THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL No. 1415 Session of 1990

INTRODUCED BY HOLL, JANUARY 22, 1990

REFERRED TO BANKING AND INSURANCE, JANUARY 22, 1990

AN ACT

Amending the act of December 5, 1972 (P.L.1280, No.284), 2 entitled "An act relating to securities; prohibiting 3 fraudulent practices in relation thereto; requiring the registration of broker-dealers, agents, investment advisers, 5 and securities; and making uniform the law with reference thereto, " adding a definition of "associated person"; and 7 further providing for registration requirements and procedure, for suspension and revocation of registration, for 8 civil liability, for criminal penalties and for fees. 10 The General Assembly of the Commonwealth of Pennsylvania 11 hereby enacts as follows: 12 Section 1. Section 102 of the act of December 5, 1972 13 (P.L.1280, No.284), known as the Pennsylvania Securities Act of 14 1972, is amended by adding a definition to read: 15 Section 102. Definitions .-- When used in this act, the 16 following definitions shall be applicable, unless the context 17 otherwise requires: 18 19 (c.1) "Associated person" means any partner, officer or 20 director of (or person occupying a similar status or performing similar functions), or other individuals employed by or 21

- 1 associated with, an investment adviser, except clerical or
- 2 <u>administerial personnel, who:</u>
- 3 (i) Makes any recommendations or otherwise renders advice
- 4 regarding securities directly to advisory clients;
- 5 (ii) Manages accounts or portfolios of clients;
- 6 (iii) Determines which recommendation or advice regarding
- 7 securities should be given, including:
- 8 (A) a person who is a member of the investment adviser's
- 9 <u>investment committee that determines general investment advice</u>
- 10 to be given to clients or,
- 11 (B) if the investment adviser has no investment committee,
- 12 the person or persons who determine general client investment
- 13 advice providing that, if there are more than five such persons
- 14 who determine general investment advice, only the supervisors of
- 15 <u>such persons are deemed to be investment adviser representatives</u>
- 16 solely by virtue of this paragraph; or
- 17 (iv) Immediately supervises employes in the performance of
- 18 any of the foregoing.
- 19 * * *
- Section 2. Section 301(e) of the act, amended March 25, 1981
- 21 (P.L.1, No.1), is amended and the section is amended by adding a
- 22 subsection to read:
- 23 Section 301. Registration Requirement.--Unless exempted
- 24 under section 302 hereof:
- 25 * * *
- 26 (c.1) It is unlawful for any investment adviser to employ an
- 27 associated person to represent him in this Commonwealth unless
- 28 the associated person is registered under this act. The
- 29 registration of an associated person is not effective during any
- 30 period when he is not associated with a specified investment

- 1 adviser registered under this act. When an associated person
- 2 begins or terminates association with an investment adviser, or
- 3 begins or terminates those activities which make him an
- 4 associated person, the investment adviser shall promptly notify
- 5 the commission. The commission may adopt a temporary
- 6 registration procedure to permit associated persons to change
- 7 employers without suspension of their registrations under this
- 8 act.
- 9 * * *
- 10 (e) Every registration expires on December 31 of each year
- 11 unless renewed [except (i) the registrations of broker-dealers,
- 12 investment advisers, and agents registered under this act as of
- 13 the effective date of this amending act and (ii) those agents
- 14 which become registered for such broker-dealers subsequent to
- 15 the effective date of this amendatory act shall expire on the
- 16 date such registration expires under the statute and regulations
- 17 in effect at the time of such registration. In order to
- 18 facilitate cooperation with other securities administrators and
- 19 regulatory authorities in the simplification and coordination of
- 20 registration, application and renewal procedures, the commission
- 21 may by regulation provide for the renewal of any registration
- 22 included in clauses (i) and (ii) above until December 31 of the
- 23 year in which such registration expires upon payment of the
- 24 registration fee. For this purpose, the commission may adjust
- 25 the registration fee proportionately. Nothing in this section
- 26 shall prohibit any person included in clause (i) or (ii) above
- 27 from voluntarily electing to renew a registration prior to the
- 28 date such registration would otherwise expire]. No registration
- 29 is effective after its expiration, unless a renewal application
- 30 has been timely filed, and expiration of a registration for

