction of domestic violence-related fatalities.
17	(2) Prevention and intervention strategies.
18	(3) Public awareness strategies.
19	(4) Strategies for enhanced interagency coordination.
20	<u>§ 6805. Domestic Violence Fatality Review Board.</u>
21	(a) Powers and dutiesThe Domestic Violence Fatality
22	Review Board shall do all of the following:
23	(1) Advise and consult with review teams.
24	(2) Provide education and technical assistance to review
25	teams.
26	(3) Develop minimum data collection guidelines for
27	review teams.
28	(4) Receive summary fatality review reports from review
29	teams.
30	(5) Analyze data from the reports of review teams to
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1	identify Statewide trends and patterns associated with
2	domestic violence-related fatalities.
3	(6) Recommend changes to domestic violence prevention,
4	intervention and investigation efforts and monitor the
5	implementation of these recommendations.
б	(7) Prepare an annual report of findings,
7	recommendations and steps taken to implement recommendations
8	subject to the following requirements:
9	(i) The annual report shall not contain information
10	identifying any victim or alleged perpetrator of domestic
11	violence or their family members.
12	(ii) The annual report shall be submitted to the
13	public and the Governor on September 1 of each year and
14	shall be presented at a joint meeting of the Judiciary
15	Committee of the Senate and the Judiciary Committee of
16	the House of Representatives at a public hearing.
17	(b) MembershipAt a minimum, the board shall be comprised
18	<u>of a designee from:</u>
19	(1) The Office of Attorney General.
20	(2) A domestic violence center as defined in section
21	<u>2333(e) of the act of April 9, 1929 (P.L.177, No.175), known</u>
22	<u>as The Administrative Code of 1929, to be chosen by a</u>
23	majority vote of the board from a list of at least three
24	centers provided by the Pennsylvania Coalition Against
25	Domestic Violence.
26	(3) Two local domestic violence programs as defined in
27	section 2333(e) of The Administrative Code of 1929 to be
28	chosen by a majority vote of the board from a list of at
29	least six programs provided by the Pennsylvania Coalition
30	<u>Against Domestic Violence.</u>

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<ul> <li>(5) The Office of Victim Advocate.</li> <li>(6) The Pennsylvania Board of Probation and Parole.</li> <li>(7) The Pennsylvania State Police.</li> <li>(8) The Administrative Office of Pennsylvania Courts.</li> <li>(9) Three community members impacted by domestic</li> <li>violence or a domestic violence-related fatality to be chosen</li> <li>by a majority vote of the board from a list of at least nine</li> <li>community members provided by the Pennsylvania Coalition</li> <li>Against Domestic Violence.</li> </ul>
<ul> <li>4 (7) The Pennsylvania State Police.</li> <li>5 (8) The Administrative Office of Pennsylvania Courts.</li> <li>6 (9) Three community members impacted by domestic</li> <li>7 violence or a domestic violence-related fatality to be chosen</li> <li>8 by a majority vote of the board from a list of at least nine</li> <li>9 community members provided by the Pennsylvania Coalition</li> <li>10 Against Domestic Violence.</li> </ul>
5 (8) The Administrative Office of Pennsylvania Courts. 6 (9) Three community members impacted by domestic 7 violence or a domestic violence-related fatality to be chosen 8 by a majority vote of the board from a list of at least nine 9 community members provided by the Pennsylvania Coalition 10 Against Domestic Violence.
6 (9) Three community members impacted by domestic 7 violence or a domestic violence-related fatality to be chosen 8 by a majority vote of the board from a list of at least nine 9 community members provided by the Pennsylvania Coalition 10 Against Domestic Violence.
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<ul> <li>8 by a majority vote of the board from a list of at least nine</li> <li>9 community members provided by the Pennsylvania Coalition</li> <li>10 Against Domestic Violence.</li> </ul>
9 community members provided by the Pennsylvania Coalition 10 Against Domestic Violence.
10 <u>Against Domestic Violence.</u>
11 (10) The Depression Commission on Onime and
11 (10) The Pennsylvania Commission on Crime and
12 <u>Delinquency.</u>
13 <u>(11) An eligible legal services provider as defined in</u>
14 <u>42 Pa.C.S. section 4903 (relating to definitions).</u>
15 (12) The State association of sheriffs authorized by the
16 act of June 14, 1923 (P.L.774, No.305), entitled "An act
17 <u>authorizing the sheriffs of the several counties of this</u>
18 <u>Commonwealth to organize themselves into a State Association</u> ,
19 for the purpose of holding annual meetings, to secure more
20 <u>uniformity and cooperation in the conduct of their offices</u> ,
21 and providing for the payment of certain expenses in
22 <u>connection with such meetings by the various counties."</u>
23 (13) A rape crisis center, as defined in section 2333(e)
24 of The Administrative Code of 1929, to be selected by a
25 <u>majority vote of the board.</u>
26 (14) The State association for district attorneys as
27 provided in section 440 of the act of August 9, 1955
28 (P.L.323, No.130), known as The County Code, to be selected
29 by a majority vote of the board.
30 (15) Two members of the Senate appointed by the

