THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2

Session of 1995

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REFERRED TO COMMITTEE ON HEALTH AND HUMAN SERVICES, JANUARY 19, 1995

AN ACT

- Amending the act of June 13, 1967 (P.L.31, No.21), entitled "An act to consolidate, editorially revise, and codify the public 3 welfare laws of the Commonwealth, providing for a job training program and establishing a timetable for 5 implementation; further providing for a workfare program, for 6 applications for assistance, for eligibility and for aid to 7 families with dependent children; providing for an electronic 8 benefit distribution system; establishing a random drug 9 testing program for public assistance recipients; and 10 providing for powers and duties of the Department of Public Welfare, for retesting and for protective custody of AFDC 11 12 children for a publicly financed voucher program to provide 13 access to privately delivered health insurance coverage.
- 14 The General Assembly of the Commonwealth of Pennsylvania
- 15 hereby enacts as follows:
- 16 Section 1. The act of June 13, 1967 (P.L.31, No.21), known
- 17 as the Public Welfare Code, is amended by adding a section to
- 18 read:

- 1 Section 214. Job Training Program. -- (a) The department
- 2 shall, within sixty days of the effective date of this act,
- 3 <u>establish</u>, <u>implement and administer a three-year job training</u>
- 4 program with the ultimate goal of securing economic self-
- 5 <u>sufficiency for welfare recipients.</u>
- 6 (b) The program shall contain the following:
- 7 (1) The program shall consist of three pilot projects
- 8 <u>located in three separate counties in different geographical</u>
- 9 regions representing rural, suburban and urban populations of
- 10 this Commonwealth.
- 11 (2) The program shall consist of, but not be limited to, the
- 12 <u>following:</u>
- (i) Acquisition of sufficient educational skills in reading,
- 14 writing and mathematics to enable the trainee to function in the
- 15 workforce.
- 16 (ii) Acquisition of skills necessary to conduct successful
- 17 interviews, acquire marketable work ethics and employe
- 18 dependability.
- 19 (iii) Such other areas, including life management skills,
- 20 <u>which the department deems important.</u>
- 21 (3) Each program operator shall provide support services to
- 22 trainees, including, but not limited to, health care, day care
- 23 and other educational and support services including
- 24 <u>transportation</u>.
- 25 (4) Each program operator shall match trainees with existing
- 26 job vacancies which pay wages and benefits sufficient to ensure
- 27 the financial security of the trainee and any dependents to
- 28 enable that trainee and dependents to remain free of any State
- 29 <u>assistance for at least one year.</u>
- 30 (5) Each program operator may be an employer, a nonprofit

- 1 association or corporation or any combination thereof.
- 2 (6) Payments by the department to a project operator shall
- 3 <u>be scheduled so that twenty-five percent of the contract price</u>
- 4 <u>is paid during training, twenty-five percent is paid upon</u>
- 5 completion of training, twenty-five percent after the trainee is
- 6 employed continuously for a period of at least six months and
- 7 twenty-five percent after the trainee is employed continuously
- 8 for a period of at least one year.
- 9 (c) It is the intent of the General Assembly that this pilot
- 10 program be continuously evaluated. The department shall be
- 11 required to analyze the pilot program, measuring its results
- 12 against the goals of this legislation as well as comparing it to
- 13 other Federal and State job training programs. A report on the
- 14 evaluation shall be submitted to the Governor and the General
- 15 Assembly detailing the findings and recommendations of the
- 16 evaluation no later than two years following implementation of
- 17 the program. The report shall include, but not be limited to,
- 18 whether the pilot program is cost-effective in the use of job
- 19 training resources and has resulted in improved rates of
- 20 permanent job placements and reduction of welfare rolls.
- 21 (d) In the event the report submitted by the department
- 22 indicates that the pilot program has achieved the goals of this
- 23 section and has resulted in improved outcomes in job placement
- 24 as compared to other existing job training programs, the
- 25 department shall recommend changes to State law and regulations
- 26 within twelve months after issuance of the report to permanently
- 27 implement the components of the pilot program Statewide within
- 28 <u>twelve months after issuance of the report.</u>
- 29 <u>(e) The department shall promulgate regulations to implement</u>
- 30 the provisions of this section.

