## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 1061 Session of 2007

INTRODUCED BY TANGRETTI, BARRAR, BIANCUCCI, CALTAGIRONE,
 CARROLL, COHEN, DePASQUALE, DeWEESE, FABRIZIO, FREEMAN,
 GIBBONS, GINGRICH, GODSHALL, GRUCELA, HARHAI, HARHART,
 HENNESSEY, JAMES, W. KELLER, KILLION, KING, KOTIK, KULA,
 LEACH, MAHER, MAHONEY, MANN, McILVAINE SMITH, MICOZZIE,
 MUNDY, M. O'BRIEN, PAYNE, PETRARCA, PETRONE, RAYMOND,
 READSHAW, SCAVELLO, SOLOBAY, STURLA, SURRA, WALKO,
 WOJNAROSKI, YUDICHAK, CAUSER, CONKLIN AND K. SMITH,
 APRIL 18, 2007

REFERRED TO COMMITTEE ON STATE GOVERNMENT, APRIL 18, 2007

## AN ACT

1 2 3 4 5 6 7 8 9	Amending Title 53 (Municipalities Generally) of the Pennsylvania Consolidated Statutes, providing for a loan program for local police agencies and emergency medical services organizations funded by a bond issuance and for the responsibilities of the Governor's Center for Local Government Services within the Department of Community and Economic Development; establishing the Police Agency Loan Fund; and conferring powers and duties on the Secretary of the Commonwealth and the Legislative Reference Bureau.
10	The General Assembly of the Commonwealth of Pennsylvania
11	hereby enacts as follows:
12	Section 1. Title 53 of the Pennsylvania Consolidated
13	Statutes is amended by adding a chapter to read:
14	CHAPTER 83
15	POLICE AGENCY AND EMS ORGANIZATION LOANS
16	<u>Subchapter</u>
17	A. Preliminary Provisions

18

B. Administration

- 1 <u>C. Loan Program</u>
- 2 <u>D. Debt</u>
- 3 E. Miscellaneous Provisions
- 4 <u>SUBCHAPTER A</u>
- 5 <u>PRELIMINARY PROVISIONS</u>
- 6 Sec.
- 7 8301. Short title of chapter.
- 8 8302. Definitions.
- 9 § 8301. Short title of chapter.
- 10 This chapter shall be known and may be cited as the Police
- 11 Agency and EMS Organization Loan Act.
- 12 § 8302. Definitions.
- 13 The following words and phrases when used in this chapter
- 14 shall have the meanings given to them in this section unless the
- 15 <u>context clearly indicates otherwise:</u>
- 16 <u>"Center." The Governor's Center for Local Government</u>
- 17 Services within the Department of Community and Economic
- 18 Development.
- 19 "Department." The Department of Community and Economic
- 20 <u>Development of the Commonwealth.</u>
- 21 <u>"EMS Organization." An organization that provides emergency</u>
- 22 medical services in this Commonwealth.
- 23 "Fund." The Police Agency Loan Fund established under
- 24 section 8312 (relating to Police Agency and EMS Organization
- 25 Loan Fund).
- 26 "Police agency." Any of the following:
- 27 (1) A police department of a city, town, township,
- 28 <u>borough or home rule municipality that:</u>
- 29 (i) has police coverage for a minimum of 40 hours
- 30 per week; and

