THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1334 Session of 2003

INTRODUCED BY VEON, RAYMOND, LaGROTTA, LEACH, COHEN, KOTIK, HALUSKA, THOMAS, GERGELY, BEBKO-JONES, DeWEESE, WASHINGTON, KENNEY, WANSACZ, CAWLEY, HARHAI, McGEEHAN, DeLUCA, CIVERA, STURLA, ROBERTS, LAUGHLIN, COSTA, PISTELLA, WALKO, SOLOBAY, HORSEY, SAINATO, DERMODY, RUFFING AND PRESTON, MAY 13, 2003

REFERRED TO COMMITTEE ON TOURISM AND RECREATIONAL DEVELOPMENT, MAY 13, 2003

AN ACT

- 1 Providing for video gaming; establishing the Gaming Commission 2 and the Video Gaming Account; reorganizing State offices;
- 3 imposing penalties; and making an appropriation.
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- 16 The General Assembly of the Commonwealth of Pennsylvania
- 17 hereby enacts as follows:
- 18 Section 1. Short title.
- 19 This act shall be known and may be cited as the Video Gaming
- 20 Act.
- 21 Section 2. Definitions.
- The following words and phrases when used in this act shall
- 23 have the meanings given to them in this section unless the
- 24 context clearly indicates otherwise:
- 25 "Account." The Video Gaming Account established in section
- 26 22.
- 27 "Chairman." The chairman of the Gaming Commission.
- 28 "Coin-operated amusement machine." A machine which requires
- 29 the insertion of a coin, currency or tokens, to play or activate
- 30 an amusement game or music machine.

- 1 "Commission." The Gaming Commission established in section
- 2 3.
- 3 "Commissioner." A member of the Gaming Commission.
- 4 "Distributor." Any individual, partnership, association or
- 5 corporation, licensed by the Gaming Commission to buy, sell,
- 6 service or distribute video gaming machines. The term does not
- 7 include a machine vendor or a manufacturer.
- 8 "Executive director." The executive director of the Gaming
- 9 Commission.
- 10 "Licensed establishment." A restaurant, bar, tavern, hotel
- 11 or club, which has a valid liquor, or malt or brewed beverage
- 12 license under the act of April 12, 1951 (P.L.90, No.21), known
- 13 as the Liquor Code.
- 14 "Machine vendor." Any individual, partnership, association
- 15 or corporation, that:
- 16 (1) is licensed by the Gaming Commission; and
- 17 (2) owns, services and maintains video gaming machines
- for placement in licensed establishments.
- 19 "Manufacturer." Any individual, partnership, association or
- 20 corporation, that is:
- 21 (1) licensed by the Gaming Commission; and
- 22 (2) manufactures or assembles video gaming machines.
- 23 "Party officer." The following members or officers of any
- 24 political party:
- 25 (1) A member of a national committee.
- 26 (2) A chairman, vice chairman, secretary, treasurer or
- 27 counsel of a Commonwealth committee.
- 28 (3) A member of the executive committee of a
- 29 Commonwealth committee.
- 30 (4) A county chairman, vice chairman or counsel.

- 1 (5) A secretary or treasurer of a county committee.
- 2 (6) A city chairman, vice chairman or counsel.
- 3 (7) A secretary or treasurer of a city committee.
- 4 (8) A borough chairman, vice chairman or counsel.
- 5 (9) A secretary or treasurer of a borough committee.
- 6 (10) A town chairman, vice chairman or counsel.
- 7 (11) A secretary or treasurer of a town committee.
- 8 (12) A township chairman, vice chairman or counsel.
- 9 (13) A secretary or treasurer of a township committee.
- 10 "Public official." An elected or appointed official or
- 11 employee in the executive, legislative or judicial branch of the
- 12 Commonwealth or a political subdivision. The term does not
- 13 include any of the following:
- 14 (1) A member of an advisory board which has no authority
- to expend public funds other than reimbursement for personal
- expense or to otherwise exercise the power of the
- 17 Commonwealth or a political subdivision.
- 18 (2) An appointed official who receives no compensation
- other than reimbursement for actual expenses.
- 20 "State Lottery." The lottery established and operated under
- 21 the act of August 26, 1971 (P.L.351, No.91), know as the State
- 22 Lottery Law.
- "Video gaming machine." A device or machine:
- 24 (1) which, upon insertion of a coin or currency, will
- 25 play or simulate the play of a video keno game authorized by
- 26 the Gaming Commission;
- 27 (2) which utilizes a video display and microprocessors;
- 28 and
- 29 (3) in which, by the skill of the player or by chance,
- 30 the player may receive free games or credits which may be

- 1 redeemed for cash.
- 2 Section 3. Commission.
- 3 An independent commission to be known as the Gaming
- 4 Commission is established. The commission shall not be
- 5 considered either an executive agency or an independent agency
- 6 for the purpose of the act of October 15, 1980 (P.L.950,
- 7 No.164), known as the Commonwealth Attorneys Act, but shall
- 8 possess the same status for such purpose as the Auditor General,
- 9 the State Treasurer and the Pennsylvania Public Utility
- 10 Commission.
- 11 Section 4. Composition and governance of commission.
- 12 (a) Composition.--
- 13 (1) The commission shall consist of the following
- 14 members:
- 15 (i) Three appointed by the Governor. Appointments
- under this subparagraph, other than initial appointments,
- shall comply with section 207.1(d) of the act of April 9,
- 18 1929 (P.L.177, No. 175), known as The Administrative Code
- 19 of 1929.
- 20 (ii) One appointed by the President pro tempore of
- the Senate.
- 22 (iii) One appointed by the Minority Leader of the
- 23 Senate.
- 24 (iv) One appointed by the Speaker of the House of
- 25 Representatives.
- 26 (v) One appointed by the Minority Leader of the
- 27 House of Representatives.
- 28 (2) The appointing authorities shall appoint each of the
- initial members of the commission within 30 days of the
- 30 effective date of this section.