- 1 Section 2. Section 405.2(a), (b), (c) and (d) of the act,
- 2 amended or added April 8, 1982 (P.L.231, No.75) and June 16,
- 3 1994 (P.L.319, No.49), are amended to read:
- 4 Section 405.2. [Community Work] Workfare Program.--(a) The
- 5 department shall [coordinate the establishment of community work
- 6 projects by enter into cooperative agreements to establish
- 7 workfare projects with departments, agencies or institutions of
- 8 the Commonwealth or any political subdivision located within the
- 9 Commonwealth or any agency of the Federal Government or
- 10 department-approved nonprofit organizations [that receive State
- 11 or county funds] and shall assign to these work projects <u>able-</u>
- 12 <u>bodied</u> cash assistance recipients [for whom the Office of
- 13 Employment Security has] who have been unable to secure
- 14 employment. In instances when [community work] workfare projects
- 15 are not available for all able-bodied cash assistance
- 16 recipients, priority shall be given to general assistance
- 17 recipients for referral to available projects.
- 18 (b) Every individual who has not received a bona fide offer
- 19 of training or employment under section 405.1 shall, as a
- 20 condition of continuing eligibility for cash assistance, report
- 21 to and work in [a community work] an available workfare project
- 22 established under this section unless such individual is exempt
- 23 from the registration requirements of section 405.1. Such
- 24 individual shall be required to work that number of hours which
- 25 when multiplied by the applicable minimum wage equals the amount
- 26 of cash assistance such person receives: Provided, however,
- 27 That:
- 28 (1) such work shall not exceed forty hours per week; and
- 29 (2) the parent or other caretaker of a child between the
- 30 ages of six and fourteen who is personally providing care for

- 1 the child with only very brief and infrequent absences from the
- 2 child shall not be required to participate in [community work]
- 3 workfare projects except on days and at times when the child is
- 4 in school or when there are adequate day-care arrangements
- 5 available for the child at no cost to the recipient.
- 6 (c) [Community work] Workfare projects established under
- 7 this section must be approved by the department. To qualify for
- 8 approval, a work site must conform to appropriate health and
- 9 safety standards. Cash assistance recipients shall not be
- 10 assigned to work opportunities available due to a labor dispute,
- 11 strike, or lockout and shall not be assigned to perform work so
- 12 as to cause the layoff, downgrading or prevention of return to
- 13 work of an available competent employe. Cash assistance
- 14 recipients shall be assigned to [community work] workfare
- 15 projects within twenty-five miles of their place of residence
- 16 <u>unless the department determines that a greater distance is not</u>
- 17 a hardship.
- 18 (d) A person who without good cause fails or refuses to
- 19 accept assignment to and participate in a [community work]
- 20 workfare project shall be [disqualified from receiving cash
- 21 assistance for sixty days for the first violation and thereafter
- 22 until such time he or she is willing to comply. For the second
- 23 violation and subsequent violations the disqualification period
- 24 shall be one hundred twenty days. The disqualification period
- 25 shall commence on the date the department's order imposing
- 26 disqualification is final.] terminated from assistance pursuant
- 27 to section 432.3.
- 28 * * *
- 29 Section 3. Section 414 of the act, added June 16, 1994
- 30 (P.L.319, No.49), is amended to read:

- 1 Section 414. Assistance Recipient Identification Program. --
- 2 (a) Subject to Federal approval, only where necessary, there is
- 3 hereby created a [pilot] Statewide program within the department
- 4 to be known as the Assistance Recipient Identification Program.
- 5 (b) The purpose of the program is to eliminate duplication
- 6 of assistance to recipients, to deter fraud and to assist law
- 7 enforcement officials in their duties.
- 8 [(c) The department shall select three geographic areas in
- 9 this Commonwealth representing rural, suburban and urban areas
- 10 to participate in this program.]
- 11 (d) A person currently receiving or applying for assistance
- 12 shall participate in the program. The person shall be identified
- 13 using available technological means that may include, but are
- 14 not limited to, two-digit fingerimaging.
- 15 (e) The department, wherever feasible, shall work with
- 16 neighboring states to execute agreements between each of those
- 17 states and the Commonwealth to implement compatible computer
- 18 cross-matching identification systems.
- 19 (f) It is a violation for a person in the program to acquire
- 20 or attempt to acquire duplication of assistance.
- 21 (g) Absent a court order, only the department, the
- 22 Pennsylvania State Police, the chief of a local municipal police
- 23 <u>department</u> and the designated officials of neighboring states
- 24 with whom the department executes agreements under subsection
- 25 (e) shall have access to records under this program.
- 26 [(h) The department shall make a report to the General
- 27 Assembly one year after the effective date of this act. The
- 28 report shall include:
- 29 (1) Caseload data before implementation of this section as
- 30 well as after one year for comparison purposes to judge the

