## THE GENERAL ASSEMBLY OF PENNSYLVANIA

# HOUSE BILL No. $1355^{\text{Session of}}_{1993}$

INTRODUCED BY BROWN, CAWLEY, WAUGH, ARMSTRONG, FICHTER, HECKLER, NAILOR, RAYMOND, PESCI, TRELLO, BARLEY, MICOZZIE, STAIRS, HASAY, MELIO, ARGALL, E. Z. TAYLOR, BUSH, TOMLINSON, BAKER, DALEY, FARMER, ULIANA, MILLER, CLYMER, DELUCA, MASLAND, STERN, SEMMEL, TRUE, CLARK, FLICK, GERLACH, SAYLOR, HUTCHINSON, BELARDI, FARGO, CORNELL AND ADOLPH, APRIL 21, 1993

REFERRED TO COMMITTEE ON LABOR RELATIONS, APRIL 21, 1993

### AN ACT

1 2 3	Providing for employment rights of members of volunteer emergency service organizations and for tax credits for employers of employee-volunteers; and making a repeal.
4	The General Assembly of the Commonwealth of Pennsylvania
5	hereby enacts as follows:
6	CHAPTER 1
7	GENERAL PROVISIONS
8	Section 101. Short title.
9	This act shall be known and may be cited as the Emergency
10	Response Volunteer Employment Protection Act.
11	Section 102. Legislative findings and declaration.
12	(a) Findings enumeratedThe General Assembly finds as
13	follows:
14	(1) Over 85% of all emergency service personnel in this
15	Commonwealth are volunteers.
16	(2) Volunteer emergency service personnel have saved

many lives and millions of tax dollars for the citizens of
 this Commonwealth.

3 (3) During the past decade, the ranks of volunteer
4 emergency service personnel have decreased by more than 10%.

5 (4) This decrease in manpower within this Commonwealth's 6 volunteer emergency services, coupled with increasing 7 conflicts with the volunteer's professional duties, has 8 resulted in:

9 (i) Manpower response shortages to emergency calls. 10 (ii) A decrease in the number of volunteers 11 permitted and able to participate in necessary, and 12 sometimes required, emergency service training.

13 (iii) A greater risk to those who are permitted to14 respond to an emergency call.

(b) Declaration.--The General Assembly declares as follows:
(1) It is vital to provide new ways to attract and
retain volunteer emergency service personnel without placing
an undue burden on taxpayers or businesses throughout this
Commonwealth.

20 (2) It is in the public interest for the General21 Assembly to:

22 Encourage private employers to permit an (i) 23 employee who is a member of a volunteer emergency service 24 organization to leave work in response to an emergency 25 call or respond to an emergency call prior to the start 26 of work in the employee's capacity as a member of a 27 volunteer emergency service organization, without loss of 28 pay, time or efficiency rating, by providing a tax credit to the employer for the period during which the employee-29 30 volunteer is absent from work because of the employee-

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volunteer's response to an emergency call.

(ii) Encourage private employers to permit an 2 3 employee who is a member of a volunteer emergency service 4 organization to take a paid leave of absence at the request of the chief executive officer of the volunteer 5 emergency service organization to which the employee-6 volunteer belongs in order to participate in emergency 7 service training, by providing a tax credit to the 8 employer for a period of no more than five days per year 9 10 during which the employee-volunteer is participating in 11 emergency service training.

(iii) Require that the Commonwealth and its political subdivisions permit an employee who is a member of a volunteer emergency service organization to respond to an emergency call prior to the start of work in the employee's capacity as a member of a volunteer emergency service organization, without loss of pay, time or efficiency rating.

19 (iv) Authorize the Commonwealth and its political 20 subdivisions to permit an employee who is a member of a 21 volunteer emergency service organization to leave work in 22 response to an emergency call without loss of pay, time 23 or efficiency rating and to take a paid leave of absence 24 at the request of the chief executive officer of the 25 volunteer emergency service organization to which that 26 employee-volunteer belongs in order to participate in 27 emergency service training for a period of up to five 28 days per year.

29 Section 103. Definitions.

30The following words and phrases when used in this act shall19930H1355B1490- 3 -

have the meanings given to them in this section unless the
 context clearly indicates otherwise:

3 "Commonwealth." A department, agency, board, commission or 4 instrumentality of State government.

5 "Discriminate." To take any action against an employee which 6 adversely affects the employee's regular pay to any extent not 7 provided for in this act, the employee's job status or 8 opportunity for promotion or the employee's right to any benefit 9 granted by the employer to other similarly situated employees. 10 "Employee-volunteer." A member of a volunteer emergency

11 service organization who is in the employ of the Commonwealth, a
12 political subdivision or a private employer.

13 "Employer." An individual, partnership, association, 14 corporation, business trust or any person or groups of persons 15 acting directly or indirectly in the interest of an employer in 16 relation to any employee.

17 "Line of duty." All that is required or normally associated18 with responding to and returning from an emergency call.

19 "Political subdivision." A county, city, borough,

20 incorporated town, township, including a home rule municipality, 21 school district or municipal authority.

