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THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2664 Session of 1998

INTRODUCED BY TRUE, GRUPPO, BLAUM, EGOLF, MILLER, SANTONI, STURLA, BENNINGHOFF, STERN, CAWLEY, PHILLIPS, BELARDI, MASLAND, RAMOS, MUNDY, KREBS, MANDERINO, ARGALL, E. Z. TAYLOR, PESCI, SCHULER, SHANER, STABACK, NAILOR, READSHAW, PETRARCA, BEBKO-JONES, FICHTER, TANGRETTI, LAUGHLIN, VAN HORNE, YEWCIC, ZIMMERMAN, HARHAI, ARMSTRONG, HENNESSEY, L. I. COHEN, ORIE, BROWNE, SEMMEL, LEH, YOUNGBLOOD, TRELLO, STEELMAN, WASHINGTON, SAYLOR AND WOJNAROSKI, JUNE 3, 1998

AS AMENDED ON THIRD CONSIDERATION, HOUSE OF REPRESENTATIVES, NOVEMBER 10, 1998

AN ACT

Amending Title 42 (Judiciary and Judicial Procedure) of the Pennsylvania Consolidated Statutes, providing for court appointed special advocates in juvenile matters. AMENDING TITLE 42 (JUDICIARY AND JUDICIAL PROCEDURE) OF THE PENNSYLVANIA CONSOLIDATED STATUTES, PROVIDING FOR COURT-6 APPOINTED SPECIAL ADVOCATES IN JUVENILE MATTERS. 7 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 9 Section 1. Section 6302 of Title 42 of the Pennsylvania Consolidated Statutes is amended by adding definitions to read: § 6302. Definitions. 12 The following words and phrases when used in this chapter shall have, unless the context clearly indicates otherwise, the meanings given to them in this section: 14 15 "CASA program." Any local court administered or court

approved program that utilizes trained citizen volunteers

- 1 appointed by the court pursuant to standards adopted by the
- 2 <u>Juvenile Court Judges' Commission to advocate on behalf of</u>
- 3 dependent children and alleged dependent children involved in
- 4 juvenile court proceedings.
- 5 * * *
- 6 "Court appointed special advocate" or "CASA." A trained
- 7 <u>citizen volunteer appointed by the court to advocate on behalf</u>
- 8 <u>of dependent children and alleged dependent children involved in</u>
- 9 <u>juvenile court proceedings</u>.
- 10 * * *
- 11 <u>"Juvenile Court Judges' Commission." The commission as</u>
- 12 described in the act of December 21, 1959 (P.L.1962, No.717),
- 13 entitled "An act providing for the creation and operation of the
- 14 Juvenile Court Judges' Commission in the Department of Justice;
- 15 prescribing its powers and duties; and making an appropriation."
- 16 * * *
- 17 Section 2. Title 42 is amended by adding a section to read:
- 18 § 6342. Court appointed special advocates.
- 19 (a) General rule. The court, at any stage of a juvenile
- 20 <u>court proceeding involving a dependent child or a child alleged</u>
- 21 <u>to be a dependent child, has the authority to appoint a</u>
- 22 volunteer court appointed special advocate (CASA) who shall
- 23 serve until discharged by the court and whose primary duties
- 24 shall be to obtain an understanding of the child's situation and
- 25 needs, and to make recommendations to the court to assist the
- 26 court in determining a disposition that is best suited to the
- 27 protection and physical, mental and moral welfare of the child.
- 28 (b) Immunity. No person who, without compensation and as a
- 29 <u>volunteer, renders services as a court appointed special</u>
- 30 advocate shall be liable to any person for civil damages as a

1	result of acts or omissions in rendering the services unless the
2	conduct of the actor falls substantially below the standards
3	generally practiced and accepted in like circumstances by
4	similar persons rendering such services and unless it is shown
5	that the actor did an act or omitted the doing of an act which
6	the actor was under a recognized duty to another to do, knowing
7	or having reason to know that the act or omission created a
8	substantial risk of actual harm to the person or property of
9	another. It shall be insufficient to impose liability to
10	establish only that the conduct of the actor fell below ordinary
11	standards of care. Nothing in this subsection shall be construed
12	to limit or otherwise affect or preclude liability resulting
13	from gross negligence or intentional misconduct, reckless
14	misconduct or willful or wanton misconduct.
15	(c) Qualifications. Any volunteers appointed by the court
16	to serve as a CASA shall meet all of the following:
17	(1) Be at least 21 years of age.
18	(2) Have successfully passed screening requirements,
19	including criminal and child abuse history background checks.
20	(3) Have successfully completed the training
21	requirements of the local CASA program pursuant to standards
22	developed by the Juvenile Court Judges' Commission.
23	(4) Remain under the supervision of the local CASA
24	program.
25	(5) Serve at the discretion of the court, in
26	consultation with the local CASA program director.
27	(d) Powers. A CASA appointed by the court shall:
28	(1) have full access to and shall be provided with
29	copies of any records, including those under 23 Pa.C.S. Ch.
30	63 (relating to child protective services) relating to the

