## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 723

Session of 2005

INTRODUCED BY WENGER, WAUGH, VANCE, ERICKSON, MUSTO, RAFFERTY, GREENLEAF, EARLL, BROWNE, O'PAKE, LEMMOND, PILEGGI, PICCOLA, ORIE, ROBBINS, FERLO, WONDERLING, ARMSTRONG AND THOMPSON, JUNE 3, 2005

AS AMENDED ON THIRD CONSIDERATION, JUNE 28, 2005

## AN ACT

- 1 Amending the act of June 30, 1981 (P.L.128, No.43), entitled "An
- 2 act authorizing the creation of agricultural areas, " further
- 3 providing for statement of legislative findings, for
- definitions, for purchase of agricultural conservation
- 5 easements and for legislative report.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Section 2 of the act of June 30, 1981 (P.L.128,
- 9 No.43), known as the Agricultural Area Security Law, is amended
- 10 by adding a paragraph to read:
- 11 Section 2. Statement of legislative findings.
- 12 It is the declared policy of the Commonwealth to conserve and
- 13 protect and to encourage the development and improvement of its
- 14 agricultural lands for the production of food and other
- 15 agricultural products. It is also the declared policy of the
- 16 Commonwealth to conserve and protect agricultural lands as
- 17 valued natural and ecological resources which provide needed
- 18 open spaces for clean air, as well as for aesthetic purposes.

- 1 Article VIII, section 2 of the Constitution of Pennsylvania
- 2 provides that the General Assembly may, by law, establish
- 3 standards and qualifications for agricultural reserves.
- 4 Agriculture in many parts of the Commonwealth is under urban
- 5 pressure from expanding metropolitan areas. This urban pressure
- 6 takes the form of scattered development in wide belts around
- 7 urban areas, and brings conflicting land uses into
- 8 juxtaposition, creates high costs for public services, and
- 9 stimulates land speculation. When this scattered development
- 10 extends into good farm areas, ordinances inhibiting farming tend
- 11 to follow, farm taxes rise, and hopes for speculative gains
- 12 discourage investments in farm improvements. Many of the
- 13 agricultural lands in the Commonwealth are in jeopardy of being
- 14 lost for any agricultural purposes. Certain of these lands
- 15 constitute unique and irreplaceable land resources of Statewide
- 16 importance. It is the purpose of this act to provide means by
- 17 which agricultural land may be protected and enhanced as a
- 18 viable segment of the Commonwealth's economy and as an economic
- 19 and environmental resource of major importance.
- 20 It is further the purpose of this act to:
- 21 \* \* \*
- 22 (6) Encourage financial partnerships between State and
- 23 local governments with nonprofit entities in order to
- 24 <u>increase the funds available for agricultural conservation</u>
- 25 <u>easement purchases</u>.
- 26 Section 2. Section 3 of the act is amended by adding a
- 27 definition to read:
- 28 Section 3. Definitions.
- 29 The following words and phrases when used in this act shall
- 30 have the meanings given to them in this section, unless the

- 1 context clearly indicates otherwise:
- 2 \* \* \*
- 3 <u>"Eligible nonprofit entity."</u> An entity that provides an
- 4 eligible county adequate proof of SATISFACTORY PROOF OF ALL OF
- 5 the following:
- 6 (1) That the entity is tax exempt under section
- 7 <u>501(c)(3) of the Internal Revenue Code of 1986 (Public Law</u>
- 8 <u>99-514, 26 U.S.C. § 501(c)(3)).</u>
- 9 (2) That the entity has as a primary purpose the
- 10 <u>preservation of agricultural land.</u>
- 11 (3) That the entity's principal registered business
- 12 <u>address is located either within the eligible county or is</u>
- located in a county that adjoins the eligible county.
- 14 (4) That the entity has acquired, whether through
- 15 <u>purchase</u>, <u>donation</u> or <u>other transfer</u>, <u>at least one</u>
- 16 agricultural conservation easement within the eligible county
- in the preceding or current calendar year.
- 18 \* \* \*
- 19 Section 3. Section 14.1(a)(3)(vi) and (viii), (b)(2)(i)(B)
- 20 and (C), (xi) and (xii) and (b.1) introductory paragraph of the
- 21 act, amended or added December 21, 1998 (P.L.1056, No.138) and
- 22 May 30, 2001 (P.L.103, No.14), are amended, subsection (b)(2)(i)
- 23 is amended by adding a clause and the section is amended by
- 24 adding a subsection to read:
- 25 Section 14.1. Purchase of agricultural conservation easements.
- 26 (a) State Agricultural Land Preservation Board. -- The
- 27 Department of Agriculture and the State Agricultural Land
- 28 Preservation Board shall administer pursuant to this section a
- 29 program for the purchase of agricultural conservation easements
- 30 by the Commonwealth.

