## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 2130 Session of 1998

INTRODUCED BY LLOYD, TULLI, BELFANTI, CURRY, DALLY, GORDNER, HENNESSEY, HORSEY, MANDERINO, MELIO, PISTELLA, RAMOS, SCRIMENTI, VAN HORNE AND C. WILLIAMS, JANUARY 22, 1998

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JANUARY 22, 1998

## AN ACT

1 2 3 4 5 6 7 8 9	Providing for a constitutional convention with limited powers, for a referendum on the question, for the selection, nomination and election of delegates and for a preparatory committee; defining the powers and duties of the convention; providing for its operation; conferring powers and imposing duties on the Secretary of the Commonwealth, officers of the General Assembly and county election boards; providing for a referendum on the convention's report; and making an appropriation.
LO	The General Assembly of the Commonwealth of Pennsylvania
L1	hereby enacts as follows:
L2	Section 1. Referendum.
L3	At the municipal election in November 1998 the following
L 4	question shall be submitted to the electorate of this
L 5	Commonwealth to determine its will regarding a constitutional
L6	convention with limited powers:
L7	Shall a constitutional convention be called in accordance
L8	with and subject to the limitations and requirements
L9	contained in the act of (P.L. , No. ),
20	known as the , to prepare for
21	submission to the electorate proposals for the revision

- of Article V of the Constitution of Pennsylvania?
- 2 YES NO
- 3 Proceedings under this section shall be in the manner and
- 4 subject to the provisions of the act of June 3, 1937 (P.L.1333,
- 5 No.320), known as the Pennsylvania Election Code, which relate
- 6 to the conducting of elections by official ballots, voting
- 7 machines and electronic voting systems.
- 8 Section 2. Convention; membership, qualifications and
- 9 vacancies.
- 10 (a) Convention.--If a majority of the electors voting upon
- 11 the question shall favor the holding of a constitutional
- 12 convention with limited powers, a convention shall be called by
- 13 the Governor. The convention shall consist of 163 members. Three
- 14 district delegates shall be elected from each senatorial
- 15 district, all as provided in this act. Each elector in each
- 16 district may vote for not more than two candidates for the
- 17 office of delegate. The three candidates receiving the highest
- 18 number of votes shall be elected to the office of delegate. In
- 19 addition, the Lieutenant Governor, the President pro tempore of
- 20 the Senate, the Majority Leader of the Senate, the Majority Whip
- 21 of the Senate, the Minority Leader of the Senate, the Minority
- 22 Whip of the Senate, the Minority Caucus Chairman of the Senate,
- 23 the Speaker of the House of Representatives, the Majority Leader
- 24 of the House of Representatives, the Majority Whip of the House
- 25 of Representatives, the Minority Leader of the House of
- 26 Representatives, the Minority Whip of the House of
- 27 Representatives and the Minority Caucus Chairman of the House of
- 28 Representatives shall be members ex officio of the convention
- 29 and shall have the powers of elected delegates.
- 30 (b) Qualifications of delegates.--Delegates shall be at

- 1 least 21 years of age and shall have been citizens and residents
- 2 of this Commonwealth for at least four years. Delegates shall
- 3 have resided in and been a registered elector of their
- 4 respective senatorial districts one year next before their
- 5 election and shall reside in their respective senatorial
- 6 districts during their terms of service.
- 7 (c) Vacancies. -- In case of a vacancy in the office of
- 8 delegate occurring after the municipal election, if the member
- 9 is an ex officio member, the vacancy shall be filled by the
- 10 person assuming such office; if the member was nominated in
- 11 accordance with section 3(a), the remaining delegates of that
- 12 political party shall elect a successor meeting the
- 13 qualifications prescribed in section 3(b); and if the member was
- 14 nominated in accordance with section 3(b), all the remaining
- 15 delegates shall elect a successor meeting the qualifications
- 16 prescribed in subsection (b).
- 17 Section 3. Nomination of delegates.
- 18 (a) Nomination by electorate. -- If a limited constitutional
- 19 convention is approved by the electorate, the candidates for the
- 20 office of delegate shall be nominated by the electors of each
- 21 political party in the primary election of 1999. Each elector
- 22 voting in the primary election of a political party in 1999
- 23 shall vote for no more than two candidates.
- 24 (b) Nomination by political body.--Two candidates may also
- 25 be nominated in each senatorial district by political bodies in
- 26 the manner in which political bodies may nominate candidates for
- 27 the office of senator in the General Assembly.
- 28 (c) Conduct of proceedings.--Proceedings under this section
- 29 shall be in the manner and subject to the provisions of the act
- 30 of June 3, 1937 (P.L.1333, No.320), known as the Pennsylvania