1 child involved in the case to which the CASA has been assigned, in accordance with, and not in violation of the 2. 3 confidentiality provisions of 23 Pa.C.S. Ch. 63 and this 4 chapter; 5 (2) have full and unrestricted access to any child to whose case the CASA has been assigned, except that, if the 6 7 child is represented by counsel, counsel shall be notified in 8 advance of the meeting and the child shall have the right to 9 have the counsel present at the meeting; 10 (3) be given reasonable prior notice of and have the 11 opportunity to attend all hearings, staff meetings, 12 investigations or other proceedings or meetings relating to the case of a child to which they have been assigned; 13 14 (4) be given reasonable prior notice of intent to move a 15 child from one placement to another placement, or to return a 16 child home, or to remove a child from his or her home, if the 17 child's case has been assigned to the CASA and there has been 18 no court approval for any such action; (5) assist the court in determining what disposition 19 20 under section 6351 (relating to disposition dependent child) or modification thereto is best suited to the protection and 21 22 physical, mental and moral welfare of the child, by 23 investigating all relevant aspects of the child's situation 24 and submitting reports and recommendations to the court; and 25 (6) be given reasonable prior notice of any actions 26 materially affecting the status of treatment of a child to 27 whose case the CASA has been assigned. 28 (e) Duties. Any volunteer appointed to serve as a CASA 29 shall be assigned duties, consistent with standards adopted by the Juvenile Court Judges' Commission, which shall include, but 30

are not limited to: 1 (1) reviewing records pertaining to the child involved 2 3 in the case to which the CASA has been assigned, with the 4 exception of records to which access is limited by the court; 5 (2) interviewing appropriate persons; (3) monitoring the progress of the case; 6 7 (4) preparing reports and making recommendations to the 8 court; and (5) fulfilling assigned duties while maintaining the 9 10 confidentiality of information obtained pertaining to the 11 child's case. (f) Recommendations. Recommendations to the court shall be 12 13 provided in open court in the presence of each party and 14 counsel. If the report is written, copies of the report shall be 15 provided to each party and counsel when the report is presented 16 to the court. (g) Ex parte. Ex parte communications by the CASA are 17 18 prohibited. 19 (h) Standards. The Juvenile Court Judges's Commission shall 20 develop standards, in consultation with Pennsylvania CASA 21 program directors and upon consideration of standards and 22 quidelines developed by the National CASA Association, governing 23 the qualifications, training, appointment and duties of court 24 appointed special advocates. 25 (i) Practice of law. Nothing in this section shall authorize 26 a court appointed special advocate who is not an attorney at law 27 to engage in the practice of law or to violate section 2524 28 (relating to penalty for unauthorized practice of law). 29 (i) Definition. As used in this section, the term "person"

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shall include any director, coordinator, administrator or court

- 1 appointed special advocate of any CASA program as defined in
- 2 <u>section 6302 (relating to definitions).</u>
- 3 Section 3. This act shall take effect in 60 days.
- 4 SECTION 1. SECTION 6302 OF TITLE 42 OF THE PENNSYLVANIA
- 5 CONSOLIDATED STATUTES IS AMENDED BY ADDING A DEFINITION TO READ:

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- 6 § 6302. DEFINITIONS.
- 7 THE FOLLOWING WORDS AND PHRASES WHEN USED IN THIS CHAPTER
- 8 SHALL HAVE, UNLESS THE CONTEXT CLEARLY INDICATES OTHERWISE, THE
- 9 MEANINGS GIVEN TO THEM IN THIS SECTION:
- 10 * * *
- 11 "COURT-APPOINTED SPECIAL ADVOCATE" OR "CASA." AN INDIVIDUAL
- 12 APPOINTED BY THE COURT TO PARTICIPATE AS AN ADVOCATE FOR A CHILD
- 13 WHO IS DEPENDENT OR ALLEGED TO BE DEPENDENT.
- 14 * * *
- 15 SECTION 2. TITLE 42 IS AMENDED BY ADDING A SECTION TO READ:
- 16 § 6342. COURT-APPOINTED SPECIAL ADVOCATES.
- 17 (A) GENERAL RULE. -- THE COURT MAY APPOINT OR DISCHARGE A CASA
- 18 AT ANY TIME DURING A PROCEEDING OR INVESTIGATION REGARDING
- 19 DEPENDENCY UNDER THIS CHAPTER.
- 20 (B) IMMUNITY.--A COURT-APPOINTED SPECIAL ADVOCATE SHALL BE
- 21 IMMUNE FROM CIVIL LIABILITY FOR ACTIONS TAKEN IN GOOD FAITH TO
- 22 CARRY OUT THE DUTIES OF THE CASA UNDER THIS CHAPTER, EXCEPT FOR
- 23 GROSS NEGLIGENCE, INTENTIONAL MISCONDUCT, OR RECKLESS, WILLFUL
- 24 OR WANTON MISCONDUCT.
- 25 (C) QUALIFICATIONS.--PRIOR TO APPOINTMENT A CASA SHALL:
- 26 (1) BE 21 YEARS OF AGE OR OLDER.
- 27 (2) SUCCESSFULLY PASS SCREENING REQUIREMENTS, INCLUDING
- 28 <u>CRIMINAL HISTORY AND CHILD ABUSE BACKGROUND CHECKS.</u>
- 29 <u>(3) SUCCESSFULLY COMPLETE THE TRAINING REQUIREMENTS</u>
- 30 ESTABLISHED UNDER SUBSECTION (F) AND BY THE COURT OF COMMON

- 1 PLEAS OF THE COUNTY WHERE THE CASA WILL SERVE.
- 2 (D) POWERS AND DUTIES. -- FOLLOWING APPOINTMENT BY THE COURT,
- 3 THE CASA SHALL:
- 4 (1) HAVE FULL ACCESS TO AND REVIEW ALL RECORDS,
- 5 <u>INCLUDING RECORDS UNDER 23 PA.C.S. CH. 63 (RELATING TO CHILD</u>
- 6 PROTECTIVE SERVICES) RELATING TO THE CHILD AND OTHER
- 7 INFORMATION, UNLESS OTHERWISE RESTRICTED BY THE COURT;
- 8 (2) INTERVIEW THE CHILD AND OTHER APPROPRIATE PERSONS AS
- 9 <u>NECESSARY TO DEVELOP ITS RECOMMENDATIONS;</u>
- 10 (3) RECEIVE REASONABLE PRIOR NOTICE OF ALL HEARINGS,
- 11 STAFF MEETINGS, INVESTIGATIONS OR OTHER PROCEEDINGS RELATING
- 12 TO THE CHILD;
- 13 (4) RECEIVE REASONABLE PRIOR NOTICE OF THE MOVEMENT OF
- 14 THE CHILD FROM ONE PLACEMENT TO ANOTHER PLACEMENT, THE RETURN
- 15 OF A CHILD TO THE HOME, THE REMOVAL OF A CHILD FROM THE HOME
- 16 OR ANY ACTION THAT MATERIALLY AFFECTS THE TREATMENT OF THE
- 17 CHILD;
- 18 (5) SUBMIT WRITTEN REPORTS TO THE COURT TO ASSIST THE
- 19 COURT IN DETERMINING THE DISPOSITION BEST SUITED TO THE
- 20 HEALTH, SAFETY AND WELFARE OF THE CHILD; AND
- 21 (6) SUBMIT COPIES OF ALL WRITTEN REPORTS AND
- 22 <u>RECOMMENDATIONS TO ALL PARTIES AND ANY ATTORNEY OF A PARTY.</u>
- 23 (E) CONFIDENTIALITY.--ALL RECORDS AND INFORMATION RECEIVED
- 24 UNDER THIS SECTION SHALL BE CONFIDENTIAL AND ONLY USED BY THE
- 25 CASA IN THE PERFORMANCE OF HIS DUTIES.
- 26 (F) STANDARDS.--THE JUVENILE COURT JUDGES' COMMISSION,
- 27 ESTABLISHED UNDER ACT OF DECEMBER 21, 1959 (P.L.1962, NO.717),
- 28 ENTITLED "AN ACT PROVIDING FOR THE CREATION AND OPERATION OF THE
- 29 <u>JUVENILE COURT JUDGES' COMMISSION IN THE DEPARTMENT OF JUSTICE;</u>
- 30 PRESCRIBING ITS POWERS AND DUTIES; AND MAKING AN APPROPRIATION."

- 1 SHALL DEVELOP STANDARDS GOVERNING THE QUALIFICATIONS AND
- 2 TRAINING OF COURT-APPOINTED SPECIAL ADVOCATES.
- 3 SECTION 3. THIS ACT SHALL TAKE EFFECT IN 60 DAYS.