THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2255 Session of 1995

INTRODUCED BY TIGUE, GLADECK, DEMPSEY, ARMSTRONG, MARSICO, ROBINSON AND SATHER, NOVEMBER 27, 1995

REFERRED TO COMMITTEE ON LOCAL GOVERNMENT, NOVEMBER 27, 1995

AN ACT

Amending the act of June 24, 1968 (P.L.237, No.111), entitled

2 "An act specifically authorizing collective bargaining 3 between policemen and firemen and their public employers; providing for arbitration in order to settle disputes, and 5 requiring compliance with collective bargaining agreements 6 and findings of arbitrators, providing for regulation of 7 arbitration awards. 8 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 10 Sections 1, 4 and 7 of the act of June 24, 1968 11 (P.L.237, No.111), referred to as the Policemen and Firemen 12 Collective Bargaining Act, are amended to read: 13 Section 1. Policemen or firemen employed by a political subdivision of the Commonwealth or by the Commonwealth shall, 14 15 through labor organizations or other representatives designated by fifty percent or more of such policemen or firemen, have the 16 17 right to bargain collectively with their public employers 18 concerning the terms and conditions of their employment, 19 including compensation, hours, working conditions[, retirement,

pensions and other benefits,] and benefits other than retirement

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- 1 or postretirement benefits and shall have the right to an
- 2 adjustment or settlement of their grievances or disputes in
- 3 accordance with the terms of this act. Policemen or firemen
- 4 employed by a political subdivision of the Commonwealth or by
- 5 the Commonwealth shall not have the right to bargain
- 6 <u>collectively or obtain through interest arbitration retirement</u>,
- 7 postretirement or pension benefits, or other statutory benefits.
- 8 Section 4. (a) If in any case of a dispute between a public
- 9 employer and its policemen or firemen employes the collective
- 10 bargaining process reaches an impasse and stalemate, or if the
- 11 appropriate lawmaking body does not approve the agreement
- 12 reached by good faith collective bargaining, with the result
- 13 that said employers and employes are unable to effect a
- 14 settlement, then either party to the dispute, after written
- 15 notice to the other party containing specifications of the issue
- 16 or issues in dispute, may request the appointment of a board of
- 17 arbitration.
- 18 For purposes of this section, an impasse or stalemate shall
- 19 be deemed to occur in the collective bargaining process if the
- 20 parties do not reach a settlement of the issue or issues in
- 21 dispute by way of a written agreement within thirty days after
- 22 collective bargaining proceedings have been initiated. It shall
- 23 be the duty of public employers and their policemen and firemen
- 24 employes to exert every reasonable effort to settle all disputes
- 25 by engaging in collective bargaining in good faith. Refusal to
- 26 <u>bargain shall not be grounds for impasse. Any and all parties</u>
- 27 shall retain the right to file an unfair labor practice charge.
- 28 In the case of disputes involving political subdivisions of
- 29 the Commonwealth, the agreement shall be deemed not approved
- 30 within the meaning of this section if it is not approved by the

- 1 appropriate lawmaking body within one month after the agreement
- 2 is reached by way of collective bargaining.
- 3 In the case of disputes involving the Commonwealth, the
- 4 agreement shall be deemed not approved within the meaning of
- 5 this section if it is not approved by the Legislature within six
- 6 months after the agreement is reached by way of collective
- 7 bargaining.
- 8 (b) The board of arbitration shall be composed of three
- 9 persons, one appointed by the public employer, one appointed by
- 10 the body of policemen or firemen involved, and a third member to
- 11 be agreed upon by the public employer and such policemen or
- 12 firemen. The members of the board representing the public
- 13 employer and the policemen or firemen shall be named within five
- 14 days from the date of the request for the appointment of such
- 15 board. If, after a period of ten days from the date of the
- 16 appointment of the two arbitrators appointed by the public
- 17 employer and by the policemen or firemen, the third arbitrator
- 18 has not been selected by them, then either arbitrator may
- 19 request the American Arbitration Association, or its successor
- 20 in function, to furnish a list of three members of said
- 21 association who are residents of Pennsylvania from which the
- 22 third arbitrator shall be selected. The arbitrator appointed by
- 23 the public employer shall eliminate one name from the list
- 24 within five days after publication of the list, following which
- 25 the arbitrator appointed by the policemen or firemen shall
- 26 eliminate one name from the list within five days thereafter.
- 27 The individual whose name remains on the list shall be the third
- 28 arbitrator and shall act as chairman of the board of
- 29 arbitration. The board of arbitration thus established shall
- 30 commence the arbitration proceedings within ten days after the

