THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 181

Session of 2007

INTRODUCED BY SOLOBAY, BELFANTI, CALTAGIRONE, CAPPELLI, CARROLL, COHEN, J. EVANS, FABRIZIO, FRANKEL, GALLOWAY, GIBBONS, GOODMAN, GRUCELA, HORNAMAN, JAMES, JOSEPHS, KOTIK, KULA, MAHONEY, MANN, MELIO, M. O'BRIEN, O'NEILL, PALLONE, PAYNE, STABACK, SURRA, TANGRETTI, WALKO AND WOJNAROSKI, FEBRUARY 1, 2007

REFERRED TO COMMITTEE ON HEALTH AND HUMAN SERVICES, FEBRUARY 1, 2007

AN ACT

- 1 Requiring the Department of Health to establish bloodborne
- 2 pathogen standards for emergency services personnel and
- 3 public employees; establishing the Bloodborne Pathogen Fund;
- 4 and repealing an act relating to bloodborne pathogen
- 5 standards.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Bloodborne
- 10 Pathogen Standard Act.
- 11 Section 2. Definitions.
- 12 The following words and phrases when used in this act shall
- 13 have the meanings given to them in this section unless the
- 14 context clearly indicates otherwise:
- 15 "Bloodborne pathogen." A pathogenic microorganism which is
- 16 present in human blood and can cause disease in humans. The term
- 17 includes hepatitis B virus (HBV), hepatitis C virus (HCV) and

- 1 human immunodeficiency virus (HIV).
- 2 "Department." The Department of Health of the Commonwealth.
- 3 "Emergency medical services." The services utilized in
- 4 responding to the needs of an individual for immediate medical
- 5 care in order to prevent loss of life or the aggravation of
- 6 physiological or psychological illness or injury.
- 7 "Emergency services personnel." A person, including a
- 8 trained volunteer or a member of the armed forces of the United
- 9 States or the National Guard, whose official or assigned
- 10 responsibilities include performing or directly supporting the
- 11 performance of emergency medical or rescue services or
- 12 firefighting.
- 13 "Employer." An employer having emergency services personnel
- 14 or public employees with occupational exposure to blood or other
- 15 material potentially containing a bloodborne pathogen.
- 16 "Engineered sharps injury protection." Any of the following:
- 17 (1) A physical attribute built into a needle device used
- for withdrawing body fluids, accessing a vein or artery or
- 19 administering medications or other fluids, which effectively
- 20 reduces the risk of an exposure incident by a mechanism such
- as barrier creation, blunting, encapsulation, withdrawal,
- 22 retraction, destruction or other effective mechanisms.
- 23 (2) A physical attribute built into any other type of
- 24 needle device or into a nonneedle sharp which effectively
- 25 reduces the risk of an exposure incident.
- 26 "Front-line health care worker." A nonmanagerial employee
- 27 responsible for direct patient care with potential occupational
- 28 exposure to a sharps injury.
- 29 "Fund." The Bloodborne Pathogen Fund established in section
- 30 6.

- 1 "Needleless system." A device which does not utilize needles
- 2 for:
- 3 (1) the withdrawal of body fluids after initial venous
- 4 or arterial access is established;
- 5 (2) the administration of medication or fluids; or
- 6 (3) any other procedure involving the potential for an
- 7 exposure incident.
- 8 "Public employee." An employee of the Commonwealth or a
- 9 political subdivision employed in a health care facility, home
- 10 health care organization or other facility providing health
- 11 care-related services:
- 12 (1) whose activities involve contact with a patient or
- with blood or other body fluid from a patient in a health
- 14 care or laboratory setting; or
- 15 (2) who is responsible for direct patient care with
- 16 potential occupational exposure to a sharps injury.
- 17 The term does not include a licensed individual who provides
- 18 only intraoral care.
- 19 "Rescue." The act of extricating persons from entrapment or
- 20 dangerous situations which pose the imminent threat of death or
- 21 serious bodily injury.
- 22 "Sharp." An object used or encountered in a health care
- 23 setting which can be reasonably anticipated to penetrate the
- 24 skin or any other part of the body and to result in an exposure
- 25 incident. The term includes a needle device, scalpel or lancet;
- 26 broken glass; or a broken capillary tube.
- 27 "Sharps injury." An injury caused by a sharp and resulting
- 28 in exposure to body fluid. The term includes any cut, abrasion
- 29 or needlestick.
- 30 "Sharps injury log." A written or electronic record of

- 1 sharps injuries.
- 2 Section 3. Department.
- 3 (a) Adoption of standard. -- Within six months of the
- 4 effective date of this act, the department shall promulgate
- 5 regulations adopting a bloodborne pathogen standard governing
- 6 emergency services personnel and public employees. The standard
- 7 shall be at least as prescriptive as the standard promulgated by
- 8 the Federal Occupational Safety and Health Review Commission and
- 9 shall include the following:
- 10 (1) A requirement that needleless systems and sharps
- 11 with engineered sharps injury protection be included as
- 12 engineering and work practice controls. Engineering controls
- under this paragraph shall not be required if:
- 14 (i) none is available in the marketplace; or
- 15 (ii) an evaluation committee, as described in
- paragraph (3)(iii)(C)(X), determines by means of
- 17 objective product evaluation criteria that use of such
- devices will jeopardize patient or employee safety with
- 19 regard to a specific medical procedure.
- 20 (2) A requirement that each emergency service personnel
- 21 and public employee receive education on the use of an
- 22 engineering control before a control is introduced into the
- 23 clinical setting.
- 24 (3) A requirement that each employer develop and
- implement an effective written exposure control plan which
- 26 includes procedures for all of the following:
- 27 (i) Identifying and selecting needleless systems and
- sharps with engineered sharps injury protection through
- the evaluation committee described in subparagraph
- 30 (iii)(C)(X).

