THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

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Session of 1995

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 FEBRUARY 13, 1995

REFERRED TO COMMITTEE ON CONSUMER AFFAIRS, FEBRUARY 13, 1995

AN ACT

- 1 Providing for the regulation of the production and handling of
- 2 ice; licensing ice plants; imposing duties on the Department
- of Environmental Resources; and providing for civil
- 4 penalties.
- 5 The General Assembly declares that only ice protected from
- 6 contamination should be offered for sale, sold and used in this
- 7 Commonwealth. Contaminated ice is a danger to the health, safety
- 8 and welfare of the citizens of this Commonwealth but may exist
- 9 in the absence of legislation designed to ensure that ice
- 10 offered for sale to and used by Pennsylvanians is protected from
- 11 contamination while being manufactured, processed, packaged and
- 12 stored. It is the intent of the General Assembly to hereinafter
- 13 set forth such legislation.
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- 12 The General Assembly of the Commonwealth of Pennsylvania
- 13 hereby enacts as follows:
- 14 Section 1. Short title.
- This act shall be known and may be cited as the Manufactured
- 16 Ice Law.
- 17 Section 2. Definitions.
- 18 The following words and phrases when used in this act shall
- 19 have the meanings given to them in this section unless the
- 20 context clearly indicates otherwise:
- 21 "Contamination." Includes, but is not limited to, exposure
- 22 to or contact with litter; waste; broken glass or refuse;
- 23 rodents; insects; micro-organisms; dust or dirt; dripping,
- 24 seeping or leaking water or condensate; harmful chemicals;
- 25 paint; grease; or other foreign matter.
- 26 "Department." The Department of Environmental Resources of
- 27 the Commonwealth.
- 28 "Easily cleanable." Readily accessible for removal of dirt,
- 29 or of such material and finish and so fabricated that residue
- 30 may be completely removed by normal cleaning methods.

- 1 "Employee." A person working in an ice plant or ice
- 2 production area in a commercial establishment who transports ice
- 3 or ice containers, who comes in contact with ice equipment, or
- 4 who engages in ice manufacture, processing, packaging, storage
- 5 or distribution.
- 6 "Equipment." Grinders, crushers, chippers, ice makers,
- 7 shavers, scorers, saws, cubers, can fillers, drop tubes,
- 8 needles, core sucking devices, conveyors and similar items used
- 9 in ice plants.
- 10 "Ice." The product, in any form, obtained as a result of
- 11 freezing water by mechanical or artificial means.
- "Ice contact surface." A surface, including a water line,
- 13 that is touched by a product or ingredient during processing.
- 14 The term includes those surfaces from which water may drain,
- 15 drip or splash back.
- 16 "Ice plant." Any commercial place, premises or establishment
- 17 where ice is manufactured, processed or packaged and offered for
- 18 sale for human consumption.
- 19 "Local agency." A governmental unit other than a unit of the
- 20 Commonwealth. The term includes, but is not limited to, a
- 21 county, city, borough, incorporated town, township or municipal
- 22 authority.
- 23 "Person." An individual, or a firm, partnership, company,
- 24 corporation, trustee, association, or other public or private
- 25 entity.
- 26 "Processing." Grinding, crushing, flaking, cubing or any
- 27 other operation which changes the physical characteristics of
- 28 ice, or packaging ice for human consumption.
- 29 "Producer." Any person who owns or operates an ice plant.
- 30 "Product area." Where ice or its ingredients or packaging

- 1 materials are handled or stored, and any area related to the
- 2 manufacturing, packaging, handling or storage of ice intended
- 3 for sale for human consumption.
- 4 "Secretary." The Secretary of Environmental Resources of the
- 5 Commonwealth.
- 6 "Single-service article." An article, including packaging
- 7 material, which is intended by the manufacturer, and generally
- 8 recognized by the public, as being for one usage only, and is
- 9 then to be discarded.
- "Utensil." A multiuse can, bucket, tub, pail, cover,
- 11 container, tong, pick, shovel, scoop or similar item used in the
- 12 manufacture, handling, processing and transport of ice.
- 13 Section 3. Ice plant and production area.
- 14 The grounds of an ice plant shall be free from conditions
- 15 which may result in the contamination of ice. Plant buildings,
- 16 structures and product areas for ice manufacture shall be
- 17 suitable in size, construction and design to facilitate
- 18 maintenance and sanitary operations. Ice manufacturing,
- 19 processing, packaging and storage operations shall be conducted
- 20 in an enclosed building maintained in a sanitary condition. The
- 21 building shall protect the ice, ingredients, equipment and
- 22 utensils from contamination. Ice contact surfaces, including
- 23 storage bins, conveyors, packaging equipment and hand utensils,
- 24 shall be kept clean and in good repair. Ice contact surfaces
- 25 shall be cleaned, using acceptable cleansers and cleaning
- 26 methods, as often as necessary to insure that no contamination
- 27 of the product occurs.
- 28 Section 4. Equipment and utensils.
- 29 Equipment and utensils used in ice plants or ice production
- 30 areas shall be of easily cleanable construction, shall be kept

