THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2574 Session of 2004

INTRODUCED BY TRUE, HICKERNELL, STURLA, ARMSTRONG, BAKER, BALDWIN, BEBKO-JONES, BROWNE, CAPPELLI, CRAHALLA, DeWEESE, FAIRCHILD, FRANKEL, GEORGE, HERSHEY, MANDERINO, S. MILLER, PAYNE, SCAVELLO, E. Z. TAYLOR, VANCE, WATSON, WEBER, MUNDY, YOUNGBLOOD, BOYD, GINGRICH, GABIG, GOODMAN, LEACH, BENNINGHOFF, DENLINGER, BARD AND MELIO, APRIL 14, 2004

AS AMENDED ON THIRD CONSIDERATION, HOUSE OF REPRESENTATIVES, JUNE 15, 2004

AN ACT

Amending the act of June 3, 1937 (P.L.1333, No.320), entitled "An act concerning elections, including general, municipal, special and primary elections, the nomination of candidates, 3 primary and election expenses and election contests; creating and defining membership of county boards of elections; imposing duties upon the Secretary of the Commonwealth, 7 courts, county boards of elections, county commissioners; imposing penalties for violation of the act, and codifying, revising and consolidating the laws relating thereto; and 9 repealing certain acts and parts of acts relating to 10 elections," further providing for records and documents to be 11 12 open to public inspection AND proviso, for absentee electors 13 files and lists, and for public records. FOR PUBLIC RECORDS, 14 FOR ADDITIONAL POWERS AND DUTIES OF THE SECRETARY OF THE 15 COMMONWEALTH AND FOR REPORTING BY CANDIDATE AND POLITICAL COMMITTEES AND OTHER PERSONS. 16

17 The General Assembly of the Commonwealth of Pennsylvania

- 18 hereby enacts as follows:
- 19 Section 1. Sections 202 and 308 of the act of June 3, 1937
- 20 (P.L.1333, No.320), known as the Pennsylvania Election Code, are
- 21 amended to read:
- 22 Section 202. Records and Documents to Be Open to Public

- 1 Inspection. -- The records of the Secretary of the Commonwealth
- 2 and all returns, nomination petitions, certificates and papers,
- 3 other petitions, accounts, contracts, reports and other
- 4 documents and records in his custody shall be open to public
- 5 inspection, and may be inspected and copied by any qualified
- 6 elector of the State during ordinary business hours at any time
- 7 when they are not necessarily being used by the Secretary of the
- 8 Commonwealth, or his deputy or employes having duties to perform
- 9 in reference thereto: Provided, however, That such public
- 10 inspection thereof shall only be in the presence of the
- 11 Secretary of the Commonwealth, or his deputy or one of his
- 12 authorized employes, and shall be subject to proper regulation
- 13 for safekeeping of the records and documents, and subject to the
- 14 further provisions of this act. Neither the name nor address of
- 15 a program participant in the Address Confidentiality Program
- 16 under 23 Pa.C.S. Ch. 67 (relating to domestic violence victim
- 17 <u>address confidentiality</u>) shall be included in any list of
- 18 registered voters available to the public.
- 19 Section 308. Records and Documents to Be Open to Public
- 20 Inspection; Proviso. -- The records of each county board of
- 21 elections, general and duplicate returns, tally papers,
- 22 affidavits of voters and others, nomination petitions,
- 23 certificates and papers, other petitions, appeals, witness
- 24 lists, accounts, contracts, reports and other documents and
- 25 records in its custody, except the contents of ballot boxes and
- 26 voting machines and records of assisted voters, shall be open to
- 27 public inspection, except as herein provided, and may be
- 28 inspected and copied by any qualified elector of the county
- 29 during ordinary business hours, at any time when they are not
- 30 necessarily being used by the board, or its employes having

- 1 duties to perform thereto: Provided, however, That such public
- 2 inspection thereof shall only be in the presence of a member or
- 3 authorized employe of the county board, and shall be subject to
- 4 proper regulation for safekeeping of the records and documents,
- 5 and subject to the further provisions of this act: And provided
- 6 further, That general and duplicate returns, tally papers,
- 7 affidavits of voters and others, and all other papers required
- 8 to be returned by the election officers to the county board
- 9 sealed, shall be open to public inspection only after the county
- 10 board shall, in the course of the computation and canvassing of
- 11 the returns, have broken such seals and finished, for the time,
- 12 their use of said papers in connection with such computation and
- 13 canvassing. Neither the name nor address of a program
- 14 participant in the Address Confidentiality Program under 23
- 15 Pa.C.S. Ch. 67 (relating to domestic violence victim address
- 16 <u>confidentiality</u>) shall be included in any list of registered
- 17 voters available to the public.
- 18 Section 2. Section 1302.3 of the act, amended December 11,
- 19 1968 (P.L.1183, No.375), is amended to read:
- 20 Section 1302.3. Absentee Electors Files and Lists.--(a) The
- 21 county board of elections shall maintain at its office a file
- 22 containing the duplicate absentee voter's temporary registration
- 23 cards of every registered elector to whom an absentee ballot has
- 24 been sent. Such duplicate absentee voter's temporary
- 25 registration cards shall be filed by election districts and
- 26 within each election district in exact alphabetical order and
- 27 indexed. The registration cards so filed shall constitute the
- 28 Registered Absentee Voters File for the Primary or Election of
- 29 (date of primary or election) and shall be kept on file for a
- 30 period commencing the Tuesday prior to the day of the primary or

