THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 712

Session of 1999

INTRODUCED BY ROBBINS, STOUT, THOMPSON, CONTI AND WOZNIAK, APRIL 8, 1999

REFERRED TO LOCAL GOVERNMENT, APRIL 8, 1999

AN ACT

- Amending the act of May 2, 1945 (P.L.382, No.164), entitled "An act providing for the incorporation as bodies corporate and 3 politic of 'Authorities' for municipalities, counties and townships; prescribing the rights, powers and duties of such 5 Authorities heretofore or hereafter incorporated; authorizing 6 such Authorities to acquire, construct, improve, maintain and operate projects, and to borrow money and issue bonds 7 therefor; providing for the payment of such bonds, and 8 9 prescribing the rights of the holders thereof; conferring the right of eminent domain on such Authorities; authorizing such 10 Authorities to enter into contracts with and to accept grants 11 from the Federal Government or any agency thereof; and 12 13 conferring exclusive jurisdiction on certain courts over 14 rates," further providing for the purposes and powers of an 15 authority. 16 The General Assembly of the Commonwealth of Pennsylvania 17 hereby enacts as follows: 18 Section 1. Section 4 A of the act of May 2, 1945 (P.L.382, 19 No.164), known as the Municipality Authorities Act of 1945, is 20 amended by adding a subclause to read:
- 21 Section 4. Purposes and Powers; General.--A. Every
- 22 Authority incorporated under this act shall be a body corporate
- 23 and politic, and shall be for the purpose of acquiring, holding,
- 24 constructing, improving, maintaining and operating, owning,

- 1 leasing, either in the capacity of lessor or lessee, projects of
- 2 the following kind and character and providing financing for
- 3 insurance reserves.
- 4 (a) The Authority shall be for the purpose of financing
- 5 working capital and of acquiring, holding, constructing,
- 6 financing, improving, maintaining and operating, owning,
- 7 leasing, either in the capacity of lessor or lessee, projects of
- 8 the kind and character described in the following subclauses and
- 9 for the purpose of providing financing for insurance reserves:
- 10 (1) equipment to be leased by an Authority to the
- 11 municipality or municipalities that organized it, or to any
- 12 municipality or school district located wholly or partially
- 13 within the boundaries of the municipality or municipalities that
- 14 organized it;
- 15 (2) buildings to be devoted wholly or partially for public
- 16 uses, including public school buildings, and facilities for the
- 17 conduct of judicial proceedings, and for revenue-producing
- 18 purposes;
- 19 (3) transportation, marketing, shopping, terminals, bridges,
- 20 tunnels, flood control projects, highways, parkways, traffic
- 21 distribution centers, parking spaces, airports, and all
- 22 facilities necessary or incident thereto;
- 23 (4) parks, recreation grounds and facilities;
- 24 (5) sewers, sewer systems or parts thereof;
- 25 (6) sewage treatment works, including works for treating and
- 26 disposing of industrial waste;
- 27 (7) facilities and equipment for the collection, removal or
- 28 disposal of ashes, garbage, rubbish and other refuse materials
- 29 by incineration, land fill or other methods;
- 30 (8) steam heating plants and distribution systems;

- 1 (9) incinerator plants;
- 2 (10) waterworks, water supply works, water distribution
- 3 systems;
- 4 (11) facilities to produce steam which is used by the
- 5 Authority or is sold on a contract basis for industrial or
- 6 similar use or on a sale-for-resale basis to one or more
- 7 entities authorized to sell steam to the public, provided that
- 8 such facilities have been approved by resolution or ordinance
- 9 adopted by the governing body of the municipality or
- 10 municipalities organizing such Authority and that the approval
- 11 does not obligate the taxing power of the municipality in any
- 12 way;
- 13 (12) facilities for generating surplus electric power which
- 14 are related to incinerator plants, dams, water supply works,
- 15 water distribution systems or sewage treatment plants pursuant,
- 16 where applicable, to section 3 of the Federal Power Act (16
- 17 U.S.C. § 796, relating to definitions) and section 210 of the
- 18 Public Utility Regulatory Policies Act of 1978 (16 U.S.C. §
- 19 824a-3, relating to "Cogeneration and Small Power Production")
- 20 or Title IV of the Public Utility Regulatory Policies Act of
- 21 1978 (16 U.S.C. §§ 2701 to 2708, relating to "Small
- 22 Hydroelectric Power Projects"), provided that:
- 23 (i) electric power generated from the facilities shall be
- 24 sold or distributed only on a sale-for-resale basis to one or
- 25 more entities authorized to sell electric power to the public;
- 26 (ii) the facilities shall have been approved by resolution
- 27 or ordinance adopted by the governing body of the municipality
- 28 or municipalities organizing such Authority and the approval
- 29 does not obligate the taxing power of the municipality in any
- 30 way; and

- 1 (iii) the incinerator plants, dams, water supply works,
- 2 water distribution systems or sewage treatment plants will be
- 3 located within or contiguous with a county in which at least one
- 4 of the municipalities organizing such Authority is located,
- 5 except that this paragraph shall not apply to incinerator
- 6 plants, dams, water supply works, water distribution systems or
- 7 sewage treatment plants located in any county which have been or
- 8 will be constructed by or acquired by such Authority to perform
- 9 functions, the primary purposes of which are other than that of
- 10 generation of electric power, for which such Authority has been
- 11 organized;
- 12 (13) swimming pools, playgrounds, lakes, low head dams;
- 13 (14) hospitals, health centers;
- 14 (15) buildings and facilities for private, nonprofit,
- 15 nonsectarian secondary schools, colleges and universities,
- 16 State-related universities and community colleges, which are
- 17 determined by the Authority to be eligible educational
- 18 institutions provided that such buildings and facilities shall
- 19 have been approved by resolution or ordinance adopted by the
- 20 governing body of the municipality or municipalities organizing
- 21 the Authority and that the approval does not obligate the taxing
- 22 power of the governing body in any way;
- 23 (16) motor buses for public use, when such motor buses are
- 24 to be used within any municipality, subways; and
- 25 (17) industrial development projects, including but not
- 26 limited to projects to retain or develop existing industries and
- 27 the development of new industries, the development and
- 28 administration of business improvements and administrative
- 29 services related thereto.
- 30 (b) This section is subject to the following limitations:

- 1 (1) An Authority created by a school district or school
- 2 districts shall have the power only to acquire, hold, construct,
- 3 improve, maintain, operate and lease public school buildings and
- 4 other school projects acquired, constructed or improved for
- 5 public school purposes.
- 6 (2) The purpose and intent of this act being to benefit the
- 7 people of the Commonwealth by, among other things, increasing
- 8 their commerce, health, safety and prosperity, and not to
- 9 unnecessarily burden or interfere with existing business by the
- 10 establishment of competitive enterprises, none of the powers
- 11 granted by this act shall be exercised in the construction,
- 12 financing, improvement, maintenance, extension or operation of
- 13 any project or projects or providing financing for insurance
- 14 reserves which in whole or in part shall duplicate or compete
- 15 with existing enterprises serving substantially the same
- 16 purposes. This limitation shall not apply to the exercise of the
- 17 powers granted hereunder:
- 18 (i) for facilities and equipment for the collection, removal
- 19 or disposal of ashes, garbage, rubbish and other refuse
- 20 materials by incineration, land fill or other methods, if each
- 21 municipality organizing or intending to use the facilities of an
- 22 Authority having such powers shall declare by resolution or
- 23 ordinance that it is desirable for the health and safety of the
- 24 people of such municipality that it use the facilities of the
- 25 Authority, and if any contract between such municipality and any
- 26 other person, firm or corporation for the collection, removal or
- 27 disposal of ashes, garbage, rubbish and other refuse material
- 28 has by its terms expired or is terminable at the option of the
- 29 municipality or will expire within six months from the date such
- 30 ordinance becomes effective; nor

- 1 (ii) for industrial development projects if the Authority
- 2 does not develop industrial projects which will compete with
- 3 existing industries; nor
- 4 (iii) for Authorities created for the purpose of providing
- 5 business improvements and administrative services if each
- 6 municipality organizing an Authority for such a project shall
- 7 declare by resolution or ordinance that it is desirable for the
- 8 entire local government unit to improve the business district;
- 9 nor
- 10 (iv) to hospital projects or health centers to be leased to,
- 11 or financed with loans to, public hospitals, nonprofit
- 12 corporation health centers or nonprofit hospital corporations
- 13 serving the public or to school building projects and facilities
- 14 to be leased to, or financed with loans to, private, nonprofit,
- 15 nonsectarian secondary schools, colleges and universities,
- 16 State-related universities and community colleges, or to
- 17 facilities, limited as described above, to produce steam or to
- 18 generate electric power, if each municipality organizing an
- 19 Authority for such a project shall declare by resolution or
- 20 ordinance that it is desirable for the health, safety and
- 21 welfare of the people in the area served by such facilities to
- 22 have such facilities provided by, or financed through an
- 23 Authority; nor
- 24 (v) to provide financing for insurance reserves, if each
- 25 municipality or Authority intending to use any proceeds thereof
- 26 shall declare by resolution or ordinance that it is desirable
- 27 for the health, safety and welfare of the people in such local
- 28 government unit or served by such Authority; nor
- 29 (vi) to projects for financing working capital.
- 30 (3) It is the intent of this act, in specifying and defining

- 1 the authorized purposes and projects of an Authority, to permit
- 2 the Authority to benefit the people of this Commonwealth by,
- 3 among other things, increasing their commerce, health, safety
- 4 and prosperity, while not unnecessarily burdening or interfering
- 5 with any municipality which has not incorporated or joined that
- 6 Authority. Therefore, notwithstanding any other provisions of
- 7 this act, an Authority shall not have as its purpose and shall
- 8 <u>not undertake as a project, solely for revenue-producing</u>
- 9 purposes, the acquiring, holding, constructing, improving,
- 10 maintaining and operating, owning, leasing, either in the
- 11 capacity of lessor or lessee, buildings, facilities or tracts of
- 12 <u>land located outside the boundaries of the municipality or</u>
- 13 <u>municipalities that incorporated or joined the Authority, unless</u>
- 14 either:
- 15 (i) the governing body of each municipality in which the
- 16 project will be undertaken has, by resolution, evidenced its
- 17 approval; or
- 18 (ii) the Authority covenants and agrees with each
- 19 municipality in which the Authority will acquire real property
- 20 as part of the project to make annual payments in lieu of real
- 21 <u>estate taxes and special assessments equal to the amount of real</u>
- 22 estate taxes and special assessments which would be payable if
- 23 the real property so acquired were taxable and subject to
- 24 special assessments.
- 25 (c) The municipality or municipalities organizing such an
- 26 Authority may, in the resolution or ordinance signifying their
- 27 intention so to do, or from time to time by subsequent
- 28 resolution or ordinance, specify the project or projects to be
- 29 undertaken by the said Authority, and no other projects shall be
- 30 undertaken by the said Authority than those so specified. If the

- 1 municipal authorities organizing an Authority fail to specify
- 2 the project or projects to be undertaken, then the Authority
- 3 shall be deemed to have all the powers granted by this act.
- 4 * * *
- 5 Section 2. This act shall take effect in 60 days.