## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL No. 1026 Session of 2004

INTRODUCED BY LAVALLE, FEBRUARY 10, 2004

REFERRED TO APPROPRIATIONS, FEBRUARY 10, 2004

## AN ACT

1 2 3	Cor	ng Title 64 (Public Authorities and Quasi-Public porations) of the Pennsylvania Consolidated Statutes, viding for economic development financing.
4	The	General Assembly of the Commonwealth of Pennsylvania
5	hereby enacts as follows:	
6	Section 1. Title 64 of the Pennsylvania Consolidated	
7	Statutes is amended by adding a part to read:	
8		PART II
9		ECONOMIC DEVELOPMENT FINANCING
10	Chapter	
11	11.	Pennsylvania Industrial Development Authority
12		(Reserved)
13	13.	Pennsylvania Economic Development Financing Authority
14		(Reserved)
15	15.	Pennsylvania Economic Development Authority
16		CHAPTER 11
17		PENNSYLVANIA INDUSTRIAL DEVELOPMENT AUTHORITY
18		(RESERVED)

1	CHAPTER 13
2	PENNSYLVANIA ECONOMIC DEVELOPMENT FINANCING AUTHORITY
3	(RESERVED)
4	CHAPTER 15
5	PENNSYLVANIA ECONOMIC DEVELOPMENT AUTHORITY
6	Subchapter
7	A. General Provisions
8	B. Structure and Powers
9	C. Bonds
L O	D. Authority Loans
L1	E. Programs
L2	SUBCHAPTER A
L3	GENERAL PROVISIONS
L4	Sec.
L5	1501. Scope.
L6	1502. Construction.
L7	1503. Findings and declaration of policy.
L8	1504. Definitions.
L9	§ 1501. Scope.
20	This chapter relates to the Pennsylvania Economic Development
21	Authority.
22	§ 1502. Construction.
23	This chapter shall be liberally construed in order to effect
24	the legislative and public purposes of section 1503 (relating to
25	findings and declaration of policy).
26	§ 1503. Findings and declaration of policy.
27	The General Assembly finds and declares as follows:
28	(1) Economic insecurity due to unemployment is at any
29	time harmful to the health, safety, morals and general

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welfare of the people of this Commonwealth. A minimum level

- of unemployment and a maximum level of business opportunity
- and the elimination or prevention of blight can best be
- 3 provided by the promotion, attraction, stimulation,
- 4 rehabilitation and revitalization of industrial, commercial,
- 5 tourism-related, production agriculture and other economic
- 6 activities in this Commonwealth. The promotion of these
- 7 activities will also enhance their competitiveness in the
- 8 global economy.
- 9 (2) Many existing industrial, commercial and other
- 10 economic activities throughout this Commonwealth could become
- more competitive and could expand more rapidly if additional
- means of financing were available for modern buildings, plant
- facilities, modern machinery and equipment and other capital
- 14 needs. Additional activities could be attracted to this
- 15 Commonwealth if additional means of financing were available
- to acquire, construct, rehabilitate and expand facilities.
- 17 Financing for cost-savings activities related to buildings,
- 18 plants, machinery and equipment and other facilities would
- 19 further the purposes of this paragraph.
- 20 (3) It is the policy of the Commonwealth to promote the
- 21 health, safety, employment, business opportunities, economic
- 22 activity and general welfare of the people by establishing an
- authority to assist in financing economic development.
- 24 § 1504. Definitions.
- 25 The following words and phrases when used in this chapter
- 26 shall have the meaning given to them in this section unless the
- 27 context clearly indicates otherwise:
- 28 "Authority." The Pennsylvania Economic Development Authority
- 29 established in section 1511 (relating to authority).
- 30 "Board." The board of the authority continued by section

- 1 1512 (relating to board).
- 2 "Department." The Department of Community and Economic
- 3 Development of the Commonwealth.
- 4 "Project." Any industrial facility, commercial facility,
- 5 pollution control facility, energy conversion facility, energy-
- 6 producing facility, disaster relief project facility, public
- 7 facility and other facility or activity which promotes any of
- 8 the public purposes set forth in section 1503 (relating to
- 9 findings and declaration of policy). A project may consist
- 10 solely of the financing of operating expenses. The term
- 11 includes:
- 12 (1) Land, interests in land, easements, appurtenances,
- improvements, buildings, structures, equipment and
- 14 furnishings.
- 15 (2) Other real or personal property, tangible or
- intangible or interest in real or personal property, alone or
- in combination.
- 18 (3) Working capital and other capital needs for
- 19 industrial, commercial and other economic or cost savings
- 20 activities.
- 21 SUBCHAPTER B
- 22 STRUCTURE AND POWERS
- 23 Sec.
- 24 1511. Authority.
- 25 1512. Board.
- 26 1513. Powers.
- 27 § 1511. Authority.
- 28 (a) Establishment.--The Pennsylvania Economic Development
- 29 Authority is established. The authority shall be an
- 30 instrumentality of the Commonwealth and a body corporate and