- 1 election until the day following the primary or election or the
- 2 day the county board of elections certifies the returns of the
- 3 primary or election, whichever date is later. Such file shall be
- 4 open to public inspection at all times subject to reasonable
- 5 safeguards, rules and regulations. Neither the name nor address
- 6 of a program participant in the Address Confidentiality Program
- 7 under 23 Pa.C.S. Ch. 67 (relating to domestic violence victim
- 8 address confidentiality) shall be included in any list of
- 9 <u>registered voters available to the public.</u>
- 10 (b) The county board of elections shall post in a conspicuous
- 11 public place at its office a master list arranged in
- 12 alphabetical order by election districts setting forth the name
- 13 and residence, and at primaries, the party enrollment, of (1)
- 14 every military elector to whom an absentee ballot is being sent,
- 15 each such name to be prefixed with an "M"; (2) every bedridden
- 16 or hospitalized veteran outside the county of his residence who
- 17 is not registered and to whom an absentee ballot is being sent,
- 18 each such name to be prefixed with a "V"; and (3) every
- 19 registered elector who has filed his application for an absentee
- 20 ballot too late for the extraction of his original registration
- 21 card and to whom a ballot is being sent and every qualified
- 22 elector who has filed his application for an absentee ballot and
- 23 is entitled, under provisions of the Permanent Registration Law
- 24 as now or hereinafter enacted by the General Assembly, to
- 25 absentee registration prior to or concurrently with the time of
- 26 voting, each such name to be prefixed with a "C." This list
- 27 shall be known as the Military, Veterans and Emergency Civilians
- 28 Absentee Voters File for the Primary or Election of (date of
- 29 primary or election) and shall be posted for a period commencing
- 30 the Tuesday prior to the day of the primary or election until

- 1 the day following the primary or election or the day on which
- 2 the county board of elections certifies the returns of the
- 3 primary or election, whichever date is later. Such file shall be
- 4 open to public inspection at all times subject to reasonable
- 5 safeguards, rules and regulations. <u>Neither the name nor address</u>
- 6 of a program participant in the Address Confidentiality Program
- 7 under 23 Pa.C.S. Ch.67 (relating to domestic violence victim
- 8 address confidentiality) shall be included in any list of
- 9 <u>registered voters available to the public.</u> This posted list
- 10 shall not contain any military address or references to any
- 11 military organization. Upon written request, the county board
- 12 shall furnish a copy of such list to any candidate or party
- 13 county chairman.
- 14 (c) Not less than five days preceding the election, the chief
- 15 clerk shall prepare a list for each election district showing
- 16 the names and post office addresses of all voting residents
- 17 thereof to whom official absentee ballots shall have been
- 18 issued. Each such list shall be prepared in duplicate, shall be
- 19 headed "Persons in (give identity of election district) to whom
- 20 absentee ballots have been issued for the election of (date of
- 21 election), " and shall be signed by him not less than four days
- 22 preceding the election. He shall post the original of each such
- 23 list in a conspicuous place in the office of the county election
- 24 board and see that it is kept so posted until the close of the
- 25 polls on election day. He shall cause the duplicate of each such
- 26 list to be delivered to the judge of election in the election
- 27 district in the same manner and at the same time as are provided
- 28 in this act for the delivery of other election supplies, and it
- 29 shall be the duty of such judge of election to post such
- 30 duplicate list in a conspicuous place within the polling place

