## THE GENERAL ASSEMBLY OF PENNSYLVANIA

# SENATE BILL No. $14000^{\text {smain }}$ 

INTRODUCED BY MURPHY, TOMLINSON, MOWERY, ERICKSON, BELL, ROBBINS, HOLL, HELFRICK, GERLACH, EARLL, DENT, C. WILLIAMS, ORIE, PICCOLA, PUNT, RHOADES, M. WHITE, MADIGAN, BOSCOLA AND LEMMOND, APRIL 15, 2002

REFERRED TO AGING AND YOUTH, APRIL 15, 2002

AN ACT

Amending the act of August 26, 1971 (P.L.351, No.91), entitled "An act providing for a State Lottery and administration thereof; authorizing the creation of a State Lottery Commission; prescribing its powers and duties; disposition of funds; violations and penalties therefor; exemption of prizes from State and local taxation and making an appropriation," further providing for definitions, for drug utilization review system, for program generally and for supply; providing for a mail order program for maintenance drugs; further providing for reimbursement and for Pharmaceutical Assistance Contract for the Elderly Needs Enhancement Tier; providing for Pharmaceutical Assistance Contract for the Elderly Needs Enhancement Tier Plus, for senior wellness program, for prescription drug clearinghouse, for provider assistance, for priority of prescription drug assistance; defining "best price," "average wholesale cost" and "average wholesale price"; further providing for terms of rebate agreement, for amount of rebate, for excessive pharmaceutical price inflation discount and for disposition of funds; and providing for interstate bulk purchasing program.

The General Assembly of the Commonwealth of Pennsylvania
hereby enacts as follows:
Section 1. The definition of "program" in section 502 of the act of August 26, 1971 (P.L.351, No.91), known as the State Lottery Law, added November 21, 1996 (P.L.741, No.134), is amended and the section is amended by adding definitions to
read:
Section 502. Definitions.
The following words and phrases when used in this chapter shall have the meanings given to them in this section unless the context clearly indicates otherwise:

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"Mail order program." A program to dispense prescription drugs by postal delivery service designated and administered by the Department of Aging, and any entity with which it contracts, upon an enrollee's submission of a prescription and the applicable copayment.
"Maintenance drug." A prescription drug prescribed to an individual for a chronic condition, the use of which is medically necessary for a consecutive period of 16 days or longer.

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"PACENET Plus." The Pharmaceutical Assistance Contract for the Elderly Needs Enhancement Tier Plus provided for in this chapter.

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"Program." The Pharmaceutical Assistance Contract for the Elderly (PACE) [and], the Pharmaceutical Assistance Contract for the Elderly Needs Enhancement Tier (PACENET) as established by this chapter and the Pharmaceutical Assistance Contract for the Elderly Needs Enhancement Tier Plus (PACENET Plus) as established by this chapter, unless otherwise specified.

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"Unreimbursed prescription drug expenses." This term does not include enrollment fees paid under the program.

Section 2. Section 505 of the act, added November 21, 1996
(P.L.741, No.134), is amended to read:

Section 505. Drug utilization review system.
(a) General rule.--The department shall ensure that a state-of-the-art therapeutic drug utilization review system is established to monitor and correct misutilization of drug therapies.
(b) Technical advisory committee.--The department shall establish a technical advisory committee comprised of a sufficient number of practicing pharmacists, physicians, academic pharmacologists and at least one pharmacoeconomist to recommend a list of preferred single-source drugs and preferred innovator multiple-source drugs, based on medical efficacy and cost and provide the department with technical assistance related to drugs dispensed under the program.
(c) Preferred drug list.--From the list recommended by the technical advisory committee, the secretary shall establish a list of drugs to be reimbursed by the program.

Section 3. Section 509(6) of the act, added November 21, 1996 (P.L.741, No.134), is amended and the section is amended by adding paragraphs to read: Section 509. Program generally.

The program shall include the following:

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(6) [The] (i) Except as provided in subparagraph (ii), the program shall consist of payments to pharmacies on behalf of eligible claimants for $90 \%$ of the average wholesale costs of prescription drugs which exceed the copayment, plus a dispensing fee of at least $\$ 3.50$ or the dispensing fee established by the department by regulation, whichever is greater.
(ii) For A-rated generic therapeutically equivalent drugs, the program shall consist of payments to pharmacies on behalf of eligible claimants for the upper limits established under 42 CFR $\$ 447.332$ (relating to upper limits for multiple source drugs), plus a dispensing fee of $\$ 3.50$, or the dispensing fee established by the department by regulation, whichever is greater.