- 1 politic, with corporate succession.
- 2 (b) Governance. -- The authority shall be governed and the
- 3 powers of the authority shall be exercised by the board.
- 4 (c) Revenue. -- Expenses of the authority shall be paid from
- 5 assets or income of the authority. Except as provided in this
- 6 chapter or by other law, the Commonwealth shall not be
- 7 responsible for funding the expenses of the authority.
- 8 (d) Fiscal year.--The fiscal year of the authority shall be
- 9 the same as the fiscal year of the Commonwealth.
- 10 (e) Funds of authority. -- The authority may create funds and
- 11 accounts necessary or desirable for its corporate purposes. No
- 12 other provision of this chapter shall be construed to prohibit
- 13 the authority from creating within any fund one or more accounts
- 14 which may be used or pledged by the authority for a special
- 15 purpose.
- 16 (f) Audit.--The accounts and books of the authority shall be
- 17 examined and audited annually by a recognized independent
- 18 certified public accounting firm.
- 19 (g) General Assembly review.--
- 20 (1) The Appropriations Committee of the Senate and the
- 21 Appropriations Committee of the House of Representatives have
- 22 the right to examine the books, accounts and records of the
- authority.
- 24 (2) The authority shall annually file a copy of the
- audit required by subsection (f) with the Appropriations
- 26 Committee of the Senate and the Appropriations Committee of
- the House of Representatives.
- 28 (h) Publication.--The authority shall annually publish a
- 29 concise financial statement in the Pennsylvania Bulletin.
- 30 (i) Cooperation.--Executive agencies shall cooperate with

- 1 and provide assistance to the authority without financial
- 2 reimbursement.
- 3 (j) Dissolution. -- The authority may be dissolved by law if
- 4 all outstanding liabilities of the authority, including bonds
- 5 and other contractual obligations, have been fully paid,
- 6 retired, satisfied or discharged, or provision has been made for
- 7 payment of all outstanding liabilities of the authority,
- 8 including bonds and other contractual obligations. Upon the
- 9 dissolution of the authority, all funds, assets and other
- 10 property of the authority shall vest in the Commonwealth.
- 11 (k) Applicability. -- The following acts shall apply to the
- 12 board:
- 13 (1) The act of June 21, 1957 (P.L.390, No.212), referred
- to as the Right-to-Know Law.
- 15 (2) The act of July 19, 1957 (P.L.1017, No.451), known
- 16 as the State Adverse Interest Act.
- 17 (3) The provisions of 65 Pa.C.S. Chs. 7 (relating to
- 18 open meetings) and 11 (relating to ethics standards and
- 19 financial disclosure).
- 20 § 1512. Board.
- 21 (a) Composition. -- The board of the authority shall be
- 22 composed of the following members:
- 23 (1) The Secretary of Community and Economic Development.
- 24 (2) The Secretary of the Budget.
- 25 (3) The Secretary of Banking.
- 26 (4) Four legislative appointees.
- 27 (i) Appointments are as follows:
- 28 (A) One individual appointed by the President
- 29 pro tempore of the Senate.
- 30 (B) One individual appointed by the Minority

- 1 Leader of the Senate.
- 2 (C) One individual appointed by the Speaker of
- 3 the House of Representatives.
- 4 (D) One individual appointed by the Minority
- 5 Leader of the House of Representatives.
- 6 (ii) A legislative appointee under this paragraph
- 7 may appoint a designee.
- 8 (iii) Legislative appointees shall serve at the
- 9 pleasure of the appointing authority.
- 10 (b) Organization.--The Governor shall select a member of the
- 11 board to serve as chairperson. The members shall select from
- 12 among themselves such officers as they shall determine.
- 13 (c) Meetings.--The board shall meet at the call of the
- 14 chairperson but shall meet at least once each month.
- 15 (d) Quorum.--A majority of the board shall constitute a
- 16 quorum. The consent of at least five members of the board shall
- 17 be necessary to take any action on behalf of the authority.
- 18 (e) Compensation. -- The members of the board shall be
- 19 entitled to no compensation for their services as members but
- 20 shall be entitled to reimbursement for all necessary expenses
- 21 incurred in connection with the performance of their duties as
- 22 members.
- 23 (f) Liability.--Members of the board shall not be liable
- 24 personally on any obligations of the authority, including bonds
- 25 of the authority.
- 26 § 1513. Powers.
- 27 (a) Powers.--The authority, as a public corporation and
- 28 governmental instrumentality exercising public powers of the
- 29 Commonwealth, has the following powers:
- 30 (1) To have existence until its existence is terminated

- 1 by law.
- 2 (2) To adopt bylaws and guidelines as necessary.
- 3 (3) To sue and be sued, implead and be impleaded,
- 4 interplead, complain and defend in any court.
- 5 (4) To adopt, use and alter a corporate seal.
- 6 (5) To employ an executive director and other persons as
- 7 are necessary or convenient for carrying on the business of
- 8 the authority.
- 9 (6) To retain attorneys, accountants, auditors and
- 10 financial experts, to render services and engage the services
- of other advisors, consultants and agents as necessary. The
- chairman shall ensure that minority-owned or minority-
- controlled firms have an opportunity to participate to a
- 14 significant degree in the provision of contractual services
- 15 purchased by the authority.
- 16 (7) To pay or satisfy obligations of the authority.
- 17 (8) To contract and execute instruments, including
- 18 financing agreements, letters of credit, guarantees,
- 19 sureties, mortgages, loans, standby loan commitments and
- 20 contracts of insurance, which are necessary or appropriate
- 21 for carrying on the business of the authority. This power
- 22 includes the ability to make and execute contracts for the
- 23 servicing of loans and mortgages acquired by the authority.
- 24 (9) To borrow money, issue bonds, obtain lines and
- 25 letters of credit and incur debt.
- 26 (10) To pledge the credit of the authority and provide
- 27 security and liquidity to obligees of the authority as the
- authority deems necessary or appropriate.
- 29 (11) To negotiate modifications or alterations in
- 30 mortgages or security interests.

