## THE GENERAL ASSEMBLY OF PENNSYLVANIA

# **SENATE BILL** No. 1353 <sup>Session of</sup> 1996

INTRODUCED BY LOEPER, ROBBINS, HECKLER, ULIANA, LEMMOND, MOWERY, CORMAN, PETERSON, JUBELIRER, TOMLINSON, WENGER AND PUNT, JANUARY 2, 1996

SENATOR ROBBINS, LOCAL GOVERNMENT, AS AMENDED, JANUARY 30, 1996

### AN ACT

1 2 3 4 5 6 7 8 9 10	To enhance community and economic development in this Commonwealth by restructuring certain administrative functions and entities; changing the name of the Department of Commerce to the Department of Economic and Community Development; transferring functions of the Department of Community Affairs into the Department of Economic and Community Development and other agencies; establishing the Center for Local Government Services and the Local Government Advisory Committee; conferring powers and duties on the Legislative Reference Bureau; and making repeals.
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Chapter 21. Miscellaneous Provisions 1 Section 2101. Recodification of regulations. 2 Section 2102. Repeals and references. 3 4 Section 2103. Implementation. Section 2104. Effective date. 5 6 The General Assembly of the Commonwealth of Pennsylvania 7 hereby enacts as follows: 8 CHAPTER 1 9 PRELIMINARY PROVISIONS Section 101. Short title. 10 11 This act shall be known and may be cited as the Economic and Community Development Enhancement Act. 12 13 Section 102. Declaration of purpose. 14 It is the purpose of this act to more effectively address the 15 problems of Pennsylvania's communities by recognizing that 16 community development and economic development are inextricably 17 linked, by expanding and providing for the more efficient 18 delivery of local services, by effecting the maximum feasible 19 coordination of community and economic development resources to 20 restore and maintain the vigor of our communities, by advancing the economic well-being of communities through the maximization 21 22 of community and economic development resources, by promoting 23 housing and community revitalization in conjunction with economic development activities, by providing greater 24 25 opportunity for local jurisdictions to be fully represented in 26 State government and by providing a one-stop agency to carry out 27 the community and economic development programs which are of 28 vital importance to all areas of this Commonwealth. 29 Section 103. Definitions.

30 The following words and phrases when used in this act shall 19960S1353B1692 - 3 - have the meanings given to them in this section unless the
 context clearly indicates otherwise:

3 "Administrative entities," "entity" or "entities." A general 4 reference to one or more departments, divisions, boards, 5 agencies, commissions or organizations involved in the 6 performance of the executive or administrative work of the 7 Commonwealth.

8 "Center." The Center for Local Government Services.
9 "Committee." The Local Government Advisory Committee.
10 "Department." The Department of Economic and Community
11 Development of the Commonwealth.

12 "Secretary." The Secretary of Economic and Community13 Development of the Commonwealth.

14 "Subjects of transfer." Powers, duties, personnel, 15 appropriations, allocations, documents, files, records, 16 contracts, agreements, equipment, materials, orders, rights and 17 obligations utilized or accruing in connection with functions 18 transferred from one entity to another under this act.

19 Section 104. Name change.

To reflect the enhancement and consolidation of community and economic development functions, the Department of Commerce shall hereafter be known as the Department of Economic and Community Development.

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#### CHAPTER 3

## TRANSFERS OF FUNCTIONS

26 Section 301. To Economic and Community Development.

(a) Transfers.--The following functions of the Department of
Community Affairs are transferred to the Department of Economic
and Community Development:

30 (1) The provision of technical assistance to political 19960S1353B1692 - 4 - subdivisions with regard to land use and zoning matters
 conducted pursuant to the act of July 31, 1968 (P.L.805,
 No.247), known as the Pennsylvania Municipalities Planning
 Code, and related laws.

5 (2) The promotion and facilitation of joint initiatives6 by political subdivisions.

7 (3) The provision, monitoring and coordination of
8 municipal training designed to meet the comprehensive
9 educational needs of local government, consistent with the
10 provisions of subsection (c).

(4) Administration of the act of July 12, 1972 (P.L.781,
No.185), known as the Local Government Unit Debt Act,
consistent with the provisions of subsection (c).