- 1 (ii) has had, for the preceding 18 months, police
- 2 <u>coverage for a minimum of 40 hours per week.</u>
- 3 (2) A regional police department organized under
- 4 <u>Subchapter A of Chapter 23 (relating to intergovernmental</u>
- 5 <u>cooperation</u>).
- 6 (3) An office of county detectives that works for a
- 7 <u>district attorney.</u>
- 8 <u>"Secretary." The Secretary of the Commonwealth.</u>
- 9 "Sinking fund." The Police Agency and EMS Organization Loan
- 10 Sinking Fund established under section 8337 (relating to Police
- 11 Agency and EMS Organization Loan Sinking Fund).
- 12 <u>SUBCHAPTER B</u>
- 13 ADMINISTRATION
- 14 Sec.
- 15 8311. Center.
- 16 8312. Police Agency and EMS Organization Loan Fund.
- 17 § 8311. Center.
- 18 (a) Fund administration.--The center shall administer the
- 19 fund established under section 8312 (relating to Police Agency
- 20 and EMS Organization Loan Fund).
- 21 (b) Powers and duties. -- The center shall have the following
- 22 powers and duties:
- 23 (1) To administer the fund in accordance with section
- 24 <u>8312(c)</u>.
- 25 (2) To administer Subchapter C (relating to loan
- 26 <u>program</u>).
- 27 (3) To collect loans made under section 8322(c)
- 28 (relating to loans). This paragraph includes the power to
- 29 <u>institute actions for legal or equitable relief.</u>
- 30 (4) To promulgate regulations to implement this chapter.

- 1 § 8312. Police Agency and EMS Organization Loan Fund.
- 2 (a) Establishment. -- The Police Agency and EMS Organization
- 3 Loan Fund is established as a separate fund in the State
- 4 Treasury.
- 5 (b) Source. -- The following are the sources of the fund:
- 6 (1) The proceeds from the sale of bonds under section
- 7 <u>8336 (relating to proceeds).</u>
- 8 (2) The proceeds from the repayment of principal and
- 9 <u>interest of loans under section 8322(c) (relating to loans).</u>
- 10 (c) Purpose. -- The center shall administer the fund to do all
- 11 of the following:
- 12 (1) Repay the State Treasurer for the cost of the bond
- issue under sections 8333 (relating to sale of bonds), 8334
- 14 (relating to refunding bonds) and 8335 (relating to
- registration of bonds).
- 16 (2) Make loans under section 8322(c).
- 17 (3) Collect loans under section 8311(b)(3) (relating to
- 18 center).
- 19 (4) Administer this chapter. In any fiscal year, the
- 20 <u>center may use for administrative costs 1% of the aggregate</u>
- 21 debt authorized under section 8331 (relating to authority to
- borrow).
- 23 SUBCHAPTER C
- 24 <u>LOAN PROGRAM</u>
- 25 Sec.
- 26 8321. Authority.
- 27 8322. Loans.
- 28 <u>§ 8321</u>. Authority.
- 29 (a) Authorization. -- The center may make a loan to a
- 30 political subdivision for a police agency of the political

- 1 subdivision or an EMS organization as necessary for the proper
- 2 performance of the police agency's law enforcement duties or the
- 3 EMS organization's duties, to do any of the following:
- 4 (1) Purchase, expand, modernize or repair buildings or
- 5 portions of buildings that are used exclusively for police or
- 6 EMS organization purposes. This paragraph includes police
- 7 <u>headquarters, police substations and police maintenance</u>
- 8 garages.
- 9 (2) Purchase, maintain or repair equipment.
- 10 (3) Purchase, maintain or repair vehicles.
- 11 (b) Amount.--A loan under subsection (a) for the purchase,
- 12 maintenance or repair of buildings shall be for not less than
- 13 \$5,000 nor more than \$200,000. A loan under subsection (a) for
- 14 the purchase, maintenance or repair of vehicles or equipment
- 15 shall be for not less than \$5,000 nor more than \$100,000. No
- 16 political subdivision may receive loans totaling more than
- 17 \$300,000 in a five-year period.
- 18 (c) Terms.--
- 19 (1) A loan must be at an interest rate of 2%.
- 20 (2) A loan must be repaid in accordance with the law
- 21 <u>applicable to the political subdivision that receives the</u>
- 22 loan.
- 23 (3) A loan must have a repayment period as follows:
- 24 (i) For a loan of not more than \$15,000, a period of
- 25 five years.
- 26 (ii) For a loan of more than \$15,000 but not more
- than \$100,000, a period of ten years.
- 28 (iii) For a loan of more than \$100,000, a period of
- 29 15 years.
- 30 § 8322. Loans.

