THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 137

Session of 1991

INTRODUCED BY PESCI, DERMODY, ANGSTADT, PITTS, SALOOM, E. Z. TAYLOR, COLAIZZO, JAROLIN, MELIO, COHEN, KUKOVICH, REBER, STEELMAN, DALEY, BILLOW, OLASZ, COLAFELLA, FOX, PISTELLA, BISHOP AND KRUSZEWSKI, JANUARY 29, 1991

REFERRED TO COMMITTEE ON CONSUMER AFFAIRS, JANUARY 29, 1991

AN ACT

- 1 Amending Title 66 (Public Utilities) of the Pennsylvania 2 Consolidated Statutes, regulating pipelines; establishing the 3 Pipeline Safety Bureau; providing penalties; and requiring
- 4 registration.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Title 66 of the Pennsylvania Consolidated
- 8 Statutes is amended by adding a chapter to read:
- 9 CHAPTER 26
- 10 PIPELINE SAFETY
- 11 Sec.
- 12 2601. Definitions.
- 13 2602. Pipeline Safety Bureau.
- 14 2603. Duties of bureau.
- 15 2604. Penalties and enforcement powers.
- 16 § 2601. Definitions.
- 17 The following words and phrases when used in this chapter
- 18 shall have the meanings given to them in this section unless the

- 1 context clearly indicates otherwise:
- 2 "Bureau." The Pipeline Safety Bureau established under this
- 3 chapter.
- 4 "Gas." Natural gas, flammable gas or gas which is toxic or
- 5 corrosive.
- 6 "Owner, operator or lessee." A person owning, operating or
- 7 leasing a pipeline facility or any part thereof.
- 8 "Person." An individual, firm, joint venture, partnership,
- 9 corporation, association, municipality, cooperative association
- 10 or joint stock association. The term includes any trustee,
- 11 receiver, assignee or personal representative thereof.
- 12 "Pipeline facilities." Includes, without limitation, new and
- 13 existing pipe, rights-of-way and any equipment, facility or
- 14 building used in the transportation of gas or the treatment of
- 15 gas during the course of transportation.
- 16 "Pipeline failure." Includes, without limitation, any
- 17 unintended leakage of gas at any point in a pipeline facility
- 18 during or after construction.
- 19 "Transmission facilities." Includes, without limitation, any
- 20 pipeline facilities that operate at 20% or more of specified
- 21 minimum yield strength, or that are used to convey gas into or
- 22 out of storage.
- 23 "Transportation of gas." The gathering, transmission or
- 24 distribution of gas by pipeline, or its storage.
- 25 § 2602. Pipeline Safety Bureau.
- 26 (a) Creation. -- There is established the Pipeline Safety
- 27 Bureau within the Pennsylvania Public Utility Commission. This
- 28 bureau shall regulate pipeline facilities in order to ensure the
- 29 public safety, and shall perform the duties specified in section
- 30 2603 (relating to duties of bureau).

- 1 (b) Director.--The Governor shall appoint a director of the
- 2 bureau for a term of six years. The director may be reappointed
- 3 for an unlimited number of additional terms.
- 4 (c) Staff.--The director of the bureau may employ staff and
- 5 hire consultants as he deems appropriate to carry out the duties
- 6 of the bureau.
- 7 § 2603. Duties of bureau.
- 8 The bureau shall:
- 9 (1) Gather complete information as to the date and scope
- 10 of last inspection, age, length and location of all pipeline
- 11 facilities in Pennsylvania.
- 12 (2) Gather and evaluate data on pipeline failures.
- 13 (3) Establish, within three months of the date on which
- 14 this act becomes effective, interim inspection requirements
- for all pipeline facilities in Pennsylvania and set standards
- 16 as to the time frequency and distance frequency of
- inspection.
- 18 (4) Establish comprehensive requirements and standards
- 19 for the safe operation of pipeline facilities as soon as
- 20 practicable.
- 21 (5) Administer the Federal gas pipeline safety standards
- 22 developed under the authority of the Natural Gas Pipeline
- 23 Safety Act of 1968 (Public Law 90-481, 49 U.S.C. § 1671 et
- seq.), as amended.
- 25 (6) Require owners, operators or lessees to report to
- the bureau whatever information the bureau may request to
- 27 promote pipeline safety.
- 28 (7) Consistent with standards established under
- 29 paragraph (3), perform inspections and require owners,
- 30 operators or lessees to remedy conditions in pipeline

- 1 facilities which the bureau determines to be hazardous.
- 2 (8) Designate as restricted areas locations in this
- 3 Commonwealth where large numbers of people gather regularly
- 4 and:
- 5 (i) prohibit the routing of all transmission
- facilities within 1,000 feet of any area so designated;
- 7 and
- 8 (ii) require the installation of automatic gas
- 9 leakage-detection equipment that will detect any failure
- along the entire pipeline facility and on all pipeline
- facilities within 1,000 feet of any area so designated.
- 12 (9) Require marking of all pipeline facilities in this
- Commonwealth in such a way that a reasonably prudent person
- would see the marking and comprehend its significance from
- any point along the right-of-way of the pipeline facility.
- 16 (10) Require persons engaged in building, contracting,
- drilling or excavating to locate the precise position of
- 18 pipeline facilities in the vicinity of their operations prior
- 19 to the commencement of these operations.
- 20 (11) Initiate research into the development of automatic
- 21 shutoff valves and improved leakage-warning devices which
- 22 will operate in case of pipeline failure, and undertake other
- 23 research as is necessary and appropriate to carry out its
- 24 duties.
- 25 (12) Initiate a public education program concerning the
- 26 actions that individuals should take during an emergency due
- to a pipeline failure.
- 28 § 2604. Penalties and enforcement powers.
- 29 (a) Civil fines.--The bureau may impose civil fines on
- 30 owners, operators or lessees who violate the provisions of

- 1 section 2603 (relating to duties of bureau) or who willfully
- 2 misrepresent the results of inspections of pipeline facilities.
- 3 The fines imposed shall be up to \$1,000 per day for each
- 4 requirements or standards violation and up to \$10,000 for each
- 5 willful misrepresentation. These fines shall be in addition to
- 6 other sanctions or liabilities the owners, operators or lessees
- 7 shall incur as a result of their actions.
- 8 (b) Strict liability.--Owners, operators and lessees shall
- 9 be strictly liable for all damages associated with pipeline
- 10 failures.
- 11 (c) Cease and desist orders. -- The bureau may issue cease and
- 12 desist orders against owners, operators and lessees whose
- 13 pipeline facilities fail to meet the provisions of section 2603.
- 14 (d) Registration fee.--The commission shall establish
- 15 registration fees for pipeline owners, operators and lessees
- 16 which shall be used to fund the operation of the bureau. Owners,
- 17 operators and lessees of pipelines in this Commonwealth shall
- 18 register with the commission annually.
- 19 Section 2. This act shall take effect in 60 days.