- 1 third arbitrator is selected and shall make its determination
- 2 within thirty days after the appointment of the third
- 3 arbitrator.
- 4 Section 7. (a) The determination of the majority of the
- 5 board of arbitration thus established shall be final on the
- 6 issue or issues in dispute and shall be binding upon the public
- 7 employer and the policemen or firemen involved. Such
- 8 determination shall be in writing and a copy thereof shall be
- 9 forwarded to both parties to the dispute. No appeal therefrom
- 10 shall be allowed to any court. Such determination shall
- 11 constitute a mandate to the head of the political subdivision
- 12 which is the employer, or to the appropriate officer of the
- 13 Commonwealth if the Commonwealth is the employer, with respect
- 14 to matters which can be remedied by administrative action, and
- 15 to the lawmaking body of such political subdivision or of the
- 16 Commonwealth with respect to matters which require legislative
- 17 action, to take the action necessary to carry out the
- 18 determination of the board of arbitration.
- 19 (b) With respect to matters which require legislative action
- 20 for implementation, such legislation shall be enacted, in the
- 21 case of the Commonwealth, within six months following
- 22 publication of the findings, and, in the case of a political
- 23 subdivision of the Commonwealth, within one month following
- 24 publication of the findings. The effective date of any such
- 25 legislation shall be the first day of the fiscal year following
- 26 the fiscal year during which the legislation is thus enacted.
- 27 (c) The arbitration panel shall be required to consider
- 28 evidence and make findings in its award regarding the public
- 29 employer's financial ability to pay for any economic aspects of
- 30 the award based upon the adverse impact of the following factors

- 1 in determining the award:
- 2 (1) The ability of the public employer to maintain levels of
- 3 <u>public service sufficient to serve the municipality.</u>
- 4 (2) The appropriated amounts of Federal and State funding.
- 5 (3) The amount, if any, of any tax increase and/or
- 6 <u>additional public funding which would be necessary to fund the</u>
- 7 <u>economic cost increase</u>, <u>including</u>, <u>but not limited to</u>, <u>increases</u>
- 8 in wages, pensions and other fringe benefits, and the ability of
- 9 the public to bear this tax increase, with consideration given
- 10 to the per capita income of the residents within the
- 11 <u>municipality</u>.
- 12 (4) A comparison between the overall wage, salary and fringe
- 13 benefit levels of the public employer's represented employes and
- 14 other employes in the public and private sectors within the
- 15 <u>county who perform similar works</u>.
- 16 (5) A comparison of the hours and working conditions of the
- 17 <u>public employer's represented employes and other employes in the</u>
- 18 public and private sectors of the metropolitan area who perform
- 19 work requiring similar skills.
- 20 (6) The cost of consumer goods and services within the
- 21 <u>metropolitan area.</u>
- 22 Nothing in this subsection shall be construed to force a board
- 23 of arbitration to grant an award on the basis of a
- 24 <u>municipality's ability to increase or impose an earned income</u>
- 25 <u>tax or a real property tax.</u>
- 26 Section 2. The act is amended by adding a section to read:
- 27 Section 7.1. A determination by a board of arbitration shall
- 28 be reviewable by the court of common pleas within the county in
- 29 which the dispute arose. The pendency of such proceeding shall
- 30 not itself stay the order of the arbitrators.

- 1 Section 3. Section 8 of the act is amended to read:
- 2 Section 8. The compensation, if any, of the arbitrator
- 3 appointed by the policemen or firemen shall be paid by them.
- 4 [The compensation of the other two arbitrators, as well as all
- 5 stenographic and other expenses incurred by the arbitration
- 6 panel in connection with the arbitration proceedings, shall be
- 7 paid by the political subdivision or by the Commonwealth, as the
- 8 case may be.] The compensation of the arbitrator appointed by
- 9 the public employer shall be paid by the employer. The cost of
- 10 the third arbitrator, as well as all stenographic and other
- 11 expenses incurred by the arbitration panel in connection with
- 12 the arbitration proceedings, shall be paid fifty percent by the
- 13 policemen or firemen and fifty percent by the public employer.
- 14 Section 4. This act shall take effect in 60 days.