- 1 (a) Application. -- A political subdivision or EMS
- 2 organization may apply for a loan under section 8321 (relating
- 3 to authority) by submitting to the center all of the following:
- 4 (1) Name of the police agency or EMS organization.
- 5 (2) Proposed use of the loan.
- 6 (3) Need for use under paragraph (2).
- 7 (4) Documentation that demonstrates an ability to repay
- 8 principal and interest of loan.
- 9 <u>(b) Determination.--</u>
- 10 (1) Within 60 days of receipt of an application under
- 11 subsection (a), the center shall make a decision and notify
- the political subdivision or EMS organization of the
- decision.
- 14 (2) Failure to issue timely notice under paragraph (1)
- shall be deemed a denial of the application.
- 16 (3) The provisions of 2 Pa.C.S. Ch. 7 Subch. A (relating
- 17 <u>to judicial review of Commonwealth agency action) shall apply</u>
- 18 to determinations under this subsection.
- 19 (c) Contracts. -- Upon determination of eligibility under
- 20 subsection (b), the center shall enter into a loan contract with
- 21 the political subdivision or EMS organization.
- 22 SUBCHAPTER D
- DEBT DEBT
- 24 Sec.
- 25 8331. Authority to borrow.
- 26 8332. Bonds.
- 27 8333. Sale of bonds.
- 28 <u>8334</u>. Refunding bonds.
- 29 <u>8335</u>. Registration of bonds.
- 30 8336. Proceeds.

- 1 8337. Police Agency and EMS Organization Loan Sinking Fund.
- 2 8338. Referendum.
- 3 § 8331. Authority to borrow.
- 4 Pursuant to section 7(a)(3) of Article VIII of the
- 5 Constitution of Pennsylvania and the referendum approved by the
- 6 electorate under section 8338 (relating to referendum), the
- 7 Governor, Auditor General and State Treasurer are authorized and
- 8 <u>directed to borrow, on the credit of the Commonwealth, money not</u>
- 9 exceeding in the aggregate the sum of \$25,000,000 to implement
- 10 Subchapter C (relating to loan program), not more than
- 11 \$5,000,000 of which shall be allocated to loans to EMS
- 12 <u>organizations</u>.
- 13 § 8332. Bonds.
- 14 (a) General rule.--As evidence of the indebtedness
- 15 <u>authorized under section 8331 (relating to authority to borrow)</u>,
- 16 general obligation bonds of the Commonwealth shall be issued.
- 17 The Governor, Auditor General and State Treasurer shall direct
- 18 for each bond the total amount; the form; the denomination; the
- 19 terms and conditions of issue, redemption and maturity; rate of
- 20 <u>interest; and time of payment of interest. The latest stated</u>
- 21 <u>maturity date shall not exceed 30 years from the date of the</u>
- 22 bond first issued for each series.
- 23 (b) Signature.--Bonds issued under subsection (a) shall bear
- 24 <u>facsimile signatures of the Governor, Auditor General and State</u>
- 25 <u>Treasurer and a facsimile of the Great Seal of the Commonwealth</u>
- 26 of Pennsylvania and shall be countersigned by two authorized
- 27 officers of the authorized loan and transfer agents of the
- 28 <u>Commonwealth</u>.
- 29 <u>(c) Status.--Bonds issued under subsection (a) shall be</u>
- 30 <u>direct obligations of the Commonwealth, and the full faith and</u>