- 1 Election Code, which relate to the nomination of candidates.
- 2 Section 4. Election of delegates.
- 3 Elections for delegates to the limited constitutional
- 4 convention shall be held at the municipal election in the year
- 5 1999. Each elector voting at the municipal election shall be
- 6 entitled to vote for two candidates for delegate from his
- 7 district. The three candidates receiving the highest number of
- 8 votes in each district shall be the elected delegates of that
- 9 district. The county board of elections shall make to the
- 10 Secretary of the Commonwealth, as provided by law, the proper
- 11 certification of returns of votes cast for the candidates for
- 12 election for the office of delegate to the constitutional
- 13 convention. The Secretary of the Commonwealth shall, not later
- 14 than November 30, 1999, certify to the Governor the names of the
- 15 delegates elected to the convention. In the case of a tie vote,
- 16 the election shall be determined in accordance with the
- 17 provisions of section 1418 of the act of June 3, 1937 (P.L.1333,
- 18 No.320), known as the Pennsylvania Election Code.
- 19 Section 5. Preparatory committee; appropriation.
- 20 (a) Establishment.--The Lieutenant Governor, the President
- 21 pro tempore of the Senate, the Majority Leader of the Senate,
- 22 the Majority Whip of the Senate, the Minority Leader of the
- 23 Senate, the Minority Whip of the Senate, the Minority Caucus
- 24 Chairman of the Senate, the Speaker of the House of
- 25 Representatives, the Majority Leader of the House of
- 26 Representatives, the Majority Whip of the House of
- 27 Representatives, the Minority Leader of the House of
- 28 Representatives, the Minority Whip of the House of
- 29 Representatives and the Minority Caucus Chairman of the House of
- 30 Representatives shall constitute a preparatory committee to make

- 1 arrangements for the convention.
- 2 (b) Powers and duties of committee. -- The committee shall
- 3 have authority immediately following an affirmative vote by the
- 4 electorate on the question of holding a constitutional
- 5 convention to lease or otherwise obtain suitable meeting and
- 6 office space, to purchase or lease office supplies, equipment,
- 7 books and other publications and other materials necessary for
- 8 the work of the convention and to hire or engage secretaries,
- 9 technical assistants, printers and other employees or
- 10 consultants as may be deemed necessary for the preparatory work
- 11 of the convention. The committee shall initiate any studies,
- 12 inquiries, surveys or analyses it may deem relevant through its
- 13 own personnel or in cooperation with any public or private
- 14 agencies, including institutes, universities, foundations or
- 15 research organizations. In so doing, the committee may hold
- 16 public or private hearings. It may issue subpoenas under the
- 17 hand and seal of its chairman commanding any person to appear
- 18 before it and to answer questions touching matters properly
- 19 being inquired into by the committee and to produce such books,
- 20 papers, records and documents as the committee deems necessary.
- 21 Such subpoenas may be served upon any person and shall have the
- 22 force and effect of subpoenas issued out of the courts of this
- 23 Commonwealth. Any person who willfully neglects or refuses to
- 24 testify before the committee or to produce any books, papers,
- 25 records or documents shall be subject to the penalties provided
- 26 by the laws of this Commonwealth in such case. Each member of
- 27 the committee shall have power to administer oaths and
- 28 affirmations to witnesses appearing before the committee.
- 29 (c) Cooperation. -- The committee may request and shall
- 30 receive from any department, division, board, bureau, commission