- 1 program's effectiveness at fraud deterrence.
- 2 (2) Attempts at and instances of multiple enrollment by
- 3 persons.
- 4 (3) Analysis of the cost-effectiveness of the project.
- 5 (4) Recommendations regarding whether the program should be
- 6 discontinued, expanded or otherwise modified.
- 7 (i) This section shall expire two years after the effective
- 8 date of this act unless extended by the General Assembly.
- 9 (j) As used in this section, the term "program" means the
- 10 Assistance Recipient Identification Program.]
- 11 (h) The department shall make a report to the General
- 12 Assembly on a yearly basis in order to report the attempts at
- 13 and instances of multiple enrollment by persons. In addition,
- 14 the department shall provide total enrollment figures for the
- 15 <u>current year of all public assistance recipients.</u>
- 16 Section 4. Section 432(3) of the act, amended June 16, 1994
- 17 (P.L.319, No.49), is amended and the section is amended by
- 18 adding a clause to read:
- 19 Section 432. Eligibility.--Except as hereinafter otherwise
- 20 provided, and subject to the rules, regulations, and standards
- 21 established by the department, both as to eligibility for
- 22 assistance and as to its nature and extent, needy persons of the
- 23 classes defined in clauses (1), (2), and (3) shall be eligible
- 24 for assistance:
- 25 * * *
- 26 (3) Other persons who are citizens of the United States, or
- 27 lawfully admitted aliens and who are chronically needy or
- 28 transitionally needy persons.
- 29 (i) Chronically needy persons are those persons chronically
- 30 in need who may be eligible for an indeterminate period as a

- 1 result of medical, social or related circumstances and shall be
- 2 limited to:
- 3 (A) A child who is under age eighteen or who is eighteen
- 4 through twenty years of age and attending a secondary or
- 5 equivalent vocational or technical school full-time and may
- 6 reasonably be expected to complete the program before reaching
- 7 twenty-one years of age.
- 8 (B) Persons who are parents residing in two-parent
- 9 households with their child who is under eighteen years of age.
- 10 Every possible effort shall be made by the department to place
- 11 these persons in the AFDC program.
- 12 (C) A person who has a serious physical or mental handicap
- 13 which prevents him or her from working in any substantial
- 14 gainful activity as determined in accordance with standards
- 15 established by the department. The department may require that
- 16 documentation of disability be submitted from a physician or
- 17 psychologist. The department may also require further medical
- 18 documentation of disability and may also order at the
- 19 department's expense a person to submit to an independent
- 20 examination as a condition of receiving assistance under this
- 21 clause.
- 22 (D) A person who is a nonparental caretaker of a child under
- 23 eighteen years of age or a caretaker of another person because
- 24 of illness or disability. Such child or other person must be a
- 25 member of the household and the caretaker must be a person whose
- 26 presence is required in the home to care for another person as
- 27 determined in accordance with department regulations.
- 28 (E) A person who is currently undergoing active treatment
- 29 for substance abuse in a drug and alcohol program licensed or
- 30 approved by the Department of Health or administered by an

- 1 agency of the Federal Government. No individual shall qualify as
- 2 chronically needy under this clause for more than nine months in
- 3 a lifetime.
- 4 (F) A pregnant woman whose pregnancy has been medically
- 5 verified.
- 6 (G) A person who is a victim of domestic violence and who is
- 7 receiving protective services as defined by the department. No
- 8 individual shall qualify as chronically needy under this
- 9 provision for more than nine months in his lifetime.
- 10 (ii) Assistance for chronically needy persons shall continue
- 11 as long as the person remains eligible. Redeterminations shall
- 12 be conducted on at least an annual basis and persons capable of
- 13 work, even though otherwise eligible for assistance to the
- 14 chronically needy, would be required to register for employment
- 15 and accept employment if offered as a condition of eligibility
- 16 except as otherwise exempt under section 405.1.
- 17 (iii) Transitionally needy persons are those persons who are
- 18 otherwise eligible for general assistance but do not qualify as
- 19 chronically needy. A person without a physical or mental
- 20 <u>disability who is at least eighteen years of age, but not more</u>
- 21 than twenty-five years of age, shall not qualify as
- 22 <u>transitionally needy</u>. Assistance for transitionally needy
- 23 persons shall be authorized for not more than sixty days in any
- 24 twenty-four month period. Any transitionally needy benefits
- 25 received in the twelve-month period prior to the effective date
- 26 of this subclause shall be applied toward the total period of
- 27 benefits an individual is eligible for, beginning with the
- 28 receipt of the first cash assistance check in the previous
- 29 twelve-month period.
- 30 * * *

