THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 10

Session of 1997

INTRODUCED BY ROBBINS, HART, MUSTO, SALVATORE, O'PAKE, HELFRICK, COSTA, WHITE, KUKOVICH, THOMPSON, AFFLERBACH AND MADIGAN, JANUARY 29, 1997

AS REPORTED FROM COMMITTEE ON COMMERCE AND ECONOMIC DEVELOPMENT, HOUSE OF REPRESENTATIVES, AS AMENDED, OCTOBER 20, 1997

AN ACT

Amending the act of June 29, 1996 (P.L.434, No.67), entitled "An act to enhance job creation and economic development by providing for an annual financing strategy, for opportunity grants, for job creation tax credits, for small business 3 assistance and for the Small Business Advocacy Council; conferring powers and duties on various administrative agencies and authorities; further providing for various 7 funds; and making repeals, "further defining "financing 8 9 programs"; and providing for the Community Development Bank 10 Grant and Loan Program. 11 The General Assembly of the Commonwealth of Pennsylvania 12 hereby enacts as follows: 13 Section 1. The definition of "financing program PROGRAMS" in <-section 103 of the act of June 29, 1996 (P.L.434, No.67), known 14 as the Job Enhancement Act, is amended to read: Section 103. Definitions. 16

The following words and phrases when used in this act shall

have the meanings given to them in this section unless the

context clearly indicates otherwise:

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1 "Financing programs." All of the following programs: 2 The Pennsylvania Industrial Development Authority. 3 (2) Pennsylvania Economic Development Financing 4 Authority. 5 Pennsylvania Minority Business Development Authority (3) 6 Board. (4)7 The Infrastructure Development Program. 8 (5) The Opportunity Grant Program. 9 (6) The Industrial Sites Reuse Program. (7) 10 The Customized Job Training Program. 11 (8) The Machinery and Equipment Loan Program. 12 (9) The Small Business First Program. (10) Job Creation Tax Credit. 13 (10.1) The Community Development Bank Grant and Loan 14 15 Program. 16 Any other similar program operated by the 17 department. * * * 18 Section 2. The act is amended by adding a chapter to read: 19 20 CHAPTER 15 21 COMMUNITY DEVELOPMENT BANK GRANT 22 AND LOAN PROGRAM 23 Section 1501. Declaration of purpose. 24 The purpose of this chapter is to create a program to more 25 effectively address the capital needs of local community 26 development and economic development institutions IN **/**___ 27 ECONOMICALLY DISTRESSED AND LOW-INCOME AREAS by encouraging and 28 supporting the creation, development and operations of community

and loans.

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development financial institutions through a program of grants

- 1 Section 1502. Definitions.
- 2 The following words and phrases when used in this chapter
- 3 shall have the meanings given to them in this section unless the
- 4 context clearly indicates otherwise:
- 5 <u>"Authority." The Pennsylvania Economic Development Financing</u>
- 6 Authority.
- 7 <u>"Board." The Board of Directors of the Pennsylvania Economic</u>
- 8 <u>Development Financing Authority.</u>
- 9 <u>"Community development financial institution." A community</u>
- 10 <u>development financial institution certified in accordance with</u>
- 11 the Community Development Banking and Financial Institutions Act
- 12 of 1994 (Public Law 103-325, 108 Stat 2163).
- "Community development loan." A loan from a community
- 14 development financial institution to low-income individuals,
- 15 <u>businesses</u> and nonprofit organizations for the purpose of
- 16 revitalizing distressed communities and buildings.
- 17 "Department." The Department of Community and Economic
- 18 Development of the Commonwealth.
- 19 "Eliqible institution." A community development financial
- 20 institution which has been accredited by the Department of
- 21 Community and Economic Development under section 1506.
- 22 "Participating investors." Public or private entities which
- 23 <u>elect to participate with the authority in the loan programs set</u>
- 24 <u>forth in this chapter</u>.
- 25 <u>"Program." The Community Development Bank Grant and Loan</u>
- 26 Program established under this chapter.
- 27 Section 1503. Establishment.
- 28 There is hereby established within the Pennsylvania Economic
- 29 Development Financing Authority, a grant and loan program to be
- 30 administered in accordance with the act of August 23, 1967