1	(ii) Updating the written exposure control plan when
2	necessary, but at least once each year, to reflect
3	progress in implementing needleless systems and sharps
4	with engineered sharps injury protection as determined by
5	the evaluation committee under subparagraph (iii)(C)(X).
6	(iii) Recording information concerning exposure
7	incidents in a sharps injury log. This subparagraph
8	includes:
9	(A) Date and time of the exposure incident.
LO	(B) Type and brand of sharp involved in the
L1	exposure incident.
L2	(C) Description of the exposure incident. This
L3	clause includes:
L4	(I) Job classification of the exposed
L5	emergency services personnel or public employee.
L6	(II) Department or work area where the
L7	exposure incident occurred.
L8	(III) Procedure which the exposed emergency
L9	services personnel or public employee was
20	performing at the time of the incident.
21	(IV) How the incident occurred.
22	(V) Body part involved in the exposure
23	incident.
24	(VI) If the sharp had engineered sharps
25	injury protection, whether the protective
26	mechanism was activated and whether the injury
27	occurred before the protective mechanism was
28	activated, during activation of the mechanism or
29	after activation of the mechanism.
30	(VII) If the sharp had no engineered sharps

injury protection, whether and how such a

mechanism could have prevented the injury. This

subclause requires statement of the basis for the
assessment.

(VIII) An assessment of whether any other engineering, administrative or work practice control could have prevented the injury. This subclause requires statement of the basis for the assessment.

- (IX) Ensuring that all front-line health care workers are trained on the use of all engineering controls before they are introduced into the clinical setting.
- (X) Establishing an evaluation committee, at least half the members of which are public front-line health care workers from a variety of occupational classifications and departments, including nurses, nurse aides, technicians, phlebotomists and physicians, to advise the employer on the implementation of the requirements of the regulations. Members of the committee shall be trained in the proper method of utilizing product evaluation criteria prior to the commencement of product evaluation.
- 25 (b) Additional measures.--The department shall consider
 26 additional measures to prevent sharps injuries or exposure
 27 incidents. This subsection includes training and educational
 28 requirements, increased use of vaccinations, strategic placement
 29 of sharps containers as close to the work area as practical and
 30 increased use of personal protective equipment.

- 1 (c) Regulations.--The department may promulgate regulations
- 2 to implement this act.
- 3 (d) Transitional period for certain drugs and biologics.--
- 4 The use of a drug or biologic which is prepackaged with an
- 5 administration system or used in a prefilled syringe and is
- 6 approved for commercial distribution or investigational use by
- 7 the Federal Food and Drug Administration is exempt for a
- 8 standard adopted under subsection (a) or additional measures
- 9 adopted under subsection (b) for a period of three years from
- 10 the effective date of this act.
- 11 (e) Compilation and maintenance of list.--The department
- 12 shall compile and maintain a list of needleless systems and
- 13 sharps with engineered sharps injury protection. The list shall
- 14 be available to assist employers in complying with the
- 15 requirements of the regulations promulgated under this section.
- 16 The list may be developed from existing sources of information,
- 17 including the Federal Food and Drug Administration, the Federal
- 18 Centers for Disease Control, the National Institute of
- 19 Occupational Safety and Health and the United States Department
- 20 of Veterans Affairs.
- 21 Section 4. Employers.
- 22 (a) Complaints.--Each employer shall develop and implement
- 23 compliance monitoring procedures and a complaint process.
- 24 (b) Review.--Each employer shall provide its emergency
- 25 service personnel and public employees an opportunity to
- 26 evaluate engineered sharps injury prevention devices and
- 27 needleless systems in an accident and illness prevention
- 28 program.
- 29 Section 5. Applicability to contractors.
- Nothing in this act shall prohibit an employer from applying

- 1 the principles of this act to a contractor.
- 2 Section 6. Fund.
- 3 (a) Establishment.--The Bloodborne Pathogen Fund is
- 4 established in the State Treasury.
- 5 (b) Purposes.--The department shall utilize the fund to do
- 6 all of the following:
- 7 (1) Implement this act.
- 8 (2) In needleless systems and sharps with engineered
- 9 sharps injury protection, provide for research, development
- 10 and product evaluation.
- 11 (c) Source. -- The source of the fund is appropriations.
- 12 (d) Continuous appropriation. -- The money in the fund is
- 13 continuously appropriated to the fund. This appropriation shall
- 14 not lapse at the end of any fiscal year.
- 15 Section 7. Repeal.
- 16 (a) Intent.--The General Assembly declares that the repeal
- 17 under subsection (b) is necessary to effectuate the provisions
- 18 of this act.
- 19 (b) Provision. -- The act of December 13, 2001 (P.L. 873,
- 20 No.96), known as the Bloodborne Pathogen Standard Act, is
- 21 repealed.
- 22 Section 8. Effective date.
- This act shall take effect in 120 days.