22 "Volunteer ambulance service." A nonprofit chartered corporation, association or organization located in this 23 24 Commonwealth which is regularly engaged in the service of 25 providing emergency medical care and transportation of patients. 26 "Volunteer emergency service organization." An organization 27 which is a volunteer fire company, volunteer ambulance service, volunteer rescue squad or volunteer hazardous material response 28 29 team.

30 "Volunteer fire company." A nonprofit chartered corporation, 19930H1355B1490 - 4 - association or organization located in this Commonwealth which
 provides fire protection services, including fire police
 services, and other volunteer emergency service within this
 Commonwealth. Volunteer emergency service provided by a
 volunteer fire company may include volunteer ambulance and
 volunteer rescue service.

7 "Volunteer hazardous material response team." A nonprofit 8 chartered corporation, association or organization located in 9 this Commonwealth whose members are specially trained to respond 10 to accidents or situations where hazardous or toxic materials 11 are released into the environment.

12 "Volunteer rescue service." A nonprofit chartered 13 corporation, association or organization located in this 14 Commonwealth which provides rescue service in this Commonwealth. 15 Section 104. Employment discrimination prohibited.

(a) General rule.--It is unlawful for the Commonwealth, a political subdivision or a private employer to discriminate against, refuse to hire or employ any individual because the individual is a member of a volunteer emergency service organization.

21 (b) Discrimination for time lost.--

22 (1)It is unlawful for the Commonwealth, a political 23 subdivision or a private employer to discipline or to 24 discharge from employment an employee who is a member of a 25 volunteer emergency service organization or to otherwise 26 discriminate against an employee-volunteer with respect to 27 compensation, hire, tenure, terms, conditions or privileges 28 of employment for the reason that the employee-volunteer 29 responded to an emergency call prior to the time the employee 30 was due to report to work, resulting in loss of time from - 5 -19930H1355B1490

1 employment.

2 (2) An employee-volunteer losing time as provided in
3 this section must take the following action:

4 (i) Inform his or her employer or immediate
5 supervisor that the employee has been called to respond
6 to an emergency immediately upon arriving at work.

Provide his or her employer or immediate 7 (ii) supervisor with a signed statement from the chief 8 executive officer of the volunteer emergency service 9 10 organization to which that employee-volunteer belongs. 11 The statement must include the reason for the employee-12 volunteer's absence and the time during which the 13 employee-volunteer was acting in the line of duty. The 14 statement must be submitted to the employer within ten 15 days from the date of absence.

16 (3) If an employee-volunteer is employed by a private 17 employer, any time lost from employment may be charged 18 against the employee's regular salary or wages or the private 19 employer may apply for the tax credits provided in section 20 201(a).

(4) If an employee-volunteer is employed by the
Commonwealth or a political subdivision, payment of salary or
wages for time lost from employment shall be based on a
policy adopted by the Commonwealth or the political
subdivision.

(c) Discrimination because of injury.--It is unlawful for the Commonwealth, a political subdivision or a private employer to discipline or to discharge from employment or to otherwise discriminate against an employee-volunteer with respect to compensation, hire, tenure, terms, conditions or privilege of 19930H1355B1490 - 6 -

employment because the employee-volunteer has been injured in 1 the line of duty as a member of a volunteer emergency service 2 3 organization and has subsequently returned to work, regardless 4 of whether the employee-volunteer received any workers' 5 compensation benefits under the act of June 2, 1915 (P.L.736, No.338), known as The Pennsylvania Workmen's Compensation Act. 6 7 Legal action. -- An employer who willfully and knowingly (d) violates the provisions of this act shall be required to revoke 8 9 any disciplinary action and any penalty imposed against an 10 employee-volunteer or to reinstate the employee-volunteer to his 11 or her former position. In addition, the employer shall be required to pay to the employee-volunteer all lost wages and 12 13 benefits for the period between termination and reinstatement 14 and any reasonable attorney fees which are incurred in an action 15 to recover lost wages and benefits. An action to enforce the 16 provisions of this act shall be commenced within a period of two 17 years from the date of violation and the action shall be 18 commenced in the court of common pleas of the county in which 19 the employer is located. 20 CHAPTER 2 PRIVATE SECTOR INCENTIVES 21 22 Section 201. Emergency response tax credit.

23 (a) Authorization of credit. -- Every employer engaged in a 24 for-profit business enterprise in this Commonwealth who permits 25 an employee-volunteer to leave work in response to an emergency 26 call or to respond to an emergency call prior to the start of 27 work in the employee-volunteer's capacity as a member of a 28 volunteer emergency service organization, without loss of pay, time or efficiency rating, shall be eligible to receive a tax 29 30 credit against any tax due from that employer under Article II, 19930H1355B1490 - 7 -

III, IV, VI, VII, VII-A, VIII, IX, X, XI, XII or XV of the act
 of March 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of
 1971, and against any payment of estimated tax or payment of
 tentative tax due from the employer on account of the taxes.

5 (b) Calculation of credit.--The amount of the tax credit available to an employer under subsection (a) shall be equal to 6 7 100% of the employee-volunteer's earnings for the period during which the employee-volunteer is absent from work on account of 8 responding to an emergency call. The credit must be applied 9 10 against taxes due in the current tax year. The credit may not be 11 carried back to prior tax years, nor may it be carried forward 12 to future tax years.