14 (5) The approval required under section 634, and the 15 receipt of reports of amounts of taxes collected under 16 section 2501 of the act of March 10, 1949 (P.L.30, No.14), 17 known as the Public School Code of 1949, consistent with the 18 provisions of subsection (c).

(6) The HOME program under the act of December 18, 1992
(P.L.1376, No.172), known as the Pennsylvania Affordable
Housing Act.

(7) The Community Development Block Grant Program under:
The act of May 17, 1921 (P.L.682, No.284), known as
The Insurance Company Law of 1921.

The act of October 11, 1984 (P.L.906, No.179), known as the Community Development Block Grant Entitlement Program for Nonurban Counties and Certain Other Municipalities.

29 (8) Enterprise zones under:

30 The act of July 2, 1984 (P.L.520, No.105), known as 19960S1353B1692 - 5 -

1	the Business Infrastructure Development Act.
2	The act of July 9, 1986 (P.L.1216, No.108), known as
3	the Enterprise Zone Municipal Tax Exemption Reimbursement
4	Act.
5	(9) Housing, community assistance and other functions
6	under:
7	Section 404.2 of The Insurance Company Law of 1921.
8	Article XVI-B of the act of April 9, 1929 (P.L.343,
9	No.176), known as The Fiscal Code.
10	The act of May 28, 1937 (P.L.955, No.265), known as
11	the Housing Authorities Law.
12	The act of May 24, 1945 (P.L.991, No.385), known as
13	the Urban Redevelopment Law.
14	The act of May 20, 1949 (P.L.1608, No.485), known as
15	the State Planning Code.
16	The act of May 20, 1949 (P.L.1633, No.493), known as
17	the Housing and Redevelopment Assistance Law.
18	The act of December 3, 1959 (P.L.1688, No.621), known
19	as the Housing Finance Agency Law.
20	The act of January 26, 1968 (P.L.48, No.9), entitled
21	"An act authorizing grants by the Commonwealth of
22	Pennsylvania to duly constituted community action
23	agencies providing conditions and making an
24	appropriation."
25	The act of July 20, 1968 (P.L.456, No.214), known as
26	the Community Development Research and Training Act.
27	The act of July 31, 1968 (P.L.736, No.232), known as
28	the Manpower Employment Assistance and Training Act.
29	Article V-A of the Pennsylvania Municipalities
30	Planning Code.
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1	Article XIX-A of the act of March 4, 1971 (P.L.6,		
2	No.2), known as the Tax Reform Code of 1971.		
3	The Business Infrastructure Development Act.		
4	The act of December 20, 1985 (P.L.483, No.113), known		
5	as the Tax-Exempt Bond Allocation Act.		
6	The act of June 27, 1986 (P.L.267, No.70), known as		
7	the Pennsylvania Convention Center Authority Act.		
8	The act of July 9, 1986 (P.L.1223, No.110), known as		
9	the Financially Disadvantaged Municipalities Matching		
10	Assistance Act.		
11	The act of July 10, 1986 (P.L.1263, No.116), known as		
12	the Community Services Act.		
13	The act of July 10, 1987 (P.L.246, No.47), known as		
14	the Municipalities Financial Recovery Act.		
15	The act of July 11, 1990 (P.L.421, No.102), known as		
16	the Neighborhood Housing Services Act.		
17	The act of December 19, 1990 (P.L.1358, No.210),		
18	known as the Local Government Capital Project Loan Fund		
19	Act.		
20	The act of June 26, 1992 (P.L.325, No.65), known as		
21	the Rural Leadership Training Act.		
22	The act of December 27, 1994 (P.L.1375, No.162),		
23	known as the Third Class County Convention Center		
24	Authority Act.		
25	Section 305(a) of the act of May 19, 1995 (P.L.4,		
26	No.2), known as the Land Recycling and Environmental		
27	Remediation Standards Act.		
28	66 Pa.C.S. § 3105 (relating to reports to Department		
29	of Community Affairs).		
30	(10) The weatherization functions of the Department of		
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1 Community Affairs under the act of July 10, 1986 (P.L.1398, No.122), known as the Energy Conservation and Assistance Act. 2 3 The Downtown Pennsylvania Program. (11)4 (12)State planning assistance grants as the General 5 Assembly may from time to time appropriate. 6 Building energy conservation under the act of (13)December 15, 1980 (P.L.1203, No.222), known as the Building 7 8 Energy Conservation Act. 9 Industrialized and mobile housing under: (14)The act of May 11, 1972 (P.L.286, No.70), known as 10 11 the Industrialized Housing Act. The act of November 17, 1982 (P.L.676, No.192), known 12 13 as the Manufactured Housing Construction and Safety Standards Authorization Act. 14 15 (15) FLOODPLAIN MANAGEMENT UNDER THE ACT OF OCTOBER 4, <----16 1978 (P.L.851, NO.166), KNOWN AS THE FLOOD PLAIN MANAGEMENT 17 ACT. 18 (15) (16) All other powers and duties delegated to the <-----19 Department of Community Affairs not otherwise expressly 20 transferred elsewhere by this act and currently performed by 21 the Department of Community Affairs, consistent with the 22 provisions of subsection (c), under: 23 The Insurance Company Law of 1921. The act of April 9, 1929 (P.L.177, No.175), known as 24 25 The Administrative Code of 1929, as amended by the acts 26 of February 1, 1966 (1965 P.L. 1849, No.582) and December 18, 1968 (P.L.1232, No.390), and other such 27 28 related laws. The act of June 23, 1931 (P.L.932, No.317), known as 29 30 The Third Class City Code.