- 1 clean and in good repair, and shall be handled and stored in a
- 2 sanitary manner. Materials used as ice-contact surfaces shall be
- 3 smooth, nontoxic, corrosion resistant and nonabsorbent. Single-
- 4 service articles, including packaging, shall be stored,
- 5 dispensed and handled in a sanitary manner and shall be used
- 6 only once.
- 7 Section 5. Handling and labeling of ice.
- 8 (a) Freedom from contamination. -- Ice shall be protected from
- 9 contamination while being manufactured, processed, packaged and
- 10 stored.
- 11 (b) Labeling requirements.--Packaged ice products shall be
- 12 labeled clearly to show the product name, manufacturer, location
- 13 of processing plant, recall code and package weight. The label
- 14 shall bear the manufacturer's license number issued by the
- 15 department.
- 16 (c) Records of product origination. -- The producer shall be
- 17 required to keep records of the source, address, license number
- 18 and quantity of all ice received for processing.
- 19 (d) Recall.--In lieu of a recall code, an ice plant shall
- 20 develop a recall procedure both for portions of the marketed
- 21 product and for complete withdrawal of the plant's entire
- 22 product on the market. Recall procedures shall be approved by
- 23 the department.
- 24 Section 6. Water supply, treatment and testing.
- 25 (a) Water quality standards.--Ice intended for human
- 26 consumption shall meet the bacteriological, chemical and
- 27 physical standards of State and local laws, ordinances and
- 28 regulations. In addition, the United States Environmental
- 29 Protection Agency drinking water standards and regulations of
- 30 the Federal Food and Drug Administration shall apply. Water used

- 1 in ice manufacturing plants shall be of safe and sanitary
- 2 quality and drawn from public water supply systems regulated
- 3 under the act of May 1, 1984 (P.L.206, No.43), known as the
- 4 Pennsylvania Safe Drinking Water Act, or private water supply
- 5 systems which are of a quality that meet all drinking water
- 6 standards under that act. Both the water used in the
- 7 manufacturing process and the ice produced shall at all times
- 8 meet the drinking water standards established under the
- 9 Pennsylvania Safe Drinking Water Act.
- 10 (b) Testing.--
- 11 (1) A person who manufactures ice shall be required to
- 12 conduct and record bacteriological, chemical and physical
- testing to insure that water from a private water supply
- 14 system used in the manufacture of ice intended for sale for
- 15 human consumption complies with standards and methods as
- 16 established by the department.
- 17 (2) A person who manufactures ice shall be required to
- 18 conduct and record bacteriological, chemical and physical
- 19 testing to insure that ice manufactured for human consumption
- or for the refrigeration of food products complies with
- 21 standards and methods as established by the department.
- 22 (3) Ice plants shall maintain on file, on the premises
- occupied by the ice plant, copies of all records for a period
- of time established by the department in regulation.
- 25 (4) All testing shall be conducted by a laboratory
- 26 certified under the Pennsylvania Safe Drinking Water Act and
- 27 in accordance with 25 Pa. Code Ch. 109 (relating to safe
- drinking water).
- 29 (c) Water supply construction, design and operation. -- Water
- 30 supplies used in ice plants must meet the requirements of a

