THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2040 Session of 2001

INTRODUCED BY CALTAGIRONE, LaGROTTA, CAPPELLI, FRANKEL, R. STEVENSON, WILT, DeLUCA, GEORGE, GODSHALL, HORSEY, LEH, BARRAR, HARHAI, SCHRODER, SCHULER, SOLOBAY, STABACK, THOMAS, YOUNGBLOOD, DALEY, BENNINGHOFF, FLICK, SHANER, TRICH, PALLONE, PISTELLA AND CIVERA, OCTOBER 17, 2001

REFERRED TO COMMITTEE ON STATE GOVERNMENT, OCTOBER 17, 2001

A JOINT RESOLUTION

- 1 Proposing an amendment to the Constitution of the Commonwealth
- of Pennsylvania, prohibiting certain unfunded mandates; and
- 3 establishing the Council on Local Mandates.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby resolves as follows:
- 6 Section 1. The following amendment to the Constitution of
- 7 Pennsylvania is proposed in accordance with Article XI:
- 8 That Article VIII be amended by adding a section to read:
- 9 § 18. Unfunded mandates prohibited; council on local mandates
- 10 <u>established; unfunded mandates to expire; exceptions.</u>
- 11 (a) With respect to any provision of a law enacted on and
- 12 after six months after the adoption of this section and with
- 13 respect to any rule or regulation issued pursuant to a law
- 14 originally adopted after six months after the adoption of this
- 15 section and except as otherwise provided herein, any provision
- 16 of such law, or of such rule or regulation issued pursuant to a

- 1 law, which is determined in accordance with this subsection to
- 2 be an unfunded mandate upon boards of education, counties, or
- 3 <u>municipalities because it does not authorize resources, other</u>
- 4 than the property tax, to offset the additional direct
- 5 <u>expenditures required for the implementation of the law or rule</u>
- 6 or regulation, shall, upon such determination cease to be
- 7 mandatory in its effect and expire. A law or rule or regulation
- 8 issued pursuant to a law that is determined to be an unfunded
- 9 mandate shall not be considered to establish a standard of care
- 10 for the purpose of civil liability.
- 11 (b) The General Assembly shall establish by law a Council on
- 12 Local Mandates. The council shall resolve any dispute regarding
- 13 whether a law or rule or regulation issued pursuant to a law
- 14 constitutes an unfunded mandate. The council shall consist of
- 15 <u>nine public members appointed as follows:</u>
- (1) four members to be appointed by the Governor;
- 17 (2) one member to be appointed by the President pro
- 18 tempore of the Senate;
- 19 (3) one member to be appointed by the Speaker of the
- 20 <u>House of Representatives;</u>
- 21 (4) one member to be appointed by the Minority Leader of
- 22 <u>the Senate</u>;
- 23 (5) one member to be appointed by the Minority Leader of
- 24 <u>the House of Representatives; and</u>
- 25 (6) one member to be appointed by the Chief Justice of
- the Pennsylvania Supreme Court.
- 27 Of the members appointed by the Governor, at least two shall be
- 28 appointed from a list of six willing nominees submitted by the
- 29 <u>chairperson of the political party whose candidate for Governor</u>
- 30 received the second largest number of votes at the most recent

- 1 gubernatorial general election. The decisions of the council
- 2 shall not be subject to judicial review.
- 3 (c) Notwithstanding anything in this subsection to the
- 4 contrary, the following categories of laws or rules or
- 5 regulations issued pursuant to a law shall not be construed as
- 6 unfunded mandates:
- 7 (i) those which are required to comply with Federal laws or
- 8 rules or to meet eligibility standards for Federal entitlements;
- 9 (ii) those which are imposed on both government and
- 10 nongovernment entities in the same or substantially similar
- 11 circumstances;
- 12 (iii) those which repeal, revise or ease an existing
- 13 requirement or mandate or which reapportion the costs of
- 14 activities between school districts and municipalities;
- 15 (iv) those which stem from failure to comply with previously
- 16 <u>enacted laws or rules or regulations issued pursuant to a law;</u>
- 17 (v) those which implement the provisions of this
- 18 Constitution; and
- 19 (vi) laws which are enacted after a public hearing, held
- 20 after public notice that unfunded mandates will be considered,
- 21 for which a fiscal analysis is available at the time of the
- 22 public hearing and which, in addition to complying with all
- 23 other constitutional requirements with regard to the enactment
- 24 of laws, are passed by three-quarters affirmative vote of the
- 25 members of the Senate and three-quarters affirmative vote of the
- 26 House of Representatives.
- 27 Section 2. (a) Upon the first passage by the General
- 28 Assembly of this proposed constitutional amendment, the
- 29 Secretary of the Commonwealth shall proceed immediately to
- 30 comply with the advertising requirements of section 1 of Article

- 1 XI of the Constitution of Pennsylvania and shall transmit the
- 2 required advertisements to two newspapers in every county in
- 3 which such newspapers are published in sufficient time after
- 4 passage of this proposed constitutional amendment.
- 5 (b) Upon the second passage by the General Assembly of this
- 6 proposed constitutional amendment, the Secretary of the
- 7 Commonwealth shall proceed immediately to comply with the
- 8 advertising requirements of section 1 of Article XI of the
- 9 Constitution of Pennsylvania and shall transmit the required
- 10 advertisements to two newspapers in every county in which such
- 11 newspapers are published in sufficient time after passage of
- 12 this proposed constitutional amendment. The Secretary of the
- 13 Commonwealth shall submit this proposed constitutional amendment
- 14 to the qualified electors of this Commonwealth at the first
- 15 primary, general or municipal election occurring at least three
- 16 months after the proposed constitutional amendment is passed by
- 17 the General Assembly.