1 \* \* \*

2 (3) It shall be the duty and responsibility of the State 3 board to exercise the following powers:

4 \* \* \*

(vi) To purchase agricultural conservation easements jointly with a county, or or jointly with a county and a local government unit, or jointly with a county and an eligible nonprofit entity, or jointly with a county, a local government unit and an eligible nonprofit entity, if recommended by a county and approved by the State board as provided in subparagraph (iii).

\* \* \*

repository of records which shall contain records of county programs for purchasing agricultural conservation easements, records of agricultural conservation easements purchased by local government units, by local government units and counties [and], by local government units and the Commonwealth, by eligible nonprofit entities in accordance with subsection (b.2), and records of agricultural conservation easements purchased by the Commonwealth. All records indicating the purchase of agricultural conservation easements shall refer to and describe the farm land subject to the agricultural conservation easement.

26 \* \* \*

27 (b) County programs.--After the establishment of an
28 agricultural security area by the governing body, the county
29 governing body may authorize a program to be administered by the
30 county board for purchasing agricultural conservation easements

from landowners whose land is either within an agricultural 2 security area or in compliance with the criteria set forth in 3 paragraph (2)(i). \* \* \* 4 5 (2) It shall be the duty and responsibility of the county board to exercise the following powers: 6 (i) \* \* \* 7 (A.1) To opt to include in such rules and 8 regulations, standards and procedures to permit 9 10 participation with eligible nonprofit entities in the purchase of agricultural conservation easements as 11 12 described in subsection (b.2). 13 (B) To include in such rules and regulations, 14 standards and procedures for the selection or 15 purchase of agricultural conservation easements by 16 the county solely [or jointly with either the 17 Commonwealth or a local government unit, or both], or 18 jointly with the Commonwealth, a local government unit, an eligible nonprofit entity, or any 19 20 combination of these, on that portion of a parcel 21 which is not within an agricultural security area if 22 all of the following criteria are complied with: 23 (I) The land is part of a parcel of farm 24 land which is bisected by the dividing line 25 between two local government units. 26 (II) The majority of the farm's viable 27 agricultural land is located within an existing 28 agricultural security area. Upon purchase of an 29 easement covering the portion of the parcel which

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is not located within an agricultural security

area, that portion of the parcel shall immediately become part of the previously 2. established agricultural security area which contains a majority of the farm's viable agricultural land. The governing body which created the agricultural security area which contains a majority of the farm's viable agricultural land shall be responsible for the recording, filing and notification outlined in section 8(d) and (g) concerning land added to the agricultural security area pursuant to this clause.

- (C) To include in such rules and regulations, standards and procedures for the selection or purchase of agricultural conservation easements by the county solely or jointly with either the Commonwealth or a local government unit, or both, on that portion of a parcel located in an adjoining county if all of the following criteria are complied with:
  - (I) The land is part of a parcel of farm land which is bisected by the dividing line between the purchasing county and the adjoining county.
  - (II) Either a mansion house is located on that portion of the parcel which is within the purchasing county or the dividing line between the counties bisects the mansion house and the owner of the parcel has chosen the purchasing county as the situs of assessment for tax

purposes or, if there is no mansion house on the
parcel, the majority of the farm's viable
agricultural land is located in the purchasing
county.

the purchasing county is within an agricultural security area. Upon purchase of an easement by the purchasing county covering that portion of the parcel located in the adjoining county, the portion of the parcel located in the adjoining county, the portion of the parcel located in the adjoining county shall immediately become part of the agricultural security area previously established in the purchasing county. The governing body which created the agricultural security area in the purchasing county shall be responsible for the recording, filing and notification outlined in section 8(d) and (g) concerning land added to the agricultural security area pursuant to this clause.