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Sections 235, 1003, 1701, 1701.1 and 1701a of the act
 of June 24, 1931 (P.L.1206, No.331), known as The First
 Class Township Code.
 Sections 240, 513, 547, 902 and 902.2 of the act of
 May 1, 1933 (P.L.103, No.69), known as The Second Class

Township Code.
The act of June 24, 1937 (P.L.2017, No.396), known as

8 the County Institution District Law.

9 The act of May 2, 1945 (P.L.382, No.164), known as 10 the Municipality Authorities Act of 1945.

11The act of May 25, 1945 (P.L.1050, No.394), known as12the Local Tax Collection Law.

Section 2 of the act of May 2, 1949 (P.L.819, No.215), entitled, "An act requiring the secretary or clerk of every political subdivision to file in the Department of Community Affairs a copy of every taxlevying ordinance or resolution of such political subdivision."

19 Sections 2, 3, 4 and 5 of the act of May 2, 1949 20 (P.L.873, No.237), entitled, "An act requiring that the 21 results of all local option referenda in political 22 subdivisions be certified to the Department of Community 23 Affairs by county boards of elections; and requiring secretaries of political subdivisions to make certain 24 25 reports to said department and to the county 26 commissioners of the county in which the political subdivision is located." 27

The act of July 28, 1953 (P.L.723, No.230), known as
the Second Class County Code.

30 Sections 1720, 1721, 1781, 1782.1, 1782.3, 1783 and 19960S1353B1692 - 9 -

1 1785 of the act of August 9, 1955 (P.L.323, No.130), known as The County Code. 2 3 The act of December 31, 1965 (P.L.1257, No.511), 4 known as The Local Tax Enabling Act. 5 The act of February 1, 1966 (1965 P.L.1656, No.581), known as The Borough Code. 6 The act of March 16, 1972 (P.L.108, No.39), known as 7 the Environmental Improvement Compact. 8 The act of April 13, 1972 (P.L.184, No.62), known as 9 10 the Home Rule Charter and Optional Plans Law. 11 The act of December 18, 1984 (P.L.1005, No.205), known as the Municipal Pension Plan Funding Standard and 12 13 Recovery Act. 42 Pa.C.S. § 2705(a) (relating to responsibility for 14 15 reports to executive agencies). 16 45 Pa.C.S. § 722(b) (relating to deposit of documents 17 required). 18 53 Pa.C.S. § 737 (relating to consolidation or merger 19 agreement). 20 66 Pa.C.S. § 3105 (relating to reports to Department 21 of Community Affairs). All other acts or parts of acts, reorganization plans and 22 23 executive orders that imposed powers and duties upon the Department of Community Affairs and the Secretary of Community 24 25 Affairs. 26 (b) Functions to be consolidated.--The functions transferred 27 to the department shall be consolidated within the department 28 into a bureau, division, section or other organizational entity 29 devoted to community and economic development. The secretary

30 shall appoint, with the approval of the Governor, a Deputy

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Secretary for Housing, Community Development and Planning, who. 1 <-THE DEPUTY SECRETARY shall have the powers and perform the 2 3 functions and duties transferred to the department in subsection 4 (a) AS WELL AS OTHER SUCH FUNCTIONS AND DUTIES AUTHORIZED BY THE <----5 GOVERNOR. These powers and duties shall be consistent with the provisions of subsection (c) pertaining to the provision of 6 7 local government services.