- 1 (P.L.251, No.102), known as the Economic Development Financing
- 2 Law.
- 3 <u>Section 1504</u>. <u>Operation of Pennsylvania Community Development</u>
- 4 Bank.
- 5 (a) Operation. -- The authority shall have the power to
- 6 operate the program under the name of the Pennsylvania Community
- 7 Development Bank.
- 8 (b) Operational committee.--The authority may operate the <-
- 9 program by establishing a 15 member committee of the board to
- 10 which the authority may delegate all or part of its powers to
- 11 operate the program. THE AUTHORITY SHALL ESTABLISH BY RESOLUTION <-
- 12 A 15-MEMBER COMMITTEE OF THE BOARD TO WHICH THE AUTHORITY SHALL
- 13 <u>DELEGATE ITS POWERS TO OPERATE THIS PROGRAM. The committee shall</u>
- 14 consist of the Secretary of Community and Economic Development,
- 15 who shall act as chairman, the Secretary of Banking, one member
- 16 appointed by the President pro tempore of the Senate, one member
- 17 appointed by the Speaker of the House of Representatives, one
- 18 member appointed by the Minority Leader of the Senate, one
- 19 member appointed by the Minority Leader of the House of
- 20 Representatives and nine members appointed by the Governor
- 21 representing participating investors and members of the general
- 22 public.
- 23 (c) Limitation on voting. -- No representative of an eligible
- 24 <u>institution may serve as a voting member of the committee.</u>
- 25 <u>(d) Terms.--The members shall serve at the pleasure of the</u>
- 26 <u>appointing authority.</u>
- 27 (e) Expenses.--The members of the committee shall be
- 28 <u>entitled to no compensation for their services but shall be</u>
- 29 <u>entitled to reimbursement for all necessary expenses incurred in</u>
- 30 connection with the performance of their duties as members of

- 1 the committee.
- 2 (f) Quorum. -- A majority of the members of the committee
- 3 shall constitute a quorum for the transaction of any program
- 4 business.
- 5 Section 1505. Deposits.
- 6 (a) Special accounts. -- Money appropriated to the program may
- 7 be deposited by the authority in banks or trust companies in
- 8 special accounts. The special accounts must be continuously
- 9 <u>secured by a pledge of direct obligations of the United States</u>
- 10 or the Commonwealth, having an aggregate market value, exclusive
- 11 of accrued interest, at least equal to the balance on deposit in
- 12 the account. The securities shall be deposited with the
- 13 <u>authority or be held by a trustee or agent approved by the</u>
- 14 authority. Banks and trust companies are authorized to give
- 15 <u>security under this paragraph.</u>
- (b) Disbursements. -- Money in accounts under subsection (a)
- 17 shall be paid out on order of the authority.
- 18 Section 1506. Accreditation.
- 19 (a) General rule. -- The department shall accredit community
- 20 <u>development financial institutions to participate in the program</u>
- 21 <u>established under section 1503. The department may revoke</u>
- 22 accreditation from community development financial institutions
- 23 which no longer meet accreditation criteria. ACCREDITATION OF A
- 24 COMMUNITY DEVELOPMENT FINANCIAL INSTITUTION UNDER THIS CHAPTER
- 25 DOES NOT, IN AND OF ITSELF, QUALIFY AN INSTITUTION TO
- 26 PARTICIPATE IN ANY OTHER FINANCING PROGRAM ADMINISTERED BY THE
- 27 DEPARTMENT.
- 28 (b) Criteria. -- Department criteria for accreditation shall
- 29 <u>include certification under the Community Development Banking</u>
- 30 and Financial Institutions Act of 1994 (Public Law 103-325, 108