- 1 (b) Terms of office.--
- 2 (1) For members under subsection (a)(1)(i):
- 3 (i) Except as set forth in subparagraph (ii), terms
- 4 shall be three years.
- 5 (ii) Initial appointments shall be for terms of two
- 6 years.
- 7 (2) For members under subsection (a)(2), terms shall be
- 8 for two years.
- 9 (3) A commissioner may not serve for more than two
- 10 terms, consecutively or otherwise.
- 11 (c) Vacancies. -- Vacancies in the commission occurring
- 12 otherwise than by expiration of term shall be filled for the
- 13 unexpired term in the same manner as original appointments.
- 14 (d) Qualifications.--Commissioners must meet the following
- 15 requirements:
- 16 (1) A commissioner must be a United States citizen and
- 17 resident of this Commonwealth.
- 18 (2) A commissioner must not hold elective or appointed
- 19 office in the executive, legislative or judicial branch of
- the Commonwealth or a political subdivision.
- 21 (3) A commissioner must not be a party officer.
- 22 (4) A commissioner must not, during the period
- 23 commencing two years prior to the appointment, have held a
- 24 direct or indirect interest in a person licensed by or
- subject to regulation by the commission.
- 26 (5) A commissioner must not have any direct or indirect
- 27 financial interest in a gaming activity regulated by the
- 28 commission or in a person holding a license awarded by the
- commission. A member of the commissioner's family must not
- 30 have such an interest.

- 1 (6) A commissioner must not have been convicted of any
- 2 crime, excluding summary convictions.
- 3 (e) Officers.--The Governor shall designate one commissioner
- 4 to serve as chairman of the commission. The commission shall
- 5 select from its membership a vice chairman and whatever other
- 6 officers the commission deems necessary.
- 7 (f) Oath of office.--
- 8 (1) Before entering upon the duties of commissioner, a
- 9 commissioner must swear or affirm all of the following:
- 10 (i) The commissioner is not financially interested
- in a person holding a license issued by the commission or
- subject to regulation by the commission.
- 13 (ii) The commissioner will abide by:
- 14 (A) this act;
- 15 (B) regulations promulgated by the commission;
- 16 and
- 17 (C) all statutory and regulatory provisions which
- apply to the commission.
- 19 (2) The oath or affirmation shall be filed in the office
- of the Secretary of the Commonwealth.
- 21 (g) Removal.--A commissioner may be removed from office by
- 22 the authority that appointed the commissioner, regardless of an
- 23 unexpired term of appointment, for incompetency, misconduct,
- 24 willful neglect of duty or other conduct evidencing unfitness
- 25 for the office. This subsection includes violation of the oath
- 26 of office.
- 27 (h) Compensation and expenses. -- A commissioner shall receive
- 28 a salary of \$95,000 per year and shall receive reimbursement for
- 29 actual and necessary expenses in performing the business of the
- 30 commission.

- 1 Section 5. Meetings.
- 2 (a) Regular and special meetings. -- Regular and special
- 3 meetings of the commission may be held at the discretion of the
- 4 commission and at times and places it deems convenient. At least
- 5 one regular meeting shall be held each month.
- 6 (b) Open meetings.--Except as set forth in section 10, the
- 7 provisions of 65 Pa.C.S. Ch. 7 (relating to open meetings) shall
- 8 apply to the commission. Meetings may be closed.
- 9 (c) Voting requirements.--
- 10 (1) Four commissioners constitute a quorum.
- 11 (2) An action of the commission must be taken by:
- 12 (i) a majority of the commissioners; and
- 13 (ii) in no event, fewer than four commissioners.
- 14 Section 6. Ethics.
- 15 (a) Code of ethics. -- The commission shall adopt a code of
- 16 ethics for commissioners, employees and agents and shall provide
- 17 that none of these individuals are permitted to engage in gaming
- 18 activities in an establishment licensed by the commission,
- 19 except in the course of an individual's duties. An individual
- 20 who has served as a commissioner may not accept employment from
- 21 a person licensed by the commission for a period of two years
- 22 after termination of duties as a commissioner.
- 23 (b) Statutes applying to commission. -- The commission, its
- 24 members and all of its employees are subject to 65 Pa.C.S. Ch.
- 25 11 (relating to ethics standards and financial disclosure) and
- 26 the act of July 19, 1957 (P.L.1017, No.451), known as the State
- 27 Adverse Interest Act. If there is a conflict between a provision
- 28 of this act and a provision of either 65 Pa.C.S. Ch. 11 or the
- 29 State Adverse Interest Act, the provision requiring the more
- 30 restrictive conduct shall control.