- 1 or agency of this Commonwealth or any political subdivision
- 2 thereof such facilities, assistance and data as it deems
- 3 necessary or desirable to carry out properly its powers and
- 4 duties. The committee is hereby authorized and empowered to make
- 5 and sign any agreements and to do and perform any acts that may
- 6 be necessary, desirable or proper to carry out the provisions of
- 7 this act.
- 8 (d) Preparation of proposed convention budget.--The
- 9 committee shall also prepare budgets for the holding of the
- 10 constitutional convention. Such recommended budgets shall be
- 11 submitted to the General Assembly in sufficient time for the
- 12 General Assembly to pass the necessary appropriation acts.
- (e) Compensation of committee. -- The members of the committee
- 14 shall receive no compensation for their service but shall be
- 15 allowed their actual and necessary expenses incurred in the
- 16 performance of their duties.
- 17 (f) Expiration of committee authority.--The authority of the
- 18 preparatory committee shall expire on December 1, 1999, at 12
- 19 noon, except to sign documents necessary to obtain payments from
- 20 the State Treasury for any commitments made under the authority
- 21 of this section prior to December 1, 1999, and to submit any
- 22 report to the constitutional convention.
- 23 (g) Appropriation.--The sum of \$100,000 is hereby
- 24 appropriated to the preparatory committee for the purposes set
- 25 forth in this section.
- 26 Section 6. Organization of convention.
- 27 (a) Meeting site. -- The convention shall convene in the hall
- 28 of the House of Representatives at Harrisburg, Dauphin County,
- 29 Pennsylvania, on December 1, 1999, at 12 noon. The
- 30 constitutional convention shall be called to order by the

- 1 Governor. The Secretary of the Commonwealth shall certify the
- 2 returns of the elections for delegates to the constitutional
- 3 convention and issue certificates of election to those elected.
- 4 The Chief Justice of the Supreme Court of Pennsylvania or his
- 5 appointee shall then administer the oath of office in the
- 6 following form:
- 7 I do solemnly swear (or affirm) that I will support, obey
- 8 and defend the Constitution of the United States and the
- 9 Constitution of Pennsylvania and that I will discharge
- 10 the duties of my office with fidelity.
- 11 (b) Organization of convention. -- The convention shall then
- 12 organize by electing from among its delegates a president,
- 13 secretary and such other officers as shall be necessary for the
- 14 transaction of its business. It shall determine the rules of its
- 15 own proceedings and shall be the final judge of the
- 16 qualifications of its own delegates. It shall also determine
- 17 rules for the conduct of its delegates and provide for the
- 18 censure, suspension or removal of a delegate, if necessary.
- 19 (c) Privileges of members.--The delegates to the
- 20 constitutional convention shall in all cases, except treason,
- 21 felony, violation of their oath of office, and breach or surety
- 22 of the peace, be privileged from arrest during their attendance
- 23 at the session of the convention and in going to and returning
- 24 from the same, and for any speech or debate in the convention
- 25 they shall not be questioned in any other place.
- 26 (d) Powers of convention. -- In addition to any powers
- 27 provided in this section, the convention shall have all the
- 28 powers given to the preparatory committee in section 5.
- 29 (e) Adjournment and meeting schedule.--The convention shall
- 30 also have the power to adjourn from time to time and to meet at

- 1 such appropriate places in the City of Harrisburg, Pennsylvania,
- 2 as it shall determine.
- 3 (f) Adjournment sine die.--The convention shall conclude its
- 4 session sine die not later than the 30th day of June, 2000.
- 5 Section 7. Substantive powers of the convention; limitations,
- 6 mandatory duties of convention.
- 7 (a) Proposals offered by convention. -- The constitutional
- 8 convention shall have the power by a majority vote of 163
- 9 delegates to make recommendations to the electorate on the
- 10 following subjects now covered in part by Article V of the
- 11 Constitution of Pennsylvania.
- 12 (1) Method of selecting justices and judges.
- 13 (2) Campaign financing of elections of justices and
- 14 judges.
- 15 (3) Staffing and financing of the unified judicial
- 16 system.
- 17 (4) Rulemaking powers of the Supreme Court.
- 18 (5) Jurisdiction of the Supreme Court.
- 19 (b) Drafting considerations.--
- 20 (1) In dealing with the subject matter as prescribed by
- 21 this section, the convention may recommend the transfer to
- another article of any provision contained in those articles,
- 23 or it may recommend its modification, deletion, repeal or
- substitution of an entirely new provision or its continuation
- 25 without change.
- 26 (2) The convention's recommendations on any of the
- articles shall not be numbered. If approved by the electors
- these articles shall be numbered by the Governor in
- 29 accordance with 1 Pa.C.S. § 904 (relating to governor to
- 30 proclaim corrected numbering).