This paragraph shall not apply to prescription drugs dispensed under paragraph (9). * * *
(8) The department shall establish a medical exception process whereby a prescribing physician may provide, online or otherwise, clinical justification for an eligible claimant to receive a prescription drug that is not on the preferred provider list established under section 505 (c). (9) (i) Except as provided in subparagraph (ii), in no case shall an eligible claimant who is enrolled in PACENET or PACENET Plus but who has not yet satisfied the deductibles required by this chapter be charged more than 90\% of the average wholesale costs of prescription drugs which exceed the copayment, plus a dispensing fee of at least $\$ 3.50$ or the dispensing fee established by the department by regulation, whichever is greater.
(ii) For A-rated generic therapeutically equivalent drugs, such eligible claimant shall not be charged more than the upper limits established under 42 C.F.R. S 447.332, plus a dispensing fee of at least $\$ 3.50$ or the dispensing fee established by the department by regulation, whichever is greater.
(10) The Commonwealth shall make payments to pharmacies for prescription drugs dispensed to eligible claimants under paragraph (9) in an amount equal to the difference between the total amount paid by the eligible claimant under paragraph (9) and the price of the drug at the particular pharmacy on the date of the sale.

Section 4. Section 511 of the act, added November 21, 1996 (P.L.741, No.134), is amended to read:

Section 511. Supply.
[Prescription] Except as may be provided in section 513.1 for maintenance drugs, prescription benefits for any single prescription shall be limited to a 30-day supply of the prescription drug or 100 units, whichever is less, except that, in the case of diagnosis for acute conditions, the limitation shall be a 15-day supply. This limitation shall not apply to topical ointments or gels that are not available in containers which meet the size and supply restrictions set forth in this section.

Section 5. The act is amended by adding a section to read: Section 513.1. Mail order program for maintenance drugs.
(a) General rule.--The department may offer a mail order program for the delivery of maintenance drugs under the program.
(b) Pharmacy participation.--A pharmacy enrolled as a provider may participate in any mail order program offered by the department. Participating pharmacies must offer mail order program participants or the participant's designated representative the opportunity for face-to-face consultation at least once every 30 days. The department shall pay a consultation fee of $\$ 35$ per hour on a prorated basis for consultation services provided for selected prescription drugs
as determined by the technical advisory committee.
Section 6. Sections 515 and 519 of the act, amended or added November 21, 1996 (P.L.741, No.134), are amended to read: Section 515. Reimbursement.

For-profit third-party insurers, health maintenance organizations and not-for-profit prescription plans shall be responsible for any payments made by the program to a [providing pharmacy] provider on behalf of a claimant covered by such a third party.

Section 519. The Pharmaceutical Assistance Contract for the Elderly Needs Enhancement Tier.
(a) Establishment.--There is hereby established within the department a program to be known as the Pharmaceutical Assistance Contract for the Elderly Needs Enhancement Tier (PACENET) .
(b) PACENET eligibility.--
(1) A claimant with an annual income of not less than $\$ 14,000$ and not more than $[\$ 16,000] \$ 17,000$ in the case of a single person and of not less than $\$ 17,200$ and not more than $[\$ 19,200] \$ 20,200$ in the case of the combined income of persons married to each other shall be eligible for enhanced pharmaceutical assistance under this section.
(2) A person may, in reporting income to the department, round the amount of each source of income and the income total to the nearest whole dollar, whereby any amount which is less than 50 ç is eliminated.
(b.1) Enrollment fee.--
(1) An enrollment fee of $\$ 50$ shall be paid by an eligible claimant to an enrolled pharmacy of choice at the time of enrollment.
(2) The enrolled pharmacy of choice shall deduct an amount from the fee that the department approves as the administrative cost to the pharmacy and shall transmit the balance of the fee to the department.
(c) Deductible.--
(1) Upon enrollment in PACENET, eligible claimants in the income ranges set forth in subsection (b) shall be required to meet an annual deductible in unreimbursed prescription drug expenses [of $\$ 500$ per person.] per person as follows:

Deductible Single Person Income Married Couple Income
$\$ 300 \quad \$ 14,000-14,999 \quad \$ 17,200-18,199$
$350 \quad$ 15,000-15,999 18,200-19,199
$400 \quad 16,000-17,000 \quad 19,200-20,200$
(2) To qualify for the deductible set forth in this subsection the prescription drug must be purchased for the use of the eligible claimant from a provider as defined in this chapter.
(3) The department, after consultation with the board, may approve an adjustment in the deductible on an annual basis.
(d) Copayment.--For eligible claimants under this section, the copayment schedule, which may be adjusted by the department on an annual basis after consultation with the board, shall be:
(i) eight dollars for noninnovator multiple source drugs as defined in section 702; [or]
(ii) fifteen dollars for preferred single-source drugs and preferred innovator multiple-source drugs as defined in section 702[.]i
(iii) twenty-five dollars for nonpreferred single source
drugs and nonpreferred innovator multiple-source drugs, except as provided in paragraph (iv); or
(iv) fifteen dollars for nonpreferred single source drugs and nonpreferred innovator multiple-source drugs where a medical exception has been granted by the department. Section 7. The act is amended by adding sections to read: Section 519.1. Pharmaceutical Assistance Contract for the Elderly Needs Enhancement Tier Plus.
(a) Establishment.--There is hereby established within the department a program to be known as the Pharmaceutical