8 (c) Center for Local Government Services established. -- A Center for Local Government Services shall be established and 9 10 maintained to serve as the link between the Commonwealth and 11 local governments. The center shall be the provider of services 12 to local government which will include, but are not limited to, 13 the provision, coordination and monitoring of training, 14 municipal technical assistance, compliance with ADMINISTRATION 15 OF the act of July 12, 1972 (P.L.781, No.185), known as the 16 Local Government Unit Debt Act, and making available in a timely 17 manner pertinent municipal publications. In carrying out its 18 responsibilities, the center shall use and have access to the 19 information, services, functions and other resources transferred 20 under subsection (a), as well as any other information, 21 services, functions and other resources in the possession of 22 administrative entities of the Commonwealth and deemed necessary 23 by the center. The center shall be headquartered in the 24 Department of Economic and Community Development, shall have 25 permanent staff both in its headquarters as well as in the regional offices of the Governor, and shall additionally make a 26 27 toll-free telephone number available to local governments to 28 assist the center in accommodating requests for assistance. The 29 Governor shall appoint an executive director of the center who 30 shall be responsible for the administration of the center. The 19960S1353B1692 - 11 -

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executive director shall report to, and take direction from, the 1 Lieutenant Governor. The Lieutenant Governor shall be the 2 3 principal advocate and representative of local government before 4 the Governor and the administrative entities of the 5 Commonwealth. Funding for the center shall be provided by the Executive Office of the Governor. 6 Section 302. To Pennsylvania Historical and Museum Commission. 7 8 The functions of the Department of Community Affairs provided for in the following statutes, or selected portions of statutes, 9 10 are transferred to the Pennsylvania Historical and Museum 11 Commission: 12 The power to receive deeds or other legal instruments 13 under section 1906-A(8) of the act of April 9, 1929 (P.L.177, 14 No.175), known as the Administrative Code of 1929. 15 The act of November 26, 1978 (P.L.1415, No.333), known as 16 the Schuylkill Scenic River Act. The act of March 24, 1980 (P.L.50, No.18), known as the 17 18 Stony Creek Wild and Scenic River Act. 19 The act of April 5, 1982 (P.L.222, No.71), known as the

The act of April 29, 1982 (P.L.351, No.97), known as the
French Creek Scenic Rivers Act.

The act of December 17, 1982 (P.L.1402, No.324), known as
the Lick Run Wild and Scenic River Act.

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25 Section 303. To Pennsylvania Emergency Management Agency.

26 The following functions FUNCTION of the Department of
27 Community Affairs are IS transferred to the Pennsylvania

28 Emergency Management Agency:

Lehigh Scenic River Act.

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29The 911 program under the act of July 9, 1990 (P.L.340,30No.78), known as the Public Safety Emergency Telephone Act.19960S1353B1692- 12 -

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Floodplain management under the act of October 4, 1978 (P.L.851, No.166), known as the Flood Plain Management Act. Section 304. To Transportation.

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4 The following function of the Department of Community Affairs 5 is transferred to the Department of Transportation:

6 The establishment of the Pennsylvania Coordinate System 7 under section 1210 of the act of April 9, 1929 (P.L.177, 8 No.175), known as The Administrative Code of 1929.

9 Section 305. Subjects of transfer.

(a) General rule.--The subjects of transfer from the 10 11 Department of Community Affairs under this chapter are transferred to the Department of Economic and Community 12 13 Development, the Pennsylvania Historical and Museum Commission, 14 the Pennsylvania Emergency Management Agency and the Department 15 of Transportation, respectively, with the same force and effect as if those subjects of transfer had originally belonged to, or 16 17 had been incurred or entered into by, those entities.