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1	President pro tempore, one from the majority party and one
2	from the minority party.
3	(16) Two members of the House of Representatives
4	appointed by the Speaker, one from the majority party and one
5	from the minority party.
6	(17) Any other person that the board by a majority vote
7	deems appropriate.
8	(c) Initial board organizationThe initial organization of
9	the board shall consist of the designees under subsection
10	(b)(1), (4), (5), (6), (7), (8), (10), (11), (12), (15) and
11	(16). After these members are organized into the board, that
12	board shall act to name designees to the board under subsection
13	(b)(2), (3), (9), (13), (14) and (17). Thereafter, the board
14	shall conduct its normal business.
15	§ 6806. Access to records.
16	(a) General ruleReview teams and the board shall have
17	access to and may review the following records to the extent
18	permitted by law or court rule:
19	(1) Guardian ad litem reports, parenting evaluations and
20	victim impact statements.
21	(2) Media accounts.
22	(3) Protection from abuse documents, transcripts,
23	violations and other materials as produced by the courts and
24	law enforcement officials.
25	(4) Criminal history record information.
26	(5) Law enforcement incident documentation from closed
27	cases, such as incident reports, dispatch records, victim,
28	witness and suspect reports.
29	(6) Medical examiners' and coroners' reports.
30	(7) Records of court proceedings.

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1	(8) Documents, reports and evaluations prepared in
2	conjunction with court proceedings pursuant to general or
3	local court rules.
4	(9) Probation and parole information.
5	(10) Reports to animal control.
б	(11) Presentence interviews and reports, and any
7	recommendations made regarding bail and release on own
8	recognizance.
9	(12) Investigative reports from the Office of Children,
10	Youth and Families.
11	(13) Statements from witnesses, friends, family and
12	employers of the victim and perpetrator.
13	(14) Any other information determined to be relevant to
14	the review that will not jeopardize an ongoing investigation
15	or prosecution.
16	(b) Court orderIn the event that the custodian of the
17	records, pursuant to subsection (a), refuses a request for
18	records by a review team or the board, the court shall issue an
19	order directing the custodian of the records to comply with the
20	request.
21	(c) Confidentiality of informationReview teams and the
22	board shall maintain the confidentiality of such information to
23	the extent required by any applicable law.
24	(d) ImmunityAn entity, individual or institution that in
25	good faith provides information or records to a review team or
26	the board is immune from civil or criminal liability that might
27	otherwise be imposed as a result of providing these records or
28	information.
29	<u>§ 6807. Confidentiality.</u>
30	(a) Signed confidentiality agreementEach member of a

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1	review team and the board and any person appearing before them
1 2	
	shall be required to sign a confidentiality agreement created by
3	the board in order to maintain the confidentiality of the
4	proceedings.
5	(b) Confidentiality of proceedings, deliberations and
6	opinionsThe proceedings, deliberations and opinions of the
7	review teams and the board and their members are privileged and
8	confidential, except as otherwise provided by this chapter.
9	<u>Information known to or opinions held by members of a review</u>
10	team or the board and any person who presents information to a
11	review team or the board shall not be subject to discovery,
12	subpoena or introduction into evidence in any civil or criminal
13	action, except as otherwise provided in this chapter.
14	(c) Confidentiality of recordsThe records of a review
15	team and the board are privileged and confidential, except as
16	otherwise provided by this chapter. Records of a review team and
17	the board shall not be subject to discovery, subpoena or
18	introduction into evidence in any civil or criminal action,
19	except as otherwise provided in this chapter.
20	(1) All records brought to a review team by a person or
21	agency remain the property of that person or agency. These
22	records shall be maintained by the person or agency to which
23	the records belong.
24	(2) All records produced by a review team are the
25	property of that review team. These records, including the
26	names of victims, alleged perpetrators and family members, as
27	well as documents relating to the proceedings, opinions and
28	deliberations of a review team and the board shall be kept
29	<u>confidential and shall not be subject to the provisions of</u>
30	<u>section 2 of the act of June 21, 1957 (P.L.390, No. 212),</u>
20	

1 referred to as the Right-to-Know Law.

(3) All records produced by the board are the property 2 3 of the board. These records, including the names of victims, alleged perpetrators and family members, as well as documents 4 5 relating to the proceedings, opinions and deliberations of a review team or the board shall be kept confidential and shall 6 not be subject to the provisions of section 2 of the Right-7 8 to-Know Law. (4) Release of aggregated statistics, scenarios, annual 9 reports, recommendations and other nonidentifying information 10 11 by a review team or the board shall not constitute a breach of confidentiality as outlined in this section. 12 13 (d) Discovery.--Nothing in this section shall be construed to restrict or limit the right to discover or use in any civil 14 15 or criminal action any evidence that is discoverable independent 16 of the proceedings of review teams or the board. 17 (e) Immunity of members. -- The board and its members and any 18 review team and its members acting within the scope of this program are immune from all civil liability resulting from an 19 20 act or omission arising out of and in the course of the board's or the review team's performance of that activity, unless the 21 22 act or omission was the result of gross negligence, recklessness 23 or intentional misconduct. This section shall not be construed to limit any other immunity provided by statute or common law. 24 § 6808. Offense. 25 26 Whoever discloses, makes use of or knowingly permits the use of information concerning a victim or other persons in violation 27 28 of this chapter commits a summary offense. 29 Section 4. This act shall take effect July 1, 2007.