- 1 (9) Assistance may not be granted to any person who has been
- 2 convicted of a felony or misdemeanor offense and who has not
- 3 <u>otherwise satisfied the penalty imposed on that person by law.</u>
- 4 The department and the Pennsylvania State Police shall enter
- 5 into a cooperative agreement. Notwithstanding any provisions in
- 6 18 Pa.C.S. Ch. 91 (relating to criminal history record
- 7 <u>information</u>), this agreement shall provide the department with
- 8 access to the central repository within the Pennsylvania State
- 9 Police in order to carry out the objectives of this section. The
- 10 Pennsylvania State Police shall have access to the records of
- 11 the Assistance Recipient Identification Program under section
- 12 <u>414 within the department in order to carry out the objectives</u>
- 13 of section 414.
- 14 Section 5. Section 432.12 of the act is amended by adding
- 15 subsections to read:
- 16 Section 432.12. Determination of Need.--* * *
- 17 (d) In determining the amount of assistance payments to a
- 18 recipient family for aid to families with dependent children,
- 19 the department shall revise the schedule of benefits to be paid
- 20 to the recipient family by eliminating the increment in benefits
- 21 under the program for which that family would otherwise be
- 22 eligible as a result of the birth of a child during the period
- 23 in which the family is eligible for aid to families with
- 24 <u>dependent children benefits</u>, or during a temporary period in
- 25 which the family or adult recipient is ineligible for aid to
- 26 <u>families with dependent children benefits pursuant to a penalty</u>
- 27 imposed by the department for failure to comply with benefit
- 28 <u>eligibility requirements, subsequent to which the family or</u>
- 29 <u>adult recipient is again eligible for benefits. The department</u>
- 30 shall provide instead that a recipient family in which the adult

- 1 recipient parents an additional child during the adult
- 2 recipient's period of eligibility for aid to families with
- 3 <u>dependent children benefits</u>, or during a temporary penalty
- 4 period of ineligibility for benefits, may receive additional
- 5 benefits only pursuant to subsection (e), except in the case of
- 6 a general increase in the amount of aid to families with
- 7 <u>dependent children benefits which is provided to all program</u>
- 8 recipients.
- 9 <u>(e) In the case of a family that receives aid to families</u>
- 10 with dependent children in which the adult recipient parents an
- 11 additional child during the period in which the family is
- 12 <u>eligible for aid to families with dependent children benefits</u>,
- 13 or during a temporary penalty period of ineligibility for
- 14 benefits subsequent to which the family of the adult recipient
- 15 again becomes eligible for benefits, the department, subject to
- 16 Federal approval, shall, in addition to eliminating the increase
- 17 in the benefit as provided in subsection (d), provide that in
- 18 computing the amount of financial assistance which is available
- 19 to the family that receives aid to families with dependent
- 20 <u>children</u>, the monthly earned income disregard for each employed
- 21 person in the family shall increase by an amount equal to that
- 22 which the family would have otherwise received by parenting an
- 23 additional child, adjusted for family size.
- 24 Section 6. The act is amended by adding a section to read:
- 25 <u>Section 438. Electronic Benefit Transfer System.--(a) The</u>
- 26 department shall establish a Statewide electronic benefit
- 27 transfer system for the purpose of issuing food stamps, aid to
- 28 families with dependent children and general assistance
- 29 <u>benefits.</u>
- 30 (b) Food stamps, AFDC and general assistance benefits shall

- 1 be issued through point-of-sale terminals and automated teller
- 2 machines at locations throughout this Commonwealth with an
- 3 <u>industry-standard plastic access card.</u>
- 4 (c) The department shall promulgate rules and regulations to
- 5 <u>administer and enforce this section.</u>
- 6 Section 7. Article IV of the act is amended by adding
- 7 subarticles to read:
- 8 ARTICLE IV
- 9 PUBLIC ASSISTANCE
- 10 * * *
- 11 <u>(n) Drug Testing</u>
- 12 <u>Section 494. Definitions.--As used in this subarticle:</u>
- 13 "AFDC" is an acronym for the program which provides aid to
- 14 <u>families with dependent children under this act.</u>
- 15 <u>"Drug" means a substance, other than alcohol, that has known</u>
- 16 mind-altering or function-altering effects on a human being. The
- 17 term includes a controlled substance as defined in section
- 18 802(6) of the Federal Food, Drug, and Cosmetic Act (52 Stat.
- 19 1040, 21 U.S.C. § 301 et seq.), a substance listed in 21 CFR
- 20 1308 (relating to schedules of controlled substances), a
- 21 controlled substance as defined in section 4 of the of April 14,
- 22 1972 (P.L.233, No.64), known as "The Controlled Substance, Drug,
- 23 Device and Cosmetic Act, " and a controlled substance analog or
- 24 volatile substance which produces the psychological and
- 25 physiological effects of a controlled substance through
- 26 <u>deliberate inhalation</u>, <u>ingestion or injection</u>.
- 27 "Drug test" means a test, approved by the Department of
- 28 Health, whether random or follow-up, administered for the
- 29 purpose of determining the presence or absence of drugs within a
- 30 person's body.

