
THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1001 Session of
2001

INTRODUCED BY FUMO, BELL, TARTAGLIONE, MOWERY, LAVALLE, CONTI,
COSTA, THOMPSON, LOGAN, O'PAKE, BOSCOLA, KASUNIC, SCHWARTZ,
KITCHEN, KUKOVICH AND STACK, JUNE 18, 2001

SENATOR CORMAN, COMMUNICATIONS AND HIGH TECHNOLOGY, AS AMENDED,
DECEMBER 4, 2001

AN ACT

1 Providing for notice to employees of electronic monitoring by
2 employers of network and information technology resources;
3 and imposing civil penalties.

4 The General Assembly of the Commonwealth of Pennsylvania
5 hereby enacts as follows:

6 Section 1. Short title.

7 This act shall be known and may be cited as the Workplace
8 Electronic Message Monitoring Act.

9 Section 2. Legislative findings and intent.

10 (a) Findings.--The General Assembly hereby finds and takes
11 notice that workplace electronic communication, specifically e-
12 mail messaging, has become a pervasive and standard form of
13 communication for most individuals, rivaling the use of
14 telephonic communications. Because of such widespread and
15 routine usage, e-mail messaging has become an accepted means
16 through which individuals communicate business-related or
17 nonbusiness-related information, including private or personal

1 information. As a result, the General Assembly recognizes that,
2 unless explicitly notified to the contrary, users of e-mail have
3 a reasonable and recognized expectation of privacy to their
4 electronic communication. Furthermore, the General Assembly also
5 recognizes that employers have a legitimate interest in ensuring
6 that their e-mail messaging systems are not being used in a
7 manner that is prohibited by law, constitutes discriminatory
8 conduct toward others or exposes the employer to civil
9 liability.

10 (b) Intent.--It is the intent of the General Assembly to
11 balance the expectations of privacy of employees who may use
12 workplace e-mail messaging systems to communicate personal or
13 private information with the legitimate needs of employers to
14 prevent misuse or abuse of their e-mail systems. To this end,
15 the General Assembly hereby enacts this act in an effort to
16 preserve the functionality of e-mail as a business tool for
17 increasing productivity and efficiency in the workplace and to
18 restore a higher sense of dignity to this growing form of
19 electronic communication by prohibiting employer monitoring of
20 e-mail communications unless employees have been clearly
21 notified of the possibility of such monitoring.

22 Section 3. Definitions.

23 The following words and phrases when used in this act shall
24 have the meanings given to them in this section unless the
25 context clearly indicates otherwise:

26 "Electronic communication." Any transfer of signs, signals,
27 writing, images, sounds, data or intelligence of any nature
28 transmitted in whole or in part by a wire, radio,
29 electromagnetic, photoelectronic or photo-optical system.

30 "Electronic monitoring." The use of an electronic device to

1 record, check, track, review or otherwise inspect e-mail or
2 electronic communication.

3 "E-mail." A message or messages sent or received
4 electronically over a computer network, including any and all
5 graphics and/or audio information and other electronic file
6 attachments.

7 "Employee." Any person who performs services for an
8 employer, whether as an employee or otherwise, and has
9 authorized access to the employer's e-mail and other electronic
10 communications equipment and computer system, including computer
11 equipment, network, Internet access, data bases, electronic
12 files, software, telephone, radio or other types of information
13 technology.

14 "Employer." Any person, firm or corporation, including the
15 Commonwealth and any political subdivision of the Commonwealth
16 that has employees.

17 Section 4. Notice of monitoring.

18 (a) General rule.--Except as provided in section 5, an
19 employer who intentionally, by any electronic means, reads,
20 listens to or otherwise engages in electronic monitoring of any
21 electronic communication or e-mail, or otherwise monitors the
22 computer usage of an employee, without first having provided the
23 employee with notice meeting the requirements of subsection (b),
24 shall be liable to the employee for relief as provided under
25 section § 9. ←

26 (b) Form of notice.--A notice under this section shall be in
27 a clear and conspicuous written form distributed to and
28 acknowledged by all employees, written or electronically, in a
29 manner reasonably calculated to provide actual notice. The form
30 of notice required by this section may but need not be in the

1 following form:

2 (Name of Company)

3 (Address of Company)

4 (Telephone Number of Company)

5 This notice is to inform you of (name of company)'s
6 (hereinafter the "company") intention to inspect, review
7 or retain electronic communications created, sent,
8 displayed, received or stored on or over its information
9 technology, network, Internet access, computer equipment,
10 data bases, files and software (collectively the
11 "computer system"). Company may monitor at any time,
12 without further notice to you, electronic communications
13 created, sent, displayed, received or stored on or over
14 its computer system, whether related to the company's
15 business or not. EMPLOYEES SHOULD NOT HAVE AN EXPECTATION
16 OF PRIVACY IN ANYTHING THEY CREATE, STORE, SEND, RECEIVE
17 OR DISPLAY ON OR OVER THE COMPANY'S COMPUTER SYSTEM. The
18 company may use human or automated means to monitor the
19 contents or use of its computer system.