- 1 Section 7. Powers and duties.
- 2 (a) General rule. -- Except as provided in subsection (b), the
- 3 commission has jurisdiction over and shall supervise, license
- 4 and regulate gaming activities in this Commonwealth as provided
- 5 in this and any other statute.
- 6 (b) Exceptions.--The powers and duties of the commission
- 7 under this section do not include any of the following:
- 8 (1) The State Lottery as authorized under the act of
- 9 August 26, 1971 (P.L.351, No.91), known as the State Lottery
- 10 Law.
- 11 (2) Bingo as authorized under the act of July 10, 1981
- 12 (P.L.214, No.67), known as the Bingo Law.
- 13 (3) Small games of chance as authorized by the act of
- 14 December 19, 1988 (P.L.1262, No. 156), known as the Local
- 15 Option Small Games of Chance Act.
- 16 (c) Horse racing. -- The act of December 17, 1981 (P.L. 435,
- 17 No.135), known as the Race Horse Industry Reform Act shall
- 18 continue to apply to pari-mutuel betting on the outcome of horse
- 19 racing. The State Horse Racing Commission and the State Harness
- 20 Racing Commission are transferred from the Department of
- 21 Agriculture and established as administrative commissions within
- 22 the commission. They shall continue to exercise independent
- 23 jurisdiction over pari-mutuel betting on the outcome of horse
- 24 racing in this Commonwealth, but any other form of gaming
- 25 conducted at facilities subject to their jurisdiction shall be
- 26 licensed, supervised and regulated by the commission. This
- 27 transfer does not affect either commission's personnel,
- 28 appropriations, allocations, documents, records, equipment,
- 29 materials, powers, duties and obligations.
- 30 (d) Specific functions.--The commission has the following

- 1 powers and duties:
- 2 (1) To investigate and determine the eligibility of
- 3 applicants for licenses and to select from among competing
- 4 applicants the applicant or applicants which best serve the
- 5 interests of the citizens of this Commonwealth.
- 6 (2) To regulate and adopt standards for all gaming
- 7 activities in this Commonwealth, including video gaming as
- 8 authorized in this act.
- 9 (3) To maintain accurate and complete records of the
- 10 proceedings of the commission and to certify the records as
- 11 appropriate. Except as set forth in section 10, the act of
- 12 June 21, 1957 (P.L.390, No.212), referred to as the Right-to-
- 13 Know Law, shall apply to the commission.
- 14 (4) To levy and collect application fees and license
- 15 fees and to impose fines and penalties for violations of this
- act or regulations of the commission. Money collected under
- 17 this paragraph shall be paid to the State Treasury through
- 18 the commission for the use of the commission as provided in
- 19 this or any other act.
- 20 (5) To enforce the civil provisions of this or any other
- act conferring jurisdiction on the commission.
- 22 (6) To cooperate with and assist the Pennsylvania State
- 23 Police, the Attorney General and the various district
- 24 attorneys of this Commonwealth, who have primary
- 25 responsibility for the enforcement of the criminal provisions
- of this and any other act conferring jurisdiction on the
- 27 commission.
- 28 (7) To cooperate with the Department of Revenue in
- 29 administering the collection of taxes for gaming activities
- 30 subject to the jurisdiction of the commission, including

- 1 video gaming.
- 2 (8) To conduct hearings pertaining to civil violations 3 of this and any other act conferring jurisdiction on the 4 commission or regulations promulgated by the commission.
- 5 (9) To enhance the representation of minority groups in 6 the operation of gaming activities in this Commonwealth and 7 through ownership and operation of business activities 8 utilized by gaming activities in this Commonwealth.
- 9 (10) To submit to the Governor and the General Assembly 10 an annual report. The report shall include:
- 11 (i) A statement of receipts and disbursements by the commission.
- 13 (ii) A statement of special accounts or funds under 14 its control, an account of the commission's actions.
- (iii) Any other information which the commission
 deems significant or which the Governor and the General
 Assembly may request.
- 18 (11) To take action it deems appropriate to achieve the 19 purposes of this act and any other act over which it has 20 jurisdiction.
- 21 (12) To promulgate regulations necessary:
- 22 (i) to achieve the purposes of this act and any 23 other act conferring jurisdiction on the commission; or
- 24 (ii) for the protection of the:
- 25 (A) health, safety, morals and general welfare 26 of the citizens of this Commonwealth; and
- 27 (B) reputation of the Commonwealth's gaming industry.
- 29 (13) To classify licenses and financial reporting 30 requirements for licensees.

- 1 (14) To approve, where appropriate, internal control 2 procedures for licensees that are within accepted industry
- 3 standards.
- 4 (15) To conduct audits of licensees.
- 5 (16) To prescribe in conjunction with the Department of
 6 Revenue the manner of computing and collecting taxes on
 7 gaming activities subject to the jurisdiction of the
 8 commission.
- 9 (17) To require an applicant for a license or a finding 10 of suitability under this or any other act conferring 11 jurisdiction on the commission to pay the costs of a 12 background investigation which are not covered by the 13 application fee.
- 14 (18) To require an applicant for a license or a finding
 15 of suitability to provide fingerprints and to bear the costs
 16 associated with the search and classification of the
 17 fingerprints.
 - (19) To enter offices, facilities and other places of business of a licensee to obtain evidence of compliance or noncompliance with and to enforce the provisions of this act and any other act conferring jurisdiction on the commission.
- 22 (20) To investigate alleged violations of this act and
 23 any other act conferring jurisdiction on the commission or
 24 commission regulations, orders or decisions. In the course of
 25 an investigation under this paragraph, the commission has the
 26 power and duty to copy, seize and impound books and records
 27 of operations, supplies, equipment, cash boxes, counting
 28 rooms, games or gaming devices.
- 29 (21) To take appropriate disciplinary action against a 30 licensee for a violation or refer the matter to the

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- 1 appropriate law enforcement agency.
- 2 (22) To impose civil fines and penalties for violations 3 of this act and any other act conferring jurisdiction on the
- 4 commission.