- 1 (12) To foreclose on a mortgage or security interest in default.
- 3 (13) To commence any action necessary to protect or 4 enforce any right conferred upon the authority by any law, 5 mortgage, security agreement, contract or other agreement.
- 6 (14) To bid for or purchase property which was the
  7 subject of a mortgage or security interest at a foreclosure
  8 or other sale and to acquire and take possession of that
  9 property.
- 10 (15) To charge and collect fees and charges in
  11 connection with loan commitments and servicing, including
  12 reimbursement of costs of financing.
- 13 (16) To acquire, accept, purchase, receive, collect,
  14 hold, convey and invest funds, fees and property, whether
  15 tangible or intangible, from all sources, directly or by
  16 assignment, pledge or otherwise.
- 17 (17) To sell, transfer, convey and dispose of any 18 property, whether tangible or intangible.
- 19 (18) To acquire and sell loans, mortgages and security 20 interests at public or private sale.
- 21 (19) To provide financial assistance to applicants and 22 project users.
- 23 (20) To agree to and comply with any conditions attached 24 to Federal or Commonwealth financial assistance not 25 inconsistent with the provisions of this chapter.
- 26 (21) To make rules regarding the operation of properties 27 and facilities of the authority subject to agreements with 28 obliques of the authority.
- 29 (22) To develop contractually binding policies to assure 30 that:

- (i) all persons, including the authority's
  contractors, subcontractors, assignees, lessees, agents,
  vendors and suppliers, are accorded equality of
  opportunity in employment and contracting associated with
- 6 (ii) contracting parties demonstrate diversity in 7 ownership of equity interests.
  - (23) To exercise rights provided by law for the benefit or protection of the authority or obligees of the authority.

projects and programs authorized under this chapter; and

- 10 (24) To invest money of the authority not required for 11 immediate use, including proceeds from the sale of any bonds, 12 as the board determines, subject to any agreement with 13 bondholders stated in the authorizing resolution providing 14 for the issuance of bonds.
- 15 (25) To procure insurance against any loss in connection 16 with its programs, property and other assets.
  - (26) To enter into agreements providing for the acquisition of projects comprising or including public facilities for financing purposes only.
- 20 (27) To promulgate regulations containing restrictions
  21 as it may deem necessary or appropriate to effectuate the
  22 public purposes of this chapter.
- 23 (28) To finance all or part of an interagency project
  24 which meets the requirements of section 1521(a)(2) (relating
  25 to bond issuance).
- 26 (29) To negotiate and enter into interest rate exchange 27 agreements, interest rate cap agreements, collar agreements, 28 corridor agreements, ceiling agreements, floor agreements, 29 forward agreements, float agreements and other similar 30 arrangements, which, in the judgment of the authority, will

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- assist the authority in managing the interest costs of the authority.
- 3 (30) To enter into financing agreements with applicants 4 and project users providing, among other things:
  - (i) for loan, lease or sale financing or other financing of projects for applicants or project users;
  - (ii) for loan, rental or purchase price payments or other payments, sufficient to amortize the principal, interest and premium, if any, of all bonds and contractual obligations of the authority incurred to provide funds to pay the costs of the projects to be financed;
  - (iii) for the applicants or project users to pay or cause to be paid all other costs of acquiring, constructing, maintaining and operating the projects;
  - (iv) for conveyance with or without consideration of any part or all of a project to the project user or applicant on or before payment of all bonds and contractual obligations of the authority incurred with respect to the project; and
  - (v) for other matters as are customary in those agreements or as may be deemed necessary or appropriate by the authority.
- 24 (31) To make contracts and to execute instruments
  25 necessary or convenient for the carrying on of its business.
- 26 (32) To do any act necessary or appropriate to carry out 27 and effectuate the purposes of this chapter.
- 28 (33) To do any act necessary or convenient to the 29 exercise of the powers set forth in this subsection 30 reasonably implied from those powers.

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- 1 (b) Duties.--The authority shall administer the programs
- 2 established in Subchapter E (relating to programs) in accordance
- 3 with this chapter.
- 4 SUBCHAPTER C
- 5 BONDS
- 6 Sec.
- 7 1521. Bond issuance.
- 8 1522. Commonwealth taxation.
- 9 1523. Federal taxation.
- 10 1524. Validity of bonds; limitation on actions.
- 11 1525. Provisions of bonds; trust agreements.
- 12 1526. Validity of pledge.
- 13 1527. Commonwealth pledges.
- 14 1528. Bonds to be legal investments.
- 15 1529. Bondholder rights.
- 16 § 1521. Bond issuance.
- 17 (a) Authorization.--
- 18 (1) The authority has the power to issue its limited
- 19 obligation revenue bonds and other types of limited
- 20 obligation revenue financing as in the judgment of the
- 21 authority is necessary to provide sufficient funds for any
- 22 project or group of projects, provided as follows:
- 23 (i) That the issuance by the authority of taxable or
- tax-exempt bonds on behalf of projects comprising
- industrial facilities, commercial facilities, pollution
- 26 control facilities, energy conversion facilities, energy-
- 27 producing facilities and disaster relief project
- facilities, other than Pennsylvania Opportunity Fund
- 29 projects, has been authorized by a local economic
- development financing authority or a group of local

economic development financing authorities or by a local economic development agency or a group of local economic development agencies.