- 1 <u>"Prescription or nonprescription medication" means a drug</u>
- 2 prescribed for use by a physician or other medical practitioner
- 3 <u>licensed to issue prescriptions or a drug that is authorized for</u>
- 4 general distribution and use in the treatment of human diseases
- 5 or injuries under the Federal Food, Drug, and Cosmetic Act (52
- 6 Stat. 1040, 21 U.S.C. § 301 et seq.).
- 7 <u>"Public assistance" means assistance granted under the</u>
- 8 provisions of section 432, including, but not limited to,
- 9 general assistance and AFDC. With regard to an AFDC recipient,
- 10 the term shall refer to only that portion of the family AFDC
- 11 grant specifically allocated by formula to the recipient.
- 12 <u>Section 494.1. Drug Testing Program.--(a) Following Federal</u>
- 13 approval, if necessary, the department shall establish a three-
- 14 year random drug testing program for public assistance
- 15 recipients to be located in three separate counties representing
- 16 <u>rural</u>, <u>suburban</u> and <u>urban</u> populations.
- 17 (b) The department shall:
- 18 (1) Provide for notice to the public assistance recipient of
- 19 the consequences of refusing to submit to the drug test, of
- 20 <u>failing the drug test or of refusing to participate in an</u>
- 21 <u>approved drug rehabilitation program.</u>
- 22 (2) Require that, as a condition of eligibility, the
- 23 recipient shall sign an agreement whereby the individual agrees
- 24 to be bound by the provisions of sections 494.1 through 494.8 on
- 25 <u>drug testing.</u>
- 26 (3) Establish a procedure whereby the public assistance
- 27 recipient may submit medical documentation to verify the
- 28 recipient's use of prescription or nonprescription medication.
- 29 Verification, however, shall not preclude the administration of
- 30 the drug test.

- 1 (4) Provide for and develop the necessary procedures to
- 2 <u>implement the follow-up testing required under section 494.4.</u>
- 3 (c) It is the intent of the General Assembly that this pilot
- 4 program be continuously evaluated. The department shall be
- 5 required to analyze the pilot program and submit a report to the
- 6 Governor and the General Assembly detailing the findings and
- 7 recommendations of the evaluation no later than July 1, 1998.
- 8 The report shall include, but not be limited to, the number of
- 9 recipients tested, the results of the drug testing by
- 10 recipient's eliqibility category, the number of recipients who
- 11 refused to submit to drug testing and the number of recipients
- 12 who entered and either successfully or unsuccessfully completed
- 13 <u>a drug rehabilitation program.</u>
- 14 Section 494.2. Failure of Drug Test.--(a) A public
- 15 assistance recipient who is determined to have used a drug which
- 16 is not a prescription or nonprescription medication or which
- 17 <u>usage is in violation of any Federal or State law or regulation</u>
- 18 shall agree to participate in an available drug and alcohol
- 19 program licensed or approved by the Department of Health or
- 20 <u>administered by an agency of the Federal Government. If the</u>
- 21 recipient agrees to participate in an available program, the
- 22 public assistance received by that recipient shall continue for
- 23 as long as the recipient otherwise qualifies for the assistance,
- 24 but not beyond any applicable eligibility period specified in
- 25 this act.
- 26 (b) If the recipient refuses to agree to participate in an
- 27 available drug rehabilitation program or fails to successfully
- 28 complete the program, then the recipient shall no longer receive
- 29 <u>public assistance until the recipient resubmits to the drug</u>
- 30 test, tests drug free and otherwise qualifies for assistance.