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- 5 (23) To issue subpoenas requiring the attendance of 6 witnesses and the production of documents, to appoint hearing 7 officers and to administer oaths and affirmations to 8 witnesses, as required to administer and enforce this act and 9 any other act conferring jurisdiction on the commission.
 - (24) To prescribe, where necessary, the manner and method of alcohol and drug testing for employees of the commission and for persons employed in connection with gaming activities.
 - (25) To issue orders in accordance with this act and any other act conferring jurisdiction on the commission and regulations promulgated by the commission, granting, revoking, suspending, limiting or making conditional a license or finding of suitability made by the commission.
 - (26) To suspend a license or finding of suitability issued under this act or any other act conferring jurisdiction on the commission upon notice and hearing.
- 22 To delegate to the executive director and staff of 23 the commission the execution of functions under this act or any other act conferring jurisdiction on the commission for 24 25 the purpose of administering and enforcing this or any other 26 act conferring jurisdiction on the commission and its 27 regulations. Delegation under this paragraph shall be in 28 accordance with standards established by the commission and the laws of this Commonwealth. 29
- 30 (28) To develop and implement forms to be used for the

- 1 purposes of this act and any other act conferring
- 2 jurisdiction on the commission.
- 3 (29) To adopt and use a seal.
- 4 (30) To sue and be sued.
- 5 (31) To enter into contracts and other instruments
- 6 necessary or convenient for the conduct of its business and
- 7 the exercise of the powers of the commission.
- 8 (32) To retain counsel and auditors to render
- 9 professional services as the commission deems appropriate.
- 10 The commission, through its legal counsel after consultation
- 11 with the Attorney General, shall defend actions brought
- against the commission or its members, officers, officials
- and employees when acting within the scope of their official
- 14 duties.
- 15 (33) To acquire, hold and transfer a franchise, license
- or property right or interest, as necessary or convenient to
- implement this act and any other act conferring jurisdiction
- 18 on the commission.
- 19 (34) To enter into contracts for individual or group
- 20 insurance and to contribute to retirement plans for the
- 21 benefit of its employees and to enroll its employees in an
- 22 existing retirement system of a government agency.
- 23 (35) To take any other action reasonable or appropriate
- to implement and enforce this act and any other act
- conferring jurisdiction on the commission and commission
- 26 regulations, orders and decisions.
- 27 (36) To employ an executive director, deputies,
- secretaries, officers and representatives as necessary. These
- individuals shall serve at the commission's pleasure.
- 30 (37) To employ other employees as the commission sees

- fit and to prescribe their duties and compensation.
- 2 Section 8. Executive director.
- 3 (a) Appointment. -- The commission shall appoint an executive
- 4 director, who shall serve at the pleasure of the commission.
- 5 (b) Qualifications. -- The executive director must comply with
- 6 all of the following:
- 7 (1) Have at least ten years of responsible
- 8 administrative experience in public or business
- 9 administration or possess broad and recognized management
- 10 skills.
- 11 (2) Meet the qualification criteria and be subject to
- the disqualification criteria as required of commissioners
- under section 4(d) and (g).
- 14 (3) Make the oath or affirmation under section 4(f).
- 15 (4) Devote full time and attention to the duties
- 16 assigned under this act and any other act conferring
- jurisdiction on the commission and not hold any other
- 18 employment.
- 19 (c) Background investigation. -- The Pennsylvania State Police
- 20 shall conduct a thorough background investigation of any person
- 21 under consideration for the position of executive director prior
- 22 to appointment and provide the results of the investigation to
- 23 the commission.
- 24 (d) Salary. -- The annual salary and other compensation of the
- 25 executive director shall be set by the commission.
- 26 (e) Functions. -- The executive director has the following
- 27 powers and duties:
- 28 (1) To maintain commission records and preserve
- applications, records, books and other documents submitted to
- the commission or entrusted to its care.

- 1 (2) To administer the provisions of this act and any
- 2 other act conferring jurisdiction on the commission and the
- 3 regulations of the commission relating to the confidentiality
- 4 and disclosure of documents and information.
- 5 (3) To hire personnel necessary to implement and
- 6 accomplish the purposes of this act and any other act
- 7 conferring jurisdiction on the commission.
- 8 (4) To develop a commission budget to be approved by the
- 9 commission.
- 10 (5) To sign contracts on behalf of the commission which
- 11 the commission has approved.
- 12 (6) To make purchases authorized by the commission.
- 13 (7) To do other things assigned by the commission.
- 14 Section 9. Criminal history information.
- When the commission is authorized or required to consider an
- 16 applicant's criminal history, the commission shall initiate a
- 17 criminal history record investigation to obtain information in
- 18 the possession of the Pennsylvania State Police or the Federal
- 19 Bureau of Investigation or other relevant law enforcement
- 20 agencies. The Pennsylvania State Police shall be authorized to
- 21 and shall provide at the commission's request information
- 22 concerning criminal charges filed against an applicant for or
- 23 holder of a license issued by the commission. The commission
- 24 shall use the information obtained as a result of an
- 25 investigation under this section in determining the eligibility
- 26 of a person for a license or a finding of suitability. The
- 27 applicant shall be responsible for the payment of all costs
- 28 incurred for the investigation which are not covered by the
- 29 application fee.
- 30 Section 10. Exemptions to disclosure rules.