- (ii) That the authority may issue taxable or taxexempt bonds on behalf of interagency projects, only if:
  - (A) the applicant has first applied to PENNVEST for financing under the provisions of the act of March 1, 1988 (P.L.82, No.16), known as the Pennsylvania Infrastructure Investment Authority Act; and
  - (B) PENNVEST, in writing, refers the applicant to the authority to finance all or part of the interagency project in accordance with this chapter.
- (iii) That the issuance by the authority of taxable or tax-exempt bonds for a public facility, for interagency projects and for projects for roads and transportation facilities and transportation systems has been authorized by a municipality, municipal authority or Commonwealth agency and that both the applicant and the authority have determined that the cost of obtaining the financing for the public facility will be reduced through the issuance of bonds through the authority. For purposes of the determination required in this subparagraph, any financing for a public facility that the authority reasonably believes could have received a rating of "A" or better from a nationally recognized rating agency shall be presumed not to be eligible for financing by the authority under this paragraph.
- 29 (2) The authority may, as it deems necessary and 30 desirable, use the proceeds of bonds issued for all of the

- 1 following:
- 2 (i) Making loans.
- 3 (ii) Purchasing loans, mortgages, security interests
- 4 or loan participations.
- 5 (iii) Paying incidental expenses in connection with
- 6 activity under subparagraphs (i) and (ii).
- 7 (iv) Paying expenses of authorizing and issuing the
- 8 bonds.
- 9 (v) Paying interest on the bonds until revenues of
- 10 the project are available in sufficient amounts to pay
- 11 interest.
- 12 (vi) Funding reserves.
- 13 (b) Method of financing. -- The financing of projects may be
- 14 with tax-exempt bonds or taxable bonds issued pursuant to this
- 15 chapter and may be direct through application of bond proceeds
- 16 or other funds to pay project costs or indirect through stock
- 17 purchases or other means as the authority approves.
- 18 (c) Authorization requirements.--
- 19 (1) Bonds of the authority shall be authorized by a
- 20 resolution of the board.
- 21 (2) The bonds shall, as provided in the resolution of
- 22 the board:
- 23 (i) be of a series;
- 24 (ii) bear a date or dates;
- 25 (iii) bear or accrue interest at any rate or rates,
- 26 whether fixed or variable;
- 27 (iv) be in denominations;
- (v) be in any form, either coupon or fully
- 29 registered without coupons or in certificated or book-
- 30 entry-only form;

- 1 (vi) carry registration, exchangeability and interchangeability privileges; 2 (vii) be payable in any medium of payment and at any 3 4 place or places; 5 (viii) mature on a date or dates not to exceed 40 years from the bonds' original issue date; and 6 (ix) be subject to terms of redemption, if any. 7 8 (3) Bonds shall be signed by or shall bear the facsimile 9 signature of the officer designated by the board. Interest coupons shall be attached to coupon bonds 10 and shall bear the facsimile signature of the officer 11 12 designated by the board. 13 (5) Bonds may be authenticated by an authenticating 14 agent, fiscal agent or trustee. 15 (6) Bonds may be issued and delivered notwithstanding 16 that the officer signing the bonds or whose facsimile 17 signature is on a coupon has ceased to be the officer at the 18 time when the bond is actually delivered. 19 (d) No debt or liability of the Commonwealth.--20 Bonds issued under this chapter shall not be a debt or liability of the Commonwealth and shall not create or 21 constitute any indebtedness, liability or obligation of the 22 23 Commonwealth. 24 (2) Bonds shall be payable solely from revenues or funds 25
- (2) Bonds shall be payable solely from revenues or funds
  pledged or available for their repayment as authorized in
  this chapter, including the proceeds of any issue of bonds
  and, in the case of a public project, the pledge of fees,
  taxes and other revenues by a political subdivision or other
  instrumentality of the Commonwealth.
- 30 (3) All bonds shall contain on their faces statements to

- 1 the effect that:
- 2 (i) the authority is obligated to pay the principal
- of or the interest on the bonds only from its revenues,
- 4 receipts or funds pledged or available for their payment
- 5 as authorized in this chapter;
- 6 (ii) neither the Commonwealth nor any political
- 7 subdivision is obligated to pay the principal or
- 8 interest; and
- 9 (iii) neither the faith and credit nor the taxing
- 10 power of the Commonwealth or any political subdivision is
- 11 pledged to the payment of the principal of or the
- interest on the bonds.
- 13 (e) Sale.--
- 14 (1) Bonds may be sold at public sale, invited sale or
- private sale for the price or prices the authority
- 16 determines.
- 17 (2) The authority shall ensure that minority-owned or
- 18 minority-controlled firms have an opportunity to participate
- in a significant way in bond sale activities.
- 20 (f) Interim receipts.--Pending the preparation of the
- 21 definitive bonds, interim receipts may be issued to the
- 22 purchaser or purchasers of the bonds and shall contain the terms
- 23 and conditions established by the authority.
- 24 (g) Negotiable instruments.--Bonds of the authority shall
- 25 have the qualities of negotiable instruments under 13 Pa.C.S.
- 26 (relating to commercial code).
- 27 (h) Refunding.--Subject to provisions of this chapter and
- 28 the terms of bonds or other contractual obligations issued in
- 29 accordance with this chapter, the authority may refund any
- 30 outstanding debt of the authority, whether the debt represents