- 1 Section 8. Manner of submitting proposals to electorate.
- 2 (a) Proposals to be voted on separately. -- The
- 3 recommendations of the constitutional convention shall be
- 4 submitted to the electorate separately as determined by the
- 5 convention. The replacements may be in any number or sections
- 6 which the convention deems suitable. The convention shall also
- 7 frame the ballot questions which shall present to the electorate
- 8 the recommendations of the convention.
- 9 (b) Certification of questions. -- The changes proposed,
- 10 together with the questions framed by the convention, shall be
- 11 certified by the president and secretary of the convention to
- 12 the Secretary of the Commonwealth no later than the first day of
- 13 July, 2000. The Secretary of the Commonwealth shall advertise
- 14 the proposals of the convention in at least two newspapers of
- 15 general circulation, if there are such, in every county of this
- 16 Commonwealth during the first week of August, 2000. The
- 17 Secretary of the Commonwealth shall also publish the
- 18 Constitution of Pennsylvania showing the changes proposed by the
- 19 convention in convenient form and send a copy of it to each
- 20 elector requesting it and ten copies through the county board of
- 21 elections to each polling place for the use of the voters during
- 22 the election.
- 23 Section 9. Submission of proposals to electorate; proclamation
- 24 by Governor of results.
- 25 (a) Date of submission. -- The recommendations of the
- 26 constitutional convention shall be submitted to the electors for
- 27 their approval or rejection on a separate ballot at the general
- 28 election held in November 2000. A majority vote of the electors
- 29 voting thereon shall be necessary for the adoption of any of the
- 30 recommendations of the convention. If adopted, any

- 1 recommendation shall become effective as provided for or by the
- 2 schedule attached to it. The Governor, upon receipt from the
- 3 Secretary of the Commonwealth of a certificate of the results of
- 4 the election, shall immediately make proclamation thereof.
- 5 (b) Conduct of election. -- Proceedings under this section
- 6 shall be in the manner and subject to the provisions of the act
- 7 of June 3, 1937 (P.L.1333, No.320), known as the Pennsylvania
- 8 Election Code, which relate to official ballots, voting machines
- 9 and electronic voting systems.
- 10 Section 10. Expenses of members of convention.
- 11 Except for members of the General Assembly and officers and
- 12 employees of the Commonwealth, the members of the constitutional
- 13 convention shall each receive a per diem for each day of
- 14 attendance at a session or a committee meeting. The per diem
- 15 shall be computed on the same basis as the per diem is computed
- 16 for senators who attend a session of the Senate and for senators
- 17 who attend a duly called meeting of a standing committee when
- 18 the Senate is not in session. In addition, each member of the
- 19 convention shall receive an allowance for travel to and from his
- 20 residence at a rate established by the Senate for senators who
- 21 attend a meeting of a standing committee when the Senate is not
- 22 in session. The members of the General Assembly and officers and
- 23 employees of the Commonwealth shall be reimbursed only for
- 24 expenses actually incurred in attendance as delegates which are
- 25 not otherwise paid by the Commonwealth.
- 26 Section 11. Registration of lobbyists.
- 27 (a) Registration.--Any natural person who is employed or
- 28 engaged for compensation by any other person or any partnership,
- 29 committee, association, corporation or any other organization to
- 30 advocate passage or defeat of proposals of the constitutional

- 1 convention or of any of its delegates shall, before beginning
- 2 such activities, submit to the secretary of the convention a
- 3 registration statement made under oath or affirmation before an
- 4 officer authorized by law to administer oaths setting forth the
- 5 name and business address of the lobbyist, the name and address
- 6 of the person, partnership, committee, association, corporation
- 7 or other organization by which he is employed or engaged, the
- 8 name and address of the person, partnership, committee,
- 9 association, corporation or other organization in whose interest
- 10 he will advocate the passage or defeat of proposals of the
- 11 convention and the duration of his employment. Whenever any of
- 12 the facts required in the statement change, the lobbyist shall
- 13 file a revised statement.
- 14 (b) Penalty for violations. -- Any person violating any of the
- 15 provisions of this section commits a misdemeanor of the third
- 16 degree and, upon conviction, shall be sentenced to pay a fine of
- 17 not more than \$2,500 or to imprisonment of not more than one
- 18 year, or both.
- 19 Section 12. Effective date.
- 20 This act shall take effect immediately.