- 1 (a) General rule. -- The commission is not required to
- 2 disclose information the disclosure of which would:
- 3 (1) not be required by the act of June 21, 1957
- 4 (P.L.390, No.212), referred to as the Right-to-Know Law; or
- 5 (2) be prohibited by the statutes, regulations or
- 6 intergovernmental agreement.
- 7 (b) Confidential information.--
- 8 (1) Except as set forth in subsection (a) or paragraph
- 9 (2), notwithstanding any provision of the Right-to-Know Law,
- 10 the commission shall not except subject to a court order or
- 11 with the prior written consent of a licensee or applicant and
- 12 after notice disclose information or data required under this
- act or any other act conferring jurisdiction on the
- 14 commission or regulations of commission to be designated and
- 15 maintained as confidential.
- 16 (2) Paragraph (1) does not apply if there is:
- 17 (i) a court order; or
- 18 (ii) written consent of the subject licensee or
- 19 applicant.
- 20 (c) Categories of confidential information.--The following
- 21 types of documents or information concerning an applicant or a
- 22 licensee shall be designated and maintained as confidential
- 23 pursuant to this section:
- 24 (1) Financial information. This paragraph includes
- 25 statements, audits and financing applications, offering
- 26 memoranda, placement documents and purchase agreements.
- 27 (2) Marketing information, business plans and
- 28 proprietary information, including trade secrets.
- 29 (3) Investigatory materials developed by or provided to
- 30 the commission during an investigation of an applicant for or

- 1 holder of a license or a finding of suitability.
- 2 Section 11. Administrative procedures.
- 3 The provisions of 2 Pa.C.S. Ch. 7 Subch. A (relating to
- 4 judicial review of Commonwealth agency action) apply to orders
- 5 of the commission.
- 6 Section 12. Video gaming.
- 7 The commission shall provide for video gaming at licensed
- 8 establishments. With the exception of tickets indicating credits
- 9 won, which are redeemable for cash, no machine may directly
- 10 dispense coins, cash, tokens or anything else of value.
- 11 Section 13. Licensing.
- 12 (a) Background investigation; application fee.--The
- 13 commission shall conduct a background investigation of an
- 14 applicant for a manufacturer's, distributor's, or machine
- 15 vendor's license as to personal and business character, honesty
- 16 and integrity. An applicant must pay a nonrefundable application
- 17 fee of \$5,000. The investigation may utilize information on the
- 18 applicant compiled by the Pennsylvania Liquor Control Board. The
- 19 investigation includes the following:
- 20 (1) An examination of criminal or civil records.
- 21 (2) An examination of personal, financial or business
- 22 records. This paragraph includes tax returns, bank accounts,
- 23 business accounts, mortgages and contracts, to which the
- license applicant is a party or has an interest.
- 25 (3) An examination of personal or business relationships
- 26 which:
- 27 (i) include a partial ownership or voting interest
- in a partnership, association or corporation; and
- 29 (ii) bear on the fitness of the applicant for
- 30 licensure.

- 1 (b) Production of information. -- An applicant to become a
- 2 licensee must produce information, documentation and assurances
- 3 as required by the commission. This subsection includes the
- 4 following:

- 5 (1) Each license applicant must:
- (i) consent in writing to and provide for the

 examination of financial and business accounts, bank

 accounts, tax returns and related records, in the

 applicant's possession or under the applicant's control

 which establish by clear and convincing evidence the

 financial stability, integrity and responsibility of the

 license applicant; and
 - (ii) authorize all third parties in possession or control of accounts or records under subparagraph (i) to allow for their examination as deemed necessary by the commission in conducting background investigations.
 - (2) Each license applicant must disclose on the application form any criminal convictions for offenses graded above summary offenses covering the ten-year period immediately preceding the filing of the application. The license applicant must also include on the application form any convictions of the gambling laws of any jurisdiction.
 - operation in a jurisdiction which permits such activity, the license applicant must produce letters of reference from the gaming or casino enforcement or control agency which specify the experiences of the agency with the license applicant, the license applicant's associates and the license applicant's gaming operations. If the license applicant is unable to obtain these letters within 60 days of the request, the

- license applicant may submit a copy of the letter requesting
- 2 the information together with a statement under oath or
- 3 affirmation that, during the period activities were
- 4 conducted, the license applicant was in good standing with
- 5 the appropriate gambling or casino enforcement control
- 6 agency.
- 7 (4) Each license applicant must provide information,
- 8 documentation and assurances as required by the commission to
- 9 establish by clear and convincing evidence the license
- 10 applicant's good character, honesty and integrity.
- 11 Information under this paragraph may relate to family,
- habits, character, reputation, business affairs, financial
- affairs, business associates, professional associates and
- personal associates, covering the ten-year period immediately
- preceding the filing of the application.
- 16 (c) Third party disclosure. -- Each license applicant must
- 17 accept any risk of adverse public notice, embarrassment,
- 18 criticism, damages or financial loss, which may result from
- 19 disclosure or publication by a third party of material or
- 20 information requested by the commission pursuant to action on an
- 21 application. The license applicant expressly must waive a claim
- 22 against the commission, executive director or the Commonwealth
- 23 and its employees from damages as a result of disclosure or
- 24 publication by a third party.
- 25 (d) Hearing upon denial. -- A person that is denied a license
- 26 has the right to a hearing before the commission in accordance
- 27 with the provisions of 2 Pa.C.S. Ch. 5 Subch. A (relating to
- 28 practice and procedure of Commonwealth agencies) and Ch. 7
- 29 Subch. A (relating to judicial review of Commonwealth agency
- 30 action).

