THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1354 Session of 1995

INTRODUCED BY MICHLOVIC, FAJT, GAMBLE AND TRELLO, APRIL 19, 1995

REFERRED TO COMMITTEE ON HEALTH AND HUMAN SERVICES, APRIL 19, 1995

AN ACT

Amending the act of April 14, 1972 (P.L.221, No.63), entitled, as amended, "An act establishing the Pennsylvania Advisory 3 Council on Drug and Alcohol Abuse; imposing duties on the Department of Health to develop and coordinate the 4 5 implementation of a comprehensive health, education and 6 rehabilitation program for the prevention and treatment of drug and alcohol abuse and drug and alcohol dependence; 7 8 providing for emergency medical treatment; providing for 9 treatment and rehabilitation alternatives to the criminal process for drug and alcohol dependence; and making repeals," 10 further providing for the definitions of "drug dependent 11 person" and "State plan"; adding definitions; providing for 12 13 the establishment, powers and duties of local drug and 14 alcohol councils; providing for the appointment of single county authority administrator and for the administrator's 15 powers and duties; providing for the development of certain 16 17 model programs; and providing for appeals. 18 The General Assembly finds that the treatment of drug or alcohol addiction is in the best interest of the Commonwealth. 19 20 The General Assembly of the Commonwealth of Pennsylvania 21 hereby enacts as follows: 22 Section 1. The definitions of "drug dependent person" and 23 "State plan" in section 2(b) of the act of April 14, 1972 24 (P.L.221, No.63), known as the Pennsylvania Drug and Alcohol

Abuse Control Act, amended December 20, 1985 (P.L.529, No.119),

25

- 1 are amended and the section is amended by adding definitions to
- 2 read:
- 3 Section 2. Definitions:
- 4 * * *
- 5 (b) As used in this act:
- 6 * * *
- 7 "Drug <u>or alcohol</u> dependent person" means a person who is
- 8 using a drug, controlled substance or alcohol, and who is in a
- 9 state of psychic or physical dependence, or both, arising from
- 10 administration of that drug, controlled substance or alcohol on
- 11 a continuing basis. Such dependence is characterized by
- 12 behavioral and other responses which include a strong compulsion
- 13 to take the drug, controlled substance or alcohol on a
- 14 continuous basis in order to experience its psychic effects, or
- 15 to avoid the discomfort of its absence. This definition shall
- 16 include those persons commonly known as "drug addicts" or
- 17 "alcoholics."
- 18 * * *
- 19 "Local authority" means the county commissioners of a county,
- 20 or the appropriate elected officials in home rule counties, or
- 21 two or more of these acting in concert.
- 22 "ODAP" means Office of Drug and Alcohol Programs in the
- 23 <u>Department of Health.</u>
- 24 * * *
- 25 <u>"Single county authority" or "SCA" means a drug and alcohol</u>
- 26 program established by a county or two or more counties, or the
- 27 nonprofit agency designated by the county or counties which is
- 28 responsible for planning and administering the local drug and
- 29 <u>alcohol system.</u>
- 30 "State plan" means the master State plan for the control,

- 1 prevention, <u>intervention</u>, treatment, rehabilitation, research,
- 2 education and training aspects of drug and alcohol abuse and
- 3 dependence problems.
- 4 * * *
- 5 Section 2. The act is amended by adding sections to read:
- 6 Section 4.1. Appointment and Powers and Duties of Local Drug
- 7 and Alcohol Council. -- (a) Local authorities shall appoint a
- 8 local drug and alcohol council. The council shall consist of up
- 9 to fifteen members appointed by the board of commissioners who
- 10 shall serve at the discretion of the local authorities.
- 11 (b) The number of officers, length of their terms and other
- 12 <u>related matters shall be approved by the board of commissioners</u>
- 13 based on the nonbinding guidelines developed by the Pennsylvania
- 14 Advisory Council on Drug and Alcohol Abuse.
- 15 (c) A local drug and alcohol council shall have the power
- 16 and its duties shall be:
- 17 (1) To review and evaluate the single county authority's
- 18 drug and alcohol needs, services, facilities and special
- 19 programs with emphasis on local health, welfare and social
- 20 service program needs.
- 21 (2) To develop, together with the SCA administrator, annual
- 22 plans for drug and alcohol needs as required by the ODAP.
- 23 (3) To make recommendations to local authorities regarding
- 24 the program and any other matters relating to drug and alcohol
- 25 <u>services in the county, including the purchase of service</u>
- 26 contracts and the extent of funds required to implement the
- 27 program.
- 28 (4) To review performance under the SCA program and to
- 29 <u>recommend a system of program evaluation.</u>
- 30 <u>Section 4.2. Single County Authority Administrator.--(a)</u>