- 1 of his district and see that it is kept so posted throughout the
- 2 time that the polls are open. Upon written request, he shall
- 3 furnish a copy of such list to any candidate or party county
- 4 chairman.
- 5 Section 3. Section 1309 of the act, amended August 13, 1963
- 6 (P.L.707, No.379), is amended to read:
- 7 Section 1309. Public Records.--All official absentee
- 8 ballots, files, applications for such ballots and envelopes on
- 9 which the executed declarations appear, and all information and
- 10 lists are hereby designated and declared to be public records
- 11 and shall be safely kept for a period of two years, except that
- 12 no information concerning a military elector shall be made
- 13 public which is expressly forbidden by the War Department
- 14 because of military security. Neither the name nor address of a
- 15 program participant in the Address Confidentiality Program under
- 16 23 Pa.C.S. Ch. 67 (relating to domestic violence victim address
- 17 <u>confidentiality</u>) shall be included in any list of registered
- 18 voters available to the public.
- 19 SECTION 4. SECTION 1626(D) OF THE ACT, AMENDED JULY 11, 1980 <--
- 20 (P.L.600, NO.128), IS AMENDED TO READ:
- 21 SECTION 1626. REPORTING BY CANDIDATE AND POLITICAL
- 22 COMMITTEES AND OTHER PERSONS. --
- 23 * * *
- 24 (D) PRE-ELECTION REPORTS BY CANDIDATES FOR OFFICES TO BE
- 25 VOTED FOR BY THE ELECTORS OF THE STATE AT LARGE AND ALL
- 26 POLITICAL COMMITTEES, WHICH HAVE EXPENDED MONEY FOR THE PURPOSE
- 27 OF INFLUENCING THE ELECTION OF SUCH CANDIDATE, SHALL BE FILED
- 28 NOT LATER THAN THE SIXTH TUESDAY BEFORE AND THE SECOND FRIDAY
- 29 BEFORE AN ELECTION, PROVIDED THAT THE INITIAL PRE-ELECTION
- 30 REPORT SHALL BE COMPLETE AS OF FIFTY (50) DAYS PRIOR TO THE

- 1 ELECTION AND THE SUBSEQUENT PRE-ELECTION REPORT SHALL BE
- 2 COMPLETE AS OF [FIFTEEN (15)] EIGHTEEN (18) DAYS PRIOR TO THE
- 3 ELECTION. PRE-ELECTION REPORTS BY ALL OTHER CANDIDATES AND
- 4 POLITICAL COMMITTEES WHICH HAVE RECEIVED CONTRIBUTIONS OR MADE
- 5 EXPENDITURES FOR THE PURPOSE OF INFLUENCING AN ELECTION SHALL BE
- 6 FILED NOT LATER THAN THE SECOND FRIDAY BEFORE AN ELECTION,
- 7 PROVIDED THAT SUCH REPORT BE COMPLETE AS OF [FIFTEEN (15)]
- 8 EIGHTEEN (18) DAYS PRIOR TO THE ELECTION.
- 9 * * *
- 10 SECTION 5. SECTION 1640 OF THE ACT, ADDED OCTOBER 4, 1978
- 11 (P.L.893, NO.171), IS AMENDED TO READ:
- 12 SECTION 1640. ADDITIONAL POWERS AND DUTIES OF THE SECRETARY
- 13 OF THE COMMONWEALTH. -- (A) THE SECRETARY OF THE COMMONWEALTH
- 14 SHALL HAVE THE FOLLOWING ADDITIONAL POWERS AND DUTIES:
- 15 (1) TO SERVE AS THE STATE CLEARING HOUSE FOR INFORMATION
- 16 CONCERNING THE ADMINISTRATION OF THIS ACT.
- 17 (2) TO PRESCRIBE SUITABLE RULES AND REGULATIONS TO CARRY OUT
- 18 THE PROVISIONS OF THIS ACT.
- 19 (3) TO DEVELOP THE PRESCRIBED FORMS REQUIRED BY THE
- 20 PROVISIONS OF THIS ARTICLE FOR THE MAKING OF THE REPORTS AND
- 21 STATEMENTS REQUIRED TO BE FILED WITH THE SUPERVISOR.
- 22 (4) TO PREPARE A MANUAL SETTING FORTH RECOMMENDED UNIFORM
- 23 METHODS OF BOOKKEEPING AND REPORTING WHICH SHALL BE FURNISHED BY
- 24 THE SUPERVISOR TO THE PERSON REQUIRED TO FILE SUCH REPORTS AND
- 25 STATEMENTS AS REQUIRED BY THIS ARTICLE.
- 26 (5) TO EXAMINE THE CONTRIBUTIONS TO STATE LEGISLATIVE AND
- 27 STATEWIDE CANDIDATES AND PUBLISH A LIST OF ALL THOSE POLITICAL
- 28 COMMITTEES WHO HAVE CONTRIBUTED TO CANDIDATES AND WHO HAVE
- 29 FAILED TO FILE REPORTS AS REQUIRED BY THIS ACT WITHIN SIX (6)
- 30 DAYS OF THEIR FAILURE TO COMPLY.

- 1 (B) THE SECRETARY OF THE COMMONWEALTH SHALL DEVELOP,
- 2 <u>IMPLEMENT AND ADMINISTER A FULLY SEARCHABLE COMPUTER DATABASE OF</u>
- 3 ALL REPORTS FILED UNDER THIS ARTICLE TO ENABLE THE PUBLIC TO
- 4 SEARCH BY ANY FIELD OF INFORMATION FILED UNDER THIS ARTICLE OR
- 5 BY ANY COMBINATION OF FIELDS ACROSS ALL CANDIDATES, NOMINEES,
- 6 ELECTION DISTRICTS OR ELECTIVE OFFICES.
- Section 4 6. This act shall take effect in 60 days. 7 <----