- 1 (e) Sole proprietor vendor.--A sole proprietor vendor must
- 2 comply with all of the following:
- 3 (1) Be a resident of this Commonwealth for at least two
- 4 years prior to application for a license.
- 5 (2) Be of good moral character and reputation in the
- 6 community.
- 7 (3) Be at least 18 years of age.
- 8 (4) Be current in the payment of all taxes, interest and
- 9 penalties owed to the Commonwealth and political
- 10 subdivisions. This paragraph excludes items under formal
- 11 dispute or appeal under applicable law.
- 12 (5) Demonstrate sufficient financial resources to
- 13 support the activities required to place and service video
- 14 gaming machines.
- 15 (f) Partnership vendors.--Partnership vendors must comply
- 16 with all of the following:
- 17 (1) Be current in the payment of taxes, interest and
- penalties owed to the Commonwealth and political
- 19 subdivisions. This paragraph excludes items under formal
- 20 dispute or appeal under applicable law.
- 21 (2) Demonstrate sufficient financial resources to
- 22 support the activities required to place and service video
- 23 gaming machines.
- 24 (3) Have each partner be:
- 25 (i) of good moral character and reputation in the
- 26 community;
- 27 (ii) at least 18 years of age; and
- 28 (iii) a resident of this Commonwealth for at least
- 29 two years prior to application for a license.
- 30 (4) At all times subsequent to licensing, a majority of

- 1 the partnership ownership interest must be held by residents
- of this Commonwealth.
- 3 (g) Association and corporate vendors.--Association or
- 4 corporate vendors must comply with all of the following:
- 5 (1) Be current in the payment of taxes, interest and
- 6 penalties owed to the Commonwealth and political
- 7 subdivisions. This paragraph excludes items under formal
- 8 dispute or appeal under applicable law.
- 9 (2) Demonstrate sufficient financial resources to
- 10 support the activities required to place and service video
- 11 gaming machines.
- 12 (3) Have each shareholder holding more than 10% of the
- 13 stock of a corporation be:
- 14 (i) of good moral character and reputation in the
- 15 community;
- 16 (ii) at least 18 years of age; and
- 17 (iii) a resident of this Commonwealth for at least
- 18 two years prior to application.
- 19 (h) Sole proprietor distributor.--A sole proprietor
- 20 distributor must comply with all of the following:
- 21 (1) Be a resident of this Commonwealth for at least one
- 22 year prior to application.
- 23 (2) Be of good moral character and reputation in the
- 24 community.
- 25 (3) Be at least 18 years of age.
- 26 (4) Be current in the payment of taxes, interest and
- 27 penalties owed to the Commonwealth and political subdivision.
- 28 This paragraph excludes items under formal dispute or appeal
- 29 under applicable laws.
- 30 (5) Demonstrate sufficient financial resources to

- 1 support the activities required to sell and service video
- 2 gaming machines.
- 3 (i) Partnership distributors. -- Partnership distributors
- 4 must comply with all of the following:
- 5 (1) Be current in the payment of taxes, interest and
- 6 penalties owed to the Commonwealth and political
- 7 subdivisions. This paragraph excludes items under formal
- 8 dispute or appeal under applicable law.
- 9 (2) Demonstrate sufficient financial resources to
- 10 support the activities required to sell and service video
- 11 gaming machines.
- 12 (3) Have each partner be:
- (i) of good moral character and reputation in the
- 14 community;
- 15 (ii) at least 18 years of age; and
- 16 (iii) a resident of this Commonwealth for at least
- one year prior to application.
- 18 (4) At all times subsequent to licensing, a majority of
- 19 the partnership ownership interest must be held by residents
- 20 of this Commonwealth.
- 21 (j) Association and corporate distributors. -- Association or
- 22 corporate distributors must comply with all of the following:
- 23 (1) Be current in the payment of taxes, interest and
- 24 penalties owed to the Commonwealth and political
- 25 subdivisions. This paragraph excludes items under formal
- 26 dispute or appeal under applicable law.
- 27 (2) Demonstrate sufficient financial resources to
- 28 support the activities required to sell and service video
- 29 gaming machines.
- 30 (3) Have each shareholder holding more than 10% of the

- 1 stock of a corporation be:
- 2 (i) of good moral character and reputation in the
- 3 community;
- 4 (ii) at least 18 years of age.
- 5 (4) For at least one year immediately prior to
- 6 application, have maintained and operated a coin machine
- 7 distributorship office and sales staff within this
- 8 Commonwealth. This paragraph does not apply to an association
- 9 distributor.
- 10 (k) Sole proprietor manufacturers.--A sole proprietor
- 11 manufacturer must comply with all of the following:
- 12 (1) Be of good moral character and reputation in the
- 13 community.
- 14 (2) Be at least 18 years of age.
- 15 (3) Be current in the payment of taxes, interest and
- penalties owed to the Commonwealth and political
- 17 subdivisions. This paragraph excludes items under formal
- 18 dispute or appeal under applicable law.
- 19 (4) Demonstrate sufficient financial resources to
- 20 support the activities required to manufacture and sell video
- 21 gaming machines through a licensed distributor.
- 22 (1) Partnership manufacturers.--Partnership manufacturers
- 23 must comply with all of the following:
- 24 (1) Be current in the payment of taxes, interest and
- 25 penalties owed to the Commonwealth and political
- 26 subdivisions. This paragraph excludes items under formal
- 27 dispute or appeal under applicable law.
- 28 (2) Demonstrate sufficient financial resources to
- 29 support the activities required to manufacture and sell video
- 30 gaming machines through a licensed distributor.