- 1 <u>Section 494.3. Refusal to Submit to Drug Tests.--A public</u>
- 2 <u>assistance recipient who refuses to submit to drug testing shall</u>
- 3 <u>not receive assistance until the recipient submits to the test,</u>
- 4 tests drug free and otherwise qualifies for assistance.
- 5 <u>Section 494.4. Retesting.--A public assistance recipient who</u>
- 6 tests positive for drug use, who enters and successfully
- 7 completes a drug rehabilitation program or submits to testing
- 8 and tests drug free after initially refusing to submit to
- 9 testing or refusing to agree to participate in an available drug
- 10 rehabilitation program upon testing positive or failing to
- 11 <u>successfully complete a drug rehabilitation program shall be</u>
- 12 <u>subject to follow-up drug testing on a quarterly basis for one</u>
- 13 year, provided the recipient is still receiving assistance at
- 14 the time of retesting.
- 15 Section 494.5. Licensed Laboratories.--Drug tests shall only
- 16 <u>be administered through laboratories licensed by the Department</u>
- of Health under the act of September 26, 1951 (P.L.1539,
- 18 No.389), known as "The Clinical Laboratory Act," or licensed
- 19 under the Clinical Laboratories Improvement Act of 1967 (Public
- 20 Law 90-174, 81 Stat. 533), and approved by the Department of
- 21 Health.
- 22 Section 494.6. Hearings. -- A public assistance recipient
- 23 shall be afforded the opportunity for a hearing in accordance
- 24 with 2 Pa.C.S. (relating to administrative law and procedure)
- 25 <u>prior to the termination of assistance.</u>
- 26 Section 494.7. Penalties.--A person who administers a drug
- 27 test which, in its methodologies or procedures, violates this
- 28 <u>subarticle shall be assessed a civil penalty of not less than</u>
- 29 two hundred fifty dollars (\$250) nor more than five hundred
- 30 dollars (\$500). For purposes of this section, a failure to use

- 1 approved test methods or procedures on a single sample shall
- 2 <u>constitute a separate offense.</u>
- 3 <u>Section 494.8.</u> Rules and Regulations.--The department shall
- 4 promulgate rules and regulations to carry out the provisions of
- 5 this subarticle.
- (o) Voucher Program
- 7 <u>Section 495. Definitions.--As used in this subarticle:</u>
- 8 <u>"Insurer" means:</u>
- 9 (1) Any insurance company, association or reciprocal,
- 10 nonprofit hospital plan corporation.
- 11 (2) A nonprofit professional health service plan.
- 12 (3) A health maintenance organization organized and
- 13 regulated under the act of December 29, 1972 (P.L.1701, No.364),
- 14 known as the "Health Maintenance Organization Act."
- 15 <u>(4) A risk-assuming preferred provider organization</u>
- 16 organized and regulated under the act of May 17, 1921 (P.L.682,
- 17 No.284), known as "The Insurance Company Law of 1921."
- 18 (5) A preferred provider with a "health management
- 19 gatekeeper" role for primary care physicians organized and
- 20 regulated as a health services corporation or a preferred
- 21 provider organization subject to the provisions of section 630
- 22 of "The Insurance Company Law of 1921."
- 23 (6) A fraternal benefit society subject to the provisions of
- 24 the act of December 14, 1992 (P.L.835, No.134), known as the
- 25 <u>"Fraternal Benefit Societies Code."</u>
- 26 <u>"Program" means a publicly financed voucher program</u>
- 27 providing access to privately delivered health insurance
- 28 <u>coverage for eligible medical assistance recipients.</u>
- 29 <u>Section 495.1. Voucher Program.--(a) Following Federal</u>
- 30 approval where necessary, the department shall establish a

- 1 three-year demonstration voucher program within three geographic
- 2 regions representing rural, suburban and urban populations to
- 3 provide, in a cost-effective manner, access to privately
- 4 <u>delivered health insurance coverage for residents of this</u>
- 5 Commonwealth who qualify for benefits under section 441.1, other
- 6 than nursing facility care programs and the intermediate care
- 7 <u>facility programs for the mentally retarded.</u>
- 8 (b) The department through a competitive bidding process in
- 9 <u>each region shall select three insurers for that region to</u>
- 10 participate in the pilot program.
- 11 <u>Section 495.2. Issuance of Proof of Eligibility.--If the</u>
- 12 <u>department determines that a person meets the eligibility</u>
- 13 requirements set forth under section 441.1, the department shall
- 14 issue that person proof of eligibility, which entitles the
- 15 person to coverage under any health insurance or health care
- 16 policy or contract, offered in accordance with this subarticle.
- 17 Section 495.3. Offering of Policies and Contracts.--If
- 18 coverage is issued to the individual, policyholder or contract
- 19 holder, the insurer shall submit the proof of eligibility and a
- 20 request for reimbursement of premium to the department.
- 21 Section 495.4. Standards Applicable to the Policies and
- 22 Contracts. -- The health insurance or health care policies and
- 23 contracts for which insurers are eliquible shall be provided in
- 24 <u>accordance with the following conditions:</u>
- 25 (1) The cost of the policies and contracts shall not exceed
- 26 <u>ninety percent of the average fee-for-service reimbursement made</u>
- 27 on behalf of medical assistance recipients in that category of
- 28 eligibility.
- 29 (2) The policies and contracts are not subject to any
- 30 previous State mandatory benefits.