- 1 principal or interest, in whole or in part, at any time. For the
- 2 purposes of this subsection, the term "refund" and its
- 3 variations means the issuance and sale of obligations the
- 4 proceeds of which are used or are to be used for the payment or
- 5 redemption of outstanding obligations upon or prior to maturity.
- 6 § 1522. Commonwealth taxation.
- 7 (a) General.--The effectuation of the purposes of the
- 8 authority is in all respects for the benefit of the people of
- 9 this Commonwealth; for the increase of their commerce and
- 10 prosperity; and for the improvement of their health, safety,
- 11 welfare and living conditions.
- 12 (b) Authority. -- Since the authority, as a public
- 13 instrumentality of the Commonwealth, will be performing
- 14 essential governmental functions in effectuating these purposes,
- 15 the authority is not required to pay any taxes or assessments
- 16 upon any property acquired or used or permitted to be used by
- 17 the authority for its purposes.
- 18 (c) Bonds.--Bonds issued by the authority, the transfer and
- 19 the income from the bonds, including profit made on their sale,
- 20 are free from State and local taxation within this Commonwealth.
- 21 The exclusion under this subsection shall not extend to gift,
- 22 estate, succession or inheritance taxes or any other taxes not
- 23 levied directly on the bonds, their transfer, the income from
- 24 the bonds or the realization of profits on their sale.
- 25 § 1523. Federal taxation.
- 26 (a) Allocation.--If the bonds issued by the authority for a
- 27 project are tax-exempt bonds for which Federal law requires an
- 28 allocation, the department shall issue an allocation charging a
- 29 small issue project's pro rata share of the issue to the county
- 30 in which the project will be located if the project requires a

- 1 type of allocation distributed by the department to counties.
- 2 (b) Approval.--If gubernatorial approval is required by
- 3 Federal or Commonwealth law, the Governor may approve the
- 4 issuance of bonds by the authority upon receipt of written
- 5 request for approval from the board. The written request must
- 6 state all of the following:
- 7 (1) The authority has conducted a public hearing, with
- 8 appropriate public notice, concerning the purposes for which
- 9 the bonds are to be issued.
- 10 (2) A description of the project or projects to be
- 11 financed.
- 12 (3) A description of the method of financing the project
- or projects.
- 14 (4) A summary of the comments made and questions posed
- 15 at the public hearing.
- 16 § 1524. Validity of bonds; limitation on actions.
- 17 (a) Presumption.--A bond reciting in substance that it has
- 18 been issued by the authority to accomplish the public purposes
- 19 of this chapter shall be conclusively deemed in any suit, action
- 20 or proceeding involving the validity or enforceability of the
- 21 bonds or their security to have been issued for the public
- 22 purposes of this chapter.
- 23 (b) Estoppel.--After issuance, bonds shall be conclusively
- 24 presumed to be fully authorized and issued by all the laws of
- 25 this Commonwealth; and any person shall be estopped from
- 26 questioning their validity, sale, execution or delivery by the
- 27 authority.
- 28 § 1525. Provisions of bonds; trust agreements.
- 29 A resolution authorizing bonds or any trust agreement
- 30 approved by the authority in a resolution authorizing the bonds

- 1 may contain provisions to:
- 2 (1) Secure the bonds.
- 3 (2) Covenant against:
- 4 (i) pledging or granting a security interest in all
- or any part of the authority's revenues or all or any
- 6 part of its property to which its right or title exists
- 7 or which may later come into existence; or
- 8 (ii) permitting or suffering any lien on all or any
- 9 part of its revenues or property.
- 10 (3) Covenant with respect to limiting the authority's
- right to sell, pledge or otherwise dispose of bonds or notes
- of governmental units, loan agreements or other property.
- 13 (4) Covenant as to additional bonds to be issued, as to
- 14 limitations on additional bonds, as to terms and conditions
- of additional bonds and as to the custody, application,
- investment and disposition of proceeds of bonds.
- 17 (5) Covenant as to the incurring of other debts or
- obligations by the authority.
- 19 (6) Covenant as to the:
- (i) payment of principal of or interest on bonds;
- 21 (ii) sources and methods of payment; and
- 22 (iii) rank or priority of bonds with respect to
- liens or security interests.
- 24 (7) Provide for the replacement of lost, stolen,
- destroyed or mutilated bonds.
- 26 (8) Covenant against extending the time for the payment
- of bonds or interest.
- 28 (9) Covenant as to the redemption, purchase, tender of
- 29 bonds by the authority or the bondholders and the privilege
- of exchange of bonds for other bonds.