- 1 Stat. 2163) and such other criteria as the department deems
- 2 <u>appropriate</u>.
- 3 (C) GEOGRAPHIC DIVERSITY. -- THE DEPARTMENT SHALL ACCREDIT
- 4 ELIGIBLE INSTITUTIONS IN A MANNER TO ENSURE THE USE OF COMMUNITY

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- 5 <u>DEVELOPMENT FINANCIAL INSTITUTIONS IN ALL GEOGRAPHIC REGIONS OF</u>
- 6 THIS COMMONWEALTH TO THE GREATEST EXTENT POSSIBLE.
- 7 <u>Section 1507</u>. <u>Grants</u>.
- 8 The authority may issue grants to eligible institutions or to
- 9 <u>nonprofit organizations which are attempting to obtain Federal</u>
- 10 <u>certification or department accreditation as a community</u>
- 11 <u>development financial institution</u>. The authority may issue
- 12 grants for the purpose of developing or enhancing the ability of
- 13 the community development financial institution or nonprofit
- 14 organization to be accredited as an eligible institution and to
- 15 participate in the loan program established by this chapter IN A <-
- 16 MANNER TO ENSURE THE USE OF COMMUNITY DEVELOPMENT FINANCIAL
- 17 <u>INSTITUTIONS IN ALL GEOGRAPHIC REGIONS OF THIS COMMONWEALTH TO</u>
- 18 THE GREATEST EXTENT POSSIBLE. THE AUTHORITY MAY ALSO ISSUE
- 19 GRANTS OR LOANS FROM THE PROGRAM TO NONPROFIT ORGANIZATIONS
- 20 WHICH HAVE ENTERED INTO A WRITTEN CONTRACT WITH A PENNSYLVANIA-
- 21 ACCREDITED COMMUNITY DEVELOPMENT FINANCIAL INSTITUTION OR A
- 22 NONPROFIT ORGANIZATION RECEIVING GRANTS FROM THE AUTHORITY TO
- 23 OBTAIN CERTIFICATION AND ACCREDITATION. IN AREAS WHERE NO
- 24 COMMUNITY DEVELOPMENT FINANCIAL INSTITUTION EXISTS, AND NO
- 25 NONPROFIT ORGANIZATION IS WORKING TO OBTAIN CERTIFICATION AND
- 26 ACCREDITATION AS A COMMUNITY DEVELOPMENT FINANCIAL INSTITUTION,
- 27 THE AUTHORITY MAY ISSUE GRANTS TO A NONPROFIT ORGANIZATION
- 28 DEEMED BY THE DEPARTMENT TO BE PERFORMING ACTIVITIES CONSISTENT
- 29 <u>WITH THE GOALS OF THE COMMUNITY DEVELOPMENT BANKING AND</u>
- 30 FINANCIAL INSTITUTION ACT OF 1994 (PUBLIC LAW 103-325, 108 STAT.