- 1 The board of commissioners of each county shall appoint a single
- 2 county authority administrator from a list of not less than two
- 3 names submitted by the local drug and alcohol council.
- 4 (b) The SCA administrator shall have the following powers
- 5 and duties:
- 6 (1) To administer the county's drug and alcohol program.
- 7 (2) To ensure that county drug and alcohol services as
- 8 required by this act are available to the limit of allocated
- 9 funds.
- 10 (3) To provide staff services to the local drug and alcohol
- 11 council.
- 12 (4) To make reports to the department in the form required
- 13 by the department, including such information as may be required
- 14 by the department.
- 15 (5) To develop, in cooperation with the local drug and
- 16 <u>alcohol council</u>, annual plans as required by this act for drug
- 17 and alcohol services.
- 18 (6) To submit for approval by local authorities and the
- 19 department annual plans containing the estimated costs for the
- 20 provision of services, establishment and operation of facilities
- 21 and other related matters.
- 22 (7) To review and evaluate local facilities and to cooperate
- 23 with the department in order to maintain the established
- 24 standards.
- 25 (8) To maintain open and effective lines of communication
- 26 with government and private health, welfare and social service
- 27 agencies and organizations.
- 28 (9) To submit an annual report to local authorities, the
- 29 Pennsylvania Advisory Council on Drug and Alcohol Abuse and the
- 30 department which shall detail all activities of the program and

- 1 its administration.
- 2 (10) To analyze and evaluate the drug and alcohol needs in
- 3 the county and recommend improvement to the local drug and
- 4 <u>alcohol council and local authorities</u>, and to conduct research,
- 5 <u>investigate</u>, take steps and adopt measures that are necessary in
- 6 order to properly carry out duties assigned to the SCA
- 7 administrator.
- 8 Section 3. Section 13 of the act is amended to read:
- 9 Section 13. Financial Obligations.--(a) Except for minors,
- 10 all persons receiving treatment under this act shall be subject
- 11 to the provisions of Article V of the act of October 20, 1966
- 12 (P.L.96), known as the "Mental Health and Mental Retardation Act
- 13 of 1966," in so far as it relates to liabilities and payments
- 14 for services rendered by the Commonwealth.
- 15 (b) The Commonwealth shall transmit twenty-five per cent of
- 16 the total funds allocated to each SCA for the fiscal year on or
- 17 before the beginning of each quarter of the fiscal year.
- 18 (c) The financial liability of the SCA for payments for
- 19 services pursuant to this act shall be limited to ten per cent.
- 20 Section 4. The act is amended by adding sections to read:
- 21 <u>Section 13.1 Model Programs.--In order to meet a need which</u>
- 22 is presently unmet, the department may, on a time-limited basis
- 23 of thirty-six months, develop model programs and contract
- 24 directly for their operations so long as the total allocation
- 25 for such direct contracts, other than to local authorities, does
- 26 not exceed five per cent of the total Federal or State
- 27 allocation made by the General Assembly and the county where the
- 28 provider or the direct contract providers are located.
- 29 <u>Section 13.2. Appeals.--A single county authority or a local</u>
- 30 authority may appeal any adjudication of the department pursuant

- to 2 Pa.C.S. Ch. 5 Subch. A (relating to practice and procedure 1
- 2 of Commonwealth agencies). Appeals from adjudications of a
- 3 single county authority or a local authority shall be taken
- 4 pursuant to 2 Pa.C.S. Ch. 5 Subch. B (relating to practice and
- procedure of local agencies). 5
- Section 5. This act shall take effect in 60 days. 6