(b) Employees.--The transfers made under this chapter shall
not affect the civil service status of affected employees of the
Department of Community Affairs.

21 Section 306. Regulations.

(a) Authorization.--The Department of Economic and Community
Development, the Department of Transportation, the Pennsylvania
Historical and Museum Commission and the Pennsylvania Emergency
Management Agency shall have the power and duty to promulgate
regulations to administer the respective functions transferred
to each under this chapter.

(b) Continuation.--The regulations of the Department of
 Community Affairs for the administration of the functions
 transferred under this chapter shall remain in effect until such
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time as new regulations are promulgated under subsection (a). 1 2 CHAPTER 5 3 LOCAL GOVERNMENT ADVISORY COMMITTEE 4 Section 501. Committee established. 5 There is hereby established within the Office of the Governor a Local Government Advisory Committee. 6 Section 502. Powers and duties. 7 8 The committee may be convened by the Lieutenant Governor, who 9 shall serve as chairperson. The committee shall provide advice 10 and assistance to the Lieutenant Governor on matters related to 11 local government. 12 Section 503. Committee membership. 13 Members of the committee shall be appointed by the Governor 14 and representation on the committee shall include elected 15 officials who represent the Pennsylvania State Association of 16 Boroughs, the Pennsylvania State Association of Township 17 Supervisors, the Pennsylvania State Association of County 18 Commissioners, the Pennsylvania League of Cities and the 19 Pennsylvania State Association of Township Commissioners; the 20 private sector; nonprofit organizations supporting local 21 government; and the general public. The executive director of 22 the center shall serve as staff to the committee. 23 Section 504. Compensation. 24 The members of the committee shall serve without 25 compensation. 26 CHAPTER 7 27 RESTRUCTURING OF CERTAIN ADMINISTRATIVE ENTITIES 28 Section 701. Board of Property. 29 The Board of Property as provided for in section 202 of the 30 act of April 9, 1929 (P.L.177, No.175), known as The

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Administrative Code of 1929, is hereby placed and made a 1 2 departmental administrative board in the Department of Economic 3 and Community Development. Section 702. Land Office. 4 5 The Land Office as provided for in section 1203 of the act of April 9, 1929 (P.L.177, No.175), known as The Administrative 6 Code of 1929, shall hereafter be an administrative entity 7 located in the Pennsylvania Historical and Museum Commission. 8 9 CHAPTER 9 RESTRUCTURING OF CERTAIN MEMBERSHIPS AND 10 11 PARTICIPATION Section 901. Appointment to board of directors of Pennsylvania 12 13 Economic Development Financing Authority. 14 In place of the membership of the Secretary of Community 15 Affairs on the board of directors of the Pennsylvania Economic 16 Development Financing Authority under section 6.1(b)(4) of the 17 act of August 23, 1967 (P.L.251, No.102), known as the Economic 18 Development Financing Law, the Governor shall make an additional 19 appointment under section 6.1(b)(1) of the Economic Development 20 Financing Law. Section 902. Appointment to board of The Pennsylvania 21 22 Industrial Development Authority. 23 In place of the membership of the Secretary of Community 24 Affairs on the board of The Pennsylvania Industrial Development 25 Authority under section 4 of the act of May 17, 1956 (1955 26 P.L.1609, No.537), known as the Pennsylvania Industrial 27 Development Authority Act, the Governor shall make an additional 28 appointment under section 4 of the Pennsylvania Industrial 29 Development Authority Act. 30 Section 903. Membership on Pennsylvania Housing Finance Agency.

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1 (a) Secretary of Public Welfare. -- In place of the membership of the Secretary of Community Affairs on the Pennsylvania 2 Housing Finance Agency under section 202 of the act of December 3 4 3, 1959 (P.L.1688, No.621), known as the Housing Finance Agency 5 Law, the Secretary of Public Welfare shall serve on that agency. (b) Chairperson. -- The Secretary of Economic and Community 6 Development shall continue to be a member of the Pennsylvania 7 Housing Finance Agency, and on and after the effective date of 8 9 this act, the Secretary of Banking shall serve as chairperson of 10 that agency.