20 \* \* \*

(xi) To recommend to the State board the purchase of agricultural conservation easements by the Commonwealth and the county jointly[.], or jointly with the Commonwealth, the county and a local government unit, or jointly with the Commonwealth, the county and an eligible nonprofit entity, or jointly with the Commonwealth, the county, a local government unit and an eligible nonprofit entity.

(xii) To purchase agricultural conservation easements jointly with the Commonwealth[.], or jointly

1	with the Commonwealth, the county and a local government
2	unit, or jointly with the Commonwealth, the county and an
3	eligible nonprofit entity, or jointly with the
4	Commonwealth, the county, a local government unit and an
5	eligible nonprofit entity.
6	* * *
7	(b.1) Local government unit participation Any local
8	government unit that has created an agricultural security area
9	may participate along with an eligible county and the
LO	Commonwealth, and an eligible nonprofit entity, in the
L1	preservation of farmland through the purchase of agricultural
L2	conservation easements.
L3	* * *
L 4	(b.2) Eligible nonprofit entity participation To the
L5	extent provided for in clause (A.1), an eligible nonprofit
L6	entity may participate along with an eligible county, the
L7	Commonwealth and a local government unit eligible to participate
L8	under subsection (b.1), in the preservation of farmland through
L9	the purchase of agricultural conservation easements.
20	(1) The eligible nonprofit entity may purchase an
21	agricultural conservation easement if all of the following
22	apply:
23	(i) The agricultural conservation easement is a
24	joint purchase with the county, and may include the
25	Commonwealth or a local government unit, or both.
26	(ii) The deed of agricultural conservation easement
27	is as prescribed by the State board for agricultural
28	conservation easements purchased by the Commonwealth.
29	(2) The county board shall be responsible to record
2 0	agrigultural gongerwation eagements where an eligible

- 1 <u>nonprofit entity is a party to the purchase of the easement.</u>
- 2 The easement shall be recorded by the county board in the
- 3 office of the recorder of deeds of the county wherein the
- 4 <u>agricultural conservation easements are located. The county</u>
- 5 board shall submit to the State board a certified copy of
- 6 <u>agricultural conservation easements within 30 days after</u>
- 7 recording. The county board shall attach to all certified
- 8 copies of the agricultural conservation easements submitted
- 9 to the State board a description of the farmland subject to
- the agricultural conservation easements.
- 11 Section 4. Section 14.4(7) of the act, added December 14,
- 12 1988 (P.L.1202, No.149), is amended to read:
- 13 Section 14.4. Legislative report.
- 14 The State board shall submit to the General Assembly an
- 15 annual report no later than May 1. The report shall include, but
- 16 not be limited to, the following information:
- 17 \* \* \*
- 18 (7) The number and value of agricultural conservation
- 19 easements purchased jointly by the Commonwealth and the
- 20 counties, including the number and value of purchases made
- 21 during the preceding calendar and the preceding fiscal year
- of the Commonwealth, and the extent of local government unit
- 23 or eligible nonprofit entity participation in the
- 24 <u>transaction</u>.
- 25 \* \* \*
- 26 Section 5. The amendment or addition of the following
- 27 provisions shall apply to an agricultural conservation easement
- 28 jointly recorded with a recorder of deeds of this Commonwealth
- 29 by an "eligible nonprofit entity," as defined in section 3 of
- 30 the act, and a county or with the Commonwealth prior to or on or

- 1 after the effective date of this section:
- 2 (1) The addition of section 2(6) of the act.
- 3 (2) The addition of the definition of "eligible
- 4 nonprofit entity" in section 3 of the act.
- 5 (3) The amendment of section 14.1(a)(3)(vi) and (viii),
- 6 (b)(2)(i)(B) and (C) and (xi) of the act.
- 7 (4) The amendment of section 14.4(7) of the act.
- 8 Section 6. This act shall take effect immediately.