- 1 (3) Have each partner be:
- 2 (i) at least 18 years of age; and
- 3 (ii) of good moral character and reputation in the
- 4 community.
- 5 (m) Association and corporate manufacturers.--Association or
- 6 corporate manufacturers must comply with all of the following:
- 7 (1) Be current in the payment of taxes, interest and
- 8 penalties owed to the Commonwealth and political
- 9 subdivisions. This paragraph excludes items under formal
- 10 dispute or appeal under applicable law.
- 11 (2) Demonstrate sufficient financial resources to
- support the activities required to manufacture and sell video
- gaming machines through a licensed distributor.
- 14 (3) Have each shareholder holding more than 10% of the
- 15 stock of the corporation or association be:
- 16 (i) of good moral character and reputation in the
- 17 community; and
- 18 (ii) at least 18 years of age.
- 19 Section 14. Licensed establishment license.
- 20 The commission shall issue a license to any licensed
- 21 establishment upon a showing that its liquor or retail
- 22 dispensers license is valid and is in good standing with the
- 23 Pennsylvania Liquor Control Board. The annual fee for a licensed
- 24 establishment shall be \$500 per video gaming machine.
- 25 Section 15. Limitations on licensed establishments.
- 26 Licensed establishments shall be subject to the following
- 27 limitations:
- 28 (1) No licensed establishment may have more than five
- video gaming machines. A licensed establishment which
- 30 requests a video gaming machine must receive one machine

- before any other licensed establishment receives second or
- 2 subsequent machines.
- 3 (2) No applicant may hold more than one type of license
- 4 authorized by this act.
- 5 (3) Each licensee is responsible for payment of its
- 6 license fee. Payment of the fee by a person, partnership or
- 7 corporation other than the licensee is prohibited.
- 8 Section 16. Central communications system.
- 9 The commission shall establish and procure a central
- 10 communications system capable of monitoring and communicating
- 11 with each licensed video gaming machine. The commission may, by
- 12 agreement between the commission and the Pennsylvania State
- 13 Lottery, utilize the central communications system utilized by
- 14 the State Lottery. All licensed video gaming machines must be
- 15 linked to the central communications system either at the
- 16 commission or, by agreement between the commission and the
- 17 Pennsylvania State Lottery, at the Pennsylvania State Lottery.
- 18 Section 17. Video gaming machine prototype.
- 19 The commission shall develop a prototype video gaming machine
- 20 which includes hardware and software specifications. These
- 21 specifications shall include:
- 22 (1) All machines must have the ability to interact with
- 23 the central communications system.
- 24 (2) Unremovable identification plates shall appear on
- 25 the exterior of the machine containing the name of the
- 26 manufacturer and the serial and model number of the machine.
- 27 (3) Rules of play shall be displayed on the machine face
- or screen as promulgated by the commission.
- 29 (4) A video gaming machine may not directly dispense
- 30 coins, cash, tokens or any other article of exchange or value

- 1 except for tickets. Such tickets shall be dispensed by
- 2 pressing the ticket dispensing button on the machine at the
- 3 end of one's turn or play. The ticket shall indicate the
- 4 total amount of credits and the cash award, and the player
- 5 shall turn in this ticket to the appropriate person at the
- 6 licensed establishment to receive the cash award. The cost of
- 7 the credit shall be \$.25, and the number of credits played
- 8 per game shall not exceed ten.
- 9 (5) No cash award for any individual game may exceed
- 10 \$1,000.
- 11 (6) All video gaming machines must be designed and
- manufactured with total accountability, to include gross
- proceeds, net profits, winning percentages and any other
- information the commission requires.
- 15 (7) Each machine shall pay out a minimum of 80% of the
- 16 amount wagered.
- 17 Section 18. Fees.
- 18 (a) Vendors license and fee.--The annual fee for a machine
- 19 vendors license shall be \$25,000 for the first 50 video gaming
- 20 machines and an additional \$500 per video gaming machine license
- 21 in excess of 50. A machine vendor license permits the vendor to
- 22 sell video gaming machines to another licensed machine vendor or
- 23 licensed distributor.
- 24 (b) Distributor's license fee.--The annual fee for a
- 25 distributor's license shall be \$25,000.
- 26 (c) Manufacturer's license fee.--The annual fee for a
- 27 manufacturer's license shall be \$25,000.
- 28 Section 19. Unlawful use by minors.
- 29 (a) Minors.--No individual under 21 years of age may use or
- 30 play a video gaming machine. An individual who violates this