11 Section 904. Membership on the Board of Property.

In place of the membership of the Secretary of Community 12 13 Affairs on the Board of Property under section 406 of the act of 14 April 9, 1929 (P.L.177, No.175), known as The Administrative 15 Code of 1929, the Secretary of Economic and Community 16 Development shall serve on that board. The General Counsel shall be a member of the Board of Property in place of the Attorney 17 18 General, and on and after the effective date of this act, the Secretary of the Commonwealth shall be the chairperson of the 19 20 Board of Property.

21 Section 905. Membership on the State Transportation Advisory22 Committee.

23 In place of the membership of the Secretary of Community 24 Affairs on the State Transportation Advisory Committee under 25 section 2001.4 of the act of April 9, 1929 (P.L.177, No.175), 26 known as The Administrative Code of 1929, the Governor shall 27 make an additional appointment under section 2001.4. 28 Section 906. Membership on the State Planning Board. 29 In place of the membership of the Secretary of Community 30 Affairs as an ex officio member of the State Planning Board as - 16 -19960S1353B1692

provided in section 451(b) of the act of April 9, 1929 (P.L.177, 1 No.175), known as The Administrative Code of 1929, the 2 Lieutenant Governor shall serve on that board. 3 4 Section 907. Membership on the Community Service Advisory 5 Board. In place of the membership of the Secretary of Community 6 Affairs on the Community Service Advisory Board as provided in 7 section 2207-B(b) of the act of April 9, 1929 (P.L.177, No.175), 8 known as The Administrative Code of 1929, the Secretary of 9 10 Economic and Community Development shall serve on that board. 11 Section 908. Membership on the State Agricultural Land Preservation Board. 12 13 In place of the membership of the Secretary of Community Affairs on the State Agricultural Land Preservation Board under 14 15 section 14.1 of the act of June 30, 1981 (P.L.128, No.43), known as the Agricultural Area Security Law, the Governor shall make 16 an additional appointment under section 14.1(a)(1)(ii) of the 17 18 Agricultural Area Security Law. 19 Section 909. Membership on the Pennsylvania Infrastructure 20 Investment Authority. 21 In place of the membership of the Secretary of Community 22 Affairs on the Pennsylvania Infrastructure Investment Authority under section 4 of the act of March 1, 1988 (P.L.82, No.16), 23 24 known as the Pennsylvania Infrastructure Investment Authority 25 Act, the Lieutenant Governor shall serve on that authority. Section 910. Membership on the Pennsylvania Minority Business 26 27 Development Authority. In place of the membership of the Secretary of Community 28

29 Affairs on the Pennsylvania Minority Business Development 30 Authority under section 4 of the act of July 22, 1974 (P.L.598, 19960S1353B1692 - 17 -

No.206), known as the Pennsylvania Minority Business Development 1 2 Authority Act, the Governor shall make an additional 3 appointment. 4 CHAPTER 21 5 MISCELLANEOUS PROVISIONS Section 2101. Recodification of regulations. 6 7 The Legislative Reference Bureau has the power and duty to recodify regulations to effectuate the provisions of section 8 9 306. Section 2102. Repeals and references. 10 11 (a) Absolute repeal. -- The act of December 16, 1992 (P.L.1209, No.156), known as the Heritage Affairs Act, is 12 13 repealed. 14 (b) Inconsistent repeals. -- All other acts and parts of acts 15 are repealed insofar as they are inconsistent with this act. 16 (c) References.--17 In accordance with subsection (b), all references to (1)18 the Department of Community Affairs, which shall cease to 19 exist pursuant to this act, and to the Secretary of Community Affairs in affected acts and portions of acts shall now be 20 21 deemed to refer to the Department of Economic and Community 22 Development and Secretary of Economic and Community 23 Development, respectively, unless otherwise provided by this 24 act. 25 (2) All references to the Department of Commerce and the 26 Secretary of Commerce in affected acts and portions of acts 27 shall now be deemed to be references to the Department of 28 Economic and Community Development and the Secretary of 29 Economic and Community Development, respectively, unless 30 otherwise provided by this act.

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Section 2103. Implementation. 1

2 Implementation of the provisions of this act shall begin immediately and shall be fully completed on or before July 1, 3 4 1996.

5 Section 2104. Effective date.

This act shall take effect immediately. б