- 1 (3) Each policy and contract must include, but not be
- 2 <u>limited to, a combined maximum of eighteen visits per fiscal</u>
- 3 year for the following visits to:
- 4 (i) (A) A physician's office.
- 5 (B) A chiropractor's office.
- 6 (C) A podiatrist's office.
- 7 (D) An optometrist's office.
- 8 <u>(E) A certified registered nurse practitioner's office.</u>
- 9 <u>(F) An independent clinic.</u>
- 10 (G) A family planning clinic.
- 11 (H) A rural health clinic.
- 12 (I) A general and rehabilitation hospital clinic.
- 13 (J) A federally qualified health center.
- 14 (ii) Home health care, limited to thirty visits per fiscal
- 15 year.
- 16 (iii) Medical rehabilitation hospital care, limited to
- 17 thirty days of inpatient care per fiscal year.
- 18 (iv) Drug and alcohol hospital care, limited to thirty days
- 19 of inpatient care per fiscal year.
- 20 (v) Emergency room care services, limited to emergency
- 21 <u>situations.</u>
- 22 (vi) Laboratory and X-ray services, including mammography.
- 23 (vii) Dental services, limited to surgical procedures and
- 24 <u>emergency services</u>, including medically necessary palliative
- 25 treatment, and diagnostics, restorations, or extractions related
- 26 to the need for palliative treatment.
- 27 (viii) Inpatient hospital services other than services in an
- 28 <u>institution for tuberculosis or mental illness.</u>
- 29 <u>(ix) Outpatient hospital services.</u>
- 30 (x) Early and periodic screening, diagnosis and treatment

- 1 (EPSDT) services, limited to individuals under twenty-one years
- 2 of age.
- 3 (xi) Ambulance services, limited to medically necessary
- 4 emergency transportation.
- 5 (xii) Specific legend drugs identified by the department,
- 6 <u>limited to a maximum of three prescriptions or refills per</u>
- 7 month, in the following categories:
- 8 (A) Anti-infectives, including oral, parenteral, topical,
- 9 ophthalmic, otic, vaginal or rectal products containing
- 10 antibiotics, antifungal, sulfonamides, antimalarial
- 11 preparations, antituberculous agents, amebicides, antiviral
- 12 agents, leprostatics, anthelmintics and urinary anti-infectives,
- 13 <u>either alone or in combination with other drugs.</u>
- 14 (B) Cardiovasular preparations, including single entity or
- 15 combination products containing diuretics, cardiac glycosides,
- 16 <u>antianginal agents</u>, <u>antiarrhythmic agents</u>, <u>channel calcium</u>
- 17 <u>blocking agents, peripheral vasodilators, beta-adrenergic</u>
- 18 blocking agents, alpha/beta-adrenergic blocking agents,
- 19 antihypertensives, antihyperlipidemics, antiplatelet agents,
- 20 <u>coagulants and anticoagulates</u>.
- 21 (C) Antidiabetic agents.
- 22 (D) Anticonvulsants.
- 23 (E) Psychotherapeutic drugs, including forms of antianxiety
- 24 agents, antidepressants and antipsychotic agents.
- 25 (F) Antineoplastic agents.
- 26 (G) Antiglaucoma agents, including oral and ophthalmic
- 27 products.
- 28 (H) Antiparkinson agents.
- 29 (I) Family planning drugs.
- 30 (J) Acquired immune deficiency syndrome (AIDS) specific

- 1 drugs.
- 2 (K) Asthma specific drugs, including oral and inhalation
- 3 bronchodilators and antiasthmatic combinations.
- 4 (L) Ulcer medications, limited to oral and parenteral forms
- 5 of histamine H2 antagonists, misoprostol, omeprazole and
- 6 sulcralfate.
- 7 (M) Pain medication, including oral, parenteral, rectal and
- 8 topical products of analgesics, anti-inflammatory agents and
- 9 <u>antirheumatic agents.</u>
- 10 (N) Insulin.
- 11 (0) All medically necessary childhood immunizations.
- 12 (xiii) Inpatient psychiatric care.
- 13 (xiv) Medical equipment, supplies, prostheses, orthoses and
- 14 appliances.
- 15 (4) The insurer shall not impose any waiting period for
- 16 benefits, or otherwise reduce or restrict benefits, for any
- 17 claim that is the result of a high-risk condition.
- 18 (5) The insurer shall refund to the insured a portion of the
- 19 premium for coverage of an eligible person if the person locates
- 20 any item or service, which item or service was not received by
- 21 or rendered to the person. Every insurer that agrees to
- 22 participate shall document that it has a utilization review
- 23 process and a claims audit process whereby a patient may
- 24 <u>challenge a questionable item or service. The insurance company</u>
- 25 would be allowed to collect this amount from the health care
- 26 provider.
- 27 Section 495.5. Reimbursement of Insurers.--Within thirty
- 28 days after receipt of a valid proof of eligibility and request
- 29 for reimbursement from an insurer, the department shall issue
- 30 payment to the insurer in the amount of the premium.