Assistance Contract for the Elderly Needs Enhancement Tier Plus (PACENET Plus).
(b) PACENET Plus eligibility.--A claimant with an annual income which is not less than $\$ 17,001$ and not more than $\$ 20,999$ in the case of a single person, and not less than $\$ 20,201$ and not more than $\$ 25,199$ in the case of the combined income of persons married to each other shall be eligible for participation under this section. A person may, in reporting income to the department, round the amount of each source of income and the income total to the nearest whole dollar, whereby any amount which is less than 50 c is eliminated.
(c) Enrollment fee.--
(1) An enrollment fee of $\$ 50$ shall be paid by an eligible claimant to an enrolled pharmacy of choice at the time of enrollment.
(2) The enrolled pharmacy of choice shall deduct an amount from the fee that the department approves as the administrative cost to the pharmacy and shall transmit the balance of the fee to the department. (d) Deductible.--

prescription drug without a rebate agreement between the department and the manufacturer of the covered prescription drug.
(b) Exception.--Subsection (a) shall not apply if the availability of the drug is essential to the health of eligible claimants as determined by the department.
(c) Agreements.--Manufacturers of prescription drugs reimbursed under PACE, PACENET, PACENET Plus and designated pharmaceutical programs must enter into a rebate agreement with the department under this chapter to obtain such reimbursement. Nothing in this chapter shall be deemed to affect or impair any agreement made under the former provisions of Chapter 6 of the act of August 14, 1991 (P.L.342, No.36), known as the Lottery Fund Preservation Act.
(d) Notice.--The department shall notify enrolled providers of PACE, PACENET, PACENET Plus and designated pharmaceutical programs on an annual basis and, as appropriate, of all manufacturers who have entered into a rebate agreement.
(e) Drug formulary.--Except as provided in section 512, there shall be no drug formulary, prior or retroactive approval system or any similar restriction imposed on the coverage of outpatient drugs made by manufacturers who have agreements in effect with the Commonwealth to pay rebates for drugs utilized in PACE [and]\& PACENET and PACENET Plus, provided that such outpatient drugs were approved for marketing by the Food and Drug Administration. This subsection shall not apply to any act taken by the department pursuant to its therapeutic drug utilization review program under section 505.

Section 704. Terms of rebate agreement.
(a) Quarterly basis.--A rebate agreement shall require any
manufacturer of covered prescription drugs to provide to the department a rebate each calendar quarter [in an amount specified in section 705] in an amount which shall give the department the best price for the drugs provided under PACE, PACENET and PACENET Plus, for covered prescription drugs of the manufacturer reimbursed during the quarter. The rebate shall be paid by the manufacturer not later than 30 days after the date of receipt of the information described in subsection (b) for the period involved.
(b) Information.--
(1) The department shall report to each manufacturer, not later than 60 days after the end of each calendar quarter, information by zip code of provider on the total number of dosage units of each covered prescription drug reimbursed under PACE, PACENET, PACENET Plus and designated pharmaceutical programs during the quarter.
(2) A manufacturer may review the information provided under paragraph (1) and verify information. Adjustments to rebates shall be made to the extent that information indicates that utilization was greater or less than the amount previously specified.
(3) In the event that in any quarter a material discrepancy in the department's information is certified by the manufacturer prior to the due date of the rebate, the department and the manufacturer shall, in good faith, attempt to resolve the discrepancy. If resolution is not reached within 30 days of receipt of the manufacturer's certification by the department, the manufacturer may appeal the department's decision under the department's formal fair hearings and appeals process. The manufacturer shall pay the
department that portion of the rebate amount which is not disputed within the required time frame under this chapter. Any balance due, plus statutory interest, shall be paid or credited by the manufacturer or the department by the due date of the next quarterly payment after resolution of the dispute.