- 1 public water system, in accordance with 25 Pa. Code, Ch. 109.
- 2 Section 7. Transportation.
- While being transported or delivered, ice shall be protected
- 4 from contamination. The ice compartment of vehicles used to
- 5 transport or deliver ice shall be of cleanable material and
- 6 construction, and shall be kept clean and in good repair.
- 7 Section 8. Registration and licensing of ice plants.
- 8 (a) Registration deadline. -- Ice plants in this Commonwealth
- 9 shall be annually registered and licensed on or before September
- 10 1 with the department and shall pay the following fees:
- 11 (1) A registration fee of \$50 per manufacturing
- 12 location.
- 13 (2) A license fee of \$2 per ton of capacity.
- 14 (b) Registration statement.--The producer's registration
- 15 statement shall be signed and verified, shall be made on a
- 16 registration form furnished by the department, and shall contain
- 17 the following information:
- 18 (1) The name under which the business is conducted.
- 19 (2) The address of the place of business in this
- 20 Commonwealth being registered.
- 21 (3) If a sole proprietorship, the name of the
- 22 proprietor; if a partnership, the names of all partners; if a
- 23 corporation, the date and place of incorporation and name and
- 24 address of its registered agent in this Commonwealth; and if
- another type of association, the names of its principals.
- 26 (4) The names of those individuals in an actual
- 27 administrative capacity which, in the case of a sole
- proprietorship, shall be the managing proprietor; in a
- 29 partnership, the managing partner; in a corporation, the
- officers and directors; and in another association, those in

- 1 a managerial capacity.
- 2 (5) The number and capacity of ice manufacturing or
- 3 processing machines which manufacture or process ice for
- 4 sale.
- 5 (c) Two or more ice plants.--If a person operates more than
- 6 one ice plant, he shall register each establishment separately
- 7 by listing the name and address of each establishment on the
- 8 registration statement.
- 9 (d) Inspections.--
- 10 (1) The department is authorized to make inspections or
- 11 to require an ice plant to make self inspections, conduct
- 12 tests and take samples as is deemed necessary, in accordance
- with regulations the department establishes.
- 14 (2) The department is authorized to require any ice
- 15 plant to establish and maintain records, make reports and
- furnish information the department prescribes as being
- 17 reasonably necessary to demonstrate that the plant is
- 18 complying with the requirements of this act and with the
- 19 terms and conditions of its license.
- 20 (3) The department and its agents shall have the right
- 21 to enter any premises subject to this act upon presentation
- 22 of appropriate credentials at any reasonable time in order to
- determine compliance with this act, and to that end may test,
- inspect or sample any feature of an ice plant and inspect,
- copy or photograph any monitoring equipment or other feature
- of an ice plant or records required to be kept under
- 27 provisions of this act.
- 28 (4) Upon being refused entry or access, an agent or
- employee of the department may apply for a search warrant to
- 30 a Commonwealth official authorized to issue a search warrant

- for the purposes of authorizing entry for inspecting or
- 2 examining a property, building, premises, place, book, record
- 3 or other physical evidence; conducting tests, or taking
- 4 samples. The warrant shall be issued upon probable cause. It
- 5 shall be sufficient probable cause to show any of the
- 6 following:

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- 7 (i) The inspection, examination, test or sampling is 8 pursuant to a general administrative plan to determine 9 compliance with this act.
- 10 (ii) The agent or employee has reason to believe
 11 that a violation of this act has occurred or may occur.
 - (iii) The agent or employee has been refused access to the property, building, premises, place, book, record or physical evidence, or has been prevented from conducting tests or taking samples.
- 16 (iv) The object of the investigation is subject to 17 regulation under this act.
- 18 (e) Issuance of license.--
- 19 (1) The department shall license an ice plant which
 20 meets the requirements of this act and any regulations
 21 promulgated hereunder.
- 22 (2) It is unlawful for a person to operate an ice plant
 23 without first having received a written license from the
 24 department. Applications for a license shall be submitted to
 25 the department on a form and in a manner prescribed by the
 26 department. Each location shall be licensed separately. A
 27 license to operate an ice plant shall be valid for a period
 28 of 12 months.
- 29 (3) A license shall be renewed annually as long as the 30 ice plant is in compliance with this act. An application for