- 1 subsection commits a summary offense.
- 2 (b) Licensees.--
- 3 (1) A licensed establishment may not, regardless of
- 4 knowledge or intent, permit an individual under 21 years of
- 5 age to play or use a video gaming machine.
- 6 (2) A licensed establishment that violates this
- 7 subsection commits a misdemeanor of the second degree.
- 8 (3) The establishment of any of the following facts
- 9 constitutes a defense to prosecution under this subsection:
- 10 (i) The minor falsely represented in writing that
- 11 the minor was 21 years of age or older.
- 12 (ii) The appearance of the minor was such that an
- ordinary person of prudent judgment would believe the
- minor to be 21 years of age or older.
- 15 Section 20. Inducements prohibited.
- 16 (a) General rule. -- A video gaming machine owner may not
- 17 offer or give any type of inducement or incentive to a licensed
- 18 establishment to secure a machine placement agreement.
- 19 (b) Definition.--As used in this section, the term
- 20 "inducement" or "incentive" means consideration from a licensed
- 21 machine vendor to a licensed establishment owner as an
- 22 enticement to solicit or maintain the licensed establishment
- 23 owners business. The term includes cash, gifts, loans, and
- 24 prepayment of commissions.
- 25 Section 21. Illegal activities.
- A person may not sell, distribute, service, own, operate or
- 27 place on location a video gaming machine unless the person is
- 28 licensed pursuant to this act and is in compliance with all
- 29 requirements of this act.
- 30 Section 22. Distribution of funds.

- 1 (a) Video Gaming Account. -- There is established a separate
- 2 account in the State Treasury to be known as the Video Gaming
- 3 Account. Fees and fines under this act and the Commonwealth
- 4 portion of net profits under subsection (b)(2)(iii) shall be
- 5 deposited in the account.
- 6 (b) Distribution of net profits.--
- 7 (1) Net profits shall be calculated by subtracting cash
- 8 awards from the total consideration played on the machine.
- 9 (2) The net profits from each video gaming machine shall
- 10 be distributed in the following manner:
- 11 (i) 30% to the licensed establishment.
- 12 (ii) 30% to the licensed vendor.
- 13 (iii) 40% to the account.
- 14 (c) Commission funding.--The commission shall derive all
- 15 funding for it operations related to the establishment,
- 16 enforcement and operation of video gaming from the account.
- 17 After June 30, 2003, and before July 1, 2005, funding under this
- 18 subsection may not exceed 15% of the total annual revenue of the
- 19 account. After June 30, 2005, funding under this subsection may
- 20 not exceed 7.5% of the account's total annual revenue.
- 21 (d) Payments to municipalities.--
- 22 (1) The commission shall pay each municipality from the
- 23 account \$1,000 per licensed machine located in the
- 24 municipality to each municipality.
- 25 (2) The commission may provide grants to municipalities
- 26 for the purpose of defraying the costs of local enforcement
- 27 of the provisions of this act, including enforcement
- 28 activities related to operation and use of illegal gaming
- 29 devices. The total of annual grants under this paragraph
- 30 shall not exceed 1% of the annual revenue of the account.

- 1 (e) Purposes of account.--An annual minimum balance of
- 2 \$2,000,000 shall be maintained in the account. Money in excess
- 3 of this amount at the end of each fiscal year shall be equally
- 4 distributed to the General Fund and the State Lottery Fund. The
- 5 portion distributed to the General Fund shall be used for the
- 6 purpose of local property tax reduction.
- 7 (f) Funding for compulsive gambling programs. -- The
- 8 commission shall allocate from the account at least \$1,000,000
- 9 annually for the purpose of treating compulsive gambling in this
- 10 Commonwealth. Approximately \$500,000 should be earmarked for
- 11 treatment; and the remainder directed toward prevention,
- 12 education, training, research and intervention.
- 13 (g) Continuous appropriation. -- The money in the account is
- 14 continuously appropriated to the account and shall not lapse at
- 15 the end of any fiscal year.
- 16 Section 23. Preemption of local taxes and license fees.
- 17 (a) Statutes.--Video gaming machines shall be exempt from
- 18 taxes levied under the following:
- 19 (1) The act of August 5, 1932 (Sp.Sess., P.L.45, No.45),
- 20 referred to as the Sterling Act.
- 21 (2) The act of December 31, 1965 (P.L.1257, No.511),
- 22 know as The Local Tax Enabling Act.
- 23 (3) 53 Pa.C.S. Pt.III Subpt. E (relating to home rule
- and optional plan government).
- 25 (4) Any statute which confers taxing authority to a
- 26 political subdivision.
- 27 (b) Licensing fees.--
- 28 (1) Video gaming machines are exempt from local
- 29 licensing fees.
- 30 (2) Local licensing fees imposed on all other coin-

- 1 operated amusement machines shall not exceed \$150.
- 2 Section 24. Exemption from State gaming laws.
- 3 Video gaming machines authorized under this act and their use
- 4 as authorized under this act are exempt from 18 Pa.C.S. § 5513
- 5 (relating to gambling devices, gambling, etc.).
- 6 Section 25. Exemption from Federal regulation.
- 7 The General Assembly declares that the Commonwealth is exempt
- 8 from section 2 of the Gambling Devices Transportation Act (64
- 9 Stat. 1134, 15 U.S.C. § 1172). Shipments of approved video
- 10 gaming machines into this Commonwealth in compliance with
- 11 sections 3 and 4 of the Gambling Devices Transportation Act (15
- 12 U.S.C. §§ 1173 and 1174) shall be deemed legal shipments into
- 13 this Commonwealth.
- 14 Section 59. Appropriation.
- 15 The sum of \$, or as much thereof as may be necessary, is
- 16 hereby appropriated to the Gaming Commission for the fiscal year
- 17 July 1, 2003, to June 30, 2004, to carry out the provisions of
- 18 this act.
- 19 Section 60. Effective date.
- This act shall take effect in 60 days.