- 1 credit of the Commonwealth are pledged for the payment of the
- 2 <u>interest on the bonds as it becomes due and the payment of the</u>
- 3 principal of the bonds at maturity. Bonds issued under
- 4 subsection (a) shall be exempt from taxation for State and local
- 5 purposes. The principal of and interest on such bonds shall be
- 6 payable in lawful money of the United States of America.
- 7 (d) Format. -- Bonds issued under subsection (a) may be issued
- 8 as coupon bonds or registered as to both principal and interest
- 9 as the issuing officials may determine. If interest coupons are
- 10 attached, they shall contain the facsimile signature of the
- 11 <u>State Treasurer</u>.
- 12 (e) Amortization. -- The issuing officials shall provide for
- 13 the amortization of the bonds in substantial and regular amounts
- 14 over the term of the debt as follows:
- 15 <u>(1) The first retirement of principal shall be stated to</u>
- 16 <u>mature prior to the expiration of a period of time equal to</u>
- one-tenth of the time from the date of the first obligation
- 18 issue to evidence the debt to the date of the expiration of
- 19 the term of the debt.
- 20 (2) Retirements of principal shall be regular and
- 21 substantial if made in annual or semiannual amounts, whether
- 22 by stated serial maturities or by mandatory sinking fund
- 23 retirements, computed either in accordance with a level
- 24 <u>annual debt service plan, as nearly as may be, or upon the</u>
- 25 equal annual maturities plan.
- 26 (f) Processing.--The Governor, the Auditor General and the
- 27 State Treasurer shall proceed to have the necessary bonds
- 28 prepared and printed. The bonds, as soon as they are prepared
- 29 and printed, shall be deposited with the authorized loan and
- 30 transfer agent of the Commonwealth and shall remain there until

- 1 sold under section 8333 (relating to sale of bonds).
- 2 § 8333. Sale of bonds.
- 3 (a) Public sale.--Bonds issued under section 8332(a)
- 4 (relating to bonds) shall be offered for sale at not less than
- 5 98% of the principal amount and accrued interest and shall be
- 6 sold by the Governor, Auditor General and State Treasurer to the
- 7 highest and best bidder or bidders after public advertisement,
- 8 on terms and conditions and upon open competitive bidding, as
- 9 the Governor, Auditor General and State Treasurer shall direct.
- 10 (b) Private sale. -- Any portion of a bond issue offered under
- 11 <u>subsection (a) but not sold or subscribed for may be disposed of</u>
- 12 by private sale by the Governor, Auditor General and State
- 13 Treasurer, in a manner and at a price not less than 98% of the
- 14 principal amount and accrued interest, as the Governor shall
- 15 <u>direct</u>. No commission shall be allowed or paid for the sale of
- 16 bonds issued under section 8332(a).
- 17 (c) Series.--When bonds are issued, the bonds of each issue
- 18 shall constitute a separate series to be designated by the
- 19 issuing officials or may be combined for sale as one series with
- 20 <u>other general obligation bonds of the Commonwealth.</u>
- 21 § 8334. Refunding bonds.
- 22 The Governor, Auditor General and State Treasurer are
- 23 authorized to provide, by resolution, for the issuance of
- 24 refunding bonds for the purpose of refunding bonds issued under
- 25 <u>section 8332(a) (relating to bonds) and outstanding, either by</u>
- 26 <u>voluntary exchange with the holders of the outstanding bonds or</u>
- 27 by providing funds to redeem and retire the outstanding bonds
- 28 with accrued interest and premium payable on the bonds, at
- 29 <u>maturity or at a call date. Refunding bonds may be issued by the</u>
- 30 Governor, Auditor General and State Treasurer to refund bonds