- 1 <u>Section 495.6. Duties of Department.--The department shall:</u>
- 2 (1) Administer and implement the program.
- 3 (2) Monitor the operation of the program.
- 4 (3) Disseminate to the insurer and to the public information
- 5 concerning the program and the persons eligible to receive
- 6 benefits under the program.
- 7 (4) Implement a system to provide information and guidance
- 8 to all persons eligible under the program relative to the
- 9 program's procedures and the selection of the most appropriate
- 10 benefits under a health insurance or health care policy or
- 11 <u>contract</u>.
- 12 (5) Implement a system whereby a portion of the premium for
- 13 coverage of an eligible person shall be refunded by the insurer
- 14 to the person if the person locates any item or service, which
- 15 <u>item or service was not received by or rendered to the person.</u>
- 16 The insurer shall be allowed to collect this amount from the
- 17 health care provider.
- 18 (6) Continuously evaluate the program. The department shall
- 19 be required to contract for and complete an analysis of the
- 20 pilot program, measuring its delivery of and access to quality
- 21 health care in a cost-effective manner. A report on the
- 22 evaluation shall be submitted to the Governor and the General
- 23 Assembly detailing the findings and recommendations of the
- 24 evaluation at the close of the three-year program. The report
- 25 shall include, but not be limited to, the following:
- 26 (i) Cost-effectiveness of the pilot project as compared to
- 27 the current medical assistance program for both cost of care and
- 28 <u>administration</u>.
- 29 (ii) Improvement in access to the health care delivery
- 30 system.

- 1 (iii) Maintenance of or improvement of the standard of
- 2 quality care delivered to this population.
- 3 <u>Section 495.7. Employer Buy-in.--Employers who hire current</u>
- 4 medical assistance voucher recipients shall be permitted to
- 5 provide health care coverage for the employe by buying into the
- 6 remaining term of the medical assistance recipient's health
- 7 plan. The amount of the plan would be prorated for the number of
- 8 months remaining in the current year of coverage.
- 9 <u>Section 495.8. Employer Responsibility.--If an employer</u>
- 10 offers health care coverage to employes, the employer shall
- 11 extend coverage to, or continue coverage of, an employe or an
- 12 employe's dependents who are eligible to receive benefits
- 13 provided under this subarticle.
- 14 <u>Section 495.9. Rules and Regulations.--The department shall</u>
- 15 promulgate rules and regulations to carry out this subarticle.
- 16 These shall include, but not be limited to, provisions relating
- 17 to the development of the program, procedures for determining
- 18 eligibility under the program, the specific geographic regions
- 19 chosen, issuance of proof of eligibility, determinations of
- 20 reimbursable premium amount and procedures for the reimbursement
- 21 of insurers. These regulations shall be promulgated within six
- 22 months of the enactment of this legislation.
- 23 Section 8. Within 90 days of the effective date of this act,
- 24 the Department of Public Welfare shall submit to the appropriate
- 25 Federal agency a request for any and all waivers of Federal law
- 26 and regulations and for any other approvals by the Federal
- 27 Government necessary for the implementation of the programs
- 28 added by this act. It shall be the obligation of the Department
- 29 of Public Welfare to enter into good faith negotiations with the
- 30 appropriate Federal authorities and to make every effort to

- 1 obtain the necessary Federal waivers and approvals.
- 2 Section 9. All references in this act to the Community Work
- 3 Program shall be deemed to be references to the Workfare
- 4 Program.
- 5 Section 10. This act shall take effect as follows:
- 6 (1) The addition of sections 494 through 494.7 of the
- 7 act shall take effect in 12 months.
- 8 (2) The addition of section 494.8 of the act shall take
- 9 effect immediately.
- 10 (3) This section shall take effect immediately.
- 11 (4) The remainder of this act shall take effect in 60
- days.