13 Section 202. Training leave of absence tax credit.

14 (a) Authorization of credit.--Every employer engaged in a 15 for-profit business enterprise in this Commonwealth who permits 16 an employee-volunteer to take a paid leave of absence, at the 17 request of the chief executive officer of the volunteer 18 emergency service organization to which the employee-volunteer 19 belongs in order to participate as a student or instructor in 20 training appropriate to the volunteer emergency services 21 organization, shall be eligible to receive a tax credit against 22 any tax due from him under Article II, III, IV, VI, VII, VII-A, VIII, IX, X, XI, XII or XV of the act of March 4, 1971 (P.L.6, 23 24 No.2), known as the Tax Reform Code of 1971, and against any 25 payment of estimated tax or payment of tentative tax due from 26 the employer on account of the taxes.

(b) Calculation of credit.--The amount of tax credit available to an employer under subsection (a) shall be equal to 100% of the employee-volunteer's earnings for a period of no more than five days per year during which the employee-volunteer 19930H1355B1490 - 8 - was granted and actually utilized the paid leave in order to
 participate in training. The credit must be applied against
 taxes due in the current tax year. The credit may not be carried
 back to prior tax years, nor may it be carried forward to future
 tax years.

6 Section 203. Powers and duties.

7 In addition to those powers created by any other act of the 8 General Assembly, the Secretary of Revenue shall have the 9 following powers and duties:

10 (1) To publish any rules and regulations which may be11 required to implement this act.

12 To publish, as a notice in the Pennsylvania (2) 13 Bulletin, no later than 60 days following the effective date 14 of this act, forms which employers may use to apply for the 15 tax credit authorized by this act. The provisions of section 408(b) of the act of March 4, 1971 (P.L.6, No.2), known as 16 the Tax Reform Code of 1971, relating to confidentiality of 17 18 information required under paragraph (3), shall not apply 19 when the information is divulged for the purposes of this 20 paragraph.

21 (3) Within five months after the close of any calendar 22 year during which tax credits granted under this act were 23 used, to furnish to the members of the General Assembly an 24 annual report providing, as to each employer which used tax credits during the preceding calendar year under this act, 25 26 the employee's name, address, standard industrial 27 classification code and the amount of tax credits granted. 28 CHAPTER 3 29 PUBLIC SECTOR INITIATIVES 30 Section 301. Emergency response leave of absence. - 9 -19930H1355B1490

1 (a) Optional paid leave. -- Any officer or employee of the Commonwealth or a political subdivision who is a member of a 2 3 volunteer emergency service organization may be entitled to 4 leave work in response to an emergency call without loss of pay, time or efficiency, subject to the terms and conditions of a 5 policy adopted by the Commonwealth or political subdivision. 6 7 Official notice required. -- In order to qualify for the (b) 8 paid leave as provided for in subsection (a), the employee-9 volunteer must:

10 (1) Inform the employer or immediate supervisor that the 11 employee has been called to respond to an emergency and 12 request that a leave of absence be granted to respond to the 13 emergency.

(2) Provide the employer or immediate supervisor with a 14 15 signed statement from the chief executive officer of the 16 volunteer emergency service organization to which the 17 employee-volunteer belongs. The statement must include the 18 reason for the employee-volunteer's absence and the time 19 during which the employee-volunteer was acting in the line of 20 duty. The statement must be submitted within ten days from the date of the absence. 21

22 Section 302. Training leave of absence.

(a) Mandatory unpaid leave.--The Commonwealth and a
political subdivision must grant up to five days of unpaid leave
per year to an employee-volunteer for a period during which the
employee-volunteer is participating, as a student or instructor,
in training at the request of the chief executive officer of the
volunteer emergency service organization to which the employeevolunteer belongs.

30 (b) Discretionary paid leave.--The Commonwealth and a 19930H1355B1490 - 10 - political subdivision shall be authorized and permitted to grant up to five days of paid leave per year to an employee-volunteer for a period during which the employee-volunteer is participating, as a student or instructor, in training at the request of the chief executive officer of the volunteer emergency service organization to which the employee-volunteer belongs.

8 (c) Official notice required.--In order to qualify for a leave of absence under subsection (a) or (b), the employee-9 10 volunteer must provide the employer or immediate supervisor with 11 a signed statement from the chief executive officer of the volunteer emergency service organization to which the employee-12 13 volunteer belongs. The statement must include the reason for the requested leave and must be submitted at least 14 days prior to 14 15 the requested date of leave.

16

### CHAPTER 4

17

# MISCELLANEOUS PROVISIONS

18 Section 401. Repeal.

19 The act of December 1, 1977 (P.L.249, No.83), entitled, as 20 amended, "An act prohibiting employers from firing employees who 21 lose time from employment in the line of duty as volunteer 22 firemen, fire police and volunteer members of ambulance services 23 and rescue squads; and providing penalties," is repealed. 24 Section 402. Effective date.

25 This act shall take effect in 60 days.