- 1 previously issued under this section for refunding purposes.
- 2 Sections 8331 (relating to authority to borrow), 8332 (relating
- 3 to bonds) and 8333 (relating to sale of bonds) shall apply to
- 4 bonds under this section.
- 5 § 8335. Registration of bonds.
- 6 The Auditor General shall prepare the necessary registry book
- 7 to be kept in the office of the authorized loan and transfer
- 8 agent of the Commonwealth for the registration of bonds issued
- 9 under section 8332(a) (relating to bonds), at the request of
- 10 bond owners, according to the terms and conditions of issue
- 11 <u>directed by the Governor, Auditor General and State Treasurer.</u>
- 12 Bonds that are issued without interest coupons attached shall be
- 13 registered in the registry books kept by the authorized loan and
- 14 transfer agent of the Commonwealth.
- 15 § 8336. Proceeds.
- 16 The proceeds realized from the sale of bonds under section
- 17 8332(a) (relating to bonds) shall be paid into the fund. The
- 18 money shall be paid by the State Treasurer into the fund.
- 19 § 8337. Police Agency and EMS Organization Loan Sinking Fund.
- 20 (a) Establishment. -- The Police Agency and EMS Organization
- 21 Loan Sinking Fund is established as a separate fund in the State
- 22 Treasury.
- 23 (b) Source.--
- 24 (1) By November 1 of each year, the State Treasurer
- 25 shall notify the Secretary of the Budget of the amount
- 26 <u>necessary for the ensuing fiscal year to redeem, with</u>
- interest, bonds issued under section 8332(a) (relating to
- 28 <u>bonds</u>).
- 29 (2) The General Assembly shall appropriate the amount of
- 30 money necessary to meet repayment obligations under paragraph

- 1 (1) for deposit into the Police Agency and EMS Organization
- 2 Loan Sinking Fund.
- 3 § 8338. Referendum.
- 4 (a) Question.--
- 5 (1) The question of incurring indebtedness of
- 6 \$25,000,000 for loans to police agencies and EMS
- 7 <u>organizations for the purpose of purchasing, maintaining and</u>
- 8 repairing buildings, equipment and vehicles, as necessary for
- 9 <u>the proper performance of the police agencies' law</u>
- 10 enforcement and EMS organizations' duties, shall be submitted
- 11 to the electors at the next primary, municipal or general
- 12 election following the effective date of this section. At
- 13 <u>least three months prior to the election, the secretary must</u>
- publish the question in each county in at least two
- 15 <u>newspapers of general circulation in that county.</u>
- 16 (2) The secretary shall certify the question to the
- 17 county boards of election to implement paragraph (1).
- 18 (b) Form.--The question shall be in substantially the
- 19 <u>following form:</u>
- 20 Do you favor the incurring of indebtedness of
- 21 \$25,000,000, of which \$20,000,000 will be for loans to police
- agencies and of which \$5,000,000 will be for EMS
- organizations, for the purpose of purchasing, maintaining and
- 24 <u>repairing buildings, equipment and vehicles, as necessary for</u>
- 25 the proper performance of the police agencies' law
- 26 enforcement and EMS organizations' duties?
- 27 (c) Election. -- The election shall be conducted in accordance
- 28 with the act of June 3, 1937 (P.L.1333, No.320), known as the
- 29 Pennsylvania Election Code, except that the time limits for
- 30 advertisement of notice of the election may be waived as to the

- 1 question.
- 2 (d) Notice. -- If a majority of the electors voting in the
- 3 <u>election under subsection (c) vote in the affirmative, the</u>
- 4 <u>secretary shall send notice of the vote to the Legislative</u>
- 5 Reference Bureau for publication in the Pennsylvania Bulletin.
- 6 <u>SUBCHAPTER E</u>
- 7 MISCELLANEOUS PROVISIONS
- 8 Sec.
- 9 <u>8341</u>. Repeals.
- 10 <u>§ 8341. Repeals.</u>
- 11 All acts and parts of acts are repealed insofar as they are
- 12 <u>inconsistent with this chapter</u>.
- 13 Section 2. This act shall take effect as follows:
- 14 (1) The addition of 53 Pa.C.S. § 8338 shall take effect
- immediately.
- 16 (2) This section shall take effect immediately.
- 17 (3) The remainder of this act shall take effect on the
- date of publication of the notice under section 8338(d).