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Section 10. Section 705 (a) and (c) of the act, added November 21, 1996 (P.L.741, No.134), are amended and the section is amended by adding a subsection to read: Section 705. Amount of rebate.
(a) Single-source drugs and innovator multiple-source drugs.--With respect to single-source drugs and innovator multiple-source drugs, each manufacturer shall remit a rebate to the Commonwealth. Except as otherwise provided in this section, the amount of the rebate to the Commonwealth per calendar quarter with respect to each dosage form and strength of singlesource drugs and innovator multiple-source drugs shall be as follows:
(1) For quarters beginning after September 30, 1992, and ending before January 1, 1997, the product of the total number of units of each dosage form and strength reimbursed by PACE and General Assistance in the quarter and the difference between the average manufacturer price and $85 \%$ of that price, after deducting customary prompt payment discounts, for the quarter.
(2) For quarters beginning after December 31, 1996 through December 31, 2002, the product of the total number of units of each dosage form and strength reimbursed by PACE, PACENET, PACENET Plus and designated pharmaceutical programs
in the quarter and the difference between the average manufacturer price and $83 \%$ of that price, after deducting customary prompt payment discounts.
(3) For quarters beginning after December 31, 2002, the product of the total number of units of each dosage form and strength reimbursed by designated pharmaceutical programs in the quarter and the difference between the average manufacturer price and $83 \%$ of that price, after deducting customary prompt payment discounts.
(4) For quarters beginning after December 31, 2002, the product of the total number of units of each dosage form and strength reimbursed by PACE, PACENET and PACENET Plus in the quarter and the difference between the average wholesale price and $83 \%$ of that price, after deducting customary prompt payment discounts.

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(c) Revised rebate for other drugs.--Beginning after

December 31, 1996 through December 31, 2002:
(1) The amount of the rebate to the Commonwealth for a calendar quarter with respect to covered prescription drugs which are noninnovator multiple-source drugs shall be [the greater of] equal to the best price or the product of:
(i) the applicable percentage of the average manufacturer price, after deducting customary prompt payment discounts, for each dosage form and strength of such drugs for the quarter; and
(ii) the number of units of such form and dosage reimbursed by PACE, PACENET, PACENET Plus and designated pharmaceutical programs in the quarter[.], whichever is greater.

1996 (P.L.741, No.134), is amended to read:
Section 706. Excessive pharmaceutical price inflation discount for designated pharmaceutical programs.

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(b) Revised general rule.--A discount shall be provided to the department for all covered prescription drugs under designated pharmaceutical programs. The discount shall be calculated as follows:
(1) For each quarter for which a rebate under section $705(\mathrm{a})$ and (c) is to be paid after December 31, 1996, the average manufacturer price for each dosage form and strength of a covered prescription drug shall be compared to the average manufacturer price for the same form and strength in the previous calendar year and a percentage increase shall be calculated.
(2) For each quarter under paragraph (1), the average percentage increase in the Consumer Price Index-Urban over the same quarter in the previous calendar year shall be calculated.
(3) If the calculation under paragraph (1) is greater than the calculation under paragraph (2), the discount amount for each quarter shall be equal to the product of:
(i) the difference between the calculations under paragraphs (1) and (2); and
(ii) the total number of units of each dosage form and strength reimbursed by [PACE, PACENET and] designated pharmaceutical programs and the average manufacturer price reported by the manufacturer under section 704 (c) (1).

Section 12. The act is amended by adding a section to read: Section 706.1. Excessive pharmaceutical price inflation discount for PACE, PACENET and PACENET Plus. (a) General rule.--A discount shall be provided to the department for all covered prescription drugs under PACE, PACENET and PACENET Plus. The discount shall be calculated as follows:
(1) For each quarter for which a rebate under section $705(\mathrm{a})$ and (c) is to be paid after December 31, 1996, through December 31, 2002, the average manufacturer price for each dosage form and strength of a covered prescription drug shall be compared to the average manufacturer price for the same form and strength in the previous calendar year and a percentage increase shall be calculated.
(2) For each quarter under paragraph (1), the average percentage increase in the Consumer Price Index-Urban over the same quarter in the previous calendar year shall be calculated.
(3) If the calculation under paragraph (1) is greater than the calculation under paragraph (2), the discount amount for each quarter shall be equal to the product of:
(i) the difference between the calculations under
paragraphs (1) and (2); and
(ii) the total number of units of each dosage form and strength reimbursed by PACE, PACENET and PACENET Plus and the average manufacturer price reported by the manufacturer under section 704 (c)(1).
(b) Discounts after December 31, 2002.--A discount shall be provided to the department for all covered prescription drugs under PACE, PACENET and PACENET Plus. The discount shall be 20020S1400B1899 - 18 -
programs shall be treated as a refund of expenditures to the appropriation which originally provided the funding for the pharmaceutical purchase.

Section 14. The act is amended by adding a section to read: Section 710. Interstate agreement.

The secretary may enter into a multistate agreement to obtain additional discounts.

Section 15. This act shall take effect in 60 days.