- 1 which no renewal application has been filed is deemed an
- 2 application for withdrawal under section 305(f).
- 3 Section 3. Section 303(a)(i) of the act, amended March 25,
- 4 1981 (P.L.1, No.1), is amended to read:
- 5 Section 303. Registration Procedure. -- (a) (i) A broker-
- 6 dealer, agent, [or] investment adviser or associated person may
- 7 obtain an initial or renewal license by filing an application
- 8 with the commission. The application shall contain such
- 9 information, and in such detail, as the commission by rule
- 10 requires concerning the applicant's form and place of
- 11 organization, proposed method of doing business, and financial
- 12 condition, the qualifications and experience of the applicant,
- 13 including, in the case of a broker-dealer or investment adviser,
- 14 the qualifications and experience of any partner, officer,
- 15 director, or affiliate, or a person occupying a similar status
- 16 or performing similar functions any injunction or administrative
- 17 order or conviction referred to in section 305(a)(ii),
- 18 information about affiliates or predecessors of the applicant,
- 19 and any other matters which the commission determines are
- 20 relevant to the application.
- 21 * * *
- 22 Section 4. Section 305(a)(v), (vii) and (xiii), (b)(ii), (f)
- 23 and (g) of the act, amended June 25, 1986 (P.L.256, No.68), are
- 24 amended and subsection (a) is amended by adding a clause to
- 25 read:
- 26 Section 305. Denial, Suspension and Revocation of
- 27 Registration.--(a) The commission may, by order, deny, suspend,
- 28 or revoke any registration or may censure any registrant if it
- 29 finds that such order is in the public interest and that such
- 30 registrant or applicant, or in the case of any broker-dealer or

- 1 investment adviser, any affiliate thereof, whether prior or
- 2 subsequent to becoming associated with such person:
- 3 * * *
- 4 (v) Has wilfully violated any provision of the Securities
- 5 Act of 1933, the Securities Exchange Act of 1934, the Trust
- 6 Indenture Act of 1939, the Investment Advisers Act of 1940, the
- 7 Investment Company Act of 1940, the Commodity Exchange Act of
- 8 1974, any law of a foreign country governing or regulating the
- 9 <u>business of broker-dealers</u>, <u>agents</u>, <u>investment advisers</u>,
- 10 <u>commodities futures or banking</u> or this act, or any predecessor
- 11 law, or of any rule or regulation under any of such statutes; or
- 12 * * *
- 13 (vii) Has failed reasonably to supervise his agents or
- 14 <u>employes</u>, if he is a broker-dealer, or his <u>associated persons or</u>
- 15 employes, if he is an investment adviser, but no person shall be
- 16 deemed to have failed in such supervision if there have been
- 17 established procedures, and a system for applying such
- 18 procedures, which would reasonably be expected to prevent and
- 19 detect, in so far as practicable, any violation of statutes,
- 20 rules or orders described in subsection (v) and if such person
- 21 has reasonably discharged the duties and obligations incumbent
- 22 upon him by reason of such procedures and system without
- 23 reasonable cause to believe that such procedures and system were
- 24 not being complied with; or
- 25 * * *
- 26 (xiii) Has made any material misrepresentation to or
- 27 withheld or concealed from or omitted to state to the commission
- 28 or any of its representatives any material fact necessary in
- 29 order to make the statements made, in the light of the
- 30 circumstances under which they are made, not misleading, or has

- 1 refused to furnish information reasonably requested by the
- 2 commission[.]; or
- 3 (xiv) Is subject to any currently effective order or orders
- 4 <u>entered within the past five years of any securities regulator</u>
- 5 of another country denying registration to, or revoking or
- 6 suspending the registration of, such person, or the associate of
- 7 <u>such person</u>, as a broker-dealer, agent, investment adviser,
- 8 <u>futures commission merchant, commodity pool operator or</u>
- 9 commodity trading adviser; or is subject to any currently
- 10 <u>effective order of any securities exchange or self-regulatory</u>
- 11 organization operating under the authority of the securities
- 12 regulator of another country suspending or expelling such person
- 13 <u>from membership in such exchange or self-regulatory association.</u>
- 14 (b) The following provisions govern the application of
- 15 section 305(a)(xi):
- 16 * * *
- 17 (ii) The commission may not enter an order against an
- 18 investment adviser on the basis of the lack of qualification of
- 19 any person other than (A) the investment adviser himself if he
- 20 is an individual, [or] (B) any other person who represents the
- 21 investment adviser in doing any of the acts which make him an
- 22 investment adviser[.] or (C) an associated person.
- 23 * * *
- 24 (f) Withdrawal from the status of a registered broker-
- 25 dealer, agent [or], investment adviser or associated person
- 26 becomes effective on the thirtieth day after receipt of an
- 27 application to withdraw, or within such shorter period as the
- 28 commission determines, unless a revocation or suspension
- 29 proceeding is pending before the commission when the application
- 30 is filed or a proceeding to revoke or suspend or to impose