1 (10) Create or authorize the creation of special funds or accounts to be held in trust or otherwise for the benefit 2. 3 of bondholders or of reserves for debt service or other 4 purposes. 5 Covenant as to the use, investment and disposition (11)of the money held in special funds, accounts or reserves. 6 (12) Prescribe: 7 (i) the procedure, if any, by which the terms of any 8 contract with bondholders may be amended or abrogated; 9 (ii) the percentage of the principal amount of bonds 10 11 the holders of which must consent to the amendment or abrogation; and 12 13 (iii) the manner in which the consent may be given. (13) Covenant as to the use of any or all of the 14 15 authority's real or personal property or warrant its title. (14) Provide for the maintenance of the authority's real 16 17 and personal property, the replacement of its real and 18 personal property, the insurance to be carried on its real 19 and personal property and the use and disposition of 20 insurance proceeds. (15) Provide for rights, liabilities, powers and duties 21 22 arising upon the breach of any covenant, condition or 23 obligation. (16) Prescribe: 24 (i) events of default; 25 26 (ii) terms and conditions upon which any or all of the bonds become or may be declared due and payable 27 28 before stated maturity following an event of default; and (iii) terms and conditions upon which the 29

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declaration and its consequence may be waived.

- 1 (17) Pay the costs or expenses incident to:
- 2 (i) the enforcement of the bonds;
- 3 (ii) the provisions of the resolution authorizing 4 the issuance of the bonds;
- 5 (iii) the trust agreement securing the bonds; and
- 6 (iv) any covenant or agreement of the authority with 7 the holders of the bonds or other obliques of the
- 8 authority.

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- 9 (18) Vest in a trustee, within or without this
  10 Commonwealth, any property, rights, powers and duties in
  11 trust, including rights with respect to the sale or other
  12 disposition of notes and bonds of governmental units and
  13 other instruments and security pledged under a resolution or
  14 trust agreement for the benefit of bondholders and rights, by
  15 suit or action, to foreclose a mortgage pledged under a
- 17 (19) Limit the rights, powers and duties of a trustee 18 and the right of bondholders to appoint a trustee.

resolution or trust indenture for the benefit of bondholders.

- 19 (20) Establish the terms and conditions upon which a 20 trustee or the bondholders may enforce a covenant or rights 21 securing or relating to the bonds.
- 22 (21) Obtain letters of credit, bond insurance and other 23 facilities for credit enhancement and liquidity.
- 24 (22) Exercise all or any part or combination of the 25 powers granted in this chapter.
- 26 (23) Make covenants other than and in addition to the 27 covenants expressly authorized by this chapter.
- 28 (24) Make any other covenant and do or refrain from 29 doing any other act and thing necessary, convenient or 30 desirable in order to better secure the bonds of the

- 1 authority or, in the absolute discretion of the authority, as
- will tend to make bonds of the authority more marketable,
- 3 notwithstanding that the covenant, act or thing may not be
- 4 specifically enumerated in this chapter.
- 5 § 1526. Validity of pledge.
- 6 Any pledge of or grant of a security interest in revenues or
- 7 instruments made by the authority shall be valid and binding
- 8 from the time when the pledge is made. The revenues, receipts,
- 9 money, funds or other property or instruments pledged and later
- 10 received by the authority shall immediately be subject to the
- 11 lien of the pledge or security interest without any physical
- 12 delivery of the property pledged or further act. The lien of the
- 13 pledge or security interest shall be valid and binding as
- 14 against all parties having claims of any kind in tort, contract
- 15 or otherwise against the authority irrespective of whether the
- 16 parties have notice of the lien, pledge or security interest. No
- 17 instrument by which a pledge or security interest is created,
- 18 evidenced or noticed need be recorded or filed to perfect the
- 19 pledge or security interest, except in the records of the
- 20 authority.
- 21 § 1527. Commonwealth pledges.
- 22 (a) Bondholders.--The Commonwealth pledges to and agrees
- 23 with each obligee of the authority that the Commonwealth will
- 24 not limit or alter the rights and powers vested in the authority
- 25 or otherwise created by this chapter in any manner inconsistent
- 26 with the obligations of the authority to its obligees until all
- 27 bonds at any time issued, together with the interest on the
- 28 bonds, are fully paid and discharged.
- 29 (b) Lessees.--The Commonwealth pledges and agrees with any
- 30 person that, as owner of property which is leased or subleased

- 1 to or from the authority, it will not limit or alter the rights
- 2 and powers vested in the authority or otherwise created by this
- 3 chapter in any manner which impairs the obligations of the
- 4 authority until all the obligations of the authority under the
- 5 lease or sublease are fully met and discharged.
- 6 § 1528. Bonds to be legal investments.
- 7 (a) Investments.--Bonds issued pursuant to this chapter are
- 8 made securities in which all of the following may properly and
- 9 legally invest funds, including capital, deposits or other funds
- 10 in their control or belonging to them:
- 11 (1) Government agencies.
- 12 (2) Insurance companies.
- 13 (3) Trust companies.
- 14 (4) Banking associations, banking corporations and
- 15 savings banks.
- 16 (5) Investment companies.
- 17 (6) Executors, trustees and other fiduciaries.
- 18 (7) Trustees of any retirement, pension or annuity fund
- or system of the Commonwealth.
- 20 (b) Deposits.--Bonds issued by the authority are made
- 21 securities which may properly and legally be deposited with and
- 22 received by any government agency for any purpose for which the
- 23 deposit of bonds or other obligations of the Commonwealth are
- 24 authorized by law.
- 25 § 1529. Bondholder rights.
- 26 The rights and remedies conferred upon or granted to
- 27 bondholders pursuant to this chapter shall be in addition to and
- 28 not in limitation of rights and remedies lawfully granted to
- 29 bondholders by the resolution providing for the issuance of
- 30 bonds or by any trust agreement or other agreement under which