- 1 renewal shall be made no later than 30 days prior to the
- 2 expiration of the existing license. A license shall not be
- 3 transferred to a new producer without written approval by the
- 4 department showing the ice plant is in compliance with this
- 5 act.
- 6 (f) Compliance.--Ice producers shall comply with the minimum
- 7 standards specified in this act.
- 8 (g) License revocation.--The department may, after providing
- 9 notice and an opportunity for hearing, refuse to license an ice
- 10 plant, or may revoke or suspend the license for violations of
- 11 the requirements in this law or for interference with the
- 12 department in the performance of its duty under this act.
- 13 (h) Civil penalties.--If a person violates this act or a
- 14 rule or order adopted or license issued under this act, the
- 15 department may assess a civil penalty against that person as
- 16 follows:
- 17 (1) The penalty may be in an amount not to exceed
- \$10,000 per day for a person who violates this act or a rule,
- 19 order or license issued under this act.
- 20 (2) Each day a violation continues may be considered a
- 21 separate violation for purposes of penalty assessment.
- 22 (3) In determining the amount of the penalty, the
- 23 department shall consider:
- 24 (i) The seriousness of the violation, including, but
- not limited to, the nature, circumstances, extent and
- 26 gravity of the prohibited acts and the hazard or
- 27 potential hazard created to the health or safety of the
- public.
- 29 (ii) The history of previous violations.
- 30 (iii) The amount necessary to deter future

- 1 violations.
- 2 (iv) Efforts to correct the violations.
- 3 (v) Any other matters that justice may require to be
- 4 considered.
- 5 Section 9. Out-of-State producers.
- 6 An out-of-State ice producer shall submit adequate proof of
- 7 approval of an ice plant by the out-of-State agency having
- 8 jurisdiction over ice plants, pursuant to standards
- 9 substantially the same as those contained in this act or must
- 10 receive a license to operate an ice plant from the department
- 11 before ice manufactured or processed by the out-of-State ice
- 12 plant may be offered for sale or use in this Commonwealth.
- 13 Section 10. Use of fees and penalties.
- 14 All fines; assessments; civil penalties; and permit, license
- 15 and registration fees collected under this act shall be paid
- 16 into the State Treasury and placed in a restricted account to be
- 17 known as the Environmental Health Fund, hereby established. The
- 18 fund shall be administered by the department to pay
- 19 administrative expenses necessary to carry out this and other
- 20 acts related to environmental health administered by the
- 21 department. All moneys paid into the fund are hereby allocated
- 22 to the department to carry out the purposes of this act and
- 23 other acts related to environmental health.
- 24 Section 11. Recalls and public notification.
- 25 (a) Power of department to recall. -- The department may order
- 26 a recall of ice, prohibit the sale of ice, or undertake any
- 27 other action necessary to protect the public health and carry
- 28 out the provisions of this act.
- 29 (b) Duty of licensee. -- The licensee of an ice plant shall,
- 30 as soon as practicable, give public notification whenever the

- 1 ice manufactured is not in compliance with this act or the
- 2 regulations adopted thereunder.
- 3 (1) Newspaper notice shall be given by the licensee by
- 4 publication in a newspaper of general circulation as long as
- 5 the violation continues.
- 6 (2) The department may prescribe alternative notice
- 7 requirements for violation of other regulations adopted under
- 8 this act.
- 9 Section 12. Delegation.
- 10 The department is authorized to enter into agreements,
- 11 contracts or cooperative arrangements under such terms and
- 12 conditions as may be deemed appropriate with other Federal
- 13 agencies, State agencies, local agencies, including agreements
- 14 with local health departments, or agencies in other states to
- 15 delegate one or more of its regulatory functions to issue
- 16 licenses, inspect, monitor and enforce this act. The department
- 17 shall monitor and supervise activities conducted pursuant to
- 18 such an agreement for consistency with this act and the rules
- 19 and regulations of the department.
- 20 Section 13. Small ice producers.
- In any place regulated under the act of May 23, 1945
- 22 (P.L.926, No.369), referred to as the Public Eating and Drinking
- 23 Place Law, where ice is manufactured on site by an ice machine
- 24 and served to the public, the department shall not require
- 25 separate licensing under this act for that purpose. Ice which is
- 26 not manufactured for use within the place, however, shall meet
- 27 the requirements of this act.
- 28 Section 14. Rules and regulations.
- 29 The Environmental Quality Board may, in the manner provided
- 30 by law, promulgate the rules and regulations necessary to carry

- 1 out this act.
- 2 Section 15. Effective date.
- 3 This act shall take effect in one year.