- 1 conditions upon the withdrawal is instituted before the
- 2 commission within thirty days after the application is filed. If
- 3 a proceeding is so pending or instituted, withdrawal becomes
- 4 effective at such time and upon such conditions as the
- 5 commission by order determines. If no proceeding is so pending
- 6 or instituted and withdrawal automatically becomes effective,
- 7 the commission may institute a revocation or suspension
- 8 proceeding under subsection (a)(ii) within one year after
- 9 withdrawal became effective and enter a revocation or suspension
- 10 order as of the last date on which the registration was in
- 11 effect.
- 12 (g) No order may be entered under this section except under
- 13 subsection (d) without appropriate prior notice to the applicant
- 14 or registrant as well as the employer or prospective employer if
- 15 the applicant or registrant is an agent or associated person,
- 16 opportunity for hearing and written findings of fact and
- 17 conclusions of law. In cases of denial orders, such findings and
- 18 conclusions shall be provided only if requested by the
- 19 applicant.
- 20 Section 5. Section 501 of the act is amended by adding
- 21 subsections to read:
- 22 Section 501. Civil Liabilities.--* * *
- 23 (f) Any investment adviser who violates section 301 shall be
- 24 <u>liable to the client for all fees paid, directly or indirectly,</u>
- 25 to the investment adviser for investment advisory services.
- 26 (q) Any investment adviser who violates section 404(a)
- 27 through (d) or any material provision of section 404(f), or
- 28 otherwise makes any untrue statement of a material fact or omits
- 29 <u>stating a material fact necessary in order to make statements</u>
- 30 made, in the light of the circumstances under which they are

- 1 made, not misleading (the client not knowing of the untruth or
- 2 omission) and who does not sustain the burden of proof that he
- 3 did not know and, in the exercise of reasonable care could not
- 4 have known of the untruth or omission, shall be liable to the
- 5 client purchasing the security. The client purchasing the
- 6 security may sue either at law or in equity to recover the
- 7 consideration paid for the security, together with interest at
- 8 the legal rate from the date of payment, less the amount of
- 9 <u>income or distribution, in cash or in kind, received on the</u>
- 10 security, upon the tender of the security or for damages if the
- 11 client no longer owns the security. Damages are the amount that
- 12 would be recoverable upon a tender, less the value of the
- 13 security when the client disposed of it, plus interest at the
- 14 legal rate from the date of disposition. Tender shall require
- 15 only notice of willingness to exchange the security for the
- 16 amount specified. Any notice may be given by service as in civil
- 17 <u>actions specified in the Pennsylvania Rules of Civil Procedure.</u>
- 18 An investment adviser who is liable under this section and any
- 19 offeror or seller of the security liable under subsection (a)
- 20 <u>are jointly and severally liable to the client of the investment</u>
- 21 adviser.
- 22 Section 6. Section 511 of the act is reenacted to read:
- 23 Section 511. Criminal Penalties. -- Any person who wilfully
- 24 violates any material provision of this act, except section
- 25 407(a), or any rule under this act, or any order of which he has
- 26 notice, or who violates section 407(a) knowing that the
- 27 statement made was false or misleading in any material respect,
- 28 may be fined not more than five thousand dollars (\$5,000) or
- 29 imprisoned not more than five years, or both. Each of the acts
- 30 specified shall constitute a separate offense and a prosecution

- 1 or conviction for any one of such offenses shall not bar
- 2 prosecution or conviction for any other offense. No indictment
- 3 or information may be returned under this act more than five
- 4 years after the alleged violation.
- 5 Section 7. Section 602(d) of the act, amended May 9, 1984
- 6 (P.L.235, No.52), is amended to read:
- 7 Section 602. Fees.--* * *
- 8 (d) Every applicant for an initial or renewal license under
- 9 section 301 shall pay a filing fee of one hundred twenty-five
- 10 dollars (\$125) in the case of a broker-dealer, twenty-five
- 11 dollars (\$25) in the case of an agent [and], one hundred dollars
- 12 (\$100) in the case of an investment adviser and fifty dollars
- 13 (\$50) in the case of an associated person. The term of an
- 14 agent's or associated person's registration hereunder shall be
- 15 concurrent with that of his employer, if a broker-dealer or an
- 16 <u>investment advisor</u>. When an agent changes employers, a twenty-
- 17 five dollar (\$25) fee shall be paid. [A broker-dealer
- 18 maintaining any office within this State shall pay an additional
- 19 filing fee of forty dollars (\$40) for each office.] When an
- 20 <u>associated person changes employers, a fifty dollar (\$50) fee</u>
- 21 shall be paid. When an application is denied or withdrawn or a
- 22 registration revoked, the filing fee shall be retained.
- 23 * * *
- 24 Section 8. This act shall take effect in 60 days.