20 Employee Acknowledgment

21 I acknowledge having received, read and understood the foregoing
22 notice regarding monitoring electronic communications.

23 Employee's Signature:_____

24 (C) PRIOR NOTIFICATION.--WHERE AN EMPLOYER HAS PREVIOUSLY <—
25 PROVIDED NOTICE OF ELECTRONIC MONITORING PRIOR TO THE EFFECTIVE
26 DATE OF THIS ACT IN A MANNER SUBSTANTIALLY SIMILAR TO THE FORM
27 PROVIDED FOR IN SUBSECTION (B) THE EMPLOYER NEED NOT PROVIDE
28 NOTICE OF MONITORING AGAIN.

29 ~~(e)~~ (D) Additional notice.--This section sets forth minimum <—
30 notice requirements for employers. Nothing in this section shall

1 preclude an employer from expressly providing employees
2 additional notice of the employer's monitoring activities.

3 Section 5. Exception to notice requirement.

4 An employer may conduct electronic monitoring without the
5 notice required under section 4 if the employer has reasonable
6 grounds to believe that a particular employee of the employer is
7 engaged in conduct that:

8 (1) violates the legal rights of the employer or another
9 person;

10 (2) involves significant harm to the employer or such
11 other person; and

12 (3) the electronic monitoring is reasonably calculated
13 to lead to evidence of such conduct.

14 Section 6. Construction.

15 Notice set forth in accordance with section 4 shall not be
16 construed to impose an obligation upon an employer to actually
17 monitor e-mail or electronic communications or to constitute the
18 employer's constructive notice of any activity occurring on or
19 over its computer network and/or other computer resources or
20 information technology.

21 SECTION 7. INVESTIGATION. ←

22 NOTHING IN THIS ACT SHALL BE CONSTRUED TO PROHIBIT AN
23 EMPLOYER WHO CHOOSES NOT TO MONITOR HIS EMPLOYEES FROM
24 INVESTIGATING AN EMPLOYEE'S CONDUCT AS LONG AS THE EMPLOYER IS
25 IN COMPLIANCE WITH SECTION 5.

26 Section 7 8. Verification. ←

27 Upon distributing notice to employees in accordance with
28 section 4, the employer shall require every affected employee to
29 sign or electronically verify that the employee has received,
30 read and understood the notice. If an affected employee to whom

1 notice has been provided declines to sign or electronically
2 verify that the employee has received, read and understood the
3 notice, the employer may comply with the requirements of this
4 section by having the person who provided the notice to the
5 affected employee sign and retain a statement to that effect and
6 provide a copy of that statement to the affected employee.

7 Section 9. Civil action. ←

8 (a) Cause of action.--Any employee whose e-mail
9 communication has been monitored in violation of this section in
10 which the employer's conduct constituting the violation is
11 engaged in with a knowing or intentional state of mind may, in a
12 civil action, recover from the employer or entity which engaged
13 in the violation such relief as may be appropriate.

14 (b) Relief.--In a civil action under this section,
15 appropriate relief includes, but is not limited to, such
16 preliminary and other equitable or declaratory relief as may be
17 appropriate, damages under subsection (c) and attorney fees and
18 other litigation costs reasonably incurred.

19 (c) Damages.--A court of competent jurisdiction may assess
20 as damages in a civil action under this section the sum of the
21 actual damages suffered by the plaintiff and any profits made by
22 the violator as a result of the violation as well as punitive
23 damages, but in no case shall a person entitled to recover
24 receive less than the sum of \$2,000.

25 (d) Limitation.--A civil action under this section may not
26 be commenced later than one year after the date upon which the
27 claimant first discovered or had a reasonable opportunity to
28 discover the violation.

29 Section 10. Applicability. ←

30 The provisions of this act shall not apply to a criminal

1 investigation. Any information obtained in the course of a
2 criminal investigation through the use of electronic monitoring
3 may be used in a disciplinary proceeding against an employee.

4 Section ~~10~~ 11. Effective date.

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5 This act shall take effect in 90 days.