- 1 2163). THE GRANTS SHALL PROVIDE TECHNICAL ASSISTANCE, TRAINING
- 2 OR OTHER SUPPORT TO SMALL BUSINESSES AND, WHERE APPLICABLE,
- 3 SHALL BE CONSISTENT WITH THE COMMUNITY DEVELOPMENT FINANCIAL
- 4 INSTITUTION'S DEVELOPMENT PLAN.
- 5 Section 1508. Authority loans.
- 6 The authority may make loans to eligible institutions from
- 7 moneys appropriated to the program on such terms and conditions
- 8 as the authority may determine. Any such loans shall be made by
- 9 the authority pursuant to the act of August 23, 1967 (P.L.251,
- 10 No.102), known as the Economic Development Financing Law, AND
- 11 SHALL BE CONSISTENT WITH THE REQUIREMENTS OF THE COMMUNITY
- 12 DEVELOPMENT BANKING AND FINANCIAL INSTITUTIONS ACT (PUBLIC LAW
- 13 103-325, 108 STAT. 2163) OR ANY SUCCESSOR THERETO. Loans to
- 14 eliqible institutions may be made by the authority as the sole
- 15 <u>lender or may be made in cooperation with participating</u>
- 16 investors pursuant to agreements entered into in accordance with
- 17 this chapter. Loan repayments shall be used by the authority to
- 18 make new loans to eligible institutions.
- 19 Section 1509. Community development loans.
- 20 (A) USES.--COMMUNITY DEVELOPMENT LOANS MADE UNDER THIS
- 21 <u>SECTION MAY BE USED BY ELIGIBLE INSTITUTIONS IN A MANNER</u>
- 22 CONSISTENT WITH THE COMMUNITY DEVELOPMENT BANKING AND FINANCIAL
- 23 INSTITUTIONS ACT OF 1994 (PUBLIC LAW 103-325, 108 STAT. 2163) OR
- 24 ANY SUCCESSOR THERETO.
- 25 (a) (B) Requirement.--Eliqible institutions that receive
- 26 loans from the authority under section 1508 shall make community

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- 27 development loans pursuant to quidelines established by the
- 28 <u>department. THE GUIDELINES SHALL INCLUDE CRITERIA FOR THE</u>
- 29 APPROVAL OF A PORTFOLIO OF LOANS SUBMITTED BY ELIGIBLE
- 30 INSTITUTIONS.

- 1 (b) (C) Certification required.--In connection with
- 2 community development loans under this section, the recipient of

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- 3 <u>a loan must provide certification to the department that the</u>
- 4 recipient does not have any outstanding municipal debts in the
- 5 form of delinquent real estate taxes or municipal utility bills
- 6 that are more than one year outstanding.
- 7 (c) (D) Definition.--As used in this section, the term
- 8 <u>"certification" means proof by any of the following:</u>
- 9 <u>(1) Receipts of paid real estate taxes and municipal</u>
- 10 utility bills.
- 11 (2) A notarized affidavit by the recipient evidencing
- 12 payment of real estate taxes and municipal utility bills.
- 13 <u>Section 1510. Agreements.</u>
- 14 The authority may enter into agreements and contracts as it
- 15 shall determine are appropriate for the exercise of the powers
- 16 granted to it by this chapter, including agreements with
- 17 participating investors.
- 18 Section 1511. Report.
- 19 Within 90 days of the end of the fiscal year, the authority
- 20 shall prepare, in consultation with the committee, an annual
- 21 report to the majority chairman and minority chairman of the
- 22 Appropriations Committee of the Senate and the majority chairman
- 23 and minority chairman of the Appropriations Committee of the
- 24 House of Representatives, which shall be for the immediately
- 25 prior fiscal year. The report, which shall be for the
- 26 <u>immediately prior fiscal year, shall include the amount of funds</u>
- 27 appropriated to the program deposited by the authority in
- 28 special accounts in banks or trust companies, the amount of
- 29 <u>disbursements made from the special accounts, the number, name</u>
- 30 and location of community development financial institutions

- 1 accredited by the department, the number and amount of grants
- 2 made by the department to community development financial
- 3 <u>institutions or nonprofit organizations.</u>
- 4 <u>Section 1512</u>. <u>Additional powers</u>.
- 5 <u>In order to operate the program, the authority shall have all</u>
- 6 other powers granted to it pursuant to the act of August 23,
- 7 1967 (P.L.251, No.102), known as the Economic Development
- 8 Financing Law. The authority may operate other community
- 9 <u>development programs under the name of the Pennsylvania</u>
- 10 Community Development Bank, including programs authorized and
- 11 <u>funded under the Federal Rural Development Block Grants Program.</u>
- 12 Section 3. This act shall take effect July 1, 1997, or
- 13 immediately, whichever is later.