- 1 the bonds may be issued or secured.
- 2 SUBCHAPTER D
- 3 AUTHORITY LOANS
- 4 Sec.
- 5 1541. Restrictions on use of funds.
- 6 1542. Funding.
- 7 § 1541. Restrictions on use of funds.
- 8 In addition to other provisions of this chapter limiting the
- 9 power of the authority to make loans or provide other financial
- 10 assistance to a particular project, no funds of the authority
- 11 shall be used with respect to a project if the authority would
- 12 be required, except upon foreclosure or except upon the
- 13 occurrence of a default in the payment or terms of any loan
- 14 made, to operate, service or maintain the project pursuant to
- 15 any lease or other agreement. Nothing shall prevent the
- 16 authority from transferring the property to the applicant,
- 17 project user or either of their designees at the end of the term
- 18 of the financing.
- 19 § 1542. Funding.
- 20 The following shall apply:
- 21 (1) The authority is authorized to incur debt, including
- 22 through the issuance of bonds, in an amount not to exceed
- 23 \$150,000,000 which shall be deposited into an account to fund
- 24 all of the following:
- 25 (i) Programs established by Subchapter F (relating
- to programs).
- 27 (ii) The costs of the authority, the board and the
- 28 department which are incurred in connection with the
- 29 administration of the program.
- 30 (iii) For use by the board for the making of new

- grants and the making of new and additional loans and
- loan guarantees under section 1551 (relating to First
- 3 Industries).
- 4 (2) Deposits of funds made into the First Industries
- 5 Program Account, including funds paid as a result of the
- 6 payment of interest and principal on loans made under this
- 7 program and interest earned on the funds in the account,
- 8 shall be a revolving loan fund, for payment of interest on or
- 9 repayment of the debt incurred by the authority as authorized
- in this chapter and for costs associated with the
- administration of the program, as the board shall determine.
- 12 SUBCHAPTER E
- 13 PROGRAMS
- 14 Sec.
- 15 1551. First Industries.
- 16 § 1551. First Industries.
- 17 (a) Establishment.--There is established a program to be
- 18 known as the First Industries Program. The program shall provide
- 19 financial assistance in the form of loans, grants and guarantees
- 20 for tourism, agricultural and related projects located within
- 21 this Commonwealth.
- 22 (b) Applications for planning grants.--A project applicant
- 23 may submit an application to the board requesting a planning
- 24 grant in an amount not to exceed \$250,000 for the reimbursement
- 25 of costs of predevelopment and feasibility studies for a tourism
- 26 or agricultural project. The application shall be on the form
- 27 required by the board and shall include or demonstrate all of
- 28 the following:
- 29 (1) The applicant's name and address.
- 30 (2) The location of the project.

- 1 (3) A description of the project.
- 2 (4) An estimate of the cost of the predevelopment and 3 feasibility studies and the goal to be achieved by carrying
- 4 out the proposed studies.

more of the following:

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- 5 (5) A statement of the amount of the planning grant 6 sought.
- 7 (6) Any other information required by the board.
- 8 (c) Review and approval of planning grant applications.--The 9 following shall apply:
- 10 (1) The board shall review the application and upon
  11 being satisfied that all requirements have been met, the
  12 board may approve the application and award a planning grant.
  13 To be eligible for funding, a project must demonstrate one or
- 15 (i) The project involves a joint venture among two
  16 or more tourism, agricultural or related entities that
  17 will have a demonstrable impact on the economy of the
  18 community or region where the venture will be located or
  19 operational.
  - (ii) The project will promote research and development efforts leading to increased commercialization or utilization of farm commodities.
- 23 (iii) The project will result in environmentally 24 friendly or energy efficient agricultural operations.
  - (iv) The project will result in more cost-effective and efficient marketing of regional tourism or agricultural assets.
- 28 (v) The project will result in a substantial
  29 increase in revenues for the Commonwealth or the host
  30 municipality.

- 1 (vi) The project proposes to utilize Commonwealth-
- owned natural resources for public/private development of
- 3 a tourism product.
- 4 (2) Copies of all reports and studies prepared with
- 5 planning grant funds shall be provided to the board and shall
- 6 be made available to any person upon request.
- 7 (d) Project financing. -- The board may make funds available
- 8 to project applicants to finance the cost of a project. The
- 9 funds may be provided in the form of direct loans to project
- 10 applicants, loans to capitalize revolving loan funds operated by
- 11 nonprofit entities or guarantees of loans made by commercial
- 12 lending institutions. The board shall determine the amount of
- 13 funds provided under section 1542 (relating to funding) to be
- 14 allocated among the different methods of financing authorized in
- 15 subsections (e), (f) and (g), subject to the provisions of
- 16 subsection (h).
- 17 (e) Direct loans to project applicants. -- The board may make
- 18 funds available to the department for loans for production
- 19 agriculture and tourism activities under the Small Business
- 20 First program or the Machinery and Equipment Loan Fund program
- 21 or any successor programs, as authorized under the act of June
- 22 29, 1996 (P.L.434, No.67), known as the Job Enhancement Act.
- 23 Loans shall be made in accordance with the terms and conditions
- 24 of those programs and may be made to any type of tourism,
- 25 production agriculture or related project that would be eligible
- 26 for financing under this chapter. After the department has
- 27 completed its review of the application and has determined that
- 28 the application should be recommended for approval, it shall
- 29 submit the application and its recommendation to the board for
- 30 approval and funding. Loans shall be administered by the

- 1 department, but all payments of loan principal and interest
- 2 shall be paid into an account.
- 3 (f) Applications for loans to local revolving loan funds.--
- 4 The following shall apply:
- 5 (1) A nonprofit entity that operates a revolving loan
- fund may submit an application to the board requesting a loan
- 7 to capitalize a revolving loan fund administered by the
- 8 nonprofit entity. The application shall be on the form
- 9 required by the board and shall include or demonstrate all of
- 10 the following:
- 11 (i) The applicant's name and address.
- 12 (ii) The names of the applicant's executive
- director, board of directors and all staff involved with
- 14 the operation and administration of the revolving loan
- 15 fund.
- 16 (iii) A copy of the applicant's last two years of
- 17 certified public accountant-prepared financial
- 18 statements.
- 19 (iv) A statement that the applicant will utilize the
- 20 funds received only for tourism and production
- 21 agriculture projects and a description of how the
- 22 revolving loan fund will accept, review, approve and
- administer applications for funding.
- 24 (v) The collateral or security to be provided for
- 25 the loan.
- 26 (vi) Identification of any matching funds for the
- 27 project.
- 28 (vii) Any other information required by the board.
- 29 (2) The board shall review applications submitted under
- 30 paragraph (1) to determine all of the following:

1 (i) If the local revolving loan fund is financially sound. If the applicant is an accredited community 2 development financial institution as determined by the 3 4 Pennsylvania Community Development Bank Operational Committee, as authorized under the Job Enhancement Act, 5 the board may accept that determination in lieu of 6 conducting its own review of the financial soundness of 7 8 the fund.

- (ii) If the proposed collateral or security is sufficient to repay the loan or is offered in accordance with the same terms and conditions provided to all other lenders of capital for the revolving loan fund.
- (iii) If the funds will be used to make loans to tourism or production agriculture projects.
- 15 (iv) If the applicant complied with all other 16 criteria established by the board.
- 17 (3) Upon being satisfied that all requirements have been 18 met, the board may approve the application and award a loan 19 to the project for a term and at an interest rate to be 20 established by the board.
- 21 (g) Applications for loan guarantees.--The following shall 22 apply:
- 23 A project applicant, which may include a commercial 24 lending institution on behalf of a borrower, may request a 25 loan guarantee for a loan received from a commercial lending 26 institution to assist with the financing of a tourism or 27 production agricultural project which has been the recipient 28 of a planning grant under subsection (b) or a project which demonstrates significant private investment. The application 29 30 must be on the form required by the board and must include or

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1 demonstrate all of the following: 2 (i) The applicant's name and address. 3 (ii) A description of the project. 4 (iii) A statement describing the likely economic 5 impact to this Commonwealth and the host municipality as a result of the project. 6 (iv) A description of the project financing, 7 including terms, conditions and the collateral or 8 security required. 9 10 (v) The amount of the loan guarantee that is being 11 requested. (vi) The total project cost and the identification 12 13 of all sources of capital for the project. 14 (vii) Any other information required by the board. 15 (2) The board shall review the application to determine all of the following: 16 17 (i) If the proposed project is feasible and 18 demonstrates soundness in concept. 19 If the proposed collateral or security is 20 sufficient to cover the guarantee in the event of a call. 21 If the applicant complied with all other 22 criteria established by the board. 23 (3) Upon being satisfied that all requirements have been met, the board may approve the application and award a loan 24 25 guarantee to the project. Loan guarantees shall be for no 26 more than 50% of the total project cost, or \$2,500,000, 27 whichever is less. The terms of the loan quarantee must be 28 agreed to by the commercial lending institution which is the lender of the funds subject to the guarantee. The board may 29 establish a subcommittee composed of board members and staff 30

- of the department to supervise the progress of projects which
- 2 receive loan guarantees under this section.
- 3 (h) Limitations.--
- 4 (1) Except upon foreclosure or default or violation of a
- 5 loan or loan guarantee made, the board may not approve an
- 6 application or finance a project if the board or authority
- 7 would be required to operate, service or maintain the project
- 8 under a lease or other agreement.
- 9 (2) No more than \$10,000,000 of the funds in the account
- 10 under section 1542 (relating to funding) may be used for
- grants awarded under subsection (c).
- 12 (3) At least two-thirds of the funds made available
- through debt incurred under section 1542 shall be used for
- 14 financing of production agriculture or related projects.
- 15 